

# COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Year Ended December 31, 2018

COMPREHENSIVE A	FINDLAY, OHIO  NNUAL FINANCIAL REPORT  NDED DECEMBER 31, 2018
	PREPARED BY:
	CITY AUDITOR'S OFFICE JIM STASCHIAK II, CITY AUDITOR

## **CITY OF FINDLAY, OHIO**COMPREHENSIVE ANNUAL FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2018

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# JIM STASCHIAK II

CITY AUDITOR

## **AUDITOR'S OFFICE**

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June 14, 2019

To the Residents of Findlay, Ohio:

The Comprehensive Annual Financial Report (CAFR) of the City of Findlay (the "City"), Ohio, as of and for the fiscal year ended December 31, 2018, is submitted herewith. The report has been prepared for the citizens of Findlay, the elected officials, bondholders, the investment community, rating agencies, and all persons interested in the financial affairs of the City. This report includes the City's implementation of accounting principles generally accepted in the United States of America (GAAP) set forth by the Governmental Accounting Standards Board (GASB).

Responsibility for both the accuracy of the presented data and the thoroughness of the presentation rests with the City. We believe the data to be accurate in all material respects and to be presented in a manner designed to disclose the financial position of the City and the operating results of its various funds.

The City's financial records are maintained and reported according to GAAP. All City operations are categorized and reported by fund. Our internal accounting controls are designed to provide reasonable assurance for the safeguard of assets against loss from unauthorized use or disposition, and reliable records as the basis for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of controls should not exceed the benefits likely to be derived from the operation of the system. The City monitors its internal controls and accounting procedures and these controls and procedures are evaluated during each official annual audit of the City's financial statements. The financial accounting system, including payroll processing, is fully computerized. The automated system used in conjunction with a series of manual controls and approvals provide an effective monitoring procedure.

The firm of Julian & Grube, Inc., has audited the basic financial statements of the City, and the Auditor's Report is included herein. In addition to the financial audit, a single audit was performed as required by the Single Audit Act Amendment of 1996 and the provisions of Uniform Guidance, *Audits of States, Local Governments, and Non-Profit Organizations*. The single audit report is not included in this Comprehensive Annual Financial Report.

As a part of the City's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the City has complied with applicable laws and regulations. The results of the City's independent audit for the year ended December 31, 2018 provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

This transmittal letter is designed to provide historical information about the City, as well as complement the required Management's Discussion and Analysis (MD&A). GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The City's MD&A can be found immediately following the Independent Auditor's Report.

#### PROFILE OF THE CITY

Findlay, Ohio was incorporated in 1838 and is located in the northwestern part of the State of Ohio, and is the county seat and largest city in Hancock County. Findlay is a statutory city that is organized and operates under the statutes as set forth by the Ohio Revised Code; this provides for several elected officials including a Mayor, Council Members, a City Auditor, a Director of Law, and a part-time City Treasurer. All officials are elected to four-year terms except the members of Council who serve for a period of two years. There is a President of Council and ten council persons, three of whom are elected at-large and seven by the respective wards. The Service Director, Safety Director, Human Resource Director and City Engineer are appointed by the Mayor.

The City provides police and fire protection, engineering and zoning, street construction and maintenance, parks and recreation facilities, a Municipal Court, a cemetery, and general government services. The City also operates several enterprise activities including water treatment and distribution, water pollution control, parking enforcement, and airport maintenance and fuel sales. It is significant that private enterprises provide trash removal and ambulance services. The City's financial statements include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. The City has no component units.

Findlay Municipal Court operates under two elected municipal judges. The jurisdiction of the Court includes the City of Findlay and all of Hancock County except Washington Township and three precincts of a ward within the City of Fostoria, all of which are serviced by the Fostoria Municipal Court. The City's general fund provides the funding for the court, with reimbursement from the County for a percentage of certain administrative costs. The court costs and fines collected through the court are distributed to the various political jurisdictions based on the charges filed in the court. As Findlay Municipal Court is financially interdependent on the City, the activity of the Court has been reflected in an agency fund in the accompanying financial statements, but its operational costs are reflected in the general fund.

The annual budget serves as the foundation of the City's financial planning and control. Statutorily, a budget must be completed by end of first quarter and Findlay started its 2019 fiscal year with a permanent budget. Departmental budgets are prepared by the individual supervisors, approved by the Service and Safety Directors, and then submitted to Council members for final review. The legal level of budgetary control is at the departmental level within each fund. Within each departmental budget, the legal level is further broken down to objects "personal services" and "other". All changes in departmental appropriations or changes between the "personal services" and "other" objects within a department require action by the City Council. See Note 2.F to the basic financial statements for further discussion on the City's budgetary process.

#### ECONOMIC CONDITION AND OUTLOOK

#### Local Economy

Since the 1980's our community leaders have focused development efforts on diversification. They felt the City's economy should not be dependent on one industry or employment sector. This diversification was a key factor in preventing a much larger down turn in the recent recession, as experienced in other parts of Northwest Ohio. The financial health of the City is dependent on the vibrancy and economic growth of our tax base. The County Unemployment peaked in 2009 at 10.3% and began a steady decline ending 2018 at a 3.4% average, one of the lowest in the State.

Economic development is a key focus for growth of the City. The community expects to continue benefiting tremendously from the Marathon Petroleum Corporation being headquartered in Findlay. It ranked 41 overall by Fortune 500 in 2018. Marathon has added several hundred new, well-paid executive-level positions and has expanded its footprint with a \$90+ million investment that includes a headquarters building, administrative building, two parking garages and a new hotel. The expansion was completed in 2018 and the company acquired Andeavor prior to yearend and has become the largest oil refiner in the United States. The City has Tall Timbers Industrial Park which was expanded significantly over the last few years. The expansion includes investment in roads, water and sewer in the 300-acre site. The local large industries are either growing or stable. Approximately 90% of new jobs come from existing companies. The City has benefited significantly in recent years from growth in some of the area's largest employers. Findlay has been nationally recognized for its growth. In 2018, the City had 338,000 square foot of new construction with a capital investment of \$203,658,000. Job creation in the City totaled approximately 1,300 jobs in 2018.

The real estate market and the affiliated businesses had a continued impact on the economy and real estate values showed solid increases from 2017 to 2018 primarily due to increased demand. In 2018, the City issued 22 permits for new business/commercial construction totaling and additions totaling \$312,415,000. The City issued 38 permits for new single-family residential construction totaling \$8,320,000.

The community is collaborating to address the challenges in finding and keeping workers. Raise the Bar Hancock County, a 501(c) (3) nonprofit organization, is a partnership of education, business, social services and community leaders focused on aligning and integrating the Hancock County Ohio community learning system with economic growth and a high quality of life. One of the immediate goals of this organization is to fill job vacancies that exist today and in the near future. Funding for the workforce development organization is coming from several sources including: The Hancock County Commissioners, the Findlay-Hancock County Community Foundation, Findlay-Hancock Economic Development, United Way of Hancock County and the City of Findlay. Each of these entities has committed \$30,000 per year, for five years beginning in 2016.

The City continues to get positive reviews. For the 19th consecutive year Findlay, Ohio was ranked as one of the best micropolitan communities in the U.S. for new and expanding facilities by *Site Selection* magazine. In 2014, 2015, 2016, 2017, and 2018 the City remained in the top 10 with a rank of 1<sup>st</sup> and best. For three years it has been named one of the 100 Best Communities for Young People by America's Promise – Alliance for Youth, which was founded by Colin Powell. Blanchard Valley Hospital has been named one of the 100 top hospitals in the nation six times by IBM Watson Health and four times by Becker's Hospital Review. Additionally, the City benefits from The Community Foundation, with assets of approximately \$120 million, about 40% of which is unrestricted. This Foundation annually provides over \$4 million in grants to the benefit of the local community. The Foundation has become a valuable alternative funding resource for community programs and organizations which address problems to be solved or opportunities to be seized in the local area.

#### Relevant Financial Policies

The City has maintained its \$1 million Rainy Day Account and maintains an amount in excess of its approximate \$5.0 million minimum unappropriated general fund balance in compliance with its policy. In 2018, the minimum unappropriated balance policy is \$4.8 million or 16.7% of its appropriated general fund expenditures. Additionally, the City has been able to maintain debt limits in line with its Debt Policy adopted in 2008. Income tax growth has been steady, as of December 2018. For income tax receipts, the 5-year average growth of the 1% income tax is 1.62%.

#### Long-Term Financial Planning

The City's culture has always been one of conservative financial choices, trying to use debt sparingly. This preference for using cash for capital equipment needs as well as yearly road maintenance, park improvements, traffic signal construction, and so on, has given the City a great deal of financial flexibility. We will continue this approach of using cash as much as possible for our capital investments.

Planning and implementation were important in making the final transition to our historic tax revenue base after the Great Recession. Planning has become a key part of managing our departments and the services they provide to the residents of the City. The City's five-year capital improvement plan is annually updated with new projects and equipment. This capital plan enables the City to make choices based on broad, long-term needs. This expenditure planning tool ensures City Council is aware our debt service commitments come first and foremost. Additionally, the City has developed a 2-year budget for 2019 and 2020 and has begun the process of developing a five-year operations forecast for the general fund. Long term planning has become a standard component of the budget process and City Council has added a Strategic Planning Committee to further these planning initiatives.

#### **Major Initiatives**

The City is divided by the Blanchard River and is located on the south edge of what use to be the Great Black Swamp. In the past decade, the City has experienced several top ten historical flood events. The community understands the need to address this issue for continued economic growth. The Hancock County Commissioners have taken a lead role and are working closely with the City to lobby for financial support at the State and Federal levels. On April 3, 2017, Stantec, the engineering firm hired by the Hancock County Commissioners to propose

designs of the county's flood control project, released their final report. The first of several proposals was presented May 5, 2017 to the Maumee Watershed Conservancy District who will make a recommendation to the Maumee Watershed Conservancy Court. The district has made significant progress on river bank benching work to improve the river channel in Findlay at a cost of approximately \$20,000,000.

The Hancock County Sales tax is raising about \$3 million per year and is projected to raise an excess of \$25 million over ten years. The tax sunsets in 2019. The unappropriated balance of the County's Capital Projects flood mitigation fund is \$15.1 as of May 1, 2019. The majority of these funds are going to be spent on a river benching (widening) project for the Blanchard River inside of the Findlay city limits to increase flow capacity where the river narrows.

The local approach for economic development resulted in an updated organization and reinvigorated efforts to obtain new investment to increase our local base of businesses. The Alliance of the City and Hancock County has become the lead entity and oversees the local Chamber of Commerce, Economic Development, and a Convention and Visitor's Bureau. The City and Hancock County hold voting seats on the board of directors of this group. The economic success of the local area has left limited existing facilities for a potential manufacturing or industrial occupant. A major objective of this group is the completion of a new 300-acre industrial park and local funds have been committed and infrastructure is being put into place which moved this initiative forward in 2016. McLane Company is the first occupant of this new site.

In 2014, the City began to see results from passing a City-wide Community Reinvestment Area (the "CRA"). It essentially credits what would have been increases in real property taxes due to improvements for an opportunity to increase employment due to job creation surrounding new business development, with the City benefiting from increased income tax receipts. Additionally, the CRA allows the City to negotiate for a portion of the real property tax savings to be paid back to the City for specific infrastructure improvements. The CRA is seen as critical component of the City's economic development toolbox.

#### AWARDS & ACKNOWLEDGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Findlay for its comprehensive annual financial report (CAFR) for the fiscal year ended December 31, 2017. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conform to program standards. Such a CAFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The staff of the Auditor's Office is a very talented, knowledgeable group; thank you to Amy Baird, Carolyn Chase, Makalia Schultz, Brock Weber, and Ginger Sampson for their accurate and diligent work during 2018, which created the foundation for these financial reports. Ginger Sampson's knowledge and dedication have been instrumental in issuing this report. I would also like to thank our consultants, Julian & Grube, Inc. for their efforts in the development of this CAFR.

Respectfully submitted,

: Standal II

Jim Staschiak II City Auditor

#### ELECTED AND APPOINTED OFFICIALS AS OF DECEMBER 31, 2018

#### **ELECTED OFFICIALS**

MayorLydia MihalikAuditorJim Staschiak IIMunicipal Court JudgeAlan HackenbergMunicipal Court JudgeMark MillerTreasurerSusan J. HiteLaw DirectorDonald Rasmussen

Council President R. Ronald Monday

At Large Grant Russel At Large Thomas Shindledecker Jeffrey Wobser At Large First Ward Holly Frische Second Ward Dennis Hellmann Third Ward Dina Ostrander Fourth Ward James P. Slough Fifth Ward John Harrington Sixth Ward James Niemeyer

Seventh Ward

#### APPOINTED OFFICIALS

Tim Watson

Service Director/Acting City Engineer

Safety Director

City Income Tax Administrator

Municipal Court Clerk

Brian Thomas, P.E., P.S.

Paul Schmelzer, P.E., P.S.

Andrew L. Thomas

David Spridgeon

#### CITY AUDITOR'S OFFICE

City Auditor Jim Staschiak II

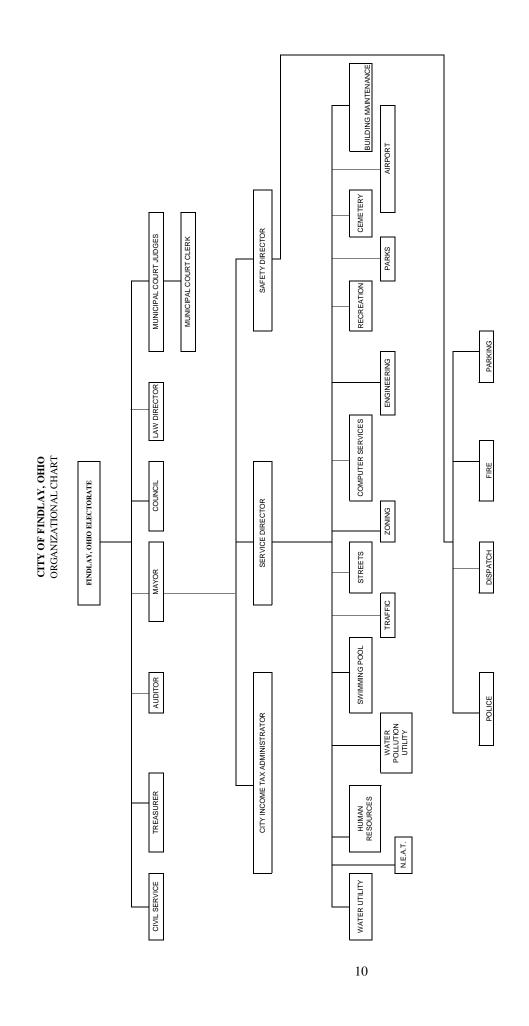
Deputy City Auditor Ginger Sampson, CPA

Audit Clerk Carolyn Chase

Audit Clerk Amy Baird

Audit Clerk Brock Weber

Audit Clerk Makalia Schultz





## Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
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# City of Findlay Ohio

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended

**December 31, 2017** 

Christopher P. Morrill

Executive Director/CEO



## Julian & Grube, Inc.

Serving Ohio Local Governments

333 County Line Rd. West, Westerville, OH 43082 Phone: 614.846.1899 Fax: 614.846.2799

#### Independent Auditor's Report

City of Findlay Hancock County 318 Dorney Plaza, Room 313 Findlay, Ohio 45840

To the Members of Council and Management:

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Findlay, Hancock County, Ohio, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the City of Findlay's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for preparing and fairly presenting these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes designing, implementing, and maintaining internal control relevant to preparing and fairly presenting financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to opine on these financial statements based on our audit. We audited in accordance with auditing standards generally accepted in the United States of America and the financial audit standards in the Comptroller General of the United States' *Government Auditing Standards*. Those standards require us to plan and perform the audit to reasonably assure the financial statements are free from material misstatement.

An audit requires obtaining evidence about financial statement amounts and disclosures. The procedures selected depend on our judgment, including assessing the risks of material financial statement misstatement, whether due to fraud or error. In assessing those risks, we consider internal control relevant to the City of Findlay's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not to the extent needed to opine on the effectiveness of the City of Findlay's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of management's accounting policies and the reasonableness of their significant accounting estimates, as well as our evaluation of the overall financial statement presentation.

We believe the audit evidence we obtained is sufficient and appropriate to support our audit opinions.

City of Findlay Hancock County Independent Auditor's Report Page 2

#### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Findlay, Hancock County, Ohio, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General Fund and Street Maintenance and Repair Fund thereof for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 3 to the financial statements, during fiscal year 2018, the City of Findlay adopted new accounting guidance in Governmental Accounting Standards Board (GASB) Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. We did not modify our opinion regarding this matter.

#### **Other Matters**

Report on Summarized Comparative Information

We have previously audited the City of Findlay's 2017 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated June 12, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2017 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require this presentation to include *Management's discussion and analysis*, and schedules of net pension assets, net pension and other postemployment benefit liabilities, and pension and other postemployment benefit contributions listed in the table of contents, to supplement the basic financial statements. Although this information is not part of the basic financial statements, the Governmental Accounting Standards Board considers it essential for placing the basic financial statements in an appropriate operational, economic, or historical context. We applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, consisting of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, to the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not opine or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to opine or provide any other assurance.

Supplementary and Other Information

Our audit was conducted to opine on the City of Findlay's basic financial statements taken as a whole.

The introductory section, the financial section's combining statements, individual fund statements and schedules, and the statistical section information present additional analysis and are not a required part of the basic financial statements.

City of Findlay Hancock County Independent Auditor's Report Page 3

The statements and schedules are management's responsibility and derive from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We subjected this information to the auditing procedures we applied to the basic financial statements. We also applied certain additional procedures, including comparing and reconciling this information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves in accordance with auditing standards generally accepted in the United States of America. In our opinion, this information stated in all material respects in relation to the basic financial statements taken as a whole.

We did not subject the introductory section and statistical section information to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion or any other assurance on them.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated June 14, 2019, on our consideration of the City of Findlay's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report describes the scope of our internal control testing over financial reporting and compliance, and the results of that testing, and does not opine on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Findlay's internal control over financial reporting and compliance.

Julian & Grube, Inc.

Julian & Sube, Elne.

June 14, 2019

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The management's discussion and analysis (MD&A) of the City of Findlay's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2018. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### **Financial Highlights**

Key financial highlights for 2018 are as follows:

- The total net position of the City increased \$3,721,715 over the prior year as restated in Note 3. Net position of governmental activities increased \$697,060 or 1.01% from 2017's restated net position and net position of business-type activities increased \$3,024,655 or 1.92% over 2017's restated net position.
- ➤ General revenues accounted for \$30,906,306 or 75.84% of total governmental activities revenue. Program specific revenues accounted for \$9,846,226 or 24.16% of total governmental activities revenue.
- ➤ The City had \$38,997,472 in expenses related to governmental activities; \$9,846,226 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily property taxes, income taxes, and unrestricted grants and entitlements) of \$30,906,306 were sufficient to cover the remaining expenses of the governmental activities.
- The general fund had revenues of \$35,503,673 in 2018. This represents a 5.43% increase from 2017. Transfers-in amounted to \$231,276. The expenditures of the general fund, which totaled \$30,415,588 in 2018, increased \$1,392,362 from 2017. The City had transfers out to other funds of \$5,677,224. The net decrease in fund balance for the general fund was \$341,365 or 1.48%.
- The street maintenance and repair fund had revenues and other financing sources of \$6,852,725 in 2018. This represents a decrease of \$1,919,923 from 2017 revenues and other financing sources. The expenditures and other financing uses of the street maintenance and repair fund, totaled \$6,742,145 in 2018 which was a decrease of \$1,430,390 from 2017. The net increase in fund balance for the street maintenance and repair fund was \$151,473 or 5.48%.
- Net position for the business-type activities which are made up of the Water, Water Pollution Control, Airport, Parking Facilities, and Swimming Pool operations, increased in 2018 by \$3,024,655. This increase in net position was due primarily to adequate charges for services revenue to cover operating expenses coupled with the receipt of \$1,058,000 in transfers in from other funds during the year.

#### Using this Comprehensive Annual Financial Report

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### Reporting the City as a Whole

#### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2018?" The statement of net position and the statement of activities answer this question. These statements include all assets & deferred outflows of resources and liabilities & deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. The accrual basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is actually received or paid.

These two statements report the City's net position and changes in this position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

<u>Governmental activities</u> - Most of the City's programs and services are reported here including police, fire, street maintenance, parks and recreation, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

<u>Business-type activities</u> - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, water pollution control, airport, parking facilities, and swimming pool operations are reported here.

The City's Statement of Net Position and Statement of Activities can be found on pages 41-43 of this report.

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 27.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of the governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund and street maintenance and repair fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 44-52 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, water pollution control, airport, parking facilities, and swimming pool functions. The water, water pollution control and airport funds are considered major funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 54-61 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Private-purpose trust and agency funds are the City's fiduciary fund types. The basic fiduciary fund financial statements can be found on pages 62-63 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 65-127 of this report.

#### Required Supplementary Information (RSI)

The RSI contains information regarding the City's proportionate share of the Ohio Public Employees Retirement System's (OPERS) and Ohio Police and Fire Retirement System (OP&F) net pension liability/net pension asset and net OPEB liability and the City's schedule of contributions to OPERS and OP&F. The RSI can be found on pages 130-142 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### **Government-Wide Financial Analysis**

The table below provides a summary of the City's net position at December 31, 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3.

#### **Net Position**

	Governmental	Restated Governmental	Business-type	Restated Business-type		Restated
	Activities	Activities	Activities	Activities	2018	2017
	2018	2017	2018	2017	Total	Total
Assets						
Current and other assets	\$ 43,399,236	\$ 43,078,351	\$ 31,426,658	\$ 30,480,656	\$ 74,825,894	\$ 73,559,007
Capital assets, net	98,231,063	94,695,131	149,545,563	150,395,428	247,776,626	245,090,559
Total assets	141,630,299	137,773,482	180,972,221	180,876,084	322,602,520	318,649,566
Deferred outflows	8,708,409	9,711,630	1,309,574	2,458,915	10,017,983	12,170,545
<u>Liabilities</u>						
Current and other liabilities	2,350,290	2,691,736	1,687,406	1,521,064	4,037,696	4,212,800
Long-term liabilities	69,387,762	72,410,638	18,811,702	24,184,933	88,199,464	96,595,571
Total liabilities	71,738,052	75,102,374	20,499,108	25,705,997	92,237,160	100,808,371
Deferred inflows	8,793,932	3,273,074	1,264,752	135,722	10,058,684	3,408,796
Net Position Net investment in						
capital assets	91,675,542	87,387,917	138,811,526	135,861,632	230,487,068	223,249,549
Restricted	7,947,731	8,686,379	6,606,500	6,285,031	14,554,231	14,971,410
Unrestricted (deficit)	(29,816,549)	(26,964,632)	15,099,909	15,346,617	(14,716,640)	(11,618,015)
Total net position	\$ 69,806,724	\$ 69,109,664	\$ 160,517,935	\$ 157,493,280	\$ 230,324,659	\$ 226,602,944

Net Pension Liability and Net OPEB Liability

The net pension liability (NPL) is the largest single liability reported by the City at December 31, 2018 and is reported pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." For 2018, the City adopted GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the District's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability to equal the City's proportionate share of each plan's collective:

- Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

As a result of implementing GASB 75, the City is reporting a net OPEB liability and deferred inflows/outflows of resources related to OPEB on the accrual basis of accounting. This implementation also had the effect of restating net position at December 31, 2017, from \$92,935,506 to \$69,109,664 for governmental activities and \$160,110,993 to \$157,493,280 for business-type activities.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Analysis of Net Position

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2018, the City's assets and deferred outflows exceeded liabilities and deferred inflows by \$230,324,659. At year-end, net position was \$69,806,724 and \$160,517,935 for the governmental activities and the business-type activities, respectively.

Current and other assets of the governmental activities remained consistent with prior year, increasing only 0.74% from 2017. Current and other assets of the business-type activities increased as charges and fees were sufficient to cover expenses resulting in an increase to cash and cash equivalents. Capital assets, net increased as the City completed construction projects and continued various projects including a downtown revitalization project and City fiber loop installation. Construction in progress for the governmental activities increased \$3,029,317 (net of disposals) during 2018.

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 76.81% of total assets. Capital assets include land, computer software, buildings and improvements, improvements other than buildings, machinery and equipment, utility plant in service, utility lines in service, construction in progress and infrastructure. The net investment in capital assets at December 31, 2018, was \$91,675,542 and \$138,811,526 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets are not used to liquidate these liabilities.

As of December 31, 2018, the City was able to report positive balances in all three categories of net position, for its business-type activities. For governmental activities, the City reported a deficit balance in unrestricted net position. The deficit balance resulted primarily from an increase in the City's deferred inflows related to pensions. In addition, the City invested in capital assets and expensed monies on construction projects. These capital costs increased the net position category net investment in capital assets rather than unrestricted net position.

A portion of the City's net position, \$14,554,231, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a deficit balance of \$14,716,640.

Deferred outflows related to pension decreased primarily due to a change in assumptions used by OPERS in the calculation of the retirement system's net pension liability.

Total long-term liabilities decreased from the prior year. The City's net pension liability decreased as a result of a change in assumptions used by OPERS. The City made it's required principal payments on its outstanding debt, further reducing long-term liabilities. A majority of the bond and loan principal payments were made from the business-type activities.

Deferred inflows increased \$6,649,888 from 2017 and relate to the City's pension and OPEB obligations.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The table below shows the changes in net position for fiscal year 2018 and 2017. The net position at December 31, 2017 has been restated as described in Note 3.

#### **Change in Net Position**

	Governi Activi 201	ities	Gov	Restated vernmental activities 2017	j	Business-type Activities 2018		Restated Business-type Activities 2017		2018 Total		Restated 2017 Total
Revenues												
Program revenues:												
Charges for services	\$ 4,	313,614	\$	3,953,895	\$	19,162,748	\$	18,391,174	\$	23,476,362	\$	22,345,069
Operating grants and contributions	3,	124,998		2,249,356		135,400		493,087		3,260,398		2,742,443
Capital grants and contributions	2,	407,614		3,953,019		298,547		3,321,867		2,706,161		7,274,886
Total program revenues	9,	846,226		10,156,270		19,596,695		22,206,128		29,442,921	_	32,362,398
General revenues:												
Property taxes	3,	141,884		3,137,113		-		-		3,141,884		3,137,113
Income taxes	24,	620,228		21,300,761		-		-		24,620,228		21,300,761
Unrestricted grants and entitlements	;	849,793		842,856		-		-		849,793		842,856
Tax increment financing		47,520		45,818		-		-		47,520		45,818
Investment earnings	4	452,046		267,697		367,969		205,392		820,015		473,089
Increase (decrease) in fair value of investments		87,049		(57,829)		_		_		87,049		(57,829)
Miscellaneous	1,	707,786		1,191,804		295,200		192,073		2,002,986		1,383,877
Total general revenues	30,	906,306		26,728,220		663,169		397,465		31,569,475		27,125,685
Total revenues	40,	752,532		36,884,490		20,259,864		22,603,593		61,012,396		59,488,083
Гутоного									-			
Expenses: General government	0.1	938,857		0.565.410						0.020.057		0.565.410
Security of persons and property		356,714		9,565,419 17,415,139		-		-		9,938,857 19,356,714		9,565,419 17,415,139
Public health and welfare				945,342		-		-		1,008,929		945,342
		008,929 450,347		6,294,645		-		-		6,450,347		6,294,645
Transportation Leisure time activity		025,570		1,929,330		-		-		2,025,570		1,929,330
Interest and fiscal charges		217,055		211,882		-		-		2,023,370		211,882
Water	•	217,033		211,002		7,367,567		7,466,713		7,367,567		7,466,713
Water pollution control		_		_								
*		-		-		8,664,519		7,601,800		8,664,519		7,601,800
Airport		-		-		2,052,476		1,918,453		2,052,476		1,918,453
Parking facilities Swimming pool		-		-		117,024 91,623		103,960 105,018		117,024 91,623		103,960 105,018
Total expenses	38.9	997,472		36,361,757		18,293,209		17,195,944		57,290,681	-	53,557,701
•							-					
Increase in net position												
before transfers	1,	755,060		522,733		1,966,655		5,407,649		3,721,715		5,930,382
Transfers	(1,	058,000)	-	(502,280)		1,058,000	_	502,280				<u> </u>
Increase in net position		697,060		20,453		3,024,655		5,909,929		3,721,715		5,930,382
Net position at												
beginning of year (restated)	69,	109,664		N/A		157,493,280	_	N/A		226,602,944		N/A
Net position at end of year	\$ 69,	806,724	\$	69,109,664	\$	160,517,935	\$	157,493,280	\$	230,324,659	\$	226,602,944

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The information necessary to restate the 2017 beginning balances and the 2017 OPEB expense amounts for the effects of the initial implementation of GASB 75 is not available. Therefore, 2017 functional expenses still include OPEB expense of \$114,877 for governmental activities and \$42,303 for business-type activities computed under GASB 45. GASB 45 required recognizing OPEB expense equal to the contractually required contributions to the plan. Under GASB 75, OPEB expense represents additional amounts earned, adjusted by deferred inflows/outflows. The contractually required contribution is no longer a component of OPEB expense. Under GASB 75, the 2018 statements report OPEB expense of \$2,663,295 for governmental activities and \$250,272 for business-type activities.

Consequently, in order to compare 2018 total program expenses to 2017, the following adjustments are needed:

	Governmental Activities	Business-Type Activities			
Total 2018 program expenses under GASB 75	\$ 38,997,472	\$ 18,293,209			
OPEB expense under GASB 75 2018 contractually required contributions	(2,663,295) 55,646	(250,272) 6,276			
Adjusted 2018 program expenses	36,389,823	18,049,213			
Total 2017 program expenses under GASB 45 Increase (decrease) in program	36,361,757	17,195,944			
expenses not related to OPEB	\$ 28,066	\$ 853,269			

#### **Governmental Activities**

Governmental activities net position increased \$697,060 in 2018 as the revenues, which increased 10.49% from 2017, were sufficient to cover the expenses, which increased 7.25% from 2017.

The City's income tax revenue increased \$3,319,467, or 15.58%, from 2017 due to increased collections.

The City's total governmental activities expenses increased \$2,635,715, or 7.25%, from 2017. Security of persons and property, which primarily supports the operations of the police and fire departments accounted for \$19,356,714 of the total expenses of the City. These expenses were partially funded by \$348,404 in direct charges to users of the services.

General government expenses totaled \$9,938,857. General government expenses were partially funded by \$3,111,068 in direct charges to users of the services. General government expenses increased \$373,438, or 3.90%, from 2017.

Transportation expenses relate to road maintenance and construction. Transportation expenses increased \$155,702 from 2017 to 2018.

Operating grants and contributions, consisting of state and federal government contributions, totaled \$3,124,998 for 2018. This represents an increase of \$875,642, or 38.93%. These operating grants and contributions consist primarily of restricted federal and state grant revenues, property tax rollbacks, fuel taxes and motor vehicle license fees. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$2,170,816 subsidized transportation programs.

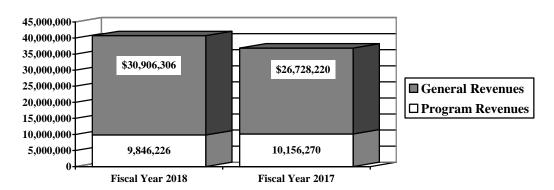
#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The City had a total of \$2,407,614 in capital grants and contributions during 2018. These capital grants and contributions consist primarily of federal and state grant revenues that are restricted for capital acquisition and construction. Of the total capital grants and contributions, \$990,269 subsidized transportation programs while \$1,417,345 subsidized general government programs. Capital grants and contributions decreased \$1,545,405 from 2017 primarily due to capital grants and contributions supporting the City's downtown revitalization project. Capital grants and contributions also includes donated storm sewer lines from outside developers.

General revenues totaled \$30,906,306 and amounted to 75.84% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$3,141,884 and \$24,620,228, respectively. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government funding from the State of Ohio, making up \$849,793. The largest increase was in miscellaneous revenue which increased \$515,982, or 43.29%, due to increased collections in 2018.

The graph below compares the City's general revenues (which includes property taxes, income taxes and unrestricted grants and entitlements) and program revenues for fiscal year 2018 and 2017.

#### **Governmental Activities – General and Program Revenues**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

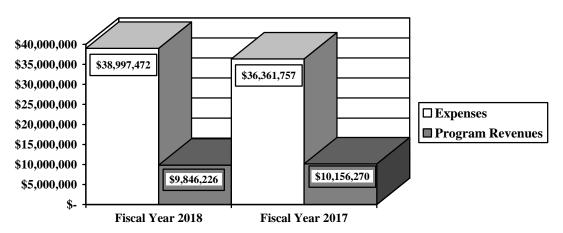
The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

#### **Governmental Activities**

	Total Cost of Services 2018	Net Cost of Services 2018	Total Cost of Services 2017	Net Cost of Services 2017	
Program Expenses:					
General government	\$ 9,938,857	\$ 4,611,793	\$ 9,565,419	\$ 4,219,486	
Security of persons and property	19,356,714	18,932,708	17,415,139	17,091,252	
Public health and welfare	1,008,929	741,342	945,342	753,721	
Transportation	6,450,347	3,202,732	6,294,645	2,587,153	
Leisure time activity	2,025,570	1,463,109	1,929,330	1,374,489	
Interest and fiscal charges	217,055	199,562	211,882	179,386	
Total	\$ 38,997,472	\$ 29,151,246	\$ 36,361,757	\$ 26,205,487	

The dependence upon general revenues for governmental activities is apparent, with 74.75% of expenses supported through taxes and other general revenues.

#### Governmental Activities – Program Revenues vs. Total Expenses



#### **Business-type Activities**

The net position of the business-type activities include the water, water pollution control, airport, parking facilities, and swimming pool operations. These operations had program revenues of \$19,596,695 which were sufficient to support the total expenses of \$18,293,209. Program revenues exceeded total expenses by \$1,303,486 in 2018.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The graph below shows the business-type activities assets and deferred outflow, liabilities and deferred inflows and net position at year-end. The net position at December 31, 2017 has been restated as described in Note 3.

#### **Net Position of Business - Type Activities** \$183,334,999 \$182,281,795 \$200,000,000 \$175,000,000 \$150,000,000 \$160,517,935 \$157,493,280 \$125,000,000 \$100,000,000 \$75,000,000 \$50,000,000 \$25,000,000 \$25,841,719 \$21,763,860 December 31, 2018 December 31, 2017 (restated)

■ Liabilities and deferred inflows □ Net Position ■ Assets and deferred outflows

Net position of the business-type activities continued to grow. The City's charges for services program revenues increased \$771,574 or 4.20% from 2017. The City's capital grants and contributions program revenues decreased \$3,023,320, or 91.01%, from 2017 due primarily to decreased grant funding for water and water pollution control projects. Expenses of the business-type activities increased \$1,097,265, or 6.38%, primarily due to an increase of water pollution control expenses of \$1,062,719. For fiscal year 2018 and 2017, program revenues for the business-type activities exceeded expenses of the business-type activities by \$1,303,486 and \$5,010,184, respectively. Capital assets for the business-type activities decreased \$849,865 due to depreciation expense exceeding capital outlays for 2018. The decrease in capital contributions revenue resulted in a decrease in capital outlays for 2018. Capital contributions are revenues received that are restricted for capital expenses and may not be used to finance the operations of the enterprise activities and includes donated water and sewer utility lines from outside developers.

#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. Fund balance includes various categories as described in Note 2.N and detailed in Note 15 to the financial statements. The City's governmental funds (as presented on the balance sheet on pages 44-45) reported a combined fund balance of \$30,928,783 which is \$262,470 more than last year's total of \$30,666,313.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The schedule below indicates the fund balances as of December 31, 2018, 2017 and 2016 for all governmental fund

		Fund Balances 12/31/18		Fund Balances 12/31/17		Fund Balances 12/31/16		Increase (Decrease) 2018 - 2017		Increase (Decrease) 2017 - 2016	
Major funds: General Street maintenance and repair Nonmajor governmental funds	\$	22,672,899 2,915,212 5,340,672	\$	23,014,264 2,763,739 4,888,310	\$	24,904,406 2,308,600 4,521,564	\$	(341,365) 151,473 452,362	\$ (	(1,890,142) 455,139 366,746	
Total	\$	30,928,783	\$	30,666,313	\$	31,734,570	\$	262,470	\$ (	(1,068,257)	

#### General Fund

The City's general fund balance decreased \$341,365 from 2017. Revenues increased \$1,827,441 from 2017 while expenditures increased \$1,392,362. The increase in expenditures is primarily due to an increase of \$615,224 in general government expenditures. The table that follows assists in illustrating the revenues of the general fund for 2018, 2017 and 2016:

			Increase/	Increase/ (Decrease) 2017 - 2016	
2018	2017	2016	(Decrease)		
Amount	Amount	Amount	<u>2018 - 2017</u>		
\$ 26,785,727	\$ 25,653,882	\$ 27,252,420	\$ 1,131,845	\$ (1,598,538)	
1,447,887	1,428,904	1,403,730	18,983	25,174	
390,670	391,330	410,927	(660)	(19,597)	
1,466,699	1,376,557	1,190,105	90,142	186,452	
434,488	256,836	137,915	177,652	118,921	
87,049	(57,829)	54,343	144,878	(112,172)	
2,198,121	2,261,042	1,625,540	(62,921)	635,502	
2,693,032	2,365,510	994,871	327,522	1,370,639	
\$ 35,503,673	\$ 33,676,232	\$ 33,069,851	\$ 1,827,441	\$ 606,381	
	Amount  \$ 26,785,727 1,447,887 390,670 1,466,699 434,488  87,049 2,198,121 2,693,032	Amount         Amount           \$ 26,785,727         \$ 25,653,882           1,447,887         1,428,904           390,670         391,330           1,466,699         1,376,557           434,488         256,836           87,049         (57,829)           2,198,121         2,261,042           2,693,032         2,365,510	Amount         Amount         Amount           \$ 26,785,727         \$ 25,653,882         \$ 27,252,420           1,447,887         1,428,904         1,403,730           390,670         391,330         410,927           1,466,699         1,376,557         1,190,105           434,488         256,836         137,915           87,049         (57,829)         54,343           2,198,121         2,261,042         1,625,540           2,693,032         2,365,510         994,871	2018 Amount         2017 Amount         2016 Amount         (Decrease) 2018 - 2017           \$ 26,785,727 \$ 25,653,882 \$ 27,252,420 \$ 1,131,845 1,447,887 1,428,904 1,403,730 18,983 390,670 391,330 410,927 (660) 1,466,699 1,376,557 1,190,105 90,142 434,488 256,836 137,915 177,652         \$ 991,330 \$ 137,915 177,652           \$ 27,252,420 \$ 1,190,105 18,983 140,927 (660) 1,466,699 1,376,557 1,190,105 177,652 177,652         \$ 1,131,845 1,290,105 18,983 1,290,105 1,290,105 190,105 1,2	

Tax revenue in the general fund represents property, income and other local taxes. Tax revenue represents 75.44% of all general fund revenue. The general fund receives 2.6 mills in real estate collections on an annual basis, and there are no voted levies in addition to that millage. Property tax revenue remained comparable to 2017.

The general fund, which includes the city income tax fund on a GAAP-basis, had \$24,096,233 in income tax revenue in 2018. The income tax revenues are included in the "taxes" revenues listed above. The city income tax revenues increased \$1,116,784 from 2017 primarily due to increased collections in 2018.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

Charges for services revenue increased \$18,983 from 2017. Charges for services primarily relate to fees charged from programs related to leisure time activities and public health and welfare programs.

Licenses and permits revenue remained comparable to 2017.

Fines and forfeitures revenue increased \$90,142 from 2017 primarily in the areas of court fines and fees.

The increase in investment income is primarily due to improved interest rates on applicable investments and more monies invested by the City.

At December 31, 2018, the fair value of the City's federal agency securities increased \$87,049 from the fair value of these securities at December 31, 2017. These securities fluctuate in value depending upon market conditions. The City intends to hold investments to maturity thus eliminating the effects of fluctuations in fair value.

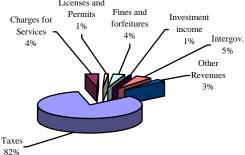
Intergovernmental revenue decreased due to a decrease in capital grants primarily related to the downtown revitalization project.

Other revenues increased \$327,522 from 2017. Other revenues include rental income, contributions and donations and miscellaneous revenues. During 2018, reimbursement revenue increased \$525,612 from 2017.

The graphs below reflect the percentage of revenues, by source, for 2018, 2017 and 2016:

#### Revenues - Fiscal Year 2018 Revenues - Fiscal Year 2017 Investment Fines and Investment Fines and Licenses and Licenses and Intergov. forfeitures Intergov. forfeitures income Permits Permits 6% 1% 7% 1% Charges for Other Other Charges for Services Revenues Revenues Services 4% 7% 8% 4% Taxes Taxes 76% 76%

Revenues - Fiscal Year 2016



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The table that follows assists in illustrating the expenditures of the general fund for 2018, 2017 and 2016.

	2018 Amount	2017 Amount	2016 Amount	Increase/ (Decrease) 2018 - 2017	Increase/ (Decrease) 2017 - 2016	
Expenditures						
General government	\$ 8,362,962	\$ 7,815,582	\$ 8,244,903	\$ 547,380	\$ (429,321)	
Security of persons and property	15,200,060	14,655,640	14,394,878	544,420	260,762	
Public health and welfare	832,424	786,244	1,617,447	46,180	(831,203)	
Leisure time activity	1,519,812	1,375,655	1,339,667	144,157	35,988	
Capital outlay	4,500,330	4,390,105	3,609,148	110,225	780,957	
Total	\$ 30,415,588	\$ 29,023,226	\$ 29,206,043	\$ 1,392,362	\$ (182,817)	

General government expenditures increased \$547,380 from 2017. The increase resulted from an increase in general contracted services supporting the City's government operations.

Security of persons and property expenditures, those related primarily to police and fire operations, increased \$544,420 from 2017. The increase in police and fire operations is primarily in the area of salary and wages and fringe benefits.

Public health and welfare increased \$46,180 from the prior year. The increase resulted from an increase in salaries and wages and fringe benefits in the zoning and cemetery departments.

Leisure time activities relate primarily to the operations of parks, recreation and the Cube. Total leisure time activities expenditures increased \$144,157 from 2017. The increase in expenditures was due to increases in the park department.

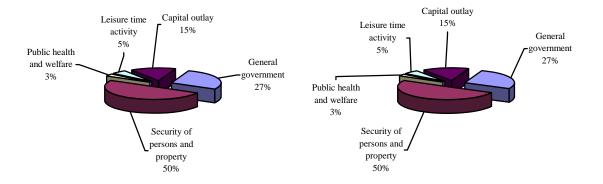
Capital outlay expenditures increased \$110,225 as the City performed more construction and various other projects in 2018 versus 2017. During 2018, the City incurred expenditures related to the Municipal Court Expansion project, City Fiber Loop Installation project, Cemetery Road Reconstruction project and the Dorney Plaza Revitalization project. The City closely monitors capital outlays to perform only essential improvements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

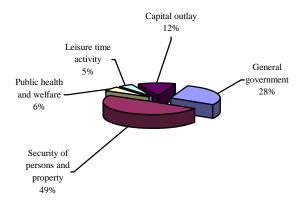
The graphs below reflect the percentage of expenditures, by function, for 2018, 2017 and 2016:

#### **Expenditures - Fiscal Year 2017**

#### **Expenditures - Fiscal Year 2017**



#### **Expenditures - Fiscal Year 2016**



#### Street Maintenance and Repair Fund

The street maintenance and repair fund had revenues and other financing sources of \$6,852,725 in 2018. This represents a decrease of \$1,919,923 from 2017 revenues and other financing sources. The 2017 other financing sources included transfers in of \$5,699,402 that were decreased to \$3,978,251 in 2018. The expenditures and other financing uses of the street maintenance and repair fund, which totaled \$6,742,145 in 2018 decreased \$1,430,390 from 2017. The net increase in fund balance for the street maintenance and repair fund was \$151,473, or 5.48%. The street maintenance and repair fund capital outlays were approximately \$1,720,312 less in 2018 versus 2017 primarily due to decreased expenditures resulted from the street resurfacing projects.

#### General Fund Budgeting Highlights

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

For the general fund, the original and final budgeted amount in the area of expenditures and other financing uses, increased \$6,900,653 from \$28,502,594 to \$35,403,247. The primary reason for the increase is an increase in budgeted transfers out which were \$1,262,000 in the original budget and \$2,416,108 in the final budget. Projects of the general fund are budgeted on a multi-year project basis and are not included in the original budget as part of the annual operating appropriation process. The final budget amounts for these projects represent supplemental appropriations which equal the actual capital outlays incurred during the year. This accounts for \$4,545,386, or 65.87%, of the \$6,900,653 increase from the original budget to the final budget. Actual expenditures and other financing uses of \$32,221,121 were lower than final appropriated expenditures and other financing uses of \$35,403,247 by \$3,182,126.

Original budgeted revenues and other financing sources increased \$7,892,021 to amounts reported in the final budget primarily due to the budgeting of intergovernmental revenues and transfers in related to multi-year projects as the supplemental appropriations were enacted. Actual revenues and other financing sources of \$33,081,728 were \$1,639,382 less than final budgeted revenues and other financing sources of \$34,721,110.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The only interfund activity reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

#### Water Fund

The waterworks system has been municipally owned since it was first developed in 1888. Improvements have been made as needed and are financed from revenues of the system. The current facilities include two upland raw water storage reservoirs with a capacity of 6.4 billion gallons, a raw water pump station located at the reservoir, raw water lines that feed into the lime-soda softening water treatment plant, high service pumps, and a 320-mile distribution system with two elevated storage tanks. There is treated water storage capacity at the plant of 4.5 million gallons plus 2.75 million gallons in the two elevated towers. The plant is able to treat 16 million gallons per day, and in the future can be expanded to 24 million gallons per day if the customer demand for treated water increases to that level.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

User charge rates are established to provide revenue for operation and maintenance of the treatment facility, the reservoir, and the distribution system. In addition, the charge rates must be set to support all capital improvements and debt service requirements. In accordance with Ohio law, the Service Director has the ability to revise the charge rates. Information regarding water customers for 2018 is presented below:

#### **Ten Largest Single Water Customers**

			% of Total
Customer Account	Volume *HCF	Revenue	Revenue
Whirlpool	124,017	\$498,902	6.83%
Ball Metal	52,502	211,425	2.90%
Cooper Corp	54,260	146,763	2.01%
Blanchard Valley Hospital	35,054	95,900	1.31%
Sanoh America, Inc.	33,521	90,068	1.23%
Sonoco Protective Solutions	27,432	74,188	1.02%
Riverview Terrace	17,422	70,142	0.96%
Nissin Brake	21,270	58,693	0.80%
City Laundry/Kramer Ent	20,217	57,479	0.79%
Marathon Petroleum	<u>21,405</u>	<u>51,519</u>	0.71%
Total Top Ten	407,100	\$1,284,938	17.60%
All Other Customers	<u>1,700,004</u>	6,015,049	82.40%
Total	<u>2,107,104</u>	\$7,299,987	<u>100.00%</u>

### **Total Customer Use By Class & Location**

	25 01455 00 200411011		
			% of Total
<u>Customer Class</u>	*HCF Water Use	<u>Revenue</u>	Revenue
Inside City/Residential	721,843	\$2,489,284	34.10%
Inside City/Commercial	685,821	2,083,628	28.54%
Inside City/Industrial	256,703	709,233	9.72%
Outside City/Residential	157,591	795,778	10.90%
Outside City/Commercial	77,182	371,023	5.08%
Outside City/Industrial	<u>207,964</u>	851,042	<u>11.66%</u>
Total	<u>2,107,104</u>	<u>\$7,299,987</u>	100.00%
Total Water Customers	20,126		

<sup>\*</sup> Hundred Cubic Feet

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### Water Pollution Control Fund

The City's wastewater treatment facility has been updated and improved to maintain compliance with all EPA discharge permit standards. During the late 1980's, major renovations were made to the Broad Avenue treatment plant and a 6.0 million gallon per day (MGD) oxidation ditch type of treatment plant was constructed on River Road. In 2000, construction began on two additional oxidation ditches, two additional final clarifiers and UV disinfecting at the River Road Plant. This expansion of the facility was fully operational in July 2001. The design of the River Road Plant allows for the construction of additional modules as demand on the facilities increases. Currently the treatment plant provides for a 15 MGD average design flow and a 40 MGD peak design flow. In addition, the City is working toward a comprehensive stormwater management plan to comply with EPA guidelines. Information regarding wastewater customers for 2018 is presented below:

#### **Ten Largest Single Wastewater Customers**

		Percent of
<u>Customer</u>	Revenue	<u>Total</u>
Whirlpool Corp	\$125,085	1.46%
Blanchard Valley Hospital	73,544	0.86%
Sanoh America, Inc.	66,950	0.78%
Village of Arcadia	59,905	0.70%
Nissin Brake	48,601	0.57%
Ball Metal	48,028	0.56%
Marathon Petroleum	43,753	0.51%
Kramer Enterprises	43,353	0.51%
Cooper Corp	41,462	0.48%
Riverview Terrace	<u>33,778</u>	0.39%
Total Top Ten	\$ 584,459	6.81%
All Other Customers	<u>\$7,996,870</u>	93.19%
Total	<u>\$8,581,329</u>	100.00%

#### **Total Customer Use By Class & Location**

		% of Total
<u>Customer Class</u>	Revenue	Revenue
Inside City/Residential	\$4,054,556	47.25%
Inside City/Commercial	2,328,318	27.13%
Inside City/Industrial	494,346	5.76%
Outside City/Residential	1,115,542	13.00%
Outside City/Commercial	324,519	3.78%
Outside City/Industrial	<u>264,049</u>	3.08%
Total	<u>\$8,581,329</u>	100.00%
Total Wastewater Customers Insid	16,459	
Total Wastewater Customers Outs	ide Corp	3,012

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### **Capital Assets and Debt Administration**

#### Capital Assets

At the end of fiscal year 2018, the City had \$247,776,626 (net of accumulated depreciation) invested in land, software, non-depreciable land improvements, buildings and improvements, improvements other than buildings (I.O.T.B.), machinery and equipment, utility plant in service, utility lines in service, infrastructure and construction in progress (CIP). Of this total, \$98,231,063 was reported in governmental activities and \$149,545,563 was reported in business-type activities. The following table shows fiscal year 2018 balances compared to 2017:

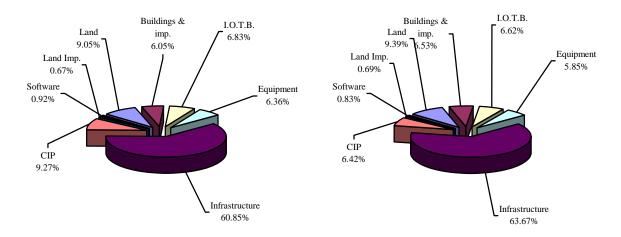
### Capital Assets at December (Net of Depreciation)

	Governmental Activities			Business-Type Activities			Total			
	 2018		2017	2018		2017		2018		2017
Land	\$ 8,893,082	\$	8,893,082	\$ 4,739,164	\$	4,739,164	\$	13,632,246	\$	13,632,246
Land improvements	653,392		653,392	-		-		653,392		653,392
Software	902,835		788,201	100,272		100,272		1,003,107		888,473
Buildings and										
improvements	5,943,588		6,184,144	-		-		5,943,588		6,184,144
I.O.T.B.	6,706,820		6,272,072	19,454,860		19,989,943		26,161,680		26,262,015
Utility plant in service	-		_	38,370,204		39,881,854		38,370,204		39,881,854
Utility lines in service	-		_	84,798,970		82,494,835		84,798,970		82,494,835
Machinery and equipment	6,251,436		5,536,348	593,029		1,390,793		6,844,465		6,927,141
Infrastructure	59,773,574		60,290,873	-		-		59,773,574		60,290,873
Construction in progress	 9,106,336		6,077,019	 1,489,064	_	1,798,567		10,595,400		7,875,586
Totals	\$ 98,231,063	\$	94,695,131	\$ 149,545,563	\$	150,395,428	\$	247,776,626	\$	245,090,559

The following graphs show the breakdown of governmental capital assets by category for 2018 and 2017.

Capital Assets - Governmental Activities 2018

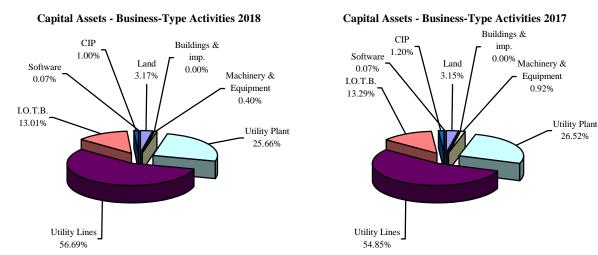
Capital Assets - Governmental Activities 2017



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

The City's largest governmental capital asset category is infrastructure which includes streets, storm sewers, and traffic signals. These items are immovable and of value only to the City; however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 60.85% of the City's total governmental capital assets.

The following graphs show the breakdown of business-type capital assets by category for 2018 and 2017.



The City's largest business-type capital asset category are utility lines that primarily includes water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's utility lines (cost less accumulated depreciation) represents approximately 56.69% of the City's total business-type capital assets.

See Note 8 to the basic financial statements for further detail on capital assets.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

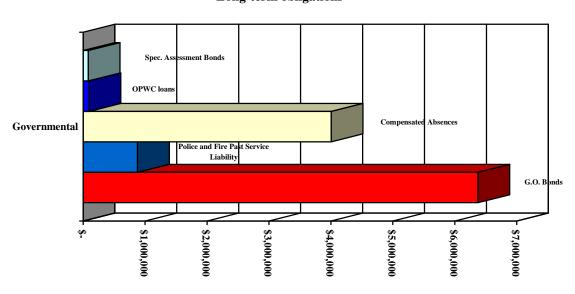
#### Debt Administration

The City had the following long-term debt obligations outstanding at December 31, 2018 and 2017:

	Governmental Activities			
	2018	2017		
Compensated absences	\$ 4,006,157	\$ 4,064,726		
Police and Fire past service liability	879,808	916,125		
OPWC loans	95,723	110,406		
Special Assessment bonds	83,000	103,000		
General Obligation bonds	6,374,556	6,789,050		
Total long-term debt obligations	\$ 11,439,244	\$ 11,983,307		
	Business-Ty	pe Activities		
	2018	2017		
General Obligation bonds	\$ 685,000	\$ 1,920,000		
OPWC loans	340,886	396,224		
OWDA loans	9,667,288	12,154,049		
Compensated absences	1,127,520	1,077,538		
Total long-term debt obligations	\$ 11,820,694	\$ 15,547,811		

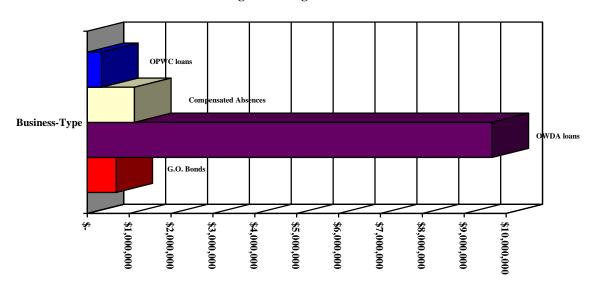
A comparison of the long-term obligations by category is depicted in the chart below.

#### Long-term obligations



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

#### Long-term obligations



It has long been the policy of the City to borrow money only for those projects that cannot be supported from the current available cash balances. When financing is necessary, careful consideration is given to total construction costs, length of payback period, and available interest rates before debt is actually issued. The City currently maintains an Aa2 credit rating with Moody's Investors Service and an AA rating from Standard and Poors.

See Note 11 to the basic financial statements for further detail on the City long-term debt obligations outstanding at year-end.

#### **Economic Factors and 2018 Budgets and Rates**

Unemployment in Hancock County was 3.4% for 2018 versus 3.6% for 2017. This compared favorably with the State's rate of 4.6% for 2018 and the national rate of 3.9% for 2018.

Projected stability for the overall economy was part of the consideration for the 2019 income tax revenue projection, with some consideration for business profits tax volatility. The City strives to take a conservative approach when estimating revenues and budgets well within the projected available funds while maintaining reserves in excess of its policy amounts. The income tax allocation to the City Income Tax Capital Improvements Restricted Account was 20% for 2018; the general fund was 80%. For 2019, this allocation has again been set at 20% to the City Income Tax Capital Improvements Restricted Account and 80% to the general fund. It is of note that the City has maintained cash in excess of its minimum balance requirement for the general fund which is 16.7% of its budgeted expenses in addition to maintaining a \$1 million rainy day account.

All fund budgets comply with Ohio Revised Code 5705.36 which limits total appropriations for the calendar year to the amount of the Official Certificate of Estimated Resources, filed with the County.

General fund actual expenditures in 2018, as reported on the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (GAAP-Basis) and Actual – General Fund were \$3.18 million below final appropriations contributing to a beginning unappropriated cash balance of more than \$13.2 million for 2019. A 2019 general fund operating budget has been adopted with a \$1.5 million deficit; however, the year-end cash balance is budgeted to be in excess of \$10.0 million, at the time of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2018 (UNAUDITED)

City Council and the Service Director increased water and sewer rates in 2011; no increase is scheduled for 2019. It is expected to see continued strong cash balances in both of these funds, due largely to continued reduction in debt. Each has been budgeted to end the 2019 calendar year with a cash balance in excess of three-month operations expenses.

The 5-Year Capital Plan has been updated and the first year has been adopted by Council. The revision of this plan is providing a sound foundation for determining the allocation between general fund operations and Capital Improvements funding needs. The City has been the beneficiary of several grants for capital projects. This has been in part due to a strong cash position, which has allowed for the required matching funds to be provided by the City. The plan projects the percentage of the money allocated to the City Income Tax Capital Improvements Restricted Account to remain at 20% with 80% being allocated to the general fund over the 5-year period.

#### Contacting the City's Financial Management

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Jim Staschiak II, Auditor, City of Findlay, 318 Dorney Plaza, 313 Municipal Building, Findlay, Ohio 45840 or email at <a href="mailto:jstaschiak@findlayohio.com">jstaschiak@findlayohio.com</a>.

### STATEMENT OF NET POSITION DECEMBER 31, 2018

	Governmental Activities	Business-type Activities	Total
Assets:			
Equity in pooled cash and investments	\$ 27,786,462	\$ 20,666,770	\$ 48,453,232
Cash in segregated accounts	564,361	-	564,361
Cash with fiduciary agent	681,417	<del>-</del>	681,417
Cash with escrow agent	94,381	37,413	131,794
Receivables (net of allowances for uncollectibles).	10,513,226	2,934,719	13,447,945
Internal balance	(166,092)	166,092	- · · · · · · · · · · · · · · · · · · ·
Due from other governments	1,287,218	-	1,287,218
Prepayments	411,579	132,706	544,285
Materials and supplies inventory	609,560	841,062	1,450,622
Net pension asset (see Note 12)	71,128	41,396	112,524
Equity in pooled cash and investments Capital assets:	1,545,996	6,606,500	8,152,496
Nondepreciable capital assets	19,555,645	6,328,500	25,884,145
Depreciable capital assets, net	78,675,418	143,217,063	221,892,481
Total capital assets, net	98,231,063	149,545,563	247,776,626
Total assets	141,630,299	180,972,221	322,602,520
Deferred outflows of resources:			
Unamortized deferred charges on debt refunding .	410,935	-	410,935
Pension (see Note 12)	5,733,000	1,077,998	6,810,998
OPEB (see Note 13)	2,564,474	231,576	2,796,050
Total deferred outflows of resources	8,708,409	1,309,574	10,017,983
Liabilities:			<del></del>
Accounts payable	1,171,553	462,357	1,633,910
Contracts payable	1,171,333	3,450	3,450
Retainage payable	81,318	37,413	118,731
Accrued wages and benefits payable	624,655	163,589	788,244
Insurance deposits payable	278,170	67,346	345,516
Due to other governments	35,348	07,540	35,348
Deposits held and due to others	33,346	810,800	810,800
Workers' compensation payable	37,231	810,800	37,231
Matured bonds payable		-	13,063
Accrued interest payable	13,063 108,952	142,451	251,403
Long-term liabilities:	106,932	142,431	231,403
Due within one year	2,233,454	3,674,519	5,907,973
Due in more than one year:	2,233,434	3,074,319	3,907,973
Net pension liability (see Note 12)	30,783,852	4,115,026	34,898,878
Net OPEB liability (see Note 13)	26,832,807	2,875,982	29,708,789
Other amounts due in more than one year			
Total liabilities	9,537,649 71,738,052	8,146,175 20,499,108	17,683,824 92,237,160
	/1,/36,032	20,499,106	92,237,100
Deferred inflows of resources:	A 404 FF0		2 40 4 550
Property taxes levied for the next fiscal year	2,694,779	-	2,694,779
TIF revenue levied for next fiscal year	144,086	-	144,086
Pension (see Note 12)	3,789,909	1,047,449	4,837,358
OPEB (see Note 13)	2,165,158	217,303	2,382,461
Total deferred inflows of resources	8,793,932	1,264,752	10,058,684
Net position: Net investment in capital assets	91,675,542	138,811,526	230,487,068
Restricted for:			
Debt service	92,628	-	92,628
Capital projects	507,333	6,606,500	7,113,833
Security of persons and property programs	91,398	-	91,398
General government operations	1,072,600	-	1,072,600
Transportation improvement projects	864,569	-	864,569
Economic development programs	1,023,725	-	1,023,725
Perpetual care:			
Expendable	27,653	-	27,653
Nonexpendable	1,420,142	-	1,420,142
Other purposes	2,847,683	-	2,847,683
Unrestricted (deficit)	(29,816,549)	15,099,909	(14,716,640)
Total net position	\$ 69,806,724	\$ 160,517,935	\$ 230,324,659
SEE ACCOMPANYING NOT			

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

			Program Revenues					
	_			harges for		rating Grants		pital Grants
	Expens	es	Serv	ices and Sales	and Contributions		and Contributions	
Governmental activities:								
General government	\$ 9,93	38,857	\$	3,111,068	\$	798,651	\$	1,417,345
Security of persons and property	19,35	56,714		348,404		75,602		-
Public health and welfare	1,00	08,929		204,934		62,653		_
Transportation	6,45	50,347		86,530		2,170,816		990,269
Leisure time activity	2,02	25,570		562,461		-		-
Interest and fiscal charges	2	17,055		217		17,276		_
Total governmental activities	38,99	97,472		4,313,614		3,124,998		2,407,614
<b>Business-type activities:</b>								
Water	7,36	57,567		8,356,995		43,659		279,452
Water pollution control	8,66	54,519		9,794,715		64,601		19,095
Airport	2,05	52,476		920,873		27,140		_
Parking facilities	11	17,024		90,165		=		-
Swimming pool		91,623		<u> </u>				
Total business-type activities	18,29	93,209		19,162,748		135,400		298,547
Totals	\$ 57,29	90,681	\$	23,476,362	\$	3,260,398	\$	2,706,161
			Con	oral rayanuası				

#### **General revenues:** Property taxes levied for: General purposes . . . . . . . . . . . . . . . . . Police and fire pensions . . . . . . . . . . Income taxes levied for: General purposes . . . . . . . . . . . . . . . . Tax increment financing revenues . . . . . . Grants and entitlements not restricted to specific programs . . . . . . . . . . . . . Investment earnings . . . . . . . . . . . . . . . Increase in fair value of investments. . . . Miscellaneous . . . . . . . . . . . . . . . . . . Total general revenues . . . . . . . . . . . . . . Net position at beginning of year (restated) . . . . . . .

Net position at end of year . . . . . . . . . . .

Net (Expense) Revenue and Changes in Net Position

and Changes in Net Position							
Governmental	<b>Business-type</b>						
Activities	Activities		Total				
¢ (4.611.702)	¢	ď	(4 611 702)				
\$ (4,611,793)	\$ -	\$	(4,611,793)				
(18,932,708) (741,342)	-		(18,932,708)				
(3,202,732)	-		(741,342) (3,202,732)				
(1,463,109)	-		(1,463,109)				
(1,403,109)	-		(1,403,109)				
	·						
(29,151,246)	·	-	(29,151,246)				
-	1,312,539		1,312,539				
-	1,213,892		1,213,892				
-	(1,104,463)		(1,104,463)				
-	(26,859)		(26,859)				
	(91,623)		(91,623)				
	1,303,486		1,303,486				
(29,151,246)	1,303,486		(27,847,760)				
2,689,494	_		2,689,494				
452,390	-		452,390				
24,620,228	-		24,620,228				
47,520	-		47,520				
849,793	-		849,793				
452,046	367,969		820,015				
87,049	-		87,049				
1,707,786	295,200		2,002,986				
30,906,306	663,169		31,569,475				
(1,058,000)	1,058,000		-				
697,060	3,024,655		3,721,715				
69,109,664	157,493,280		226,602,944				
\$ 69,806,724	\$ 160,517,935	\$	230,324,659				

## BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR 2017)

	<u>General</u>			Street aintenance nd Repair	Nonmajor Governmental <u>Funds</u>		
Assets:							
Equity in pooled cash and investments	\$	20,258,536	\$	2,292,109	\$	3,583,458	
Cash in segregated accounts		37,017		-		527,344	
Cash with fiduciary agent.		-		81,318		681,417	
Cash with escrow agent		9,187,908		*		13,063 1,293,212	
Receivables (net of allowance for uncollectibles).		338,473		30,425 853,478		95,267	
Due from other governments		313,926		39,454		1,795	
Materials and supplies inventory		515,920		603,395		1,793	
Restricted assets:		_		003,373		_	
Equity in pooled cash and investments		1,545,996		_		_	
Total assets	\$	31,681,856	\$	3.900.179	\$	6,195,556	
Total assets		21,001,000	=======================================	5,500,175		0,1>0,000	
Liabilities:							
Accounts payable	\$	1,067,763	\$	90,609	\$	6,455	
Retainage payable		<u>-</u>		81,318		-	
Accrued wages and benefits payable		556,713		63,613		4,329	
Insurance deposits payable		256,157		19,632		2,381	
Compensated absences payable		342		-		-	
Due to other governments		35,348		-		-	
Matured bonds payable		-	-			13,063	
Total liabilities		1,916,323		255,172		26,228	
Deferred inflows of resources:							
Property taxes levied for the next fiscal year		2,187,159		-		507,620	
TIF revenue levied for next fiscal year		-		-		144,086	
Charges for services revenue not available		83,441		11,305		-	
Special assessments revenue not available		-		-		92,628	
Income tax revenue not available		4,519,177		-		-	
Intergovernmental revenue not available		302,857		718,490		84,322	
Total deferred inflows of resources		7,092,634		729,795		828,656	
Fund balances:							
Nonspendable		313,926		642,849		1,421,937	
Restricted		2,166,266		2,272,363		3,918,735	
Committed		5,401,413		-		-	
Assigned		1,941,431		-		-	
Unassigned		12,849,863		<u>-</u>		-	
Total fund balances		22,672,899		2,915,212		5,340,672	
of resources and fund balances	\$	31,681,856	\$	3,900,179	\$	6,195,556	

	Total Governmental Funds 2018		Total Governmental Funds 2017
\$	26,134,103	\$	25,413,070
	564,361		288,412
	681,417		604,500
	94,381		253,357
	10,511,545		9,708,725
	1,287,218		1,273,495
	355,175		335,201
	603,395		591,241
	003,373		371,241
Φ.	1,545,996	Φ.	2,919,942
\$	41,777,591	\$	41,387,943
\$	1,164,827	\$	1,399,872
	81,318		220,229
	624,655		556,496
	278,170		283,110
	342		124,580
	35,348		35,497
	13,063		33,128
	2,197,723		2,652,912
	2,694,779		2,674,983
	144,086		150,894
	94,746		28,427
	92,628		116,902
	4,519,177		3,995,182
	1,105,669		1,102,330
	8,651,085		8,068,718
	2,378,712		2,318,843
	8,357,364		7,800,711
	5,401,413		6,916,735
	1,941,431		2,111,667
	12,849,863		11,518,357
	30,928,783		30,666,313
\$	41,777,591	\$	41,387,943

## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2018

Total governmental fund balances			\$ 30,928,783
Amounts reported for governmental activities on the statement of net position are different because:			
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.			98,231,063
Other long-term assets are not available to pay for current-			
period expenditures and therefore are deferred in the funds.	Φ.	4.510.155	
Income taxes receivable	\$	4,519,177	
Accounts receivable Intergovernmental receivable		94,746 1,105,669	
Special assessments receivable		92,628	
Total			5,812,220
Unamortized premiums on bonds issued are not recorded in the funds.			(331,859)
Unamortized deferred charges on debt refundings are not recorded in the funds.			410,935
Internal service funds are used by management to charge the costs of self-insurance, workers' compensation and central stores operations to individual funds. The assets and liabilities of the internal service funds are included in governmental activities on the statement of net position. The net position of the internal service funds, including internal balances of (\$166,092), is:			1,506,560
The net pension asset/liability is not due and receivable/payable in the current period; therefore, the asset, liability and related deferred inflows/			1,000,000
outflows are not reported in the governmental funds:			
Deferred outflows of resources - pension		5,733,000	
Deferred inflows of resources - pension		(3,789,909)	
Net pension asset		71,128	
Net pension liability		(30,783,852)	
Total			(28,769,633)
The net OPEB liability is not due and receivable/payable in the current period; therefore, the liability and related deferred inflows/ outflows are not reported in the governmental funds:			
Deferred outflows of resources - OPEB		2,564,474	
Deferred inflows of resources - OPEB		(2,165,158)	
Net OPEB liability		(26,832,807)	
Total			(26,433,491)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities are as follows:			
Accrued interest payable		(108,952)	
Special assessment bonds payable		(83,000)	
General obligation bonds payable		(6,374,556)	
OPWC loans payable		(95,723)	
Police and fire past service liability payable		(879,808)	
Compensated absences payable		(4,005,815)	
Total			 (11,547,854)
Net position of governmental activities			\$ 69,806,724

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR 2017)

	G	eneral		Street aintenance nd Repair	Nonmajor Governmental Funds		
Revenues:							
Municipal income taxes	\$	24,096,233	\$	-	\$	-	
Property and other local taxes		2,689,494		513		452,390	
Charges for services		1,447,887		69,953		421,536	
Licenses and permits		390,670		-		-	
Fines and forfeitures		1,466,699		_		359,150	
Intergovernmental		2,198,121		2,736,315		415,312	
Special assessments		_		-		24,491	
Investment income		434,488		16,314		46,074	
Increase (decrease) in fair value		,		10,51.		,.,.	
of investments		87,049		_		_	
Rental income		83,846		5,299			
Contributions and donations		901,400		3,299		-	
				20.026		1 505	
Reimbursements		1,682,427		39,936		1,525	
Tax increment financing		-		-		47,520	
Other		25,359		6,144		1.5.5.000	
Total revenues	-	35,503,673	-	2,874,474		1,767,998	
Expenditures:							
Current:							
General government		8,362,962		-		363,155	
Security of persons and property		15,200,060		-		515,848	
Public health and welfare		832,424		-		26,255	
Transportation		-		3,359,288		110,144	
Leisure time activity		1,519,812		-		-	
Capital outlay		4,500,330		3,351,172		77,788	
Debt service:							
Principal retirement		-		_		449,177	
Interest and fiscal charges		_		_		214,670	
Total expenditures		30,415,588		6,710,460		1,757,037	
Excess (deficiency) of revenues							
over (under) expenditures		5,088,085		(3,835,986)		10,961	
Other financing sources (uses):	·					,	
		221 276		2.079.251		772 000	
Transfers in		231,276		3,978,251		773,800	
Transfers (out)		(5,677,224)		(31,685)		(332,418)	
Total other financing sources (uses)		(5,445,948)		3,946,566		441,382	
Net change in fund balances		(357,863)		110,580		452,343	
Fund balances at beginning of year		23,014,264		2,763,739		4,888,310	
Increase (decrease) in materials							
and supplies inventory		-		12,154		-	
Increase (decrease) in prepaids		16,498		28,739		19	
Fund balances at end of year	\$	22,672,899	\$	2,915,212	\$	5,340,672	
		, ,		,,		- , ,	

	Total overnmental Funds 2018		Total overnmental Funds 2017			
\$	24,096,233	\$	22,979,449			
·	3,142,397	·	3,137,693			
	1,939,376		1,916,054			
	390,670		391,330			
	1,825,849		1,759,095			
	5,349,748		5,638,029			
	24,491		22,868			
	496,876		300,862			
	87,049		(57,829)			
	89,145		80,816			
	901,400		1,115,175			
	1,723,888		1,188,852			
	47,520		45,818			
	31,503		48,282			
	40,146,145		38,566,494			
	8,726,117		8,294,346			
	15,715,908		15,229,696			
	858,679		800,407			
	3,469,432		3,102,649			
	1,519,812	1,375,6				
	7,929,290		9,490,150			
	449,177		476,179			
	214,670		197,578			
	38,883,085		38,966,660			
	1,263,060		(400,166)			
	4,983,327		6,786,732			
	(6,041,327)		(7,289,012)			
	(1,058,000)		(502,280)			
	205,060		(902,446)			
	30,666,313		31,734,570			
	12,154		(143,041)			
	45,256		(22,770)			
\$	30,928,783	\$	30,666,313			

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2018

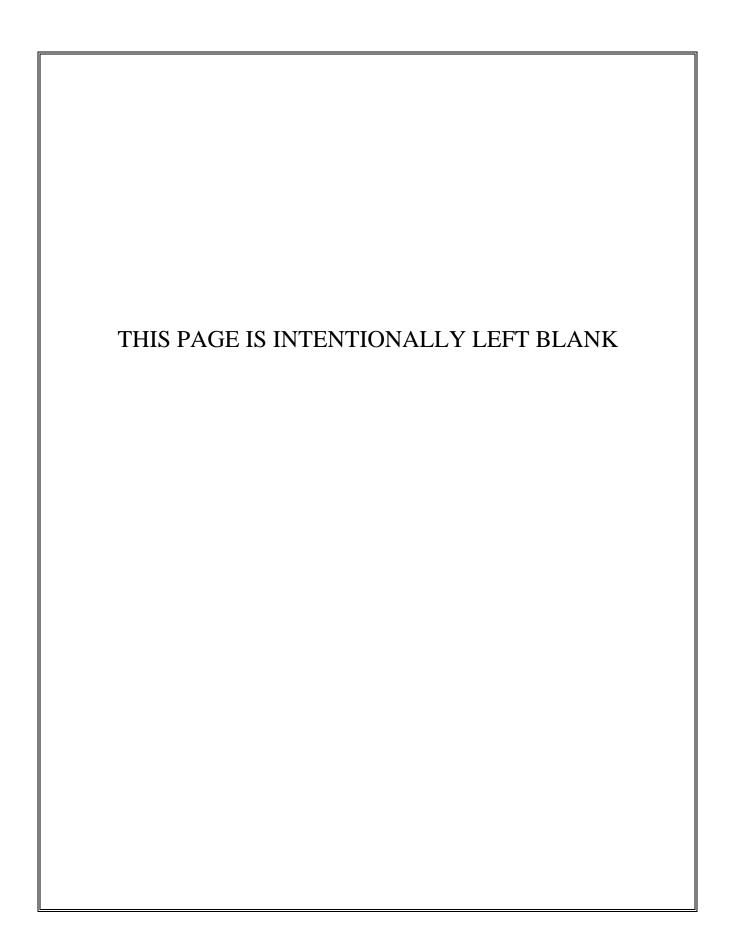
Net change in fund balances - total governmental funds \$	205,060
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period:	
Capital outlays       \$ 8,767,022         Depreciation expense       (5,186,794)         Total	3,580,228
Contributed infrastructure from developers is not recorded in the governmental funds; however, these contributions are recorded as revenue in the statement of activities.	19,450
The effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations and impairments) is to decrease net position.	(63,746)
Governmental funds report expenditures for prepaids and consumable inventories when purchased. However, in the statement of activities, they are reported as an expense when consumed.	57,410
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Income taxes 523,995 Charges for services 66,319 Special assessments (24,274) Intergovernmental 3,339	
Total	569,379
In the statement of activities, interest is accrued on outstanding bonds, whereas in the funds, an interest expenditure is reported when due. The following items contributed to less interest being reported in the statement of activities:	
Decrease in accrued interest payable 3,068 Amortization of bond premiums 22,888 Amortization of deferred charges on refundings (28,341) Total	(2,385)
Repayments of bonds, loans and the police and fire past service service liability are expenditures in the funds, but the repayments reduce long-term liabilities on the statement of net position.	485,494
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	(65,669)
Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities. Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$405, is allocated among the	
governmental activities.	(102,699)
Contractually required pension contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.	2,832,429
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.	(4,210,242)
Contractually required OPEB contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.	55,646
Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability are reported as OPEB expense in the statement of activities.	(2,663,295)
Change in net position of governmental activities §	697,060

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Budgeted Amounts				Variance with Final Budget Positive	
	Original		Final	Actual	(Negative)	
Revenues:					(= (38.02 (3)	
Property and other local taxes	\$ 2,18	31,163 \$	2,822,773	\$ 2,689,494	\$ (133,279)	
Charges for services	1,15	55,311	1,495,156	1,424,561	(70,595)	
Licenses and permits	31	16,831	410,030	390,670	(19,360)	
Fines and forfeitures	1,18	39,484	1,539,382	1,466,699	(72,683)	
Intergovernmental	1,78	32,663	2,307,050	2,198,121	(108,929)	
Investment income	35	52,367	456,019	434,488	(21,531)	
(Decrease) in fair value						
of investments	7	70,596	91,363	87,049	(4,314)	
Rental income	Ć	57,999	88,001	83,846	(4,155)	
Contributions and donations	73	31,030	946,069	901,400	(44,669)	
Reimbursements	1,28	31,186	1,658,058	1,579,772	(78,286)	
Other		20,566	26,616	25,359	(1,257)	
Total revenues	9,14	19,196	11,840,517	11,281,459	(559,058)	
<b>Expenditures:</b>						
Current:						
General government	,	18,516	8,912,620	7,752,387	1,160,233	
Security of persons and property		53,039	16,820,562	15,200,060	1,620,502	
Public health and welfare		35,177	935,473	832,424	103,049	
Leisure time activity	1,72	23,862	1,773,098	1,519,812	253,286	
Capital outlay			4,545,386	4,500,330	45,056	
Total expenditures	27,24	10,594	32,987,139	29,805,013	3,182,126	
Excess of expenditures over revenues	(18,09	91,398)	(21,146,622)	(18,523,554)	2,623,068	
Other financing sources (uses):						
Transfers in	17,67	79,893	22,880,593	21,800,269	(1,080,324)	
Transfers (out)	(1,26	52,000)	(2,416,108)	(2,416,108)		
Total other financing sources (uses)	16,41	17,893	20,464,485	19,384,161	(1,080,324)	
Net change in fund balance	(1,67	73,505)	(682,137)	860,607	1,542,744	
Fund balance at beginning of year	17,36	55,530	17,365,530	17,365,530	-	
Increase in prepaids		18,756	18,756	18,756	-	
Fund balance at end of year	\$ 15,71	10,781 \$	16,702,149	\$ 18,244,893	\$ 1,542,744	

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STREET MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	<b>Budgeted Amounts</b>					Variance with Final Budget Positive	
		Original		Final	Actual	(	Negative)
Revenues:	· <u> </u>						_
Property and other local taxes	\$	204	\$	562	\$ 513	\$	(49)
Charges for services		27,833		76,639	69,953		(6,686)
Intergovernmental		1,088,745		2,997,848	2,736,315		(261,533)
Investment income		6,491		17,873	16,314		(1,559)
Rental income		2,108		5,805	5,299		(506)
Reimbursements		15,890		43,753	39,936		(3,817)
Other		2,445		6,731	 6,144		(587)
Total revenues		1,143,716		3,149,211	 2,874,474		(274,737)
Expenditures:							
Current:							
Transportation		2,998,554		3,535,391	3,359,288		176,103
Capital outlay				3,351,172	 3,351,172		
Total expenditures		2,998,554		6,886,563	 6,710,460		176,103
Excess of expenditures over revenues		(1,854,838)		(3,737,352)	 (3,835,986)		(98,634)
Other financing sources (uses):							
Transfers in		1,582,894		4,358,484	3,978,251		(380,233)
Transfers (out)		-		(31,685)	(31,685)		_
Total other financing sources (uses)		1,582,894		4,326,799	3,946,566		(380,233)
Net change in fund balance		(271,944)		589,447	110,580		(478,867)
Fund balance at beginning of year Increase in materials and		2,763,739		2,763,739	2,763,739		-
supplies inventory		12,154		12,154	12,154		_
Increase in prepaids		28,739		28,739	28,739		-
Fund balance at end of year	\$	2,532,688	\$	3,394,079	\$ 2,915,212	\$	(478,867)
		, ,- ,-		. , ,	 , ,		<u>, , , , , , , , , , , , , , , , , , , </u>



#### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2018

(WITH COMPARATIVE TOTALS FOR 2017)

Assels:         Water         Valuer         Water Pollution         Accordance Procession           Current assels:         11,039,141         \$ 8,816,810         \$ 715,728         \$ 95,009           Cash with scrow agent and investments         1,206,380         1,808,856         47,483         1,162           Cash with scrow agent and investments         1,206,380         1,808,856         47,483         1,162           Prepayments         6,721         1,409,500         47,723         9,6253           Prepayments         1,3092,330         10,592,901         43,723         9,6253           Total current assets         21,964         16,311         2,586         5,535           None precision and investments         869,325         5,737,177         7,717         8,735         5,737,177         7,718         3,351,468         3,908,473         3		1	Business-type Activit	ies - Enterprise Fund	ls
Current tassets:	A 4	W		A*4	Enterprise
Equity in pooled cash and investments		water	Control	Airport	Funds
Receivable (not of allowances for uncollectibles).		\$ 11.030.141	\$ 8816810	\$ 715.728	\$ 95,001
Receivables (net of allowances for uncollectibles)					\$ 95,091
Prepayments         68,721         47,965         14,858         1,162           Macinals and supplies inventory.         754,280         30,059         47,723         2-7,123           Total current assets.         13,092,330         10,592,991         831,096         96,253           Noncurrent assets.         16,311         2,586         535           Restricted assets.         21,964         16,311         2,586         535           Equity in poled cash and investments.         869,323         5,737,177         -         -           Capital assets.         1,419,166         1,261,904         3,551,468         95,962           Depreciable capital assets.         7,179,724         77,139,333         8,483,549         396,457           Total across traction capital assets.         75,900,507         94,747,716         12,007,603         492,954           Total assets.         75,900,817         8,115,25         10,376,03         492,954           Total assets.         75,900,817         8,115,25         10,376,03         492,954           Total assets.         75,900,817         8,115,25         10,376,03         492,954           Total assets.         75,900,817         9,417,716         2,800,99         89,205					
Malerials and supplies inventory.   754,280   30,090   47,723   6,253     Total current assets.   Total assets.   To				,	1 162
Total current assets	* *				1,102
Noncurrent assets   Net pension asset (see Note 12)	**				96.253
Note pension asset (see Note 12)		15,072,550	10,002,001	001,000	,0,200
Restricted assets:         Equity in pooled cash and investments.         869,323         5,737,177         Capital assets:           Capital assets:         1.419,166         1,261,904         3.551,468         95,962           Depreciable capital assets, net.         57,197,774         77,139,333         8,483,549         306,457           Total anoncurrent assets         59,508,177         84,154,725         12,037,603         492,954           Total assets         72,600,507         94,747,716         12,808,699         589,207           Poelerred outflows of resources:         1         1,100,200,207         24,747,716         12,808,699         589,207           Deferred outflows of resources         2         1,200,207         34,747,716         12,808,699         589,207           Depending (see Note 12)         583,259         411,052         70,204         13,492         13,492           OPEB (see Note 13)         117,971         92,892         17,896         2,817         101 deferred outflows of resources         2,817         101 deferred outflows of resources         2,817         103,998         25,077         3,439         2,817         104 deferred outflows of resources         2,817         104 deferred outflows of resources         2,817         104 deferred deferred deferred deferred season deferred season		21 964	16 311	2 586	535
Equity in pooled cash and investments.   869,323   5,737,177   Septial assets:   Septial assets   Septial	•	21,704	10,311	2,300	333
Nondepreciable capital assets.   1,419,166   1,261,904   3,551,468   95,6457   1,001,000		869.323	5.737.177	_	_
Nondepreciable capital assets, et.         1,419,166         1,261,094         3,551,468         95,962           Depreciable capital assets, et.         571,077,24         77,1333         8,483,549         396,457           Total noncurrent assets         59,508,177         84,154,725         12,686,699         589,207           Post of contraction of the contraction of	Equity in posted cash and investments.	00,,525	5,757,177		
Poper calable capital assets, net.   \$7,19,724   \$7,13,033   \$4,83,549   396,457   \$7,101   100,000   \$7,200   \$94,747,716   \$1,2808,699   \$89,207   \$1,2037,603   \$49,294   \$1,2037,603   \$49,294   \$1,2037,603   \$49,294   \$1,2037,603   \$49,294   \$1,2037,603   \$49,294   \$1,2037,6037,603   \$1,203	•				
Total assets					
Total assets					
Deferred outflows of resources					
Unamortized deferred charges on debt refunding.         7         1         2         1         1         3         2         1         1         3         2         2         1         3         2         2         1         3         2         2         1         3         2         2         1         3         2         1         3         4         3         4         3         4         3         4         4         1         4	Total assets	72,600,507	94,747,716	12,868,699	589,207
Pension (see Note 12)         583,250         411,052         70,204         13,492           OPEB (see Note 13)         117,971         92,892         17,896         2,817           Total defered outflows of resources         701,221         503,944         88,100         16,309           Liabilities:         Use of the color of th	Deferred outflows of resources:				
OPEB (see Note 13)         117,971         92,892         17,896         2,817           Total deferred outflows of resources         701,221         503,944         88,100         16,309           Liabilities         Urrent liabilities:           Accounts payable.         216,332         217,509         25,077         3,439           Contracts payable.         3,450         -         10,499         1,074           Insurance deposits payable         86,762         65,254         10,499         1,074           Insurance deposits payable         33,004         34,088         155         99           Retainage payable         23,808         8,301         5,304         9           Retainage payable deverted         405,400         405,400         -         -           Workers' compensation payable         30,883         111,558         -         -           Compensated absences payable - current         185,597         130,573         23,588         5,615           Bonds payable - current         210,000         2,374,145         -         -         -           Compensated absences payable         223,259         454,337         104,551         -         -         -         -         -	Unamortized deferred charges on debt refunding.	-	-	-	-
Total deferred outflows of resources   701,221   503,944   88,100   16,309     Liabilities:	Pension (see Note 12)	583,250	411,052	70,204	13,492
Current liabilities:		117,971	92,892	17,896	2,817
Current liabilities:         216,332         217,509         25,077         3,439           Contracts payable.         3,450         -         -         -           Accrued wages and benefits payable.         86,762         65,254         10,499         1,074           Insurance deposits payable.         33,004         34,088         155         99           Retainage payable.         23,808         8,301         5,304         -           Workers' compensation payable.         -         -         -         -           Deposits held and due to others         405,400         405,400         -         -           Accrued interest payable - current         185,597         130,573         23,588         5,615           Bonds payable - current         410,000         275,000         -         -           Compensated absences payable - current         270,001         2,374,145         -         -           Total current liabilities         1,665,237         3,621,838         64,623         10,227           Long-term liabilities         223,259         454,337         104,551         -           Compensated absences payable         1,998,557         5,365,471         -         -           Lons payable	Total deferred outflows of resources	701,221	503,944	88,100	16,309
Accounts payable.         216,332         217,509         25,077         3,439           Contracts payable.         3,450         -         -         -           Accrued wages and benefits payable.         86,762         65,254         10,499         1,074           Insurance deposits payable.         33,004         34,088         155         99           Retainage payable.         23,808         8,301         5,304         -           Workers' compensation payable.         405,400         405,400         -         -           Accrued interest payable.         30,883         111,568         -         -           Compensated absences payable - current.         410,000         275,000         -         -           Bonds payable - current.         410,000         275,000         -         -           Total current liabilities.         1,665,237         3,621,838         64,623         10,227           Total current liabilities.         223,259         454,337         104,551         -           Loans payable - current.         223,259         454,337         104,551         -           Bonds payable.         -         -         -         -           Lonsparent liabilities.         1,98,557 <td>Liabilities:</td> <td></td> <td></td> <td></td> <td></td>	Liabilities:				
Contracts payable.         3,450         -         -           Accrued wages and benefits payable         86,762         65,254         10,499         1,074           Insurance deposits payable         33,004         34,088         155         99           Retainage payable         23,808         8,301         5,304         -           Workers' compensation payable         -         -         -         -           Deposits held and due to others         405,400         405,400         -         -           Accrued interest payable - current.         185,597         130,573         23,588         5,615           Bonds payable - current         410,000         275,000         -         -           Loans payable - current         270,001         2,374,145         -         -           Total current liabilities         1,665,237         3,621,838         64,623         10,227           Long-term liabilities         223,259         454,337         104,551         -           Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         1,98,557         5,365,471         -         -           Loans payable         2,25,254         1,313,81	Current liabilities:				
Accrued wages and benefits payable         86,762         65,254         10,499         1,074           Insurance deposits payable         33,004         34,088         155         99           Retainage payable         23,808         8,301         5,304         -           Workers' compensation payable         -	Accounts payable	216,332	217,509	25,077	3,439
Accrued wages and benefits payable         86,762         65,254         10,499         1,074           Insurance deposits payable         33,004         34,088         155         99           Retainage payable         23,808         8,301         5,304         -           Workers' compensation payable         -	Contracts payable	3,450	-	-	-
Retainage payable         23,808         8,301         5,304           Workers' compensation payable         -         -         -           Deposits held and due to others         405,400         405,400         -           Accrued interest payable         30,883         111,568         -         -           Compensated absences payable - current         410,000         275,000         -         -           Loans payable - current         270,001         2,374,145         -         -           Total current liabilities         1,665,237         3,621,838         64,623         10,227           Long-term liabilities         223,259         454,337         104,551         -           Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         -         -         -         -         -           Loans payable         1,998,557         5,365,471         - <t< td=""><td></td><td>86,762</td><td>65,254</td><td>10,499</td><td>1,074</td></t<>		86,762	65,254	10,499	1,074
Retainage payable         23,808         8,301         5,304           Workers' compensation payable         -         -         -           Deposits held and due to others         405,400         405,400         -           Accrued interest payable         30,883         111,568         -         -           Compensated absences payable - current         410,000         275,000         -         -           Loans payable - current         270,001         2,374,145         -         -           Total current liabilities         1,665,237         3,621,838         64,623         10,227           Long-term liabilities         223,259         454,337         104,551         -           Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         -         -         -         -         -           Loans payable         1,998,557         5,365,471         - <t< td=""><td></td><td>33,004</td><td>34,088</td><td>155</td><td>99</td></t<>		33,004	34,088	155	99
Workers' compensation payable         405,400         405,400         -         -           Deposits held and due to others         30,883         111,568         -         -           Accrued interest payable         30,883         111,568         -         -           Compensated absences payable - current         410,000         275,000         -         -           Bonds payable - current         410,000         275,000         -         -           Loans payable - current         270,001         2,374,145         -         -           Total current liabilities         -         -         -         -           Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         -         -         -         -         -           Loans payable         1,998,557         5,365,471         -	Retainage payable	23,808	8,301	5,304	-
Accrued interest payable         30,883         111,568         -         -           Compensated absences payable - current         185,597         130,573         23,588         5,615           Bonds payable - current         410,000         275,000         -         -           Loans payable - current         270,001         2,374,145         -         -           Total current liabilities:         -         -         -         -           Compensated absences payable         223,259         454,337         104,551         -         -           Bonds payable         1,998,557         5,365,471         -         -         -         -           Loans payable solibility (see Note 12)         2,183,377         1,621,382         257,064         53,203         53,203         Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183         70,183         70,566,387         12,196,209         605,899         100,613         70,596,387         12,196,209         605,899         100,613         70,506,387         12,196,209         605,899         100,613         70,506,387         12,196,209         605,899         100,613         70,506,387         12,196,209         605,899         100,613         70,506,387	Workers' compensation payable	-	-	-	-
Compensated absences payable - current.         185,597         130,573         23,588         5,615           Bonds payable - current.         410,000         275,000         -         -           Loans payable - current.         270,001         2,374,145         -         -           Total current liabilities.         1,665,237         3,621,838         64,623         10,227           Long-term liabilities.         223,259         454,337         104,551         -           Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         -         -         -         -           Loans payable         1,998,557         5,365,471         -         -           Net pension liability (see Note 12)         2,183,377         1,621,382         257,064         53,203           Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183           Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:         533,036         432,871         61,829 <t< td=""><td>Deposits held and due to others</td><td>405,400</td><td>405,400</td><td>-</td><td>-</td></t<>	Deposits held and due to others	405,400	405,400	-	-
Bonds payable - current         410,000         275,000         -         -           Loans payable - current         270,001         2,374,145         -         -           Total current liabilities         1,665,237         3,621,838         64,623         10,227           Long-term liabilities:         -         -         -         -           Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         -         -         -         -         -           Loans payable         1,998,557         5,365,471         -         -         -           Net pension liability (see Note 12)         2,183,377         1,621,382         257,064         53,203           Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183           Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674	Accrued interest payable	30,883	111,568	-	-
Loans payable - current         270,001         2,374,145         -         -           Total current liabilities         1,665,237         3,621,838         64,623         10,227           Long-term liabilities:         Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         -         -         -         -         -           Loans payable         1,998,557         5,365,471         -         -         -           Net pension liability (see Note 12)         2,183,377         1,621,382         257,064         53,203           Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183           Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities of resources:         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total liabilities and deferred inflows of resources         8,243,097         12,713,494	Compensated absences payable - current	185,597	130,573	23,588	5,615
Total current liabilities         1,665,237         3,621,838         64,623         10,227           Long-term liabilities:         Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         Loans payable         1,998,557         5,365,471         -         -           Net pension liability (see Note 12)         2,183,377         1,621,382         257,064         53,203           Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183           Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities on (see Note 12)         533,036         432,871         61,829         100,613           Deferred inflows of resources:         Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total liabilities and deferred inflows of resources         8,243,097         12,713,494         681,112         126,157           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419	Bonds payable - current	410,000	275,000	-	-
Long-term liabilities:       223,259       454,337       104,551       -         Bonds payable       1,998,557       5,365,471       -       -         Loans payable       1,998,557       5,365,471       -       -         Net pension liability (see Note 12)       2,183,377       1,621,382       257,064       53,203         Net OPEB liability (see Note 13)       1,525,957       1,133,181       179,661       37,183         Total long-term liabilities       5,931,150       8,574,371       541,276       90,386         Total liabilities       7,596,387       12,196,209       605,899       100,613         Deferred inflows of resources:         Pension (see Note 12)       533,036       432,871       61,829       19,713         OPEB (see Note 13)       113,674       84,414       13,384       5,831         Total deferred inflows of resources       8,243,097       12,713,494       681,112       126,157         Net investment in capital assets       55,911,074       70,378,320       12,029,713       492,419         Restricted for capital projects       869,323       5,737,177       -       -         Unrestricted       8,278,234       6,422,669       245,974       (13,060)	Loans payable - current	270,001	2,374,145		
Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         1,998,557         5,365,471         -         -           Loans payable         1,998,557         5,365,471         -         -           Net pension liability (see Note 12)         2,183,377         1,621,382         257,064         53,203           Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183           Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         8,243,097         12,713,494         681,112         126,157           Net position:         8,243,097         12,713,494         681,112         126,157           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted	Total current liabilities	1,665,237	3,621,838	64,623	10,227
Compensated absences payable         223,259         454,337         104,551         -           Bonds payable         1,998,557         5,365,471         -         -           Loans payable         1,998,557         5,365,471         -         -           Net pension liability (see Note 12)         2,183,377         1,621,382         257,064         53,203           Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183           Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         8,243,097         12,713,494         681,112         126,157           Net position:         8,243,097         12,713,494         681,112         126,157           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted	Long-term liabilities:				
Bonds payable         -         <		223,259	454,337	104,551	-
Net pension liability (see Note 12)         2,183,377         1,621,382         257,064         53,203           Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183           Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources.         8,243,097         12,713,494         681,112         126,157           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)	Bonds payable	-	-	-	-
Net OPEB liability (see Note 13)         1,525,957         1,133,181         179,661         37,183           Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources.         8,243,097         12,713,494         681,112         126,157           Net position:           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)	Loans payable	1,998,557	5,365,471	-	-
Total long-term liabilities         5,931,150         8,574,371         541,276         90,386           Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources.         8,243,097         12,713,494         681,112         126,157           Net position:           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)	Net pension liability (see Note 12)	2,183,377	1,621,382	257,064	53,203
Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources         8,243,097         12,713,494         681,112         126,157           Net position:         Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)	Net OPEB liability (see Note 13)	1,525,957	1,133,181	179,661	37,183
Total liabilities         7,596,387         12,196,209         605,899         100,613           Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources         8,243,097         12,713,494         681,112         126,157           Net position:         Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)	Total long-term liabilities	5,931,150	8,574,371	541,276	90,386
Deferred inflows of resources:           Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources.         8,243,097         12,713,494         681,112         126,157           Net position:           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)	•			605,899	100,613
Pension (see Note 12)         533,036         432,871         61,829         19,713           OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources         8,243,097         12,713,494         681,112         126,157           Net position:           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)	Deferred inflows of resources:				
OPEB (see Note 13)         113,674         84,414         13,384         5,831           Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources         8,243,097         12,713,494         681,112         126,157           Net position:           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)		533 036	432 871	61 829	19 713
Total deferred inflows of resources         646,710         517,285         75,213         25,544           Total liabilities and deferred inflows of resources.         8,243,097         12,713,494         681,112         126,157           Net position:         Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)					
Net position:         8,243,097         12,713,494         681,112         126,157           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)	· · · · · · · · · · · · · · · · · · ·				
Net position:           Net investment in capital assets         55,911,074         70,378,320         12,029,713         492,419           Restricted for capital projects         869,323         5,737,177         -         -           Unrestricted         8,278,234         6,422,669         245,974         (13,060)		<del></del>			
Net investment in capital assets       55,911,074       70,378,320       12,029,713       492,419         Restricted for capital projects       869,323       5,737,177       -       -         Unrestricted       8,278,234       6,422,669       245,974       (13,060)		0,243,09/	12,/13,494	061,112	120,137
Restricted for capital projects.       869,323       5,737,177       -       -         Unrestricted       8,278,234       6,422,669       245,974       (13,060)	-	EE 011 074	70.279.220	12 020 712	400 410
Unrestricted	<u>*</u>			12,029,713	492,419
	- · ·			245.074	(12.000)
Total net position					
	Total net position	\$ 65,058,631	\$ 82,538,166	\$ 12,275,687	\$ 479,359

Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. Net position of business-type activities

2018 Enterprise Funds Total	Restated 2017 Enterprise Funds Total	2018 Governmental Activities - Internal Service Funds	2017 Governmental Activities - Internal Service Funds
\$ 20,666,770	\$ 19,995,960	\$ 1,652,359	\$ 1,763,717
37,413	21,453	-	-
2,934,719	3,051,258	1,681	1,074
132,706	121,093	56,404	54,284
841,062	822,908	6,165	7,255
24,612,670	24,012,672	1,716,609	1,826,330
41,396	17,266	-	-
6,606,500	6,285,031	-	-
6,328,500	6,638,003	-	-
143,217,063	143,757,425		
156,193,459	156,697,725		
180,806,129	180,710,397	1,716,609	1,826,330
-	10,088	-	-
1,077,998	2,406,524	-	-
231,576	42,303		
1,309,574	2,458,915		-
462,357	251,783	6,726	8,366
3,450	52,158	-	-
163,589	149,599	-	-
67,346	69,408	-	-
37,413	21,453	-	-
-	-	37,231	43,018
810,800	793,000	-	-
142,451	183,663	-	-
345,373 685,000	307,560	-	-
2,644,146	1,235,000 2,542,099	-	-
5,361,925	5,605,723	43,957	51,384
5,561,725	2,000,120		
782,147	769,978	-	-
-	685,000	-	-
7,364,028	10,008,174	-	-
4,115,026	5,977,106	-	-
2,875,982	2,660,016		
15,137,183	20,100,274	42.057	51,384
20,499,108	25,705,997	43,957	31,364
1,047,449	135,722	-	-
217,303			
1,264,752	135,722		-
21,763,860	25,841,719	43,957	51,384
138,811,526	135,861,632	-	-
6,606,500	6,285,031	-	-
14,933,817	15,180,930	1,672,652	1,774,946
160,351,843	157,327,593	\$ 1,672,652	\$ 1,774,946
166,092	165,687		
\$ 160,517,935	\$ 157,493,280		

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR 2017)

**Business-type Activities - Enterprise Funds** Nonmajor Water Pollution **Enterprise** Water Control **Funds** Airport **Operating revenues:** Charges for services . . . . . . . . . . . . . . . \$ \$ 9,794,715 \$ 920,873 \$ 8,356,995 90,165 Other operating revenues . . . . . . . . . . 236,128 57,717 1,355 Total operating revenues. . . . . . . . . . . . 8,593,123 9,852,432 920,873 91,520 **Operating expenses:** Personal services . . . . . . . . . . . . . . . . 3,380,899 2,392,149 400,681 78,689 Contract services. . . . . . . . . . . . . . . . 2,101,997 120,915 51,589 493,771 Materials and supplies. . . . . . . . . . . . . 1,274,288 511,899 584,795 33,602 418,153 615,985 19,274 5,524 1,719,309 2,801,663 926,837 39.258 208,662 Total operating expenses. . . . . . . . . . . . 7,286,420 8,423,693 2,052,502 Operating income (loss) . . . . . . . . . . . . . 1,306,703 1,428,739 (1,131,629)(117,142)**Nonoperating revenues (expenses):** Intergovernmental . . . . . . . . . . . . . . . 43,659 64,601 27,140 Interest income. . . . . . . . . . . . . . . . . . 174,832 193,137 Interest and fiscal charges . . . . . . . . . . (81,237)(241,100)Total nonoperating revenues (expenses). . . . 137,254 16,638 27,140 Income (loss) before contributions and 1,443,957 1,445,377 (1,104,489)(117,142)Capital contributions. . . . . . . . . . . . . . . . 279,452 19,095 425,000 50,000 436,000 147,000 Change in net position . . . . . . . . . . . . . . . . 2,148,409 1,514,472 (668,489)29,858 Net position at beginning of year (restated) . . 62,910,222 81,023,694 12,944,176 449,501

Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds.

Change in net position of business-type activities.

Net position at end of year. . . . . . . . . . .

SEE ACCOMPANYING NOTES TO THE BASIC FINANCIAL STATEMENTS

65,058,631

82,538,166

12,275,687

\$

479,359

2018 Enterprise Funds Total			2017 Enterprise unds Total	A	2018 vernmental ctivities - Internal vice Funds	2017 Governmental Activities - Internal Service Funds			
\$	19,162,748	18,391,174		\$	15,053	\$	14,976		
	295,200		192,073		5,787		-		
	19,457,948		18,583,247		20,840		14,976		
	6,252,418		6,253,177						
	2,768,272		1,886,209		121,181		153,515		
	2,404,584		2,229,269		17,015		155,515		
	1,058,936		960,560		17,013		13,770		
	1,030,930		900,500		2,496		13,345		
	5,487,067		5,423,817		2,470		13,343		
	17,971,277		16,753,032		140,692		182,636		
	1,486,671		1,830,215		(119,852)		(167,660)		
	135,400		493,087		-		_		
	367,969		205,392		17,558		10,861		
	(322,337)		(440,190)		· -		-		
	181,032		258,289		17,558		10,861		
	1,667,703		2,088,504		(102,294)		(156,799)		
	298,547		3,321,867		_		_		
	1,058,000		502,280						
	3,024,250		5,912,651		(102,294)		(156,799)		
					1,774,946		1,931,745		
				\$	1,672,652	\$	1,774,946		
	405		(2,722)						
\$	3,024,655	\$	5,909,929						

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR 2017)

**Business-type Activities - Enterprise Funds** Nonmajor Water Pollution **Enterprise Funds** Water Control Airport Cash flows from operating activities: Cash received from customers. . . . . . . . . . . . . . . . . \$ 8,284,571 10,023,421 912,301 \$ 90,165 Cash received from other operations . . . . . . . . . 236,128 57,717 1,355 Cash payments for personal services . . . . . . . . (3,062,364)(2,101,446)(351,031)(83,404)Cash payments for contract services. . . . . . . . . . (488,105)(2.094,155)(122,659)(51,390)Cash payments for materials and supplies . . . . . . (383,525)(552,275)(30,314)(1,246,050)(418, 153)(615,985)(19,274)(5,524)Cash payments for claims . . . . . . . . . . . . . . . . . . Net cash provided by (used in) 3,306,027 4,886,027 (132,938)(79,112)Cash flows from noncapital financing activities: Grants and contributions . . . . . . . . . . . . . . . . 43,659 64,601 27,140 425,000 50,000 436,000 147,000 Net cash provided by noncapital financing activities. . . . . . 468,659 114,601 463,140 147,000 Cash flows from capital and related financing activities: (3.056,947)(1,194,796)(116,324)(13,129)Principal paid on bonds . . . . . . . . . . . . . . . . . (960,000)(275,000)Interest paid on bonds . . . . . . . . . . . . . . . . . (15,578)(5,280)(263,190)(2,278,909)(62,520)(270,084)Net cash (used in) capital and related financing activities. . . . . . . . . . . . . . . . . . . (4,358,235)(4,024,069)(116,324)(13,129)**Cash flows from investing activities:** 166,359 180,233 Net cash provided by investing activities . . . . . 166,359 180,233 Net increase (decrease) in cash and cash equivalents . . . . . . . . . . . . . . . . . . (417,190)1,156,792 213,878 54,759 Cash and cash equivalents at beginning of year . . . 12,349,462 13,405,496 507,154 40,332 14,562,288 95,091 Cash and cash equivalents at end of year . . . . . . 11,932,272 721,032

2018 Enterprise Funds Total		2017 Enterprise Funds Total		A	2018 vernmental ctivities - Internal rvice Funds	2017 Governmental Activities - Internal Service Funds			
\$	19,310,458 295,200 (5,598,245) (2,756,309) (2,212,164) (1,058,936)	\$	18,081,408 192,073 (5,302,064) (1,871,871) (2,348,332) (960,560)	\$	15,053 - - (131,601) (9,265) - (2,496)	\$	14,976 - - (142,657) (16,647) -		
	7,980,004		7,790,654		(128,309)		(144,328)		
	135,400 1,058,000		493,087 502,280		- -		-		
	1,193,400		995,367		<u>-</u>				
	(4,381,196) - (1,235,000) (20,858) (2,542,099) (332,604)		(3,916,004) 1,804,764 (1,930,000) (41,762) (2,444,207) (402,551)		- - - - -		- - - - -		
	(8,511,757)		(6,929,760)						
	346,592		189,391		16,951		10,364		
	346,592		189,391		16,951		10,364		
	1,008,239		2,045,652		(111,358)		(133,964)		
\$	26,302,444 27,310,683	\$	24,256,792 26,302,444	\$	1,763,717 1,652,359	\$	1,897,681 1,763,717		

(Continued)

#### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR 2017)

	<b>Business-type Activities - Enterprise Funds</b>							
		Water Pollution Water Control Airport				Nonmajor Enterprise Funds		
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:								
Operating income (loss)	\$	1,306,703	\$	1,428,739	\$	(1,131,629)	\$	(117,142)
Adjustments:								
Depreciation		1,719,309		2,801,663		926,837		39,258
Changes in assets and liabilities:								
(Increase) decrease in accounts receivable		(72,424)		228,706		(8,572)		-
(Increase) decrease in materials and		(61.015)		20.015		12.046		
supplies inventory		(61,915)		29,815		13,946		-
(Increase) decrease in prepayments		(7,766)		(2,302)		(1,744)		199
Increase (decrease) in accounts payable		90,153		98,559		18,574		3,288
Increase (decrease) in accrued wages and benefits		272		18,306		1,800		(6,388)
Increase (decrease) in compensated absences payable.		(24,485)		69,199		6,259		(991)
Increase (decrease) in insurance deposits payable		(2,625)		857		29		(323)
Increase in deposits held and due to others		8,900		8,900		-		-
Increase (decrease) in workers' compensation								
payable		-		-		-		-
(Increase) in net pension asset		(12,770)		(9,534)		(1,544)		(282)
(Increase) decrease in deferred outflows - pension		724,576		511,391		71,598		20,961
Increase in deferred inflows - pension		509,421		328,925		58,367		15,014
Increase (decrease) in net pension liability		(999,292)		(724,633)		(103,748)		(34,407)
(Increase) in deferred outflows - OPEB		(95,449)		(76,291)		(15,338)		(2,195)
Increase in deferred inflows - OPEB		113,674		84,414		13,384		5,831
Increase (decrease) in net OPEB liability		109,745		89,313		18,843		(1,935)
Net cash provided by (used in) operating activities	\$	3,306,027	\$	4,886,027	\$	(132,938)	\$	(79,112)

#### **Non-cash Transactions:**

During 2018 and 2017, the Water fund received \$279,452 and \$709,593, respectively, in capital contributions of donated water lines from private developers.

During 2018 and 2017, the Water Pollution Control fund received \$19,095 and \$807,510, respectively, in capital contributions of donated sewer lines from private developers.

At December 31, 2018 and 2017, the Water fund purchased \$27,258 and \$69,218, respectively, in capital assets on account.

At December 31, 2018 and 2017, the Water Pollution Control fund purchased \$8,301 and \$4,393, respectively, in capital assets on account.

At December 31, 2018, the Airport fund purchased \$5,304 in capital assets on account.

2018 Enterprise Funds Total		2017 Enterprise Funds Total		2018 Governmental Activities - Internal Service Funds		2017 Governmental Activities - Internal Service Funds	
\$	1,486,671	\$	1,830,215	\$	(119,852)	\$	(167,660)
	5,487,067		5,423,817		-		-
	147,710		(309,766)		-		-
	(18,154)		11,987		1,090		(857)
	(11,613)		6,035		(2,120)		2,558
	210,574		(131,050)		(1,640)		8,286
	13,990		11,676		-		-
	49,982		123,286		-		-
	(2,062)		12,959		-		-
	17,800		14,900		-		-
	-		-		(5,787)		13,345
	(24,130)		(1,337)		-		-
	1,328,526		(616,355)		-		-
	911,727		39,565		-		-
	(1,862,080)		1,374,722		-		-
	(189,273)		-		-		-
	217,303		-		-		-
	215,966				<u> </u>		
\$	7,980,004	\$	7,790,654	\$	(128,309)	\$	(144,328)

#### STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2018

	Priva	ate-Purpose Trust	Agency	
Assets:				
Equity in pooled cash				
and investments	\$	157,474	\$	193,297
Cash in segregated accounts		-		65,589
Receivables:				
Accrued interest		252		
Total assets	\$	157,726	\$	258,886
Liabilities:				
Accounts payable	\$	-	\$	13,335
Deposits held and due to others				245,551
Total liabilities			\$	258,886
Net position:				
Held in trust for private cemetery care		157,726		
Total net position	\$	157,726		

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUND FOR THE YEAR ENDED DECEMBER 31, 2018

	Private-Purpose Trust	
Additions:		
Investment income	\$	2,395
Other		200
Total additions		2,595
Deductions:  Cemetery care		1,810 1,810
Total deductions		1,810
Change in net position		785
Net position at beginning of year		156,941
Net position at end of year	\$	157,726

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#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 1 - DESCRIPTION OF THE CITY

The City of Findlay (the "City") was incorporated in 1838 under the laws of the State of Ohio. The City of Findlay is a statutory City operating under the Mayor/Council form of municipal government. Services provided include police, fire, recreation programs (including parks and an outdoor swimming pool), street repair and maintenance, water and wastewater treatment, engineering, airport, municipal court, and general administrative services. Except for water and sewage, the major utilities are provided by private entities.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City's significant accounting policies are described below.

#### A. Reporting Entity

The City's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus an amendment of GASB Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the City are not misleading.

The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. The City's Municipal Court is not legally separate from the City, nor does it possess separate corporate powers. As such, the operational activity of the City's Municipal Court is reflected in the general fund of the City. The operational activity of the Court is included in the City's reporting entity because of the significance of its operational and financial relationships with the City. The amount of fines and forfeitures collected by the Court that are disbursed to various State and local governments is reflected in an agency fund.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the City has no component units. The basic financial statements of the reporting entity include only those of the City (the primary government).

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following organizations are described due to their relationship to the City.

#### JOINTLY GOVERNED ORGANIZATIONS

#### Hancock Metropolitan Housing Authority

The Hancock Metropolitan Housing Authority (the "Housing Authority") is a jointly governed organization between Hancock County and the City of Findlay. The Housing Authority was established under Section 3735.27 of the Ohio Revised Code to provide safe, decent and sanitary housing to the citizens. Two members of the Board of Trustees are appointed by the Hancock County Probate Court Judge, two members are appointed by the Mayor of the City of Findlay, and one member is appointed by the Hancock County Commissioners. Separate financial statements may be obtained from the Hancock Metropolitan Housing Authority, 1800 North Blanchard Street, Findlay, Ohio, 45840.

#### Blanchard Valley Port Authority

The Blanchard Valley Port Authority (the "Port Authority") is a jointly governed organization between the City of Findlay and Hancock County. The Authority was established pursuant to Ohio Revised Code Section 4582.21. The purpose of the Port Authority is to provide for the improvement and economic development in Hancock County and the City of Findlay.

The Port Authority is governed by a Board of Directors consisting of seven appointed members. Three are appointed by the Mayor of the City of Findlay, with the consent of City Council, three are appointed by the Hancock County Commissioners, and one is a joint appointment.

The Port Authority may be dissolved at any time upon the enactment of an ordinance by the City of Findlay Council and resolution by the Hancock County Board of Commissioners provided that upon dissolution, any real or personal property or combination thereof which has been received from or made available by the City of Findlay or Hancock County shall be returned to the subdivision from which it was received or made available. In the event of the dissolution, after paying all expenses, debts or funds or any remaining real or personal property belonging to the Port Authority shall be distributed to the City of Findlay and Hancock County equally. Financial information for the Blanchard Valley Port Authority can be obtained from the Blanchard Valley Port Authority, 3900 N Main Street, Findlay, Ohio 45840-3345.

#### **Hancock Regional Planning Commission**

The Hancock Regional Planning Commission (the "Planning Commission") is a jointly governed organization between Hancock County and the City of Findlay. The Planning Commission provides professional planning services for the City and Hancock County. The Planning Commission is responsible for enforcement of the Hancock County subdivision regulations, lot splits, assistance to the villages and township zoning codes, zoning advisory and city planning reviews. The City and Hancock County appoint 10 and 12 members, respectively, to the Planning Commission Board. Separate financial statements may be obtained from the Hancock County Regional Planning Commission, 318 Dorney Plaza, Room 306, Findlay, Ohio, 45840.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### **B.** Basis of Presentation

The City's BFS consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a detailed level of financial information.

Government-Wide Financial Statements - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. On the statement of activities, interfund services provided and used are not eliminated in the process of consolidation.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

**Fund Financial Statements** - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

#### C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

Governmental Funds - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities and deferred inflows are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows is reported as fund balance.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The following are the City's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Street maintenance and repair</u> - This fund is used to account for 92.5% of the City's share of gasoline taxes and motor vehicle license fees as required by state statute. Expenditures of this fund are for street maintenance and construction.

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

 $\underline{Water}$  - This fund accounts for the operations of the City's water utility. Revenues are from user charges, based on the rates set by the Service Director. Major water construction and renovation projects are accounted for and financed in this fund.

<u>Water pollution control (sewer)</u> - This fund accounts for the operation of the City's sewer utility. Revenues are from user charges, based on rates set by City Council. Major sewer construction and renovation projects are accounted for and financed in this fund.

<u>Airport</u> - This fund accounts for the operation of the City's airport facility including hangar rentals, aircraft fuel sales, runway maintenance and other operations of the airport.

The other enterprise funds of the City are used to account for swimming pool and parking enforcement operations.

<u>Internal service funds</u> - The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on the operations of central stores, a liability self-insurance program, and a workers' compensation self-insurance program.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

Fiduciary Funds - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and agency funds. Trust funds are used to account for assets held by the City under a trust agreement for individuals, private organizations, or other governments and are therefore not available to support the City's own programs. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. The City's fiduciary funds are a private-purpose trust fund which accounts for monies in trusts to benefit specific cemetery lots as directed by the contributor and agency funds used to account for deposits held for the satisfactory completion of various projects, to account for the funds maintained by the Municipal Court that are due to other State and local governments, to account for income tax and tax increment financing payments collected on-behalf and due to other governments, and for unclaimed funds held and due to others.

### D. Measurement Focus and Basis of Accounting

Government-Wide Financial Statements - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and all liabilities associated with the operation of the City are included on the statement of net position.

Fund Financial Statements - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and deferred outflows of resources and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities and operating expenses for the internal service funds include claims and administrative expenses for the self-insurance program and contracted services and materials and supplies expenses for the central stores operations. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Private-purpose trust funds are reported using the economic resources measurement focus. Agency funds do not report a measurement focus as they do not report operations.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days following year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 6.B.). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6.A.). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

Deferred Outflows of Resources and Deferred Inflows of Resources - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources, represents a consumption of net position that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, see Notes 12 and 13 for deferred outflows of resources related the City's net pension liability/asset and net OPEB liability, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2018, but which were levied to finance 2019 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet, and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

For the City, see Notes 12 and 13 for deferred inflows of resources related to the City's net pension liability/asset and net OPEB liability, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

# F. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinances. The tax budget and certificate of estimated resources are required to be prepared on the cash basis by the County Budget Commission and are prepared solely to satisfy these statutory requirements. The appropriation ordinances, under which the City controls its expenditures, and an internal revenue budget, under which the City measures available resources, are prepared on the accrual/modified accrual basis, as appropriate. The certificate of estimated resources and the appropriation ordinances are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources as certified. The legal level of budgetary control is at the "personal services" and "other" objects within each department within each fund. All changes in departmental appropriations or changes between the "personal services" and "other" objects within a department require action by the City Council. Capital outlays are budgeted on a multi-year project basis over the life of the project. Only supplemental appropriations for capital outlays incurred during the year are included in the budgetary comparison statements/schedules.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On a GAAP-basis, the severance payout reserve fund and the city income tax administration fund are included as a component of the general fund; however, these funds have separate legally adopted budgets. Budgetary information for the general fund includes only the legally adopted budget for the general fund. These perspective differences are reported below:

# **Net Change in Fund Balance**

		General		
Budget basis	\$	860,607		
Funds budgeted elsewhere	_	(1,218,470)		
GAAP Basis	\$	(357,863)		

**Tax Budget** - A budget of estimated cash receipts is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. This document is prepared on the cash basis of accounting.

**Estimated Resources** - The County Budget Commission certifies its actions to the City by September 1. As part of this process, the City receives the official certificate of estimated resources that states the projected cash receipts of each Fund. On or about January 1, this certificate is amended to include any unencumbered cash balances from the preceding year. This document is prepared on the cash basis of accounting.

**Appropriations** - At the beginning of the fiscal year, an annual appropriation ordinance is passed for the period January 1 to December 31. Supplemental appropriations were made during the year as new information became available to provide for additional expenditures deemed necessary by the legislative authority.

At the end of the year, all unexpended and unencumbered balances of operating appropriations lapse and revert to the funds from which the appropriation was initially made, where they become subject to future appropriation while encumbered balances are carried forward as part of the next year's appropriation. The unexpended balances of capital and special assessment appropriations continue until the project is completed at which time any remaining appropriation reverts to the fund from which the appropriation was initially made. Annual appropriation ordinances are adopted for all governmental, proprietary, and fiduciary funds. However, budget disclosure in the BFS is only required for the general fund and major special revenue funds.

# G. Cash and Investments

To improve cash management, cash received by the City is pooled and invested in authorized investments (See Note 4). Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements. The City maintains depository accounts with financial institutions and deposits monies with the State Treasury Asset Reserve of Ohio (STAR) Plus. STAR Plus is a cash management program that provides Ohio political subdivisions with access to hundreds of FDIC insured banks in one account, offering participants full FDIC insurance up to \$100 million per account. Monies not maintained in depository accounts are invested.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

During 2018, investments were limited to Federal Farm Credit Bank (FFCB) securities, Federal Home Loan Bank (FHLB) securities, U.S. Treasury Notes, STAR Ohio and nonnegotiable certificates of deposit. Except for nonparticipating investment contracts, investments are reported at fair value which is based on quoted market prices. Nonparticipating investment contracts, such as nonnegotiable certificates of deposit, are reported at cost.

During 2018, the City invested in STAR Ohio. STAR Ohio, is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2018, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$25 million. STAR Ohio reserves the right to limit the transaction to \$100 million, requiring the excess amount to be transacted the following business day(s), but only to the \$100 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Council has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2018 amounted to \$434,488, which includes \$155,726 assigned from other City funds as not all funds of the City receive interest earnings.

For purposes of the statement of cash flows, investments with an original maturity of three months or less are considered to be cash equivalents. In addition, all cash and investments of the cash management pool are considered to be cash equivalents because they are sufficiently liquid to permit withdrawal by the proprietary funds on demand. Investments with maturities greater than three months that are not part of the cash management pool are not considered to be cash equivalents.

An analysis of the City's investment account at year end is provided in Note 4.

# H. Inventories of Materials and Supplies

On government-wide and fund financial statements, inventories of supplies are reported at cost, inventories held for resale are reported at the lower of cost or market, and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when received. Inventories are accounted for using the purchase method on the fund statements and using the consumption method on the government-wide statements.

On the fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets. Inventory consists of expendable supplies held for consumption.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# I. Prepaids

Amounts recorded for prepaid items represent the unamortized portion of insurance policies that expire in 2019 or later. Governmental funds use the purchase method of accounting whereby insurance is recognized as an expenditure when purchased. Proprietary funds recognize insurance expense as it is incurred.

#### J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of storm sewers, streets, and traffic signals. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

The City's intangible assets include only purchased computer software. This asset class is reported separately from other capital assets classes reported in the capital asset schedule in Note 8. The City considers computer software (both purchased and internally generated) to be a non-depreciable capital asset. It is the City's policy that as long as annual maintenance and upgrades are purchased for the software, the software will be used indefinitely.

All reported capital assets are depreciated except for land, certain land improvements, computer software and construction in progress. Non-depreciable land improvements are improvements that are permanent and are not considered part of a structure and do not deteriorate over time. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental	Business-Type
	Activities	Activities
<u>Description</u>	Estimated Lives	<b>Estimated Lives</b>
Improvements other than buildings	20 - 50 years	20 - 50 years
Machinery and equipment	3 - 20 years	3 - 20 years
Utility plant in service	-	50 - 99 years
Utility lines in service	-	50 - 99 years
Infrastructure:		
Streets	10 years	-
Storm sewers	75 years	=
Traffic signals	25 years	=

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# **K.** Compensated Absences

Compensated absences of the City consist of vacation leave, sick leave, holivac (combination of holiday and vacation for individuals who are required to work holidays and non-standard hours), and compensatory time to the extent that payment to the employee for these absences is attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "Accounting for Compensated Absences", a liability for vacation leave, holivac, and compensatory time is accrued if: a) the employee's rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination payments, as well as those employees expected to become eligible in the future in accordance with GASB Statement No. 16. Sick leave benefits are accrued using the "vesting" method in accordance with GASB Statement No. 16.

The total liability for vacation leave, sick leave, holivac, and compensatory time has been calculated using the pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or City Ordinance, plus applicable additional salary related payments.

Sick leave accumulates at the rate of 4.6 hours of sick leave for 80 hours of work completed. For non-contract employees, sick leave may be converted into cash only upon retirement or death with 10 or more years of service with the State or any of its political subdivisions at the rate of one fourth the value of the first 960 hours of accrued, unused sick leave credit. If applicable, accrued, unused sick leave will be paid in cash for one-half the value of all accrued sick leave credit in excess of 960 hours. Individuals with accumulated sick leave greater than 1,920 hours receive cash at the rate of one-half the total hours accumulated. Sick leave for individuals leaving the employment of the City prior to retirement or at retirement with less than 10 years of service remains with the City; however, this amount is not eligible to be paid out as part of an accumulated sick leave settlement. Contract employees are paid for their sick time based upon their current contracts.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

#### L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements; and, all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences and the net pension/OPEB liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability is recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

# M. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental funds are eliminated for reporting on the statement of activities.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the City Auditor the authority to constrain monies for intended purposes. City Council has, by ordinance, authorized the City Auditor to assign fund balances for encumbrances outstanding at year-end.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

#### O. Minimum Fund Balance Policy

The City has established, via Council legislation, a minimum fund balance policy for unforeseen emergencies or revenue shortfalls and to eliminate the need for short-term borrowing for cash-flow needs. The City's minimum fund balance target was approximately 16.7% of the City's general fund expenditures. The minimum fund balance is to be maintained in the City's general fund unassigned fund balance.

#### P. Budget Stabilization Arrangement

Pursuant to Ohio Revised Code Section 5705.13, the City has established a reserve balance account, in the City's general fund (referred to as the Rainy Day Account), to be used in emergencies for operational expenditures. The reserve account will not exceed five percent of the previous year's general fund revenues, as dictated by Ohio law. The balance of the reserve balance account at December 31, 2018 is \$1,000,000. This amount is reported as a component of unassigned fund balance in the general fund and unrestricted net position in the governmental activities.

# Q. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

#### R. Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on the use of resources either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### S. Reimbursements

Reimbursements received from external sources outside of the City are reported as reimbursement revenue. Interfund activity is recorded as described in Note 2.M.

# T. Contributions of Capital

Contributions of capital in proprietary fund financial statements and for the governmental activities arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements and on the government-wide statement of activities.

#### U. Unamortized Bond Premiums and Discounts/Accounting Gain or Loss

Bond premiums and discounts are amortized over the term of the bonds using the straight-line method. Bond premiums are presented as an addition to the face amount of the bonds. Bond discounts are presented as a reduction to the face amount of the bonds.

For advance refunding resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow.

On the governmental fund financial statements, issuance costs, bond premiums, bond discounts, and deferred charges from refunding are recognized in the current period. The reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 11.

#### V. Interfund Balances

On fund financial statements, receivables and payables resulting from services provided from one fund to another is classified as "due to/from other funds". Receivables and payables resulting from interfund loans are classified as "interfund loans payable/receivable".

The City had no due to/from other funds or interfund loans payables/receivables at December 31, 2018.

# W. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2018.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

# X. Comparative Information

Comparative total data for the prior year have been presented in selected sections of the financial statements in order to provide an understanding of the changes in the government's financial position and operations. The financial statements include certain prior-year summarized comparative information in total, but not by net position class. Such information does not include sufficient detail to constitute a presentation in conformity with GAAP. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended December 31, 2018, from which the summarized information was derived.

#### Y. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension asset, net pension/OPEB liability, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

#### NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES/RESTATEMENT OF NET POSITION

For 2018, the City has implemented GASB Statement No. 75, "<u>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</u>", GASB Statement No. 85, "<u>Omnibus 2017</u>" and GASB Statement No. 86, "<u>Certain Debt Extinguishments</u>".

GASB Statement No. 75 improves the accounting and financial reporting by state and local governments for postemployment benefits other than pensions (OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. The implementation of GASB Statement No. 75 had the effect of restating net position as previously reported (described below), revised the City's postemployment benefit plan disclosures (as presented in Note 13 to the basic financial statements), and added required supplementary information for OPEB which is presented after the notes to the basic financial statements.

GASB Statement No. 85 addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and OPEB. The implementation of GASB Statement No. 85 did not have an effect on the financial statements of the City.

GASB Statement No. 86 improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources - resources other than the proceeds of refunding debt - are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance. The implementation of GASB Statement No. 86 did not have an effect on the financial statements of the City.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 3 - CHANGE IN ACCOUNTING PRINCIPLES/RESTATEMENT OF NET POSITION - (Continued)

A net position restatement is required in order to implement GASB Statement No 75. Net position as previously reported at December 31, 2017 for the governmental activities, business-type activities, and enterprise funds have been restated as follows:

			Enterprise Funds					
	Governmental	Business-Type		Wa	ter Pollution		Nonmajor	
	Activities	Activities	Water		Control	ontrol Airport		
Net position as								
previously reported	\$ 92,935,506	\$ 160,110,993	\$64,303,912	\$	82,050,961	\$13,102,436	\$ 487,997	
Deferred outflows - payments								
subsequent to measurement date	114,877	42,303	22,522		16,601	2,558	622	
Net OPEB liability	(23,940,719)	(2,660,016)	(1,416,212)		(1,043,868)	(160,818)	(39,118)	
Restated net position								
at January 1, 2018	\$ 69,109,664	\$ 157,493,280	\$62,910,222	\$	81,023,694	\$12,944,176	\$ 449,501	

Other than employer contributions subsequent to the measurement date, the City made no restatement for deferred inflows/outflows of resources as the information needed to generate these restatements was not available. The restatement had no effect on governmental fund balances.

### **NOTE 4 - DEPOSITS AND INVESTMENTS**

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

Interim deposits are deposits in interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- 2. Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, Government National Mortgage Association, and Student Loan Marketing Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

- 3. Written repurchase agreements in the securities listed above provided that the market value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio;
- 5. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions; and,
- 6. The State Treasurer's investment pool (STAR Ohio);
- 7. High grade commercial paper for a period not to exceed 180 days in an amount not to exceed twenty-five percent of the City's interim monies available for investment; and,
- 8. Bankers acceptances for a period not to exceed 180 days and in an amount not to exceed twenty-five percent of the City's interim monies available for investment.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Protection of the City's deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institution's participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. In accordance with Ohio Revised Code, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City and must be purchased with the expectation that it will be held to maturity. The City's investment policy limits security purchases to those that mature within two years of the settlement date. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

Cash with Fiduciary Agent: At year end, the City had \$681,417 on deposit with the Hancock County Treasurer. The data regarding insurance and collateralization can be obtained from the Hancock County Comprehensive Annual Financial Report for the year ended December 31, 2018. This amount is not included in the City's depository balance below.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Cash with Escrow Agent: At year end, the City had \$131,794 on deposit with financial institutions for retainage escrow accounts and bond and coupon payments. These amounts are included in the City's depository balance below.

Cash in Segregated Accounts: At year end, the City had \$629,950 deposited with a financial institution for monies related to the Revolving Loan special revenue fund (a nonmajor governmental fund), the Municipal Court agency fund, employee benefits, and for police special drug operations. These amounts are included in the City's depository balance below.

#### **A.** Deposits with Financial Institutions

At December 31, 2018, the carrying amount of all City deposits was \$12,468,774 and the bank balance was \$13,253,314. Of the bank balance, \$2,517,846 was covered by the FDIC and \$10,735,468 was exposed to custodial credit risk described below.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City's and deposited with a qualified trustee by the financial institution as security for repayment whose market value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total market value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2018, the City was in the OPCS. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

#### **B.** Investments

As of December 31, 2018, the City had the following investments and maturities:

			Investment Maturities									
Measurement/		Measurement		months or		7 to 12		13 to 18		19 to 24		
Investment type		Value		less		months		months		months		
Fair Value:												
FFCB	\$	4,004,740	\$	1,993,940	\$	_	\$	-	\$	2,010,800		
FHLB		991,390		-		991,390		-		-		
U.S. Treasury Notes		14,875,890		3,988,140		2,961,260		5,959,540		1,966,950		
Amortized Cost:												
STAR Ohio	_	25,377,449		25,377,449	_		_			<u> </u>		
Total	\$	45,249,469	\$	31,359,529	\$	3,952,650	\$	5,959,540	\$	3,977,750		

The weighted average length to maturity of investment is 0.42 years.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Fair Value Measurements: The City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The City's investments in federal agency securities (FFCB and FHLB) and U.S. Treasury notes are valued using quoted prices in markets that are not considered to be active, dealer quotations or alternative pricing sources for similar assets or liabilities for which all significant inputs are observable, either directly or indirectly (Level 2 inputs).

Interest Rate Risk: The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The City's investment policy further limits security purchases to those that mature within two years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

Credit Risk: The City's investments in federal agency securities and U.S. Treasury notes were rated AA+ and Aaa by Standard & Poor's and Moody's Investor Services, respectively. STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2018, is 60 days or less. The City's investment policy does not specifically address credit risk beyond requiring the City to only invest in securities authorized by State statute.

Custodial Credit Risk: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. In 2013, the City entered a third party custodial agreement as it pertains to investments to provide for the separation of the safekeeping and custody function from the investment function. By arranging to have securities held by a third party, the City can effectively minimize safekeeping or custodial risk in an investment transaction. With this agreement, investments are settled in a delivery-versus-payment (DVP) basis; at no point in time does the City not have either the cash or the investment. The federal agency securities and U.S. Treasury notes are exposed to custodial credit risk in that they are uninsured, unregistered and held by the counterparty's trust department or agent, but not in the City's name.

The City has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the City Auditor or qualified trustee.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Concentration of Credit Risk: The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2018:

Measurement/	N	<b>l</b> easurement	
Investment type		Amount	% of Total
Fair Value:			
FFCB	\$	4,004,740	8.85
FHLB		991,390	2.19
U.S. Treasury Notes		14,875,890	32.88
Amortized Cost:			
STAR Ohio		25,377,449	56.08
Total	\$	45,249,469	100.00

# C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2018:

Cash and investments per note		
Carrying amount of deposits	\$	12,468,774
Investments		45,249,469
Cash with fiduciary agent		681,417
Total	\$	58,399,660
Cash and investments per statement of net position	1	
Governmental activities	\$	30,672,617
Business-type activities		27,310,683
31		
Fiduciary funds		416,360

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 5 - INTERFUND TRANSFERS**

Interfund transfers for 2018 consisted of the following as reported in the fund financial statements:

	 Transfers From										
Transfers To	 General		Maintenance and Repair		Nonmajor Governmental		Total				
General fund	\$ -	\$	31,685	\$	199,591	\$	231,276				
Street Maintenance and Repair	3,978,251		-		-		3,978,251				
Nonmajor governmental funds	640,973		-		132,827		773,800				
Water fund	425,000		-		-		425,000				
Water pollution controal fund	50,000		-		-		50,000				
Airport fund	436,000		-		-		436,000				
Nonmajor enterprise funds	 147,000	_	<u>-</u>		<u> </u>		147,000				
Total	\$ 5,677,224	\$	31,685	\$	332,418	\$	6,041,327				

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers between governmental funds are eliminated for reporting on the statement of activities. Net transfers between governmental funds and enterprise funds are reported as transfers on the statement of activities.

The \$31,685 transfer from the street maintenance and repair fund to the general fund is the return of unused monies previously provided for street projects from the city income tax fund (which is a component of the general fund). Once the projects are complete, any monies left over from the initial funding of the projects are returned to the fund which initially funded the projects.

The \$199,591 transfer from the nonmajor governmental funds to the general fund consisted a transfer from the debt service fund to return monies previously provided by the city income tax fund (which is a component of the general fund). As the debt obligations are satisfied, any monies remaining from the initial funding of those obligations are returned to the fund which initially funded the debt service payments.

The \$132,827 transfer from the nonmajor governmental funds to the nonmajor governmental fund was to move the collection of county permissive license tax to the debt service fund to pay debt service charges on debt issued for which the permissive license tax was levied.

#### **NOTE 6 - TAXES**

# A. Property Tax

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date. Assessed values are established by the County Auditor at 35 percent of appraised market value. All property is required to be revaluated every six years.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 6 - TAXES - (Continued)**

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established which is the case in Hancock County. Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2018 public utility property taxes became a lien December 31, 2017, are levied after October 1, 2018, and are collected in 2019 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Findlay. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2018 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2018 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection of the taxes during the available period is not subject to reasonable estimation. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is reported as a deferred inflow of resources. The tax rate applicable to the 2018 operations was 3.2 mills. The assessed values of real and public utility property upon which 2018 property tax receipts were based are as follows:

Real property	\$ 806,074,810
Real and personal public utility	39,957,830
Total assessed value	\$ 846,032,640

#### **B.** City Income Tax

The City levies an income tax of 1.00% on the gross salaries, wages, and other service compensation earned by residents of the City and to the earnings of nonresidents working within the City. The City income tax rate was and has been 1.00% since it was imposed on January 1, 1967. Effective January 1, 2010, the income tax rate was increased to 1.25% for a period of three years and the temporary 0.25% tax increase ended at December 31, 2012. Beginning January 1, 2013, the City's income tax rate reverted back to 1.0%. This tax also applies to the net income of businesses operating within the City. The City also requires certain employers to remit withholding taxes on a monthly basis as opposed to a quarterly basis.

The receipts of the City income tax and the administrative costs associated with their collection are accounted for in the city income tax administration fund (a component of the general fund for financial reporting purposes). Income tax receipts, net of the related administrative costs, are disbursed, appropriated, and allocated in accordance with City Ordinance. For 2018, 80% was transferred to the general fund and 20% was restricted within the city income tax administration fund (a component of the general fund for financial reporting purposes) for capital improvements. For 2019, the percentages will remain the same as 2018 with 80% being transferred to the general fund and 20% being restricted within the city income tax administration fund (a component of the general fund for financial reporting purposes) for capital improvements. The allocation is determined by ordinance of Council and can be changed by Council at any time.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 6 - TAXES - (Continued)**

The city income tax administration fund is reported as a component of the general fund for GAAP reporting. As such, transfers between the city income tax administration fund and the general fund have been eliminated. The general fund reported income tax revenues of \$24,096,233 for 2018.

#### C. Tax Abatements

As of December 31, 2018, the City provides property tax abatements through a Community Reinvestment Area (CRA) program.

<u>CRA</u> - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The City has entered into agreements to abate property taxes through this program. During 2018, the City's property tax revenues were reduced as a result of these agreements as follows:

		City
Tax Abatement Program	Taxe	es Abated
CRA	\$	51,890

#### **NOTE 7 - RECEIVABLES**

#### A. Proprietary Funds

The City's receivables from outside parties at December 31, 2018, by fund, are shown as follows:

	Major Funds											
					Internal		Total					
				Pollution				Service	I	Proprietary		
		Water	_	Control		Airport	_	Funds	_	Funds		
Billed and unbilled												
charges for services	\$	1,179,574	\$	1,648,244	\$	47,483	\$	-	\$	2,875,301		
Accrued interest - unrestricted		26,806	_	32,612				1,681		61,099		
Total receivables, net of allowances	\$	1,206,380	\$	1,680,856	\$	47,483	\$	1,681	\$	2,936,400		
Total due from outside parties	\$	1,206,380	\$	1,680,856	\$	47,483	\$	1,681	\$	2,936,400		

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 7 - RECEIVABLES - (Continued)**

Residents are billed on a bi-monthly basis for water and wastewater service with approximately one-half of the City's customers being billed each month. Unbilled service receivables are accrued based upon the consumption for the applicable area of the City during the related period. Accrued interest represents the amount of interest that has accrued on investments as of December 31, 2018. All receivables for the proprietary funds are expected to be collected within the subsequent year.

#### **B.** Governmental Funds

The City's receivables from outside parties at December 31, 2018, by fund, are shown as follows:

	Major Funds						
	General		Ma	Street nintenance and Repair	Nonmajor vernmental Funds	G	Total overnmental Funds
Income taxes	\$	6,353,692	\$	-	\$ -	\$	6,353,692
Property taxes		2,187,159		-	507,620		2,694,779
Hotel/motel taxes		136,529		-	-		136,529
Economic development loans		-		-	496,381		496,381
Special assessments		-		-	91,707		91,707
Tax increment financing payments		-		-	144,086		144,086
Miscellaneous		441,515		28,603	49,600		519,718
Accrued interest - unrestricted		69,013		1,822	 3,818		74,653
Total receivables, net of allowances	\$	9,187,908	\$	30,425	\$ 1,293,212	\$	10,511,545
Due from other governments:							
Property tax rollbacks	\$	112,637	\$	-	\$ 26,066	\$	138,703
Local government funds		225,836		-	-		225,836
Fuel tax		-		690,710	56,004		746,714
Motor vehicle license fees				162,768	 13,197		175,965
Total due from other governments	\$	338,473	\$	853,478	\$ 95,267	\$	1,287,218
Total due from outside parties	\$	9,526,381	\$	883,903	\$ 1,388,479	\$	11,798,763

The stated receivable amounts are net of the applicable allowance for uncollectibles. Such allowance balances are not significant in relation to the respective receivable balances.

City income taxes accrued at December 31, 2018 represent income taxes due the City at year end. Delinquent income taxes represent interest, penalties, and additional taxes due as a result of audits of returns filed.

Property taxes accrued at December 31, 2018 represent the City's portion of 2019 taxes to be collected by the Hancock County Treasurer during 2018 based on the assessed value of property described in Note 6.A.

Hotel/Motel taxes accrued at December 31, 2018 represent 2018 transient lodging taxes due to the City at year end and collected in the first quarter of 2018 from hotels and motels located within the City's corporation limits.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 7 - RECEIVABLES - (Continued)**

Economic development loans receivable at December 31, 2018 reported in the Revolving Loan Fund (a nonmajor governmental fund) represent loans to qualified businesses for the purpose of economic development. These loans are being repaid over a number of years.

Special assessments represent amounts due from taxpayers for certain pavement, sidewalk, and storm sewer work performed by the City. Special assessments are collected over a number of years.

Tax increment financing payments accrued at December 31, 2018 represent 2018 service payments in lieu of taxes for improvement projects performed benefitting specific real estate parcels.

Accrued interest represents the amount of interest that has accrued on investments as of December 31, 2018.

Due from other governments in the general fund represents 2018 local government monies and property tax rollbacks (intergovernmental) anticipated to be received by the City from January 1, 2019 through June 30, 2019.

Due from other governments in the special revenue funds represents 2018 motor vehicle license fees, gasoline excise taxes, and property tax rollbacks anticipated to be received by the City from January 1, 2019 to June 30, 2019.

The only receivables for the governmental funds that are not expected to be collected within the subsequent year are the special assessments and economic development loans which are collected over the life of the assessment or the life of the loan, respectively.

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 8 - CAPITAL ASSETS

# A. Governmental activities

Governmental activities capital asset activity for the year ended December 31, 2018, was as follows:

		Balance						Balance
<b>Governmental activities:</b>	_	12/31/17	_	Additions	_	<u>Disposals</u>	_	12/31/18
Capital assets, not being depreciated:								
Land	\$	8,893,082	\$	-	\$	-	\$	8,893,082
Nondepreciable land improvements		653,392		-		-		653,392
Computer software		788,201		114,634		-		902,835
Construction in progress		6,077,019	_	5,933,827		(2,904,510)		9,106,336
Total capital assets, not being depreciated	_	16,411,694	_	6,048,461	_	(2,904,510)	_	19,555,645
Capital assets, being depreciated:								
Buildings and improvements		12,374,322		-		-		12,374,322
Improvements other than buildings		8,896,018		861,510		-		9,757,528
Equipment		17,530,803		2,150,398		(561,455)		19,119,746
Infrastructure		120,674,511		2,701,980		(562,484)		122,814,007
Total capital assets, being depreciated	_	159,475,654	_	5,713,888	_	(1,123,939)		164,065,603
Less: accumulated depreciation:								
Buildings and improvements		(6,190,178)		(240,556)		-		(6,430,734)
Improvements other than buildings		(2,623,946)		(426,762)		-		(3,050,708)
Equipment		(11,994,455)		(1,415,103)		541,248		(12,868,310)
Infrastructure		(60,383,638)	_	(3,175,740)	_	518,945		(63,040,433)
Total accumulated depreciation	_	(81,192,217)		(5,258,161)		1,060,193		(85,390,185)
Total capital assets, being depreciated, net	_	78,283,437	_	455,727		(63,746)		78,675,418
Governmental activities capital assets, net	\$	94,695,131	\$	6,504,188	\$	(2,968,256)	\$	98,231,063

Depreciation expense was charged to functions/programs of the City as follows:

# **Governmental activities:**

General government	\$ 667,812
Security of persons and property	423,278
Transportation	3,587,655
Leisure time activities	441,786
Public health and welfare	 66,263
Total depreciation expense	5,186,794
Accumulated depreciation on capital assets	
transferred from Enterprise funds	 71,367
Increase in accumulated depreciation	\$ 5,258,161

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 8 - CAPITAL ASSETS - (Continued)

# **B.** Business-type activities

Business-type activities capital asset activity for the year ended December 31, 2018, was as follows:

		Balance						Balance
<b>Business-type activities:</b>	_	12/31/17	_	Additions	_	Disposals	_	12/31/18
Capital assets, not being depreciated:								
Land	\$	4,739,164	\$	-	\$	-	\$	4,739,164
Computer software		100,272		-		-		100,272
Construction in progress		1,798,567		1,343,842		(1,653,345)		1,489,064
Total capital assets, not being								
depreciated	_	6,638,003		1,343,842	_	(1,653,345)	_	6,328,500
Capital assets, being depreciated:								
Buildings		1,632,539		-		-		1,632,539
Utility plant in service		77,586,483		-		-		77,586,483
Utility lines in service		110,539,903		3,647,761		(14,263)		114,173,401
Improvements other than buildings		34,358,921		748,453		-		35,107,374
Machinery and equipment		12,812,722		560,284		(291,807)	_	13,081,199
Total capital assets, being								
depreciated		236,930,568		4,956,498		(306,070)		241,580,996
Less: accumulated depreciation:								
Buildings		(1,632,539)		-		-		(1,632,539)
Utility plant in service		(37,704,629)		(1,511,650)		-		(39,216,279)
Utility lines in service		(28,045,068)		(1,333,833)		4,470		(29,374,431)
Improvements other than buildings		(14,368,978)		(1,283,536)		-		(15,652,514)
Machinery and equipment		(11,421,929)	_	(1,358,048)	_	291,807		(12,488,170)
Total accumulated depreciation		(93,173,143)		(5,487,067)	_	296,277		(98,363,933)
Total capital assets, being								
depreciated, net		143,757,425		(530,569)	_	(9,793)		143,217,063
Business-type activities capital								
assets, net	\$	150,395,428	\$	813,273	\$	(1,663,138)	\$	149,545,563

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 8 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to the enterprise funds of the City as follows:

# **Business-type activities:**

Water	\$ 1,719,309
Water pollution control	2,801,663
Airport	926,837
Parking	8,420
Swimming pool	30,838
Total depreciation expense	\$ 5,487,067

#### **NOTE 9 - RISK MANAGEMENT**

#### A. Municipal Liability Self-Insurance Fund

During 1987, the City established a Self-Insurance Fund which has been recorded as part of the Internal Service Funds. This Self-Insurance Fund serves the purpose of handling, processing, and paying general municipality liability insurance claims in lieu of purchasing general municipality liability insurance.

The City's plan covers a limit of \$1,000,000 per occurrence for bodily injury liability and \$1,000,000 aggregate for property damage liability. No settlements have exceeded this insurance coverage in any of the past three years. The City is fully insured through premium-based insurance policies for most other types of insurance including building and contents, fleet, workers' compensation, public officials' liability, etc. There has been no significant reduction in coverage from the prior year.

The City's policy for reporting a claims liability is based on the requirements GASB Statement No. 10, "<u>Accounting and Financial Reporting for Risk Financing and Related Insurance Issues</u>", as amended by GASB Statement No. 30, "<u>Risk Financing Omnibus</u>", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. It is the opinion of the City's legal counsel that, as of December 31, 2018, there were no material outstanding claims pending for the Self-Insurance fund. Claims activity for 2018 and 2017 are as follows:

Year	Balance at Beginning of Year		rent Year and Changes Estimates	P	Claim ayments	Balance at End of Year	
2018	\$ -	\$	16,400	\$	(16,400)	\$	-
2017	-		24,999		(24,999)		-

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 9 - RISK MANAGEMENT - (Continued)**

# B. Individual Retrospective Workers' Compensation Plan

For the period 2010 through 2013, the City participated in the Ohio Bureau of Workers' Compensation (Bureau) Retrospective Rating Plan (the Plan). The alternative rating program requires the City to pay only administrative charges to the Bureau, and in turn the City assumes the responsibility of paying all claims incurred during the policy period for up to ten years. After the tenth year, the Bureau will assume any existing claim for its duration. The City will be charged an actuarial amount for the claims transferred to the Bureau. The City's stop-loss coverage through the Plan is limited to \$300,000 per claim with a stop-loss annual coverage aggregate of 200% of the experience premium if the City would not have participated in the Plan. The City discontinued participation in the individual retrospective rating plan (described below). The City will continue to report activity related to the individual retrospective rating plan for a ten year period ending 2023.

The City's activity related to the Plan is accounted for in an internal service fund which will pay for all claims, claim reserves and administrative costs of the program. The internal service fund generates revenues by charging each fund a percentage rate determined by the City as recommended by its third party administrator for workers' compensation for the payroll during the reporting period. The claims liability of \$37,231 reported in the basic financial statements at December 31, 2018, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claim. This liability has been reported as "workers' compensation payable" in the financial statements. Changes in the workers' compensation payable liability in 2018 and 2017 are as follows:

			Cur	rent Year				
	B	alance at	Claims	and Changes		Claim	Ва	alance at
Year	Begin	ning of Year	in Estimates		Payments		End of Year	
2018	\$	43,018	\$	(3,291)	\$	(2,496)	\$	37,231
2017	·	29,673		13,345		-	•	43,018

# C. Group Retrospective Workers' Compensation Plan

The City participates in the Bureau's Group Retrospective Rating Plan. Under this plan, the City pays an individual annual premium to the Bureau and has the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending on that performance, the participating employers can receive either a premium refund or assessment. The Group Retrospective Rating Plan provides incentives to the group retro members to control and reduce losses.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 9 - RISK MANAGEMENT - (Continued)**

# D. Medical, Dental and Prescription Drug Benefits

The City is self-insured for medical, dental, vision and prescription drug benefits (the Program). The Program is administered through a third party administrator who manages and processes the claims. The City makes required payments to the third party administrator to reimburse them for the claim payments. The City's stop-loss coverage through the Program is limited to \$100,000 per claim with a stop-loss annual coverage aggregate that varies based upon the number of contracts in the Program. The City utilizes Findley Davies as its health benefits actuary. The City's policy for reporting a claims liability is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. The City has reported a liability in both the fund and government-wide financial statements amounting to \$345,516 for estimated claims payments incurred and due at year-end. This liability has been reported as "insurance deposits payable" in the financial statements. Changes in the insurance deposits payable liability in 2018 and 2017 follows:

	В	alance at	_	urrent Year as and Changes		Claim	В	alance at
Year	Begin	ning of Year	in Estimates		Payments		End of Year	
			_					
2018	\$	352,518	\$	4,096,585	\$	(4,103,587)	\$	345,516
2017		290,885		3,757,464		(3,695,831)		352,518

#### **NOTE 10 - RESTRICTED ASSETS**

Restricted assets at December 31, 2018 are comprised of the following:

	Cash and			
	Investments			
Major governmental funds:				
General fund:				
Restricted for capital improvements	\$	1,545,996		
Total governmental activities	\$	1,545,996		
Major enterprise funds:				
Water fund:				
Restricted for capital improvements to utility lines	\$	869,323		
Water Pollution Control fund:				
Restricted for capital improvements to utility lines	_	5,737,177		
Total business-type activities	\$	6,606,500		

Restricted cash and investments in the governmental funds are equally offset by a fund balance commitment.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# **NOTE 11 - LONG-TERM OBLIGATIONS**

# A. Governmental activities

In 2018, the following changes occurred in the City's governmental activities long-term obligations. The long-term obligations at December 31, 2017 have been restated as described in Note 3.

			Restated				Amounts
	Interest	Maturity	Balance			Balance	Due in
Governmental activities:	Rate	Date	12/31/17	Additions	Disposals	12/31/18	One Year
General obligation bonds							
Series 2011 energy bonds - Series A	2.96%	2019	\$ 141,04	5 \$ -	\$ (69,494)	\$ 71,551	\$ 71,551
Series 2011 energy bonds - Series B	5.40%	2026	518,00	5 -		518,005	-
Series 2016 HRC rehab refunding	0.95 - 4.00%	2033	2,110,00	0 -	(45,000)	2,065,000	40,000
Series 2016 CR 236 land acquisition refunding	0.95 - 4.00%	2033	625,00	0 -	(15,000)	610,000	15,000
Series 2016 CR 236 widening refunding	0.95 - 4.00%	2033	3,170,00		(60,000)	3,110,000	285,000
Series 2016 five plex (ball diamonds) refunding	0.95 - 4.00%	2033	225,00		(225,000)		
Total general obligation bonds			6,789,05	0 -	(414,494)	6,374,556	411,551
Special assessment bonds							
Series 2012 Hunters Creek drainage	2.79%	2022	103,00	0	(20,000)	83,000	20,000
Total special assessment bonds			103,00	0	(20,000)	83,000	20,000
OPWC loans							
Crystal/Melrose intersection	0%	2024	46,80	0 -	(7,200)	39,600	7,200
Howard Street improvements	0%	2026	63,60	6	(7,483)	56,123	7,483
Total OPWC loans payable			110,40	6	(14,683)	95,723	14,683
Other long-term obligations							
Police and fire past service liability	4.30%	2035	916,12	5 -	(36,317)	879,808	37,877
Compensated absences			4,064,72	6 1,744,265	(1,802,834)	4,006,157	1,749,343
Net pension liability:							
OPERS			10,303,15	5 -	(3,232,592)	7,070,563	-
OP&F			25,828,71	0 -	(2,115,421)	23,713,289	
Total net pension liability			36,131,86	5 -	(5,348,013)	30,783,852	
Net OPEB liability:							
OPERS			4,584,03	5 357,566	· -	4,941,601	-
OP&F			19,356,68	2,534,522	<u> </u>	21,891,206	
Total net OPEB liability			23,940,71	9 2,892,088	<u> </u>	26,832,807	
Total other long-term obligations			65,053,43	4,636,353	(7,187,164)	62,502,624	1,787,220
Total governmental activities							
long-term obligations			72,055,89	1 4,636,353	(7,636,341)	69,055,903	2,233,454
Add: Unamortized premium on bond issue			354,74	7	(22,888)	331,859	
Total reported on the statement of net position			\$ 72,410,63	8 \$ 4,636,353	\$ (7,659,229)	\$ 69,387,762	\$ 2,233,454

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

### Series 2011 Energy Bonds

On June 30, 2011, the City issued \$518,006 of energy improvement bonds - Series 2011A and \$518,005 of energy improvement bonds - Series 2011B to finance energy efficiency and conservation systems in the City. The bonds were issued through the State of Ohio Air Quality Development Authority (the "Authority"). On June 30, 2011, the City entered into a loan agreement with the Authority whereby the City agreed to pay the debt service payments on the bonds issued by the Authority. The Series B bonds are qualified energy bonds whose interest is partially subsidized by the federal government. The full amount of the interest expenditure is reported on the financial statements and the interest subsidy is reported as intergovernmental revenue. During 2018, the City received interest subsidies totaling \$18,456 from the federal government related to the Series B bonds. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The bonds pay interest semiannually on June 1 and December 1 of each year and mature on December 1, 2019 (Series A bonds) and December 1, 2026 (Series B bonds). These bonds are general obligations of the City for which the full faith and credit of the City are pledged for repayment.

During 2018, the City made \$69,494 in principal payments on the Series A bonds leaving a liability of \$71,551 at year end. During 2018, the City made no principal payments on the Series B bonds with the liability remaining at \$518,005 at year end.

#### Series 2016 Various Purpose Refunding Bonds (HRC/CUBE Rehab Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$2,170,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (HRC/CUBE Rehab Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (HRC/CUBE Rehab Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial and term bonds, par value \$2,170,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$188,765. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

# Series 2016 Various Purpose Refunding Bonds (County Road 236 Land Acquisition Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$640,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (County Road 236 Land Acquisition Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (County Road 236 Land Acquisition Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The refunding issue is comprised of current interest serial and term bonds, par value \$640,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$46,223. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

# Series 2016 Various Purpose Refunding Bonds (County Road 236 Widening Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$3,245,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (County Road 236 Widening Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (County Road 236 Widening Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial and term bonds, par value \$3,245,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$221,283. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

#### Series 2016 Various Purpose Refunding Bonds (5-Plex Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$450,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (5-Plex Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (5-Plex Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial and term bonds, par value \$450,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

The reacquisition price exceeded the net carrying amount of the old debt by \$20,792. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

#### Special Assessment Bonds

The City has one special assessment bond outstanding at year end. Special assessments bonds were issued to provide various improvements throughout the City. The bonds will be repaid by tax assessments against the property owner whose benefits from the improvements exceed that of the general public. The bonds are secured by the full faith and credit of the City. In the event that an assessed property owner fails to make payments, the City will be required to pay the related debt. Interest on these bonds is payable semiannually at stated interest rates. The principal and interest payments are made from the debt service fund (a nonmajor governmental fund).

#### Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance Crystal/Melrose intersection improvements and Howard Street improvements. These loans are interest free and have twenty year terms. The OPWC loans may not be prepaid or retired prior to their scheduled maturity. The OPWC loans are being retired out of the debt service fund (a nonmajor governmental fund).

#### Police and Fire Past Service Liability

The City's accrued past service liability to the Ohio Police and Fire Pension Fund (OP&F) was determined and became a legal obligation to the State at the date the City became a participant in OP&F. The City pays this liability in semiannual installments of \$37,435 each, including principal and interest, through the year 2035. This liability has been recorded as a governmental activities long-term obligation using an implicit interest rate of approximately 4.3%. The principal and interest payments are recorded in the security of persons and property expenditures in the general fund on the governmental fund statements.

#### **Compensated Absences**

Compensated absences consist of vacation, holivac compensatory time and floating holiday balances due and payable at year-end. In addition, estimated sick time (severance) payments are also included as described in Note 2.K. Compensated absences will be paid from the general fund and the street maintenance and repair fund.

# Net Pension Liability and Net OPEB Liability

The City pays obligations related to employee compensation from the fund benefitting from their services. See Notes 12 and 13 for further information.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

# Future Debt Service Requirements

The following is a schedule of future principal and interest payments to retire the governmental activities bonds and loans and police and fire past service liability outstanding at December 31, 2018:

Year Ending	General Obligation Bonds									
December 31,	_	Principal		<u>Principal</u> <u>Interest</u>		_	Total			
2019	\$	411,551	\$	205,598	\$	617,149				
2020		425,021		197,896		622,917				
2021		421,308		187,815		609,123				
2022		427,618		177,432		605,050				
2023		438,952		166,351		605,303				
2024 - 2028		2,225,106		604,531		2,829,637				
2029 - 2033		2,025,000		231,344		2,256,344				
Totals	\$	6,374,556	\$	1,770,967	\$	8,145,523				

							(	)PWC
Year Ending		Sp	ecia	ds	Loans			
December 31,	<u>P</u>	rincipal_		Interest	_	Total	<u>P</u>	rincipal_
2019	\$	20,000	\$	2,316	\$	22,316	\$	14,683
2020		21,000		1,758		22,758		14,683
2021		21,000		1,172		22,172		14,684
2022		21,000		586		21,586		14,683
2023		-		-		-		14,683
2024 - 2026						<u> </u>		22,307
Totals	\$	83,000	\$	5,832	\$	88,832	\$	95,723

Year Ending		Police and Fire Past Service Liability								
December 31,	_	Principal	Interest	_	Total					
2019	\$	37,877	\$	36,993	\$	74,870				
2020		39,504		35,366		74,870				
2021		41,200		33,670		74,870				
2022		42,970		31,900		74,870				
2023		44,815		30,055		74,870				
2024 - 2028		254,657		119,693		374,350				
2029 - 2033		314,251		60,099		374,350				
2034 - 2035		104,534		4,404		108,938				
Totals	\$	879,808	\$	352,180	\$	1,231,988				

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

# **B.** Business-type activities

During 2018, the following changes occurred in the City's business-type activities long-term obligations. The long-term obligations at December 31, 2017 have been restated as described in Note 3.

			Restated				
	Interest	Maturity	Balance			Balance	Due in
Business-type activities:	Rate	Date	12/31/17	Additions	<u>Disposals</u>	12/31/18	One Year
General obligation bonds:							
Series 2011 water refunding	1.95%	2018	\$ 245,000	- \$	\$ (245,000)	\$ -	\$ -
Series 2014 water refunding	0.96%	2018	315,000	-	(315,000)	-	-
Series 2014 sewer bar screens	0.96%	2019	550,000	-	(275,000)	275,000	275,000
Series 2014 water clear wells	0.96%	2019	810,000		(400,000)	410,000	410,000
Total general obligation bonds			1,920,000	<u> </u>	(1,235,000)	685,000	685,000
OWDA loans:							
Bright Road interceptor and							
sewer separation	1.73%	2023	1,115,817	-	(195,092)	920,725	198,483
Sewer system improvements	4.36%	2021	8,902,708	-	(2,083,817)	6,818,891	2,175,662
Water plant improvements	3.25%	2026	2,135,524	<u> </u>	(207,852)	1,927,672	214,662
Total OWDA loans			12,154,049	<u> </u>	(2,486,761)	9,667,288	2,588,807
OPWC loans - water	0%	2019-2029	396,224		(55,338)	340,886	55,339
Other long-term obligations:							
Compensated absences			1,077,538	460,265	(410,283)	1,127,520	345,373
Net pension liability - OPERS:							
Water			3,182,669	-	(999,292)	2,183,377	-
Water Pollution Control			2,346,015	-	(724,633)	1,621,382	-
Airport			360,812	-	(103,748)	257,064	-
Parking			87,610	<u> </u>	(34,407)	53,203	
Total net pension liability - OPERS			5,977,106	<u> </u>	(1,862,080)	4,115,026	
Net OPEB liability - OPERS:							
Water			1,416,212	109,745	-	1,525,957	-
Water Pollution Control			1,043,868	89,313	-	1,133,181	-
Airport			160,818	18,843	-	179,661	-
Parking			39,118	<u> </u>	(1,935)	37,183	
Total net OPEB liability - OPERS			2,660,016	217,901	(1,935)	2,875,982	
Total other long-term obligations			9,714,660	678,166	(2,274,298)	8,118,528	345,373
Total business-type activities							
long-term obligations			\$ 24,184,933	\$ 678,166	\$ (6,051,397)	\$ 18,811,702	\$ 3,674,519

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

# Series 2011 Waterworks Improvement Refunding Bonds

On September 30, 2011, the City issued \$1,625,000 in waterworks improvement refunding bonds to currently refund the balance of the Series 1998 water improvement bonds. The remaining Series 1998 bonds were callable and have been retired through the current refunding.

The current refunding issue is comprised of current interest serial bonds, par value \$1,625,000. During 2018, the City made principal payments of \$245,000 retiring the bonds by year-end. Principal and interest payments were made from the water fund. The refunding bonds paid interest semiannually on June 1 and December 1 of each year and matured on December 1, 2018. The refunding bonds were general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$51,681. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

#### Series 2014 Various Purpose Bonds (Water Refunding Portion)

On April 3, 2014, the City issued \$7,935,000 in various purpose general obligation bonds to fund water and sewer projects and to currently refund previously issued bonds. A portion of the proceeds, \$1,518,000, were issued for the purpose of currently refunding the remaining portion of the Series 2003 various purpose bonds (water refunding portion). Proceeds of the Series 2014 issue were deposited into an escrow fund to provide for the retirement of the Series 2004 various purpose bonds (water refunding portion). The refunded bonds were not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial bonds, par value \$1,518,000. During 2018, the City made \$315,000 in principal payments retiring the bonds by year-end. Principal and interest payments were made from the water fund. The refunding bonds paid interest semiannually on January 1 and July 1 of each year and matured on July 1, 2018. The refunding bonds were general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$29,562. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

#### Series 2014 Various Purpose Bonds (Sewer Bar Screens Portion)

On April 3, 2014, the City issued \$7,935,000 in various purpose general obligation bonds to fund water and sewer projects and to refund previously issued bonds. A portion of the proceeds, \$1,350,000, were issued for the purpose of designing and installing bar screens for the oxidation ditches at the wastewater treatment plant and making related improvements to the municipal sewer system, including acquiring all necessary appurtenances thereto.

The refunding issue is comprised of current interest serial bonds, par value \$1,350,000. During 2018, the City made \$275,000 in principal payments on these bonds leaving a liability of \$275,000 at year end. Principal and interest payments are made from the water pollution control fund. The bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2019. These bonds are general obligations of the City for which the full faith and credit of the City are pledged for repayment.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

# Series 2014 Various Purpose Bonds (Water Clear Wells Portion)

On April 3, 2014, the City issued \$7,935,000 in various purpose general obligation bonds to fund water and sewer projects and to currently refund previously issued bonds. A portion of the proceeds, \$2,000,000, were issued for the purpose of modifying, repairing and/or replacing clear wells at the water treatment plant and making related improvements to the municipal water system, including all appurtenances thereto.

The refunding issue is comprised of current interest serial bonds, par value \$2,000,000. During 2018, the City made \$400,000 in principal payments on these bonds leaving a liability of \$410,000 at year end. Principal and interest payments are made from the water fund. The bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2019. These bonds are general obligations of the City for which the full faith and credit of the City are pledged for repayment.

# Ohio Water Development Authority (OWDA) Loans

The City is eligible to borrow funds under the water pollution control loan fund agreement (WPCLFA) with the Ohio Water Development Authority to pay the approved eligible project costs of designing improvements to and extensions of the City's municipal sewerage system, including main sewer lines and additions to the City's water pollution control plant. In addition, the City has also borrowed funds through the OWDA (not part of the WPCLFA) to finance water treatment plant improvements.

On October 28, 1999, the City entered into a financing agreement with OWDA under the WPCLFA to borrow \$32,470,000 for sewer system improvements. The loan bears interest at 4.36% with principal and interest payments due semi-annually on January 1 and July 1 of each year. Effective January 1, 2016, the City began receiving a 3.0% interest subsidy from the OWDA on this loan effectively reducing the interest rate to 1.36%. The term of the loan is 20 years and payments on the loan began in 2001 after the borrowing was complete. Principal and interest payments are made from the water pollution control fund.

On August 30, 2001, the City entered into an additional financing agreement with OWDA under the WPCLFA to borrow \$3,597,546 for Bright Road interceptor and sewer separation. The loan bears interest at 1.73%, with principal and interest payments due semi-annually on January 1 and July 1 of each year. The term of the loan is 20 years and payments on the loan began in 2003 after the borrowing was complete. Principal and interest payments are made from the water pollution control fund.

On December 8, 2005, the City entered into a financing agreement with OWDA to borrow \$4,029,589 for water treatment plant improvements. The loan bears interest at 3.25% with principal and interest payments due semi-annually on January 1 and July 1 of each year. Effective January 1, 2016, the City began receiving a 3.0% interest subsidy from the OWDA on this loan effectively reducing the interest rate to 0.25%. The term of the loan is 20 years and payments on the loan began in 2006 after the borrowing was complete. Principal and interest payments are made from the water fund.

#### Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance various water improvement projects. All OPWC loans are interest free and have twenty year terms. The OPWC loans are being retired out of the water fund.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)**

# Compensated Absences

Compensated absences consist of vacation, holivac, compensatory time and floating holiday balances due and payable at year-end. In addition, estimated sick time (severance) payments are also included as described in Note 2.K). Compensated absences will be paid from the water fund, water pollution control fund, airport fund and the parking fund (a nonmajor enterprise fund).

# Net Pension Liability and Net OPEB Liability

The City pays obligations related to employee compensation from the fund benefitting from their services. See Notes 12 and 13 for further information.

#### Future Debt Service Requirements

The following is a schedule of the future principal and interest payments to retire the business-type activities long-term bonds and loans at December 31, 2018:

Year Ending		Ge	Obligation Bo	nds			
December 31,	<u>F</u>	Principal		Interest	Total		
2019	\$	685,000	\$	6,576	\$	691,576	
						•	

Year								OPWC	
Ending	OWDA Loans							Loans	
December 31,	Principal		Interest		<u>Total</u>		_ <u>F</u>	Principal	
2019	\$	2,588,807	\$	259,732	\$	2,848,539	\$	55,339	
2020		2,695,181		183,809		2,878,990		47,413	
2021		2,806,073		104,706		2,910,779		47,413	
2022		445,469		40,658		486,127		42,405	
2023		350,070		29,876		379,946		38,922	
2023 - 2028		781,688		41,589		823,277		104,773	
2029		<u>-</u>		<u>-</u>		<u>-</u>		4,621	
							·		
Totals	\$	9,667,288	\$	660,370	\$	10,327,658	\$	340,886	

# **NOTE 12 - DEFINED BENEFIT PENSION PLANS**

#### Net Pension Liability/Asset

The net pension liability/asset reported on the statement of net position represents a liability or asset to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The net pension liability/asset represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

The Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes any net pension liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits or overfunded benefits is presented as a long-term net pension liability or net pension asset, respectively, on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in due to other governments on both the accrual and modified accrual bases of accounting.

# Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The Traditional Pension Plan is a cost-sharing, multiple-employer defined benefit pension plan. The Member-Directed Plan is a defined contribution plan and the Combined Plan is a cost-sharing, multiple-employer defined benefit pension plan with defined contribution features. While members (e.g. City employees) may elect the Member-Directed Plan and the Combined Plan, substantially all employee members are in OPERS' Traditional Pension Plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the Traditional Pension Plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the Traditional Pension Plan as per the reduced benefits adopted by SB 343 (see OPERS CAFR referenced above for additional information):

	Group A	Group B	Group C
	Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
	January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
_	after January 7, 2013	ten years after January 7, 2013	January 7, 2013
	State and Local	State and Local	State and Local

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

#### Age and Service Requirements:

Age 60 with 60 months of service credit or Age 55 with 25 years of service credit

2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30

Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit

2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount.

When a benefit recipient has received benefits for 12 months, an annual cost of living adjustment (COLA) is provided. This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. For those retiring prior to January 7, 2013, the COLA will continue to be a 3.00% simple annual COLA. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 2.25%.

Benefits in the Combined Plan consist of both an age-and-service formula benefit (defined benefit) and a defined contribution element. The defined benefit element is calculated on the basis of age, FAS, and years of service. Eligibility regarding age and years of service in the Combined Plan is the same as the Traditional Pension Plan. The benefit formula for the defined benefit component of the plan for State and Local members in transition Groups A and B applies a factor of 1.00% to the member's FAS for the first 30 years of service.

A factor of 1.25% is applied to years of service in excess of 30. The benefit formula for transition Group C applies a factor of 1.0% to the member's FAS and the first 35 years of service and a factor of 1.25% is applied to years in excess of 35. Persons retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit. The defined contribution portion of the benefit is based on accumulated member contributions plus or minus any investment gains or losses on those contributions. Members retiring under the Combined Plan receive a 2.25% COLA adjustment on the defined benefit portion of their benefit.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Defined contribution plan benefits are established in the plan documents, which may be amended by the OPERS's Board of Trustees. Member-Directed Plan and Combined Plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the Combined Plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the Member-Directed Plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections.

Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20% each year. For additional information, see the Plan Statement in the OPERS CAFR.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State
	and Local
2018 Statutory Maximum Contribution Rates	
Employer	14.0 %
Employee	10.0 %
2018 Actual Contribution Rates	
Employer:	
Pension	14.0 %
Post-employment Health Care Benefits	0.0 %
Total Employer	14.0 %
Employee	10.0 %

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$1,467,172 for 2018. Of this amount, \$59,615 is reported as due to other governments.

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OPF website at <a href="www.opf.org">www.opf.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before after July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.50% for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit.

Under normal service retirement, retired members who are at least 55 years old and have been receiving OPF benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit and statutory survivors.

Members retiring under normal service retirement, with less than 15 years of service credit on July 1, 2013, will receive a COLA equal to either three percent or the percent increase, if any, in the consumer price index (CPI) over the 12-month period ending on September 30 of the immediately preceding year, whichever is less. The COLA amount for members with at least 15 years of service credit as of July 1, 2013 is equal to three percent of their base pension or disability benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2018 Statutory Maximum Contribution Rates	_	
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2018 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,905,010 for 2018. Of this amount, \$34,450 is reported as due to other governments.

In addition to current contributions, the City pays installments on a specific liability of the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2018, the specific liability of the City was \$879,808 payable in semi-annual payments through the year 2035.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

### Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for the OPERS Traditional Pension Plan, Combined Plan and Member-Directed Plan, respectively, were measured as of December 31, 2017, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2017, and was determined by rolling forward the total pension liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	0.000.0	0.000.0	OPERS -		
	OPERS -	OPERS -	Member-		
	Traditional	Combined	Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date	0.07169300%	0.08399500%	0.06782200%	0.40778600%	
Proportion of the net pension liability/asset					
current measurement date	<u>0.07130000</u> %	<u>0.08058000</u> %	<u>0.08105300</u> %	<u>0.38637000</u> %	
Change in proportionate share	- <u>0.00039300</u> %	- <u>0.00341500</u> %	<u>0.01323100</u> %	- <u>0.02141600</u> %	
Proportionate share of the net					
pension liability	\$ 11,185,589	\$ -	\$ -	\$ 23,713,289	\$ 34,898,878
Proportionate share of the net					
pension (asset)	-	(109,695)	(2,829)	-	(112,524)
Pension expense	2,313,105	17,709	(919)	2,774,142	5,104,037

Of the City's proportionate share of the net pension liability of \$34,898,878, \$30,783,852 is reported in the governmental activities and \$4,115,026 is reported in the business-type activities.

Of the City's proportionate share of the net pension asset of \$112,524, \$71,128 is reported in the governmental activities and \$41,396 is reported in the business-type activities.

Of the City's total pension expense of \$5,104,037, \$4,210,242 is reported in the governmental activities and \$893,795 is reported in the business-type activities.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

### NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

					C	PERS -		
	(	OPERS -	O	PERS -	N	Member-		
		Traditional	C	ombined	I	Directed	 OP&F	 Total
Deferred outflows of resources								
Differences between expected								
and actual experience	\$	11,424	\$	-	\$	5,504	\$ 359,867	\$ 376,795
Changes of assumptions		1,336,752		9,587		336	1,033,311	2,379,986
Changes in employer's proportionate								
percentage/difference between								
employer contributions and								
proportionate share of contributions		39,681		-		-	642,354	682,035
City contributions subsequent								
to the measurement date		1,382,596		41,927		42,649	 1,905,010	3,372,182
Total deferred outflows of resources	\$	2,770,453	\$	51,514	\$	48,489	\$ 3,940,542	\$ 6,810,998
		_					 _	 _
Deferred inflows of resources								
Differences between expected								
and actual experience	\$	220,432	\$	32,679	\$	-	\$ 42,897	\$ 296,008
Net difference between		ŕ		,			•	,
projected and actual earnings								
on pension plan investments		2,401,399		17,305		794	820,295	3,239,793
Changes in employer's proportionate								
percentage/difference between								
employer contributions and								
proportionate share of contributions		233,514		_		_	1,068,043	1,301,557
Total deferred inflows of resources	\$	2,855,345	\$	49,984	\$	794	\$ 1,931,235	\$ 4,837,358

\$3,372,182 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2019. Of the total contributions made subsequent to the measurement date, \$2,832,429 relates to governmental activities and \$539,753 relates to business-type activities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS -	OPERS -	OPERS - Member-		
	 <u>Fraditional</u>	 Combined	Directed	 OP&F	Total
Year Ending December 31:					
2019	\$ 842,915	\$ (5,503)	\$ 629	\$ 545,084	\$ 1,383,125
2020	(266,186)	(5,974)	612	329,422	57,874
2021	(1,057,448)	(9,851)	503	(521,140)	(1,587,936)
2022	(986,769)	(9,445)	520	(350,092)	(1,345,786)
2023	-	(3,367)	762	84,517	81,912
Thereafter	 -	 (6,257)	2,020	16,506	12,269
Total	\$ (1,467,488)	\$ (40,397)	\$ 5,046	\$ 104,297	\$ (1,398,542)

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2017, using the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 67.

Wage inflation	3.25%
Future salary increases, including inflation	3.25% to 10.75% including wage inflation
COLA or ad hoc COLA	Pre 1/7/2013 retirees: 3.00%, simple
	Post 1/7/2013 retirees: 3.00%, simple
	through 2018, then 2.15% simple
Investment rate of return	7.50%
Actuarial cost method	Individual entry age

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year for both healthy and disabled retiree mortality tables are determined by applying the MP-2015 mortality improvement scale to the above described tables.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 16.82% for 2017.

The allocation of investment assets with the Defined Benefit portfolio is approved by the OPERS Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

XX7 \* 1 . 1 A

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed income	23.00 %	2.20 %
Domestic equities	19.00	6.37
Real estate	10.00	5.26
Private equity	10.00	8.97
International equities	20.00	7.88
Other investments	18.00	5.26
Total	100.00 %	5.66 %

Discount Rate - The discount rate used to measure the total pension liability/asset was 7.50%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

**Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate** - The following table presents the City's proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.50%, as well as what the City's proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.50%) or one-percentage-point higher (8.50%) than the current rate:

			Current	
	1% Decrease (6.50%)	D	iscount Rate (7.50%)	1% Increase (8.50%)
City's proportionate share				
of the net pension liability (asset):				
Traditional Pension Plan	\$ 19,862,754	\$	11,185,588	\$ 3,951,446
Combined Plan	(59,629)		(109,695)	(144,238)
Member-Directed Plan	(1,621)		(2,829)	(4,053)

#### Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2017 is based on the results of an actuarial valuation date of January 1, 2017 and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2017, are presented below. The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the investment rate of return from 8.25% to 8.00%, (b) projected salary increases decreased from 4.25% - 11.00% to 3.75% - 10.50%, (c) payroll increases decreased from 3.75% to 3.25%, (d) inflation assumptions decreased from 3.25% to 2.75% and (e) Cost of Living Adjustments (COLAs) decreased from 2.60% to 2.20%.

Valuation date	January 1, 2017
Actuarial cost method	Entry age normal
Investment rate of return	8.00%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25%
Inflation assumptions	2.75%
Cost of living adjustments	2.20% and 3.00% simple

Rates of death are based on the RP2000 Combined Table, age adjusted as follows. For active members, set back six years. For disability retirements, set forward five years for police and three years for firefighters. For service retirements, set back zero years for police and two years for firefighters. For beneficiaries, set back zero years. The rates are applied on a fully generational basis, with a base year of 2009, using mortality improvement Scale AA.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

The most recent experience study was completed for the five-year period ended December 31, 2016. The recommended assumption changes based on this experience study were adopted by OPF's Board and were effective beginning with the January 1, 2017 actuarial valuation.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy and Guidelines. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OPF's target asset allocation as of December 31, 2017 are summarized below:

Asset Class	Target Allocation	10 Year Expected Real Rate of Return **	30 Year Expected Real Rate of Return **
Asset Class	Allocation	Real Rate of Return	Real Rate of Return
Cash and Cash Equivalents	- %		
Domestic Equity	16.00	4.22 %	5.39 %
Non-US Equity	16.00	4.41	5.59
Private Markets	8.00	6.67	8.08
Core Fixed Income *	23.00	1.57	2.71
High Yield Fixed Income	7.00	2.94	4.71
Private Credit	5.00	6.93	7.26
Global Inflation			
Protected Securities *	17.00	0.98	2.52
Master Limited Partnerships	8.00	7.50	7.93
Real Assets	8.00	6.88	7.24
Private Real Estate	12.00	5.58	6.34
Total	120.00 %		

Note: assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.20 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total pension liability was calculated using the discount rate of 8.00%. A discount rate of 8.25% was used in the prior measurement period. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

<sup>\*</sup> levered 2x

<sup>\*\*</sup> numbers include inflation

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

	Current				
	1% Decrease	Discount Rate	1% Increase		
	(7.00%)	(8.00%)	(9.00%)		
City's proportionate share					
of the net pension liability	\$ 32,872,812	\$ 23,713,289	\$16,242,828		

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS**

#### Net Other Postemployment Benefits (OPEB) Liability

For 2018, Governmental Accounting Standards Board (GASB) Statement No. 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions" was effective. This GASB pronouncement restated beginning net position as reported January 1, 2018 (see Note 3) as a net OPEB liability is reported in the accompanying financial statements and has been disclosed below.

OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period.

The net OPEB liability represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability. Resulting adjustments to the net OPEB liability would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The net OPEB liability is disclosed as a commitment and not reported on the face of the financial statements as a liability because of the use of the modified cash basis framework.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. This trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or refund, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' CAFR referenced below for additional information.

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority requiring public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, health care is not being funded.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2018, state and local employers contributed at a rate of 14.0 percent of earnable salary and public safety and law enforcement employers contributed at 18.1 percent. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. The portion of employer contributions allocated to health care for members in the Traditional Pension Plan and Combined Plan was 1.0 percent during calendar year 2017. As recommended by OPERS' actuary, the portion of employer contributions allocated to health care beginning January 1, 2018 decreased to 0 percent for both plans. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2018 was 4.0 percent.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution was \$17,059 for 2018. Of this amount, \$693 is reported as due to other governments.

#### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment healthcare plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. OP&F provides health care benefits including coverage for medical, prescription drug, dental, vision, and Medicare Part B Premium to retirees, qualifying benefit recipients and their eligible dependents.

OP&F provides access to postretirement health care coverage for any person who receives or is eligible to receive a monthly service, disability, or statutory survivor benefit, or is a spouse or eligible dependent child of such person. The health care coverage provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Government Accounting Standards Board (GASB) Statement No. 75.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at www.op-f.org or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

OP&F maintains funds for health care in two separate accounts. There is one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. An Internal Revenue Code 401(h) account is maintained for Medicare Part B reimbursements.

The Board of Trustees is authorized to allocate a portion of the total employer contributions made into the pension plan to the Section 115 trust and the Section 401(h) account as the employer contribution for retiree health care benefits. For 2018, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded and is limited by the provisions of Sections 115 and 401(h).

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

Beginning January 1, 2019, OP&F is changing its retiree health care model and the current self-insured health care plan will no longer be offered. In its place is a stipend-based health care model. A stipend funded by OP&F will be placed in individual Health Reimbursement Accounts that retirees will use to be reimbursed for health care expenses. The impact to the City's net OPEB liability is not known.

The City's contractually required contribution to OP&F was \$44,863 for 2018. Of this amount, \$811 is reported as due to other governments.

### Net OPEB Liabilities, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2017, and was determined by rolling forward the total OPEB liability as of January 1, 2017, to December 31, 2017. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share and OPEB expense:

		OPERS		OP&F	 Total
Proportion of the net OPEB liability prior measurement date	0	.07172100%	(	).40778600%	
Proportion of the net OPEB liability					
current measurement date	0	<u>.07199000</u> %	(	).38637000 <sub>%</sub>	
Change in proportionate share	0	.00026900%	-[	0.02141600%	
Proportionate share of the net					
OPEB liability	\$	7,817,583	\$	21,891,206	\$ 29,708,789
OPEB expense	\$	676,140	\$	2,237,427	\$ 2,913,567

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Of the City's proportionate share of the net OPEB liability of \$29,708,789, \$26,832,807 is reported in the governmental activities and \$2,875,982 is reported in the business-type activities.

Of the City's total OPEB expense of \$2,913,567, \$2,663,295 is reported in the governmental activities and \$250,272 is reported in the business-type activities.

At December 31, 2018, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
Deferred outflowsof resources			
Differences between expected			
and actual experience	\$ 6,089	\$ -	\$ 6,089
Changes of assumptions	569,202	2,136,115	2,705,317
Changes in employer's proportionate			
percentage/difference between			
employer contributions and			
proportionate share of contributions	22,722	-	22,722
City contributions subsequent			
to the measurement date	17,059	44,863	61,922
Total deferred outflows of resources	\$ 615,072	\$ 2,180,978	\$ 2,796,050
<b>Deferred inflows of resources</b>			
Differences between expected			
and actual experience	\$ -	\$ 110,410	\$ 110,410
Net difference between			
projected and actual earnings			
on pension plan investments	582,358	144,098	726,456
Changes in employer's proportionate			
percentage/difference between			
employer contributions and			
proportionate share of contributions	3,061	1,542,534	1,545,595
Total deferred inflows of resources	\$ 585,419	\$ 1,797,042	\$ 2,382,461

\$61,922 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2019. Of the total contributions made subsequent to the measurement date, \$55,646 relates to governmental activities and \$6,276 relates to business-type activities.

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

	OPERS		OP&F		Total	
Year Ending December 31:						
2019	\$	138,860	\$ (83,010)	\$	55,850	
2020		138,860	(83,010)		55,850	
2021		(119,534)	(83,010)		(202,544)	
2022		(145,590)	126,507		(19,083)	
2023		(2)	162,531		162,529	
Thereafter		-	299,065		299,065	
Total	\$	12,594	\$ 339,073	\$	351,667	

#### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2016, rolled forward to the measurement date of December 31, 2017. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25 percent
Projected Salary Increases,	3.25 to 10.75 percent
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	3.85 percent
Prior Measurement date	4.23 percent
Investment Rate of Return	6.50 percent
Municipal Bond Rate	3.31 percent
Health Care Cost Trend Rate	7.5 percent, initial
	3.25 percent, ultimate in 2028
Actuarial Cost Method	Individual Entry Age

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a buildingblock method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2017, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio is 15.2 percent for 2017.

The allocation of investment assets with the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The table below displays the Board-approved asset allocation policy for 2017 and the long-term expected real rates of return:

	Weighted Average			
		Long-Term Expected		
	Target	Real Rate of Return		
Asset Class	Allocation	(Arithmetic)		
Fixed Income	34.00 %	1.88 %		
Domestic Equities	21.00	6.37		
Real Estate Investment Trust	6.00	5.91		
International Equities	22.00	7.88		
Other investments	17.00	5.39		
Total	100.00 %	4.98 %		

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Discount Rate A single discount rate of 3.85 percent was used to measure the OPEB liability on the measurement date of December 31, 2017. A single discount rate of 4.23 percent was used to measure the OPEB liability on the measurement date of December 31, 2016. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on an expected rate of return on the health care investment portfolio of 6.50 percent and a municipal bond rate of 3.31 percent. The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through 2034. As a result, the long-term expected rate of return on health care investments was applied to projected costs through the year 2034, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate. The following table presents the City's proportionate share of the net OPEB liability calculated using the single discount rate of 3.85 percent, as well as what the City's proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (2.85 percent) or one-percentage-point higher (4.85 percent) than the current rate:

	Current				
	1% Decrease (2.85%)	Discount Rate (3.85%)	1% Increase (4.85%)		
City's proportionate share					
of the net OPEB liability	\$ 10,385,997	\$ 7,817,584	\$ 5,739,763		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability. The following table presents the net OPEB liability calculated using the assumed trend rates, and the expected net OPEB liability if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2018 is 7.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.25 percent in the most recent valuation.

	Current Health				
	Care Trend Rate				
	19	% Decrease	Assumption		1% Increase
City's proportionate share					
of the net OPEB liability	\$	7,479,761	\$	7,817,584	\$ 8,166,546

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

#### Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2017, is based on the results of an actuarial valuation date of January 1, 2017, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date January 1, 2017, with actuarial liabilities rolled forward to December 31, 2017

Actuarial Cost Method Entry Age Normal
Investment Rate of Return 8.0 percent
Projected Salary Increases 3.75 percent to 10.5 percent
Payroll Growth Inflation rate of 2.75 percent plus
productivity increase rate of 0.5 percent

Single discount rate:

Currrent measurement date
Prior measurement date

Ost of Living Adjustments

3.24 percent
3.79 percent
3.79 percent simple; 2.2 percent simple

for increased based on the lesser of the increase in CPI and 3 percent

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120 percent.

Age	Police	Fire
	_	
67 or less	77 %	68 %
68-77	105	87
78 and up	115	120

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35 %	35 %
60-69	60	45
70-79	75	70
80 and up	100	90

The most recent experience study was completed for the five year period ended December 31, 2016, the prior experience study was completed December 31, 2011.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes. Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2017, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	16.00	5.21
Non-US Equity	16.00	5.40
Core Fixed Income*	20.00	2.37
Global Inflation Protected Securities*	20.00	2.33
High Yield	15.00	4.48
Real Estate	12.00	5.65
Private Markets	8.00	7.99
Timber	5.00	6.87
Master Limited Partnerships	8.00	7.36
Total	120.00 %	

Note: Assumptions are geometric.

<sup>\*</sup>levered 2x

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.2 times due to the application of leverage in certain fixed income asset classes.

Discount Rate - The total OPEB liability was calculated using the discount rate of 3.24 percent. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 8 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 3.16 percent at December 31, 2017 and 3.71 percent at December 31, 2016, was blended with the long-term rate of 8 percent, which resulted in a blended discount rate of 3.24 percent. The municipal bond rate was determined using the S&P Municipal Bond 20 Year High Grade Rate Index. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2025. The long-term expected rate of return on health care investments was applied to projected costs through 2025, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 3.24 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.24 percent), or one percentage point higher (4.24 percent) than the current rate.

	Current					
	1% Decrease (2.24%)	D	iscount Rate (3.24%)	1% Increase (4.24%)		
City's proportionate share						
of the net OPEB liability	\$ 27,364,243	\$	21,891,206	\$ 17,679,904		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Net OPEB liability is sensitive to changes in the health care cost trend rate. The trend rate is the annual rate at which the cost of covered medical services is assumed to increase from the current year to the next year. Beginning in 2017, the per-capita costs are assumed to change by the following percentages each year:

	Non-Medicare	Non-AARP	AARP	Rx Drug	Medicare Part B
Year					
2017	-0.47%	-2.50%	4.50%	-0.47%	5.20%
2018	7.00%	7.00%	4.50%	7.00%	5.10%
2019	6.50%	6.50%	4.50%	6.50%	5.00%
2020	6.00%	6.00%	4.50%	6.00%	5.00%
2021	5.50%	5.50%	4.50%	5.50%	5.00%
2022	5.00%	5.00%	4.50%	5.00%	5.00%
2023 and Later	4.50%	4.50%	4.50%	4.50%	5.00%

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### **NOTE 13 - POSTRETIREMENT BENEFIT PLANS - (Continued)**

To illustrate the potential impact, the following table presents the net OPEB liability calculated using the current healthcare cost trend current rates as outlined in the table above, a one percent decrease in the trend rates and a one percent increase in the trend rates.

	Current Health										
		Care Trend Rate									
	1% Decrease	1% Decrease Assumption									
City's proportionate share											
of the net OPEB liability	\$ 17.005.465	\$ 21.891.206	\$ 28,475,478								

#### **NOTE 14 - CONTINGENCIES**

#### A. Grants

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2018.

#### **B.** Contracts

As of December 31, 2018, the City had \$5,224,444 open on outstanding purchase orders and contracts. Of this amount, \$4,038,315 related to ongoing capital projects and the remaining amount of \$1,186,129 was for various departmental purchase orders outstanding at year end.

The City had no material operating lease commitments at December 31, 2018.

#### C. Litigation

The City is party to other legal proceedings as a defendant. Although the outcome of the legal proceedings is not presently determinable, it is the opinion of the City's legal counsel that resolution of these matters will not have a material, adverse effect on the financial condition of the City.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

#### NOTE 15 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance are presented below:

Fund balance	General	Street Maintenance and Repair	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:				
Materials and supplies inventory	\$ -	\$ 603,395	\$ -	\$ 603,395
Prepaids	313,926	39,454	1,795	355,175
Permanent fund			1,420,142	1,420,142
Total nonspendable	313,926	642,849	1,421,937	2,378,712
Restricted:				
Capital projects	-	-	507,333	507,333
Security of persons and				
property programs	-	-	65,332	65,332
General government operations	-	-	1,255,394	1,255,394
Transportation improvement projects	-	2,272,363	1,039,298	3,311,661
Economic development programs	-	-	1,023,725	1,023,725
Public health and welfare programs	-	-	27,653	27,653
Other purposes	2,166,266			2,166,266
Total restricted	2,166,266	2,272,363	3,918,735	8,357,364
Committed:				
Income tax administration	3,095,376	-	-	3,095,376
Future claims payments	980,610	-	-	980,610
Termination benefits	1,325,427			1,325,427
Total committed	5,401,413			5,401,413
Assigned:				
General government operations	312,243	-	-	312,243
Security of persons and				
property programs	14,555	-	-	14,555
Public health and welfare programs	10,266	-	-	10,266
Recreation activities	69,612	-	-	69,612
Subsequent year appropriations	1,534,755			1,534,755
Total assigned	1,941,431			1,941,431
Unassigned	12,849,863			12,849,863
Total fund balances	\$ 22,672,899	\$ 2,915,212	\$ 5,340,672	\$ 30,928,783

#### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2018

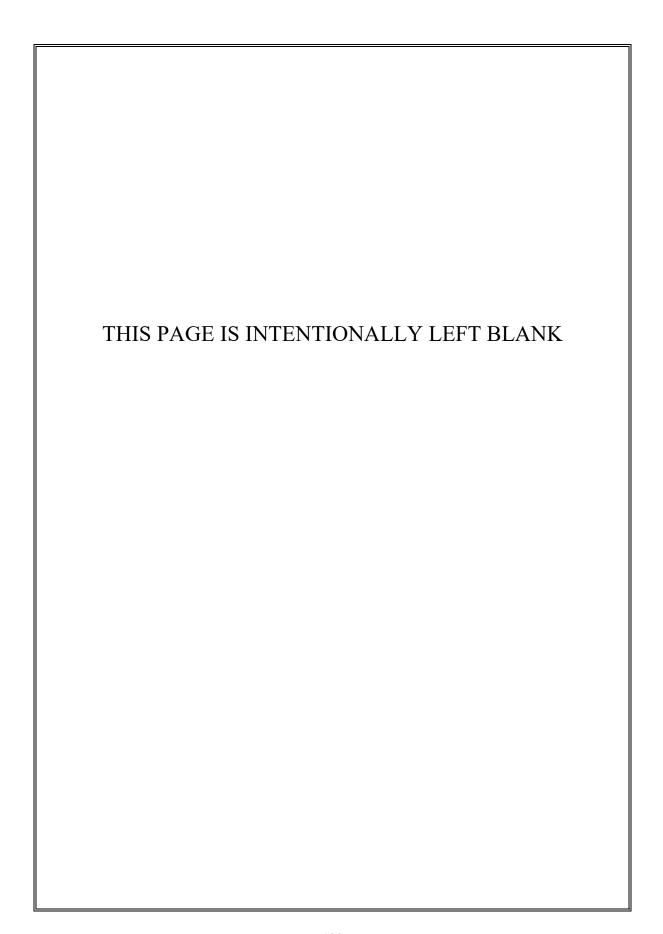
#### **NOTE 16 - OTHER COMMITMENTS**

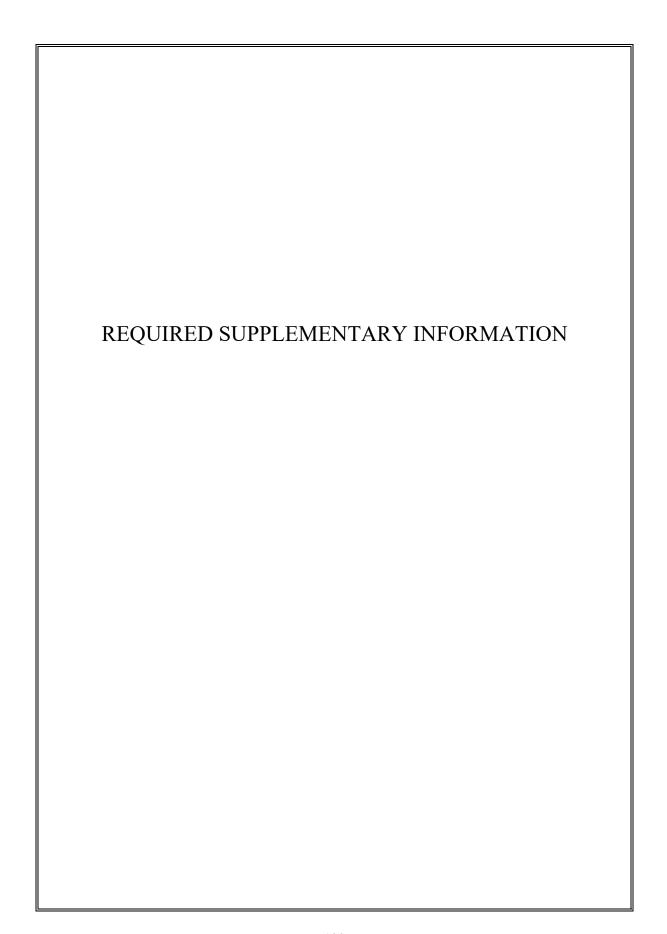
The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

	Year-End
<u>Fund</u>	<b>Encumbrances</b>
General fund	\$ 1,749,461
Street Maintenance and Repair	978,843
Total	\$ 2,728,304

### NOTE 17 – SIGNIFICANT SUBSEQUENT EVENT

Lydia Mihalik resigned her position as mayor effective January 2019 to take a position in the new governor's cabinet. On February 26, 2019 Christina Muryn was appointed to serve as mayor through the end of 2019, the end of Lydia Mihalik's term.





#### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

#### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST FIVE YEARS

	2018		2017		2016		2015		2014	
Traditional Plan:										
City's proportion of the net pension liability		0.071300%		0.071693%		0.074731%		0.073644%		0.073644%
City's proportionate share of the net pension liability	\$	11,185,588	\$	16,280,261	\$	12,944,351	\$	8,882,289	\$	8,681,668
City's covered payroll	\$	9,413,369	\$	8,945,575	\$	9,346,308	\$	9,055,017	\$	8,853,146
City's proportionate share of the net pension liability as a percentage of its covered payroll		118.83%		181.99%		138.50%		98.09%		98.06%
Plan fiduciary net position as a percentage of the total pension liability		84.66%		77.25%		81.08%		86.45%		86.36%
Combined Plan:										
City's proportion of the net pension asset		0.080580%		0.083995%		0.091580%		0.095661%		0.095661%
City's proportionate share of the net pension asset	\$	109,695	\$	46,749	\$	44,565	\$	36,833	\$	10,038
City's covered payroll	\$	330,015	\$	322,600	\$	335,367	\$	349,675	\$	370,431
City's proportionate share of the net pension asset as a percentage of its covered payroll		33.24%		14.49%		13.29%		10.53%		2.71%
Plan fiduciary net position as a percentage of the total pension asset		137.28%		116.55%		116.90%		114.83%		104.56%
Member Directed Plan:										
City's proportion of the net pension asset		0.081053%		0.067822%		0.061922%		n/a		n/a
City's proportionate share of the net pension asset	\$	2,829	\$	283	\$	237		n/a		n/a
City's covered payroll	\$	444,240	\$	278,725	\$	344,858		n/a		n/a
City's proportionate share of the net pension asset as a percentage of its covered payroll		0.64%		0.10%		0.07%		n/a		n/a
Plan fiduciary net position as a percentage of the total pension asset		124.45%		103.40%		103.91%		n/a		n/a

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST FIVE YEARS

	2018		 2017		2016		2015		2014	
City's proportion of the net pension liability	0.38637000%		0.40778600%		0.38890400%		0.39059080%		0.39059080%	
City's proportionate share of the net pension liability	\$	23,713,289	\$ 25,828,710	\$	25,018,483	\$	20,234,232	\$	19,022,998	
City's covered payroll	\$	8,395,404	\$ 8,380,369	\$	7,852,007	\$	7,669,047	\$	7,579,883	
City's proportionate share of the net pension liability as a percentage of its covered payroll		282.46%	308.20%		318.63%		263.84%		250.97%	
Plan fiduciary net position as a percentage of the total pension liability		70.91%	68.36%		66.77%		72.20%		73.00%	

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST NINE YEARS

	 2018		2017	 2016	2015		
Traditional Plan:							
Contractually required contribution	\$ 1,382,596	\$	1,223,738	\$ 1,073,469	\$	1,121,557	
Contributions in relation to the contractually required contribution	 (1,382,596)		(1,223,738)	(1,073,469)		(1,121,557)	
Contribution deficiency (excess)	\$ 	\$		\$ 	\$		
City's covered payroll	\$ 9,875,686	\$	9,413,369	\$ 8,945,575	\$	9,346,308	
Contributions as a percentage of covered payroll	14.00%		13.00%	12.00%		12.00%	
Combined Plan:							
Contractually required contribution	\$ 41,927	\$	42,902	\$ 38,712	\$	40,244	
Contributions in relation to the contractually required contribution	 (41,927)		(42,902)	 (38,712)		(40,244)	
Contribution deficiency (excess)	\$ 	\$		\$ 	\$		
City's covered payroll	\$ 299,479	\$	330,015	\$ 322,600	\$	335,367	
Contributions as a percentage of covered payroll	14.00%		13.00%	12.00%		12.00%	
Member Directed Plan:							
Contractually required contribution	\$ 42,649	\$	44,424	\$ 33,447	\$	41,383	
Contributions in relation to the contractually required contribution	 (42,649)		(44,424)	 (33,447)		(41,383)	
Contribution deficiency (excess)	\$ 	\$		\$ 	\$		
City's covered payroll	\$ 426,490	\$	444,240	\$ 278,725	\$	344,858	
Contributions as a percentage of covered payroll	10.00%		10.00%	12.00%		12.00%	

Note: Information prior to 2010 for the City's Traditional plan and Combined Plan and 2015 for the City's Member Directed Plan. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2014	2013	2012	2011		2010
\$ 1,086,602	\$ 1,150,909	\$ 940,601	\$	925,667	\$ 802,628
 (1,086,602)	 (1,150,909)	 (940,601)		(925,667)	 (802,628)
\$ 	\$ 	\$ 	\$		\$ _
\$ 9,055,017	\$ 8,853,146	\$ 9,406,010	\$	9,256,670	\$ 8,998,072
12.00%	13.00%	10.00%		10.00%	8.92%
\$ 41,961	\$ 48,156	\$ 32,539	\$	31,362	\$ 33,121
 (41,961)	 (48,156)	 (32,539)		(31,362)	 (33,121)
\$ 	\$ 	\$ _	\$		\$ _
\$ 349,675	\$ 370,431	\$ 409,296	\$	394,491	\$ 341,806
12.00%	13.00%	7.95%		7.95%	9.69%

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

### LAST TEN YEARS

	2018		2017	2016	2015		
Police:							
Contractually required contribution	\$	859,528	\$ 775,415	\$ 769,461	\$	719,427	
Contributions in relation to the contractually required contribution		(859,528)	 (775,415)	(769,461)		(719,427)	
Contribution deficiency (excess)	\$		\$ <u>-</u>	\$ <u> </u>	\$		
City's covered payroll	\$	4,523,832	\$ 4,081,132	\$ 4,049,795	\$	3,786,458	
Contributions as a percentage of covered payroll		19.00%	19.00%	19.00%		19.00%	
Fire:							
Contractually required contribution	\$	1,045,482	\$ 1,013,854	\$ 1,017,685	\$	955,404	
Contributions in relation to the contractually required contribution		(1,045,482)	 (1,013,854)	 (1,017,685)		(955,404)	
Contribution deficiency (excess)	\$		\$ 	\$ 	\$		
City's covered payroll	\$	4,448,860	\$ 4,314,272	\$ 4,330,574	\$	4,065,549	
Contributions as a percentage of covered payroll		23.50%	23.50%	23.50%		23.50%	

 2014	 2013	 2012	 2011	 2010	 2009
\$ 674,939	\$ 555,430	\$ 496,149	\$ 475,227	\$ 470,011	\$ 481,420
 (674,939)	(555,430)	 (496,149)	 (475,227)	 (470,011)	 (481,420)
\$ 	\$ 	\$ -	\$ 	\$ 	\$ 
\$ 3,552,311	\$ 3,497,670	\$ 3,891,365	\$ 3,727,271	\$ 3,686,361	\$ 3,775,843
19.00%	15.88%	12.75%	12.75%	12.75%	12.75%
\$ 967,433	\$ 831,955	\$ 737,512	\$ 751,090	\$ 758,063	\$ 706,056
(967,433)	 (831,955)	(737,512)	(751,090)	 (758,063)	 (706,056)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ 
\$ 4,116,736	\$ 4,082,213	\$ 4,275,432	\$ 4,354,145	\$ 4,394,568	\$ 4,093,078
23.50%	20.38%	17.25%	17.25%	17.25%	17.25%

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST TWO YEARS

---

	2018			2017
City's proportion of the		0.0710000/		0.0717210/
net OPEB liability		0.071990%		0.071721%
City's proportionate share of the net OPEB liability	\$	7,817,584	\$	7,244,051
City's covered payroll	\$	10,187,624	\$	9,546,900
City's proportionate share of the net OPEB liability as a percentage of its covered payroll		76.74%		75.88%
Plan fiduciary net position as a percentage of the total OPEB liability		54.14%		54.05%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO POLICE AND FIRE (OP&F) PENSION FUND

#### LAST TWO YEARS

	 2018	2017			
City's proportion of the net OPEB liability	0.38637000%		0.40778600%		
City's proportionate share of the net OPEB liability	\$ 21,891,206	\$	19,356,684		
City's covered payroll	\$ 8,395,404	\$	8,380,369		
City's proportionate share of the net OPEB liability as a percentage of its covered payroll	260.75%		230.98%		
Plan fiduciary net position as a percentage of the total OPEB liability	14.13%		15.96%		

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

#### LAST NINE YEARS

	 2018	2017	 2016	2015	
Contractually required contribution	\$ 17,059	\$ 115,203	\$ 201,208	\$	193,634
Contributions in relation to the contractually required contribution	 (17,059)	(115,203)	(201,208)		(193,634)
Contribution deficiency (excess)	\$ 	\$ 	\$ 	\$	
City's covered payroll	\$ 10,601,655	\$ 10,187,624	\$ 9,546,900	\$	10,026,533
Contributions as a percentage of covered payroll	0.16%	1.13%	2.11%		1.93%

Note: Information prior to 2010 is unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

2014		2013		2012			2011	2010		
\$	187,496	\$	92,235	\$	401,002	\$	394,134	\$	472,323	
	(187,496)		(92,235)		(401,002)		(394,134)		(472,323)	
\$		\$		\$		\$		\$		
\$	9,404,692	\$	9,223,577	\$	9,815,306	\$	9,651,161	\$	9,339,878	
	1.99%		1.00%		4.09%		4.08%	5.06%		

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO POLICE AND FIRE (OP&F) PENSION FUND

### LAST TEN YEARS

	2018		2017		2016		2015	
Police:								
Contractually required contribution	\$	22,619	\$	20,406	\$	20,249	\$	19,444
Contributions in relation to the contractually required contribution		(22,619)		(20,406)		(20,249)		(19,444)
Contribution deficiency (excess)	\$		\$		\$		\$	
City's covered payroll	\$	4,523,832	\$	4,081,132	\$	4,049,795	\$	3,786,458
Contributions as a percentage of covered payroll		0.50%		0.50%		0.50%		0.50%
Fire:								
Contractually required contribution	\$	22,244	\$	21,571	\$	21,653	\$	20,328
Contributions in relation to the contractually required contribution		(22,244)		(21,571)		(21,653)		(20,328)
Contribution deficiency (excess)	\$		\$		\$		\$	
City's covered payroll	\$	4,448,860	\$	4,314,272	\$	4,330,574	\$	4,065,549
Contributions as a percentage of covered payroll		0.50%		0.50%		0.50%		0.50%

2014		2013		2012		 2011	 2010	2009		
\$	17,688	\$	126,472	\$	262,667	\$ 251,591	\$ 248,830	\$	254,869	
	(17,688)		(126,472)		(262,667)	 (251,591)	 (248,830)		(254,869)	
\$		\$		\$	-	\$ -	\$ 	\$	-	
\$	3,552,311	\$	3,497,670	\$	3,891,365	\$ 3,727,271	\$ 3,686,361	\$	3,775,843	
	0.50%		3.62%	6.75%		6.75%	6.75%		6.75%	
\$	20,489	\$	147,616	\$	288,591	\$ 293,905	\$ 296,634	\$	276,283	
	(20,489)		(147,616)		(288,591)	 (293,905)	 (296,634)		(276,283)	
\$		\$		\$		\$ 	\$ 	\$		
\$	4,116,736	\$	4,082,213	\$	4,275,432	\$ 4,354,145	\$ 4,394,568	\$	4,093,078	
	0.50%		3.62%		6.75%	6.75%	6.75%		6.75%	

# NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2018

### PENSION

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016. For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%. There were no changes in assumptions for 2018.

### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2014-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017. For 2018, the following were the most significant changes of assumptions that affected the total pension since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.50% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumtions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.

### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

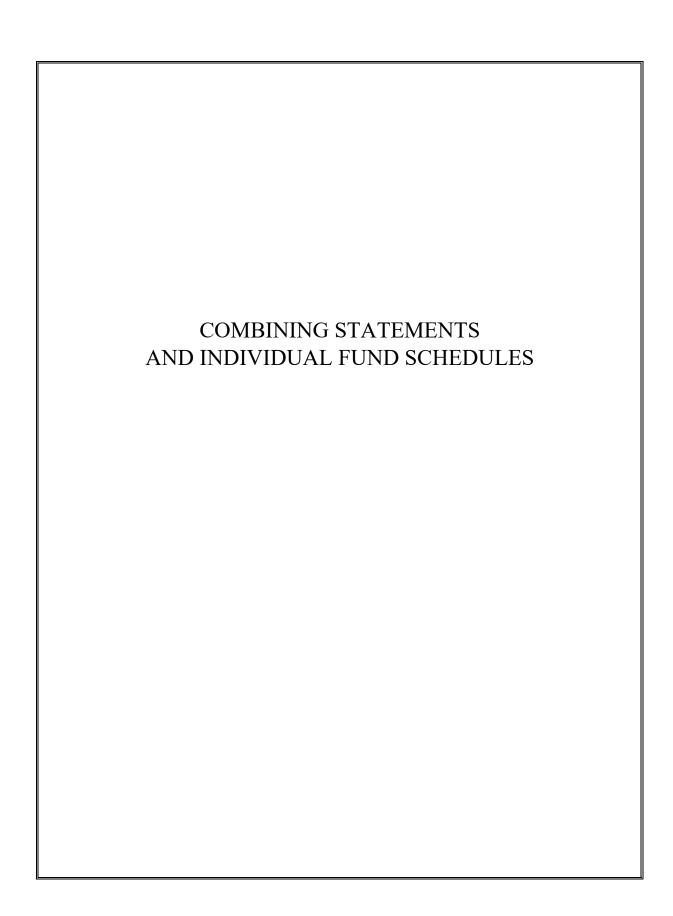
Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018.

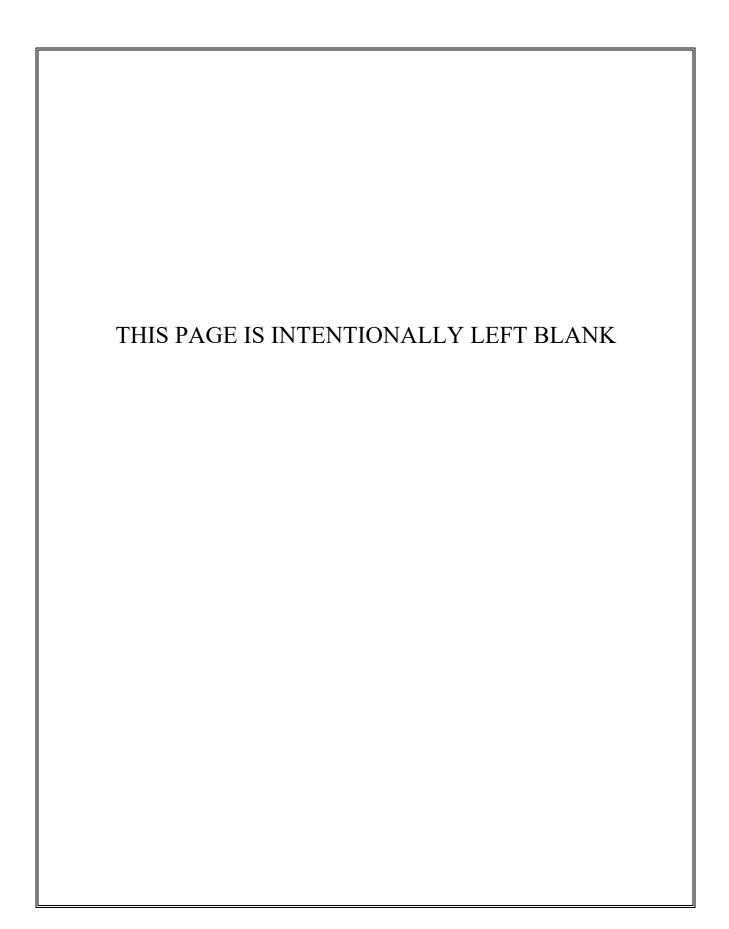
Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.

### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms from the amounts reported for 2017-2018.

Changes in assumptions: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017. For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reducted from 3.75% to 3.25% and (e) payroll growth was reduced from 3.75% to 3.25%.





# COMPARATIVE BALANCE SHEET GENERAL FUND

# DECEMBER 31, 2018 AND 2017

	 2018	2017		
Assets:				
Equity in pooled cash and investments	\$ 20,258,536	\$	19,640,231	
Cash in segregated accounts	37,017		37,871	
Receivables (net of allowances of uncollectibles)	9,187,908		8,449,887	
Due from other governments	338,473		332,695	
Prepayments	313,926		297,428	
Equity in pooled cash and investments	 1,545,996		2,919,942	
Total assets	\$ 31,681,856	\$	31,678,054	
Liabilities:				
Accounts payable	\$ 1,067,763	\$	1,264,409	
Accrued wages and benefits	556,713		494,839	
Insurance deposits payable	256,157		258,079	
Compensated absences payable	342		124,580	
Due to other governments	 35,348		35,497	
Total liabilities	 1,916,323		2,177,404	
Deferred inflows of resources:				
Property taxes levied for the next fiscal year	2,187,159		2,171,471	
Charges for services revenue not available	83,441		27,887	
Income tax revenue not available	4,519,177		3,995,182	
Intergovernmental revenue not available	 302,857		291,846	
Total deferred inflows of resources	 7,092,634		6,486,386	
Fund balance:				
Nonspendable	313,926		297,428	
Restricted	2,166,266		2,170,077	
Committed	5,401,413		6,916,735	
Assigned	1,941,431		2,111,667	
Unassigned	 12,849,863		11,518,357	
Total fund balance	 22,672,899		23,014,264	
Total liabilities, deferred inflows				
of resources and fund balances	\$ 31,681,856	\$	31,678,054	

# COMPARATIVE BALANCE SHEET STREET MAINTENANCE AND REPAIR FUND

# DECEMBER 31, 2018 AND 2017

	2018	2017		
Assets:				
Equity in pooled cash and investments	\$ 2,292,109	\$	2,205,947	
Cash with escrow agent	81,318		220,229	
Receivables (net of allowances of uncollectibles)	30,425		1,808	
Due from other governments	853,478		846,029	
Prepayments	39,454		35,997	
Materials and supplies inventory	 603,395		591,241	
Total assets	\$ 3,900,179	\$	3,901,251	
Liabilities:				
Accounts payable	\$ 90,609	\$	110,276	
Retainage payable	81,318		220,229	
Accrued wages and benefits	63,613		58,205	
Insurance deposits payable	 19,632		22,775	
Total liabilities	 255,172		411,485	
Deferred inflows of resources:				
Charges for services revenue not available	11,305		540	
Intergovernmental revenue not available	 718,490		725,487	
Total deferred inflows of resources	 729,795		726,027	
Fund balance:				
Nonspendable	642,849		627,238	
Restricted	2,272,363		2,136,501	
Total fund balance	 2,915,212		2,763,739	
Total liabilities, deferred inflows				
of resources and fund balances	\$ 3,900,179	\$	3,901,251	

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# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND

(WITH COMPARATIVE ACTUA		Amounts	NDED DECEME	Variance with Final Budget	2015
	Original	Final	Actual	Positive (Negative)	2017 Actual
Revenues:					
Property and other local taxes	\$ 2,181,163	\$ 2,822,773	\$ 2,689,494	\$ (133,279)	\$ 2,674,433
Charges for services	1,155,311	1,495,156	1,424,561	(70,595)	1,414,703
Licenses and permits	316,831	410,030	390,670	(19,360)	391,330
Fines and forfeitures	1,189,484	1,539,382	1,466,699	(72,683)	1,376,557
Intergovernmental	1,782,663	2,307,050	2,198,121	(108,929)	2,261,042
Investment income	352,367	456,019	434,488	(21,531)	256,836
of investments	70,596	91,363	87,049	(4,314)	(57,829)
Rental income	67,999	88,001	83,846	(4,155)	73,531
Contributions and donations	731,030	946,069	901,400	(44,669)	1,100,175
Reimbursements	1,281,186	1,658,058	1,579,772	(78,286)	1,154,595
Other	20,566	26,616	25,359	(1,257)	34,989
Total revenues	9,149,196	11,840,517	11,281,459	(559,058)	10,680,362
Expenditures:					
General government Council					
Personal services	137,785	138,806	134,818	3,988	116,866
Other	46,796	46,846	40,212	6,634	26,329
Mayors office	-,	-,-	- /	,	- ,
Personal services	258,075	260,557	253,756	6,801	232,984
Other	65,465	66,965	52,960	14,005	50,076
Auditor/treasurer	,	,	- /	,	
Personal services	526,858	535,834	514,289	21,545	479,570
Other	134,746	137,242	113,518	23,724	119,110
Law director	- /	,	- /	- /-	- , -
Personal services	459,724	467,108	447,645	19,463	445,756
Other	159,873	159,873	134,141	25,732	117,115
Municipal court	,	,	- ,	-,	-,
Personal services	1,703,671	1,751,188	1,625,216	125,972	1,504,863
Other	473,765	589,060	234,969	354,091	229,304
Civil service	ŕ	•	ŕ	ŕ	
Personal services	89,317	90,827	87,451	3,376	85,220
Other	43,689	43,689	30,474	13,215	28,523
Computer services	,	,	,		,
Personal services	231,950	233,042	227,416	5,626	199,767
Other	149,180	161,180	136,125	25,055	97,672
Service director					
Personal services	66,345	77,471	77,372	99	114,185
Other	47,991	47,991	26,062	21,929	39,495
Engineering department	,	,	,		,
Personal services	599,636	602,190	526,138	76,052	537,301
Other	171,625	197,099	138,844	58,255	102,387
General miscellaneous operations					
Other	2,186,500	2,343,871	2,059,096	284,775	2,027,373
Human resources department					
Personal services	110,650	111,870	109,165	2,705	106,822
Other	42,100	44,600	19,366	25,234	42,658
Public building department	-,	-,	- ,	, -	,
Personal services	65,110	66,682	65,182	1,500	62,595
Other	347,665	356,481	316,024	40,457	299,247
Projects		,	, •	,,	
Other	-	382,148	382,148	-	82,119
Total general government	8,118,516	8,912,620	7,752,387	1,160,233	7,147,337
1 Juli gonorui governinent	0,110,510	0,712,020	1,132,301	1,100,433	1,171,331

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND (CONTINUED)

# FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2017)

(WITH COMEARATIVE ACTUAL	Budgeted				2017
	Original	Final	Actual	Positive (Negative)	2017 Actual
Security of persons and property		· .			
Police department					
Personal services	6,813,298	6,915,978	6,401,922	514,056	6,071,564
Other	592,794	604,536	511,780	92,756	480,272
Disaster services					
Other	51,705	51,705	46,908	4,797	44,643
Fire department					
Personal services	7,258,597	7,366,585	6,583,413	783,172	6,456,672
Other	411,138	415,155	372,929	42,226	346,170
Safety director					
Personal services	115,329	115,329	97,714	17,615	64,713
Other	34,268	34,928	14,110	20,818	3,131
Dispatch					
Personal services	906,031	925,279	887,512	37,767	875,169
Other	279,879	332,817	225,522	107,295	131,599
Work Opportunity Rehabilitation Center (WORC)					
Personal services	-	-	-	-	23,180
Other	-	_	-	-	81,453
Projects					
Other	-	58,250	58,250	-	144,918
Total security of persons and property	16,463,039	16,820,562	15,200,060	1,620,502	14,723,484
Public health and welfare	·		_		_
Planning and zoning					
Other	148,075	154,075	147,956	6,119	147,447
Zoning department	-,	,,,,,	.,	-, -	.,
Personal services	255,864	260,323	248,073	12,250	207,647
Other	24,913	40,973	36,667	4,306	16,329
Neighborhood Enhancement and	ŕ		ŕ	ŕ	
Abatement Team (NEAT)					
Personal services	73,107	46,749	26,944	19,805	71,932
Other	33,238	28,648	11,898	16,750	22,441
Cemetery department	Ź	,	,	Ź	,
Personal services	259,888	284,373	270,653	13,720	252,283
Other	140,092	120,332	90,233	30,099	61,793
Projects	,	,	,	, -	,
Other	-	-	-	-	6,372
Total public health and welfare	935,177	935,473	832,424	103,049	786,244
Town paone nearm and wentare	755,177	755,115	032,127	103,017	100,211

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# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND (CONTINUED)

	Budgeted Amounts			Variance with Final Budget Positive	2017
	Original	Final	Actual	(Negative)	Actual
Leisure time activities					
Park maintenance					
Personal services	437,732	440,099	410,288	29,811	418,073
Other	340,605	329,043	250,556	78,487	117,881
Reservoir recreation					
Other	5,272	5,272	4,298	974	3,771
Recreation department	450 610	461 500	100 225	c1 071	261 500
Personal services	452,610	461,508	400,237	61,271	361,509
Other	487,643	532,376	449,633	82,743	450,796
Projects Other	-	4,800	4,800	-	23,625
Total leisure time activities	1,723,862	1,773,098	1,519,812	253,286	1,375,655
Capital outlay					
Security of persons and property	-	918,330	917,959	371	790,225
Public health and welfare	-	63,334	63,334	-	118,217
Transportation	-	74,200	74,200	-	108,683
Leisure time activities	-	446,386	401,701	44,685	302,904
General government		3,043,136	3,043,136		3,070,077
Total capital outlay		4,545,386	4,500,330	45,056	4,390,106
Total expenditures	27,240,594	32,987,139	29,805,013	3,182,126	28,422,826
Excess of expenditures over revenues	(18,091,398)	(21,146,622)	(18,523,554)	2,623,068	(17,742,464)
Other financing sources (uses):					
Transfers in	17,679,893	22,880,593	21,800,269	(1,080,324)	21,403,750
Transfers out	(1,262,000)	(2,416,108)	(2,416,108)		(3,484,707)
Total other financing sources (uses)	16,417,893	20,464,485	19,384,161	(1,080,324)	17,919,043
Net change in fund balance	(1,673,505)	(682,137)	860,607	1,542,744	176,579
Fund balance, January 1	17,365,530 18,756	17,365,530 18,756	17,365,530 18,756		17,216,905 (27,954)
Fund balance, December 31	\$ 15,710,781	\$ 16,702,149	\$ 18,244,893	\$ 1,542,744	\$ 17,365,530

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STREET MAINTENANCE AND REPAIR FUND

	Budgeted	Amounts		Variance with Final Budget	2017
_	Original	Final	Actual	Positive (Negative)	2017 Actual
Revenues: Property and other local taxes	\$ 204	\$ 562	\$ 513	\$ (49)	\$ 580
Charges for services	27,833	76,639	69,953	(6,686)	57,232
Intergovernmental	1,088,745	2,997,848	2,736,315	(261,533)	2,954,516
Investment income	6,491	17,873	16,314 5,299	(1,559)	9,413
Rental income	2,108 15,890	5,805 43,753	39,936	(506) (3,817)	7,285 30,927
Other	2,445	6,731	6,144	(587)	13,293
Total revenues	1,143,716	3,149,211	2,874,474	(274,737)	3,073,246
Expenditures:					
Current:					
Transportation					
Street department					
Personal services	2,003,482	2,051,524	1,968,047	83,477	1,889,149
Other	682,034	690,463	613,308	77,155	468,133
Traffic signals	100.167	100.167	102.062	6.105	1.40.706
Personal services	188,167	188,167	182,062	6,105	149,796
Other	124,871	125,171	115,805	9,366	112,207
Other	_	480,066	480,066	_	406,015
Total transportation	2,998,554	3,535,391	3,359,288	176,103	3,025,300
•					
Capital outlay Street improvements		2,253,642	2,253,642		4,632,768
Traffic signals	-	134,233	134,233	-	115,394
Storm sewers.	_	963,297	963,297	_	323,322
Total capital outlay		3,351,172	3,351,172		5,071,484
Total expenditures	2,998,554	6,886,563	6,710,460	176,103	8,096,784
•	2,770,334	0,000,505	0,710,400	170,103	0,070,704
Excess of expenditures	(1.054.030)	(2.727.252)	(2.925.096)	(00, (24)	(5.022.520)
over revenues	(1,854,838)	(3,737,352)	(3,835,986)	(98,634)	(5,023,538)
Other financing sources (uses):					
Transfers in	1,582,894	4,358,484	3,978,251	(380,233)	5,699,402
Transfers out		(31,685)	(31,685)		(75,751)
Total other financing sources (uses)	1,582,894	4,326,799	3,946,566	(380,233)	5,623,651
Net change in fund balance	(271,944)	589,447	110,580	(478,867)	600,113
Fund balance, January 1	2,763,739	2,763,739	2,763,739	-	2,308,600
Increase (decrease) in reserve for inventory	12,154	12,154	12,154	-	(143,041)
Increase (decrease) in prepaids	28,739	28,739	28,739		(1,933)
Fund balance, December 31	\$ 2,532,688	\$ 3,394,079	\$ 2,915,212	\$ (478,867)	\$ 2,763,739

### Nonmajor Special Revenue Funds

The special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. The following are the nonmajor special revenue funds which the City of Findlay operates:

### County Permissive Motor Vehicle License (MVL) Tax:

To account for the receipt and expenditures of all monies the City receives as its portion of a \$5.00 fee imposed by the County on the purchase of each motor vehicle license.

### State Highway:

To account for state-levied and controlled gasoline tax and vehicle license fees for routine maintenance of state highways within the City.

### Law Enforcement Trust:

To account for monies collected from the sale of contraband.

### Drug Law Enforcement:

To account for the deposit and expenditure of mandatory fines for drug trafficking offenses.

### **Indigent Drivers Alcohol Treatment:**

To account for monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol.

### Enforcement and Education:

To account for a portion of fines imposed under the law. Expenditures are authorized only for the enforcement and education relating to laws governing operation of a motor vehicle while under the influence of alcohol.

### Court Special Projects:

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of special projects for courts.

### Court Computerization:

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of computerized equipment or software for courts.

### **METRICH Drug Law Enforcement Trust:**

To account for federal funds received as a result of seizures in drug cases conducted with the METRICH drug task force.

#### Alcohol Monitoring:

To account for monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol.

### **Mediation Services:**

To account for monies received for specific court costs that are designated to pay for the costs of promoting, establishing, maintaining, and improving court mediation programs.

### Electronic Imaging:

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of computerized equipment or software for courts.

### Legal Research:

To account for monies received for specific court costs that are designated for the purchase of computer equipment and services in the area of legal research for Municipal Court.

### **Nonmajor Special Revenue Funds (Continued)**

### Police Pension:

To account for a 0.3 mill real estate tax levy as required by Ohio Revised Code.

#### Fire Pension:

To account for a 0.3 mill real estate tax levy as required by Ohio Revised Code.

### Revolving Loan:

To account for monies received as development grants that become loans to a qualified business or industry for the purpose of economic development. As the initial loans are repaid, the money is perpetually "re-loaned" to stimulate growth in the community. Budgetary information for the Revolving Loan fund is not reported because it is not included in the entity for which the "appropriated budget" is adopted.

### Severance Payout Reserve:

To account for monies reserved by the City for termination benefits. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the nonmajor special revenue funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

### City Income Tax Administation:

To account for the receipts from the assessment of a 1.00% income tax and the cost of operating the collection department. The use of this money is determined by Council. For 2018, 80% was transferred to the general fund and 20% was restricted within the city income tax administration fund for capital improvements. The allocation is determined by ordinance of Council and can be changed by Council at any time. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the nonmajor special revenue funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

### Nonmajor Debt Service Fund

To account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

### Debt Service:

To account for the general obligation bond principal and interest that is paid from governmental revenues of the City. It also accounts for the special assessment bond principal and interest payments that are provided through the special assessment levies against certain properties in the City.

### **Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the proprietary or nonexpendable trust funds. The following is a description of all the City's nonmajor capital projects funds:

### Capital Improvement Projects:

To account for the major construction projects. Financing sources can include debt proceeds, grants, private contributions, and City capital improvement dollars.

### **Municipal Court Improvements:**

To account for the additional court cost levied on traffic and criminal cases through the City's Municipal Court. Revenues are used exclusively for Court capital improvements and related equipment purchases.

### **Nonmajor Permanent Fund**

Permanent funds are used to account for the financial resources to be used for a specific purpose, and only the income generated by that money may be spent. The following is a description of the City's nonmajor permanent fund:

#### Cemetery Trust:

To account for the portion of the sales price for cemetery lots. These monies are invested, and the interest earned is transferred out to the general fund to help defray the cost of the Cemetery Department.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

# DECEMBER 31, 2018

	Nonmajor Special Revenue Funds		lonmajor Debt Service Fund	Nonmajor Capital Projects Funds			Nonmajor Permanent Fund		Total Nonmajor overnmental Funds
Assets:	ф. 1 с44 0 <b>2</b> 5	ф	021	Φ.	402 500	Φ	1 444 000	Ф	2.502.450
Equity in pooled cash and investments	\$ 1,644,035	\$	921	\$	493,700	\$	1,444,802	\$	3,583,458
Cash in segregated accounts	527,344		-		-		-		527,344
Cash with fiduciary agent	681,417		12.062		-		-		681,417
Cash with escrow agent	1 040 702		13,063		12 (22		2 002		13,063
Receivables (net of allowances of uncollectibles).	1,040,793		235,793		13,633		2,993		1,293,212
Due from other governments	95,267		-		-		-		95,267
Prepayments	1,795			-		_			1,795
Total assets	\$ 3,990,651	\$	249,777	\$	507,333	\$	1,447,795	\$	6,195,556
Liabilities:									
Accounts payable	\$ 6,455	\$	_	\$	_	\$	_	\$	6,455
Accrued wages and benefits payable	4,329		_		-		_		4,329
Insurance deposits payable	2,381		_		-		_		2,381
Matured bonds payable			13,063		-		-		13,063
Total liabilities	13,165		13,063		-				26,228
Deferred inflows of resources:									
Property taxes levied for the next fiscal year	507,620		-		-		-		507,620
TIF revenue levied for next fiscal year	-		144,086		-		-		144,086
Special assessments revenue not available	-		92,628		-		-		92,628
Intergovernmental revenue not available	84,322								84,322
Total deferred inflows of resources	591,942		236,714						828,656
Fund balance:									
Nonspendable	1,795		_		-		1,420,142		1,421,937
Restricted	3,383,749		-		507,333		27,653		3,918,735
Total fund balance	3,385,544				507,333		1,447,795		5,340,672
Total liabilities, deferred inflows									
of resources and fund balances	\$ 3,990,651	\$	249,777	\$	507,333	\$	1,447,795	\$	6,195,556

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2018

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Fund	Nonmajor Capital Projects Funds	Nonmajor Permanent Fund	Total Nonmajor Governmental Funds		
Revenues:							
Property and other local taxes	\$ 452,390	\$ -	\$ -	\$ -	\$ 452,390		
Charges for services	382,386	-	-	39,150	421,536		
Fines and forfeitures	162,153	-	196,997	-	359,150		
Intergovernmental	398,036	17,276	-	-	415,312		
Special assessments	-	24,491	-	-	24,491		
Investment income	18,421	-	-	27,653	46,074		
Reimbursements	1,525	-	-	-	1,525		
Tax increment financing		47,520			47,520		
Total revenues	1,414,911	89,287	196,997	66,803	1,767,998		
Expenditures: Current:							
General government	363,155	-	-	-	363,155		
Security of persons and property	515,848	-	-	-	515,848		
Public health and welfare	-	-	-	26,255	26,255		
Transportation	110,144	-	-	-	110,144		
Capital outlay	9,055	-	68,733	-	77,788		
Debt service:	-	-	-	-			
Principal retirement	-	449,177	-	-	449,177		
Interest and fiscal charges		214,670			214,670		
Total expenditures	998,202	663,847	68,733	26,255	1,757,037		
Excess (deficiency) of revenues							
over (under) expenditures	416,709	(574,560)	128,264	40,548	10,961		
Other financing sources (uses):							
Transfers in	-	773,800	-	-	773,800		
Transfers out	(132,828)	(199,590)			(332,418)		
Total other financing sources (uses)	(132,828)	574,210			441,382		
Net change in fund balances	283,881	(350)	128,264	40,548	452,343		
Fund balances, January 1	3,101,644 19	350	379,069	1,407,247	4,888,310 19		
Fund balances, December 31	\$ 3,385,544	\$ -	\$ 507,333	\$ 1,447,795	\$ 5,340,672		

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

# DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2017)

	P	County ermissive MVL Tax	 State Iighway	Enfo	Law rcement 'rust	Drug Law Enforcement		
Assets:  Equity in pooled cash and investments	\$	- - 681,417 - - -	\$ 347,632 - - 825 69,201	\$	590 - - - - -	\$	1,537 - - - -	
Total assets	\$	681,417	\$ 417,658	\$	590	\$	1,537	
Liabilities: Accounts payable	\$		\$ 1,521 - - - 1,521	\$	- - -	\$	- - -	
Deferred inflows of resources:  Property taxes levied for the next fiscal year.  Intergovernmental revenue not available  Total deferred inflows of resources			58,256					
Fund balance:  Nonspendable		- 681,417 681,417	 357,881 357,881		590 590		1,537 1,537	
Total liabilities, deferred inflows of resources and fund balances	\$	681,417	\$ 417,658	\$	590	\$	1,537	

Indigent Drivers Alcohol Treatment		Enforcement and Education		Court Special Projects		Court Computerization		METRICH Drug Law Enforcement Trust		Alcohol Monitoring		Mediation Services		Electronic Imaging	
\$	282,532	\$	60,861	\$	420,692	\$	115,428	\$	2,110	\$	121,394	\$	117,859	\$	152,897
	556		234		22,032		4,208		-		3,364		1,338		4,229
	-		-		1,271		-		-		-		-		524
\$	283,088	\$	61,095	\$	443,995	\$	119,636	\$	2,110	\$	124,758	\$	119,197	\$	157,650
\$	- - -	\$	- - -	\$	1,445 3,070 2,303	\$	- - -	\$	- - -	\$	2,919	\$	50	\$	520 1,259 78
					6,818				<u>-</u>		2,919		50		1,857
	<u>-</u>	_	- -		- -		<u>-</u>		<u>-</u>		<u>-</u>		- -		<u>-</u>
	283,088 283,088		61,095 61,095		1,271 435,906 437,177		119,636 119,636		2,110 2,110		121,839 121,839		119,147 119,147		524 155,269 155,793
\$	283,088	\$	61,095	\$	443,995	\$	119,636	\$	2,110	\$	124,758	\$	119,197	\$	157,650

(Continued)

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

# $\begin{array}{c} \text{DECEMBER 31, 2018} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2017)} \end{array}$

	Legal esearch	]	Police Pension	 Fire Pension	Revolving Loan		
Assets:							
Equity in pooled cash and investments	\$ 20,503	\$	-	\$ -	\$	527,344	
Receivables (net of allowances of uncollectibles) Due from other governments	6		253,810 13,033	253,810 13,033		496,381	
Prepayments	 			 -			
Total assets	\$ 20,509	\$	266,843	\$ 266,843	\$	1,023,725	
Liabilities:							
Accounts payable	\$ -	\$	-	\$ -	\$	- -	
Total liabilities	_		_	_			
Deferred inflows of resources:							
Property taxes levied for the next fiscal year Intergovernmental revenue not available	 - -		253,810 13,033	 253,810 13,033		<u>-</u>	
Total deferred inflows of resources	 		266,843	266,843			
Fund balance:							
Nonspendable	 20,509		-	 -		1,023,725	
Total fund balance	 20,509			 		1,023,725	
Total liabilities, deferred inflows							
of resources and fund balances	\$ 20,509	\$	266,843	\$ 266,843	\$	1,023,725	

	Totals										
	2018		2017								
\$	1,644,035	\$	1,781,360								
	527,344		250,541								
	681,417		604,500								
	1,040,793		977,093								
	95,267		94,771								
	1,795		1,776								
\$	3,990,651	\$	3,710,041								
\$	6,455	\$	14,180								
	4,329		3,452								
	2,381		2,256								
	13,165		19,888								
	507,620		503,512								
	84,322		84,997								
	591,942		588,509								
	<u> </u>	-	,								
	1,795		1,776								
	3,383,749		3,099,868								
	3,385,544		3,101,644								
_	_										
\$	3,990,651	\$	3,710,041								

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

		County ermissive MVL Tax	H	State lighway	Enfor	.aw cement rust	Drug Law Enforcement		
Revenues:	¢		¢.		s -		ф		
Property and other local taxes	\$	-	\$	-	\$	-	\$	-	
Fines and forfeitures		_		-		_		1,500	
Intergovernmental		202,590		143,148		-		-	
Investment income		-		4,752		-		-	
Reimbursements				-					
Total revenues		202,590		147,900		<u> </u>		1,500	
Expenditures:									
Current:									
General government		-		-		-		-	
Security of persons and property		-		110,144		-		-	
Capital outlay		<u> </u>		-		<u> </u>		<u> </u>	
Total expenditures				110,144					
Excess (deficiency) of revenues									
over (under) expenditures		202,590		37,756				1,500	
Other financing uses:									
Transfers out		(132,828)							
Net change in fund balances		69,762		37,756		-		1,500	
Fund balances, January 1		611,655		320,125		590		37	
Increase (decrease) in prepaids									
Fund balances, December 31	\$	681,417	\$	357,881	\$	590	\$	1,537	

] A	ndigent Drivers Alcohol reatment		rcement and ucation		ırt Special Projects		Court outerization	Dr Enf	CTRICH rug Law orcement Trust		Alcohol onitoring		lediation Services		lectronic maging
\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
	19,306		2,991		320,549		61,837		-		56,920		19,578		61,790
	17,500		2,771		_		_		-		-		-		-
	-		-		-		-		-		-		-		-
					847										678
	19,306		2,991		321,396		61,837				56,920		19,578		62,468
	- - - -		- - - -		227,669 - - -		43,566 - - -		1,500		32,587		1,700 - - -		46,592 - - 9,055
					227,669		43,566		1,500		32,587		1,700		55,647
	19,306		2,991		93,727		18,271		(1,500)		24,333		17,878		6,821
	19,306	-	2,991		93,727		18,271		(1,500)		24,333		17,878	-	6,821
	17,300		2,991		93,121		10,2/1		(1,300)		2 <del>4</del> ,333		1/,0/0		0,621
	263,782		58,104		343,456 (6)		101,365		3,610		97,506		101,269		148,947 25
•	283,088	•	61,095	\$		•	119,636	•	2,110	•	121,839	\$	119,147	•	155,793
\$	203,000	\$	01,093	Ф	437,177	\$	119,030	\$	۷,110	\$	121,039	Φ	119,14/	\$	133,793

(Continued)

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

		Legal esearch	]	Police Pension	]	Fire Pension	Revolving Loan		
Revenues:	Φ.		Φ.	226.105	Ф	226105	Φ.		
Property and other local taxes	\$	-	\$	226,195	\$	226,195	\$	-	
Fines and forfeitures		- 68		-		-		-	
Intergovernmental		-		26,149		26,149		-	
Investment income		_		-				13,669	
Reimbursements		-				-		<u>-</u>	
Total revenues		68		252,344		252,344		13,669	
Expenditures:									
Current:									
General government		-		-		-		11,041	
Security of persons and property		-		257,174		257,174		-	
Transportation		-		-		-		-	
Total expenditures				257,174		257,174		11,041	
Excess (deficiency) of revenues									
over (under) expenditures		68		(4,830)		(4,830)		2,628	
Other financing uses:									
Transfers out		-						-	
Net change in fund balances		68		(4,830)		(4,830)		2,628	
Fund balances, January 1		20,441		4,830		4,830		1,021,097	
Increase (decrease) in prepaids									
Fund balances, December 31	\$ 20,509		\$		\$		\$ 1,023,72		

П	Cata	L	

2018	2017
 2010	 2017
\$ 452,390	\$ 462,680
382,386	404,418
162,153	174,649
398,036	405,261
18,421	19,767
1,525	1,110
1,414,911	1,467,885
363,155	546,608
515,848	506,212
110,144	77,349
9,055	 3,732
998,202	 1,133,901
 416,709	333,984
(132,828)	 (129,798)
283,881	204,186
3,101,644	2,897,279
19	 179
\$ 3,385,544	\$ 3,101,644

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COUNTY PERMISSIVE MVL TAX FUND

		Budgeted	Am	ounts				iance with al Budget		
	(	Original		Final		Actual		Positive egative)		2017 Actual
Revenues: Intergovernmental	\$	_	\$	125,674	\$	202,590	\$	76,916	\$	211,993
-	Ψ		Ψ	123,071	Ψ	202,370	Ψ	70,710	Ψ	211,773
Other financing uses:  Transfers out		_		(132,828)		(132,828)		_		(129,798)
Net change in fund balance		-		(7,154)		69,762		76,916		82,195
Fund balance, January 1		611,655		611,655		611,655				529,460
Fund balance, December 31	\$	611,655	\$	604,501	\$	681,417	\$	76,916	\$	611,655

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STATE HIGHWAY FUND

	Budgeted Amounts Original Final					Actual	Fina Po	ance with al Budget ositive egative)	2017 Actual
Revenues:		711gmai	Tinai		- Actual		(Frequerve)		 retuar
Intergovernmental	\$	137,600 1,600	\$	140,250 4,040	\$	143,148 4,752	\$	2,898 712	\$ 140,852 2,460
Total revenues		139,200		144,290		147,900		3,610	143,312
Expenditures: Current: Transportation Other		112,827		112,827		110,144		2,683	77,349
Net change in fund balance		26,373		31,463		37,756		6,293	65,963
Fund balance, January 1		320,125		320,125		320,125			 254,162
Fund balance, December 31	\$	346,498	\$	351,588	\$	357,881	\$	6,293	\$ 320,125

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL LAW ENFORCEMENT TRUST FUND

		Budgeted	ınts				Budget		
Expenditures: Current: Security of persons and property Other		Original		<u>Final</u>		Actual		sitive gative)	2017 Actual
		589	\$	589_	\$		_\$	589	\$ <u>-</u>
Net change in fund balance		(589)		(589)		-		589	-
Fund balance, January 1		590		590		590			 590
Fund balance, December 31	\$	1	\$	1	\$	590	\$	589	\$ 590

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL DRUG LAW ENFORCEMENT FUND

		Budgeted iginal	unts Final	A	Actual	Final Pos	nce with Budget sitive gative)	)17 tual	
Revenues:									 
Fines and forfeitures	\$	-	\$	1,500	\$	1,500	\$	-	\$ -
Expenditures:									
Current: Security of persons and property									
Other		36		36		_		36	_
Net change in fund balance		(36)		1,464		1,500		36	-
Fund balance, January 1		37		37		37			 37
Fund balance, December 31	\$	1	\$	1,501	\$	1,537	\$	36	\$ 37

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL INDIGENT DRIVERS ALCOHOL TREATMENT FUND

	<b>Budgeted Amounts</b>					Variance with Final Budget				
	Original		Final		Actual			Positive legative)		2017 Actual
Revenues:										
Fines and forfeitures	\$	17,100	\$	14,000	\$	19,306	\$	5,306	\$	26,087
Expenditures:										
Current:										
General government										
Other		258,000		268,000				268,000		
Net change in fund balance		(240,900)		(254,000)		19,306		273,306		26,087
Fund balance, January 1		263,782		263,782		263,782				237,695
Fund balance, December 31	\$	22,882	\$	9,782	\$	283,088	\$	273,306	\$	263,782

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ENFORCEMENT AND EDUCATION FUND

	Budgeted Amounts				Variance with Final Budget					
		Original		Final		Actual		Positive (Negative)		2017 Actual
Revenues:		711giiidi	1 11141		11ctuai		(reguere)		ricuai	
Fines and forfeitures	\$	2,300	\$	3,000	\$	2,991	\$	(9)	\$	3,289
Expenditures:										
Current:										
Security of persons and property										
Other		59,012		59,012				59,012		776
Net change in fund balance		(56,712)		(56,012)		2,991		59,003		2,513
Fund balance, January 1		58,104		58,104		58,104				55,591
Fund balance, December 31	\$	1,392	\$	2,092	\$	61,095	\$	59,003	\$	58,104

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COURT SPECIAL PROJECTS FUND

	Budgeted	Amounts		Variance with Final Budget	2017
	Original	Final	Actual	Positive (Negative)	Actual
Revenues: Charges for services	\$ 320,000	\$ 306,000 834	\$ 320,549 847	\$ 14,549 13	\$ 339,108 267
Total revenues	320,000	306,834	321,396	14,562	339,375
Expenditures: Current: General government					
Personal services	305,115	306,013	93,283	212,730	68,082
Other	260,885	260,885	134,386	126,499	168,192
Total general government	566,000	566,898	227,669	339,229	236,274
Capital outlay Other					3,732
Total expenditures	566,000	566,898	227,669	339,229	240,006
Net change in fund balance	(246,000)	(260,064)	93,727	353,791	99,369
Fund balance, January 1	343,456 (6)	343,456 (6)	343,456 (6)	<u>-</u>	243,924 163
Fund balance, December 31	\$ 97,450	\$ 83,386	\$ 437,177	\$ 353,791	\$ 343,456

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COURT COMPUTERIZATION FUND

	<b>Budgeted Amounts</b>				Variance with Final Budget Positive 2017						
	Original		Final		Actual		Positive (Negative)		Actual		
Revenues:		- I I GIII III						eguire)		1101441	
Charges for services	\$	60,000	\$	58,300	\$	61,837	\$	3,537	\$	65,310	
Expenditures:											
Current:											
General government											
Other		99,000		107,146		43,566		63,580		82,714	
Net change in fund balance		(39,000)		(48,846)		18,271		67,117		(17,404)	
Fund balance, January 1		101,365		101,365		101,365				118,769	
Fund balance, December 31	\$	62,365	\$	52,519	\$	119,636	\$	67,117	\$	101,365	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL METRICH DRUG LAW ENFORCEMENT TRUST FUND

	<b>Budgeted Amounts</b>					Variance with Final Budget						
	Original			Final	Actual		Positive (Negative)		2017 <u>Actual</u>			
Expenditures: Current: Security of persons and property												
Other	\$	3,609	\$	3,609	\$	1,500	\$	2,109	\$			
Net change in fund balance		(3,609)		(3,609)		(1,500)		2,109		-		
Fund balance, January 1		3,610		3,610		3,610				3,610		
Fund balance, December 31	\$	1	\$	1	\$	2,110	\$	2,109	\$	3,610		

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ALCOHOL MONITORING FUND

	Budgeted Amounts				Variance with Final Budget					
		Original		Final		Actual		ositive egative)		2017 Actual
Revenues: Fines and forfeitures	\$	55,000	\$	57,787	\$	56,920	\$	(867)	\$	59,277
Expenditures: Current: General government										
Other		100,000		100,000		32,587		67,413		69,704
Net change in fund balance		(45,000)		(42,213)		24,333		66,546		(10,427)
Fund balance, January 1		97,506		97,506		97,506				107,933
Fund balance, December 31	\$	52,506	\$	55,293	\$	121,839	\$	66,546	\$	97,506

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL MEDIATION SERVICES FUND

	<b>Budgeted Amounts</b>				Variance with Final Budget					
	Original		Final		Actual		Positive (Negative)			2017 Actual
Revenues:		<b>g</b>								
Fines and forfeitures	\$	18,000	\$	18,000	\$	19,578	\$	1,578	\$	20,583
Expenditures:										
Current:										
General government										
Other		107,000		107,000		1,700		105,300		2,404
Net change in fund balance		(89,000)		(89,000)		17,878		106,878		18,179
Fund balance, January 1		101,269		101,269		101,269				83,090
Fund balance, December 31	\$	12,269	\$	12,269	\$	119,147	\$	106,878	\$	101,269

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ELECTRONIC IMAGING FUND

		Budgeted	Am	ounts			Fin	riance with al Budget	-01-
	0	riginal	Final		Actual		Positive (Negative)		 2017 Actual
Revenues:									
Fines and forfeitures	\$	60,000	\$	58,000	\$	61,790	\$	3,790	\$ 65,343
Reimbursements						678		678	 843
Total revenues		60,000		58,000		62,468		4,468	 66,186
Expenditures:									
Current:									
General government									
Personal services		49,994		51,266		45,258		6,008	45,124
Other		140,006		131,016		1,334		129,682	1,646
Other		_		10,000		9,055		945	 
Total expenditures		190,000		192,282		55,647		136,635	46,770
Total expeliatures		170,000		172,202		33,047		130,033	 40,770
Net change in fund balance		(130,000)		(134,282)		6,821		141,103	19,416
Fund balance, January 1		148,947		148,947		148,947		_	129,515
Increase in prepaids		25		25		25			 16
Fund balance, December 31	\$	18,972	\$	14,690	\$	155,793	\$	141,103	\$ 148,947

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL LEGAL RESEARCH FUND

		Budgeted	ounts		Variance with Final Budget Positive 2017					
		Original		Final		Actual		(Negative)		Actual
<b>Revenues:</b> Fines and forfeitures	\$		\$	60	\$	68	\$	8	\$	70
Net change in fund balance		-		60		68		8		70
Fund balance, January 1		20,441		20,441		20,441				20,371
Fund balance, December 31	\$	20,441	\$	20,501	\$	20,509	\$	8	\$	20,441

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL POLICE PENSION FUND

		Budgeted	Am	ounts				iance with al Budget	
	Original Final		Actual		Positive (Negative)		2017 Actual		
Revenues:									
Property and other local taxes	\$	251,756	\$	252,344	\$	226,195 26,149	\$	(26,149) 26,149	\$ 231,340 26,208
Total revenues		251,756		252,344		252,344		-	257,548
Expenditures:									
Current:									
Security of persons and property									
Personal services		235,500		257,174		257,174			 252,718
Net change in fund balance		16,256		(4,830)		(4,830)		-	4,830
Fund balance, January 1		4,830		4,830		4,830			 
Fund balance, December 31	\$	21,086	\$		\$		\$	-	\$ 4,830

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL FIRE PENSION FUND

		Budgeted	Am	ounts				iance with al Budget	
	Original Final		Actual		Positive (Negative)		2017 Actual		
Revenues:									
Property and other local taxes	\$	251,756	\$	252,344	\$	226,195 26,149	\$	(26,149) 26,149	\$ 231,340 26,208
Total revenues		251,756		252,344		252,344		-	257,548
Expenditures:									
Current:									
Security of persons and property									
Personal services		235,500		257,174		257,174			 252,718
Net change in fund balance		16,256		(4,830)		(4,830)		-	4,830
Fund balance, January 1		4,830		4,830		4,830			 
Fund balance, December 31	\$	21,086	\$		\$		\$		\$ 4,830

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL SEVERANCE PAYOUT RESERVE FUND

	<b>Budgeted Amounts</b>				iance with al Budget			
	(	Original		Final	 Actual	ositive egative)		2017 Actual
Expenditures:								
Current:								
General Government								
Personal services	\$		\$	175,000	\$ 155,869	\$ 19,131	\$	173,186
Excess of expenditures over revenues		-		(175,000)	(155,869)	19,131		(173,186)
Other financing sources:								
Transfers in				1,000,000	 1,000,000	 		
Net change in fund balance		-		825,000	844,131	19,131		(173,186)
Fund balance, January 1		487,826		487,826	487,826	_		654,482
Increase (decrease) in prepaids		(3,462)		(3,462)	(3,462)	-		6,530
Fund balance, December 31	\$	484,364	\$	1,309,364	\$ 1,328,495	\$ 19,131	\$	487,826

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CITY INCOME TAX ADMINISTRATION FUND

	Budgeted	Amounts		Variance with Final Budget Positive	2017
	Original	Final	Actual	(Negative)	Actual
Revenues:	·				
Municipal income taxes	\$ 24,600,000	\$ 24,770,000	\$ 24,096,233	\$ (673,767)	\$ 22,979,449
Charges for services	14,000	24,002	23,326	(676)	14,201
Reimbursements		3,878	102,655	98,777	2,220
Total revenues	24,614,000	24,797,880	24,222,214	(575,666)	22,995,870
Expenditures: Current: General government					
Personal services	243,304	247,524	239,901	7,623	230,013
Other	540,631	507,842	214,805	293,037	197,203
Total expenditures	783,935	755,366	454,706	300,660	427,216
Excess of revenues over expenditures	23,830,065	24,042,514	23,767,508	(275,006)	22,568,654
Other financing sources (uses):					
Transfers in	-	215,412	308,377	92,965	1,572,816
Transfers out	(18,931,520)	(26,213,368)	(26,138,486)	74,882	(26,013,991)
Total other financing sources (uses)	(18,931,520)	(25,997,956)	(25,830,109)	167,847	(24,441,175)
Net change in fund balance	4,898,545	(1,955,442)	(2,062,601)	(107,159)	(1,872,521)
Fund balance, January 1	5,160,906	5,160,906	5,160,906	-	7,033,019
Increase in prepaids	1,204	1,204	1,204		408
Fund balance, December 31	\$ 10,060,655	\$ 3,206,668	\$ 3,099,509	\$ (107,159)	\$ 5,160,906

### COMPARATIVE BALANCE SHEET NONMAJOR DEBT SERVICE FUND

## $\begin{array}{c} \text{DECEMBER 31, 2018} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2017)} \end{array}$

	 2018	-	2017
Assets:  Equity in pooled cash and investments	\$ 921 13,063 235,793	\$	1,414 33,128 266,732
Total assets	\$ 249,777	\$	301,274
Liabilities:         Matured bonds payable	\$ 13,063 13,063	\$	33,128 33,128
Deferred inflows of resources:  TIF revenue levied for next fiscal year  Special assessments revenue not available	 144,086 92,628		150,894 116,902
Total deferred inflows of resources	 236,714		267,796
Fund balance:  Restricted	<u>-</u>		350 350
Total liabilities, deferred inflows of resources and fund balances	\$ 249,777	\$	301,274

### COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUND

	2018		2017
Revenues:			
Intergovernmental	\$ 17,276	\$	17,210
Special assessments	24,491		22,868
Contributions and donations	-		15,000
Tax increment financing	 47,520		45,818
Total revenues	 89,287		100,896
Expenditures:			
Debt service:			
Principal retirement	449,177		476,179
Interest and fiscal charges	 214,670		197,578
Total expenditures	 663,847		673,757
Excess of expenditures over revenues	 (574,560)		(572,861)
Other financing sources (uses):			
Transfers in	773,800		764,585
Transfers out	 (199,590)		(208,707)
Total other financing sources (uses)	 574,210	_	555,878
Net change in fund balances	(350)		(16,983)
Fund balance, January 1	 350		17,333
Fund balance, December 31	\$ 	\$	350

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL DEBT SERVICE FUND

	<b>Budgeted Amounts</b>					Variance with Final Budget			
	Original		Final		Actual		ositive egative)		2017 Actual
Revenues: Intergovernmental	\$ - 22,874	\$	17,275 22,874	\$	17,276 24,491	\$	1 1,617	\$	17,210 22,868 15,000
Tax increment financing			49,485		47,520		(1,965)		45,818
Total revenues	22,874		89,634		89,287		(347)		100,896
Expenditures: Debt service:									
Principal retirement	449,177 214,670		449,177 214,670		449,177 214,670		<u>-</u>		476,179 197,578
Total expenditures	663,847		663,847		663,847				673,757
Excess of expenditures over revenues	(640,973)		(574,213)	_	(574,560)		(347)		(572,861)
Other financing sources (uses):  Transfers in	640,792		773,800 (199,590)		773,800 (199,590)		<u>-</u>		764,585 (208,707)
Total other financing sources (uses)	640,792		574,210		574,210				555,878
Net change in fund balance	(181)		(3)		(350)		(347)		(16,983)
Fund balance, January 1	350		350		350				17,333
Fund balance, December 31	\$ 169	\$	347	\$		\$	(347)	\$	350

### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUND

### $\begin{array}{c} \text{DECEMBER 31, 2018} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2017)} \end{array}$

	Municipal Court Improvements		To	otals			
			 2018		2017		
Assets: Equity in pooled cash and investments	\$	493,700	\$ 493,700	\$	378,466		
Receivables (net of allowances of uncollectibles)		13,633	 13,633		11,610		
Total assets	\$	507,333	\$ 507,333	\$	390,076		
Liabilities: Accounts payable	\$		\$ 	\$	11,007		
Total liabilities			 		11,007		
Fund balance:							
Restricted		507,333	 507,333		379,069		
Total fund balance	-	507,333	 507,333		379,069		
Total liabilities, deferred inflows							
of resources and fund balances	\$	507,333	\$ 507,333	\$	390,076		

## COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUND

	Municipal Court Improvements			To	otals			
				2018		2017		
Revenues:								
Fines and forfeitures	\$	196,997	\$	196,997	\$	207,889		
Expenditures:								
Capital outlay		68,733		68,733		24,829		
Excess of revenues over expenditures		128,264		128,264		183,060		
Other financing sources (uses):								
Transfers in		-		-		4,204		
Transfers out						(34,083)		
Total other financing sources (uses)						(29,879)		
Net change in fund balances		128,264		128,264		153,181		
Fund balances, January 1		379,069		379,069		225,888		
Fund balance, December 31	\$ 507,333		\$	507,333	\$ 379,069			

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CAPITAL IMPROVEMENT PROJECTS FUND

	B	Budgeted	Amour	its			Varian Final I		
	Orig	ginal	Fi	nal	Act	tual	Posi (Nega		017 tual
Other financing sources:	Φ.								(0.2)
Transfers out	_\$		\$		\$		\$		\$ (83)
Net change in fund balance		-		-		-		-	(83)
Fund balance, January 1									 83
Fund balance, December 31	\$		\$		\$		\$		\$ 

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL MUNICIPAL COURT IMPROVEMENTS FUND

	1	Budgeted	Amo	ounts			Fin	iance with al Budget		
	Ori	ginal		Final	nal Actual		Positive (Negative)			2017 Actual
Revenues: Fines and forfeitures	\$ 1	00,000	\$	186,000	\$	196,997	\$	10,997	\$	207,889
Thies and forfeitures.	Ψ	00,000	Ψ	100,000	Ψ	170,777	Ψ	10,557	Ψ	207,009
Expenditures: Capital outlay										
Other	4	00,000		402,384		68,733		333,651		24,829
Excess (deficiency) of revenues over (under) expenditures	(3	00,000)		(216,384)		128,264		344,648		183,060
Other financing source (uses):										
Transfers in		-		-		-		-		4,204
Transfers out		<del></del>				<del>-</del>		<del>-</del>		(34,000)
Total other financing sources (uses)										(29,796)
Net change in fund balance	(3	00,000)		(216,384)		128,264		344,648		153,264
Fund balance, January 1	3	79,069		379,069		379,069				225,805
Fund balance, December 31	\$	79,069	\$	162,685	\$	507,333	\$	344,648	\$	379,069

### COMPARATIVE BALANCE SHEET NONMAJOR CEMETERY TRUST PERMANENT FUND

### $\begin{array}{c} \text{DECEMBER 31, 2018} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2017)} \end{array}$

	 2018	2017		
Assets:  Equity in pooled cash and investments  Receivables (net of allowances of uncollectibles).	\$ 1,444,802 2,993	\$	1,405,652 1,595	
Total assets	\$ 1,447,795	\$	1,407,247	
Fund balance:  Nonspendable	\$ 1,420,142 27,653	\$	1,392,401 14,846	
Total fund balance	\$ 1,447,795	\$	1,407,247	

### COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CEMETERY TRUST PERMANENT FUND

	2018		2017		
Revenues:					
Charges for services	\$	39,150	\$	25,500	
Investment income		27,653		14,846	
Total revenues		66,803		40,346	
Expenditures: Current:					
Public health and welfare		26,255		14,163	
Net change in fund balance		40,548		26,183	
Fund balance, January 1		1,407,247		1,381,064	
Fund balance, December 31	\$	1,447,795	\$	1,407,247	

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CEMETERY TRUST PERMANENT FUND

	Budg	Variance with Final Budget				et			
	Original	<u> </u>	Final	Actual		Positive tual (Negative)			
Revenues: Charges for services	\$ 36,00 11,00		36,375 26,100		39,150 27,653	\$	2,775 1,553	\$	25,500 14,846
Total revenues	47,00	00	62,475	6	6,803		4,328		40,346
Expenditures: Current: Public health and welfare									
Other	11,00	00	26,255	2	26,255				14,163
Net change in fund balance	36,00	00	36,220	4	10,548		4,328		26,183
Fund balance, January 1	1,407,24	47	1,407,247	1,40	07,247				1,381,064
Fund balance, December 31	\$ 1,443,24	47 \$	1,443,467	\$ 1,44	17,795	\$	4,328	\$	1,407,247

#### **Enterprise Funds**

The enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be recovered primarily through user charges.

The City has the following major enterprise funds:

Water Fund Water Pollution Control Fund Airport Fund

These major enterprise funds are described on page 68 of the financial statements.

The City has the following nonmajor enterprise funds:

#### Swimming Pool:

To account for the operation of the swimming pool complex at Riverside Park. Beginning in 2010, the City contracted with the local YMCA to run the pool operations.

#### Parking Facilities:

To account for the operation of the parking department, which includes maintenance and rental of lots, fine revenue, and the monitoring of all on-street and off-street parking zones.

### COMPARATIVE STATEMENT OF NET POSITION WATER FUND

### DECEMBER 31, 2018 AND 2017

		2018		Restated 2017
Assets:	<u>-</u>	_		
Current assets:				
Equity in pooled cash and investments	\$	11,039,141	\$	11,530,380
Cash with escrow agent		23,808		17,060
Receivables (net of allowances of uncollectibles)		1,206,380		1,115,689
Prepayments		68,721		60,955
Materials and supplies inventory		754,280		692,365
Total current assets		13,092,330		13,416,449
Noncurrent assets: Net pension asset		21,964		9,194
Restricted assets:		,		
Equity in pooled cash and investments		869,323		802,022
Nondepreciable capital assets		1,419,166		2,160,975
Depreciable capital assets, net		57,197,724		54,890,578
Total noncurrent assets		59,508,177		57,862,769
Total assets		72,600,507		71,279,218
Deferred outflows of resources: Unamortized deferred charges on debt refunding				10,088
Pension		583,250		1,307,826
OPEB		117,971		22,522
Total deferred outflows of resources		701,221		1,340,436
		701,221		1,5 10, 150
Liabilities: Current liabilities:				
Accounts payable		216 222		126 170
		216,332		126,179 52,158
Contracts payable		3,450 86,762		86,490
Insurance deposits payable		33,004		35,629
Retainage payable		23,808		17,060
Deposits held and due to others		405,400		396,500
Accrued interest payable		30,883		37,831
Compensated absences payable - current		185,597		153,963
Bonds payable - current		410,000		960,000
Loans payable - current		270,001		263,190
Total current liabilities		1,665,237	-	2,129,000
		1,003,237		2,127,000
Long-term liabilities:		222.250		270 270
Compensated absences payable		223,259		279,378
Bonds payable		1 000 557		410,000
Loans payable		1,998,557		2,268,558 3,182,669
Net OPEB liability		2,183,377		
Total long-term liabilities		1,525,957 5,931,150		1,416,212 7,556,817
Total liabilities		7,596,387		9,685,817
		7,390,387		9,065,617
Deferred inflows of resources:		522.026		22.615
Pension		533,036		23,615
OPEB		113,674	-	22 (15
Total deferred inflows of resources		646,710		23,615
Net position:		55 011 074		52 000 675
Net investment in capital assets		55,911,074		53,090,675
Capital projects		869,323		802,022
Unrestricted		8,278,234		9,017,525
Total net position	•		•	
Total net position	\$	65,058,631	\$	62,910,222

### COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION WATER FUND

	 2018	Restated 2017		
Operating revenues:				
Charges for services	\$ 8,356,995	\$	8,030,734	
Other	 236,128		152,264	
Total operating revenues	 8,593,123		8,182,998	
Operating expenses:				
Personal services	3,380,899		3,354,964	
Contract services	493,771		463,401	
Materials and supplies	1,274,288		1,454,455	
Utilities	418,153		401,126	
Depreciation	1,719,309		1,688,238	
Total operating expenses	 7,286,420	-	7,362,184	
Operating income	 1,306,703		820,814	
Nonoperating revenues (expenses):				
Intergovernmental	43,659		51,381	
Interest revenue	174,832		102,549	
Interest expense and fiscal charges	(81,237)		(103,030)	
Total nonoperating revenues (expenses)	 137,254		50,900	
Income before contributions and transfers	1,443,957		871,714	
Capital contributions	279,452		709,593	
Transfers in	 425,000		-	
Change in net position	2,148,409		1,581,307	
Net position, January 1 (restated)	 62,910,222		N/A	
Net position, December 31	\$ 65,058,631	\$	62,910,222	

### $\begin{array}{c} \text{COMPARATIVE STATEMENT OF CASH FLOWS} \\ \text{WATER FUND} \end{array}$

	2018		2017		
Cash flows from operating activities:					
Cash received from customers	\$	8,284,571	\$	8,046,773	
Cash received from other operations		236,128		152,264	
Cash payments for personal services		(3,062,364)		(2,827,051)	
Cash payments for contract services		(488,105)		(455,172)	
Cash payments for materials and supplies		(1,246,050)		(1,433,629)	
Cash payments for utilities		(418,153)		(401,126)	
Net cash provided by operating activities		3,306,027		3,082,059	
Cash flows from noncapital financing activities:					
Grants and contributions		43,659		51,381	
Transfers in		425,000		<u>-</u>	
Net cash provided by noncapital					
financing activities		468,659		51,381	
Cash flows from capital and related					
financing activities:					
Acquisition of capital assets		(3,056,947)		(1,256,076)	
Principal paid on bonds		(960,000)		(950,000)	
Interest paid on bonds		(15,578)		(27,074)	
Principal paid on loans		(263,190)		(256,596)	
Interest paid on loans		(62,520)		(68,606)	
Net cash used in capital and					
related financing activities		(4,358,235)	-	(2,558,352)	
Cash flows from investing activities:					
Interest received		166,359		95,178	
Net cash provided by investing activities		166,359	-	95,178	
Net increase (decrease) in cash and cash equivalents		(417,190)		670,266	
Cash and cash equivalents at beginning of year		12,349,462		11,679,196	
Cash and cash equivalents at end of year	\$	11,932,272	\$	12,349,462	
				(Continued)	

### COMPARATIVE STATEMENT OF CASH FLOWS WATER FUND (CONTINUED)

#### FOR THE YEAR ENDED DECEMBER 31, 2018 AND 2017

		2018	2017	
Reconciliation of operating income to net cash provided by operating activities:				
Operating income	\$	1,306,703	\$	820,814
Adjustments: Depreciation		1,719,309		1,688,238
Changes in assets and liabilities:  (Increase) decrease in accounts receivable		(72,424) (61,915) (7,766) 90,153 272 (24,485) (2,625) 8,900 (12,770) 724,576 509,421 (999,292) (95,449) 113,674		16,039 29,570 3,026 (8,744) 14,258 60,633 4,587 7,450 (1,247) (414,688) (24,359) 886,482
Increase in net OPEB liability	Φ.	109,745	ф.	2 002 052
Net cash provided by operating activities	\$	3,306,027	\$	3,082,059

#### **Non-cash Transactions:**

During 2018 and 2017, the Water fund received \$279,452 and \$709,593, respectively in capital contributions of donated water lines from private developers.

At December 31, 2018, 2017 and 2016, the Water fund purchased \$27,258, \$69,218 and \$18,916, respectively, in capital assets on account.

### COMPARATIVE STATEMENT OF NET POSITION WATER POLLUTION CONTROL FUND

#### DECEMBER 31, 2018 AND 2017

DECEMBER 31,	2016 ANI	D 2017		D	
		2018	Restated 2017		
Assets:					
Current assets:		0.046.040		= 0.10.00.1	
Equity in pooled cash and investments	\$	8,816,810	\$	7,918,094	
Cash with escrow agent		8,301		4,393	
Receivables (net of allowances of uncollectibles)		1,680,856		1,896,658	
Prepayments		47,965		45,663	
Materials and supplies inventory		39,059		68,874	
Total current assets		10,592,991		9,933,682	
Noncurrent assets:					
Net pension asset		16,311		6,777	
Equity in pooled cash and investments		5,737,177		5,483,009	
Capital assets:		1 261 004		051 226	
Nondepreciable capital assets		1,261,904		951,226	
Depreciable capital assets, net	-	77,139,333	-	79,033,875	
Total noncurrent assets		84,154,725		85,474,887	
Total assets		94,747,716		95,408,569	
Deferred outflows of resources:					
Pension		411,052		922,443	
OPEB		92,892		16,601	
Total deferred outflows of resources		503,944		939,044	
Liabilities:					
Current liabilities:					
Accounts payable		217,509		118,950	
Retainage payable		8,301		4,393	
Accrued wages and benefits payable		65,254		46,948	
Insurance deposits payable		34,088		33,231	
Deposits held and due to others		405,400		396,500	
Accrued interest payable		111,568		145,832	
Compensated absences payable - current		130,573		126,656	
Bonds payable - current		275,000		275,000	
Loans payable - current		2,374,145		2,278,909	
Total current liabilities		3,621,838		3,426,419	
Long term liabilities: Compensated absences payable		454,337		389,055	
		434,337		275,000	
Bonds payable		5 265 <i>1</i> 71		<i>'</i>	
Loans payable		5,365,471 1,621,382		7,739,616	
Net pension liability		1,133,181		2,346,015	
Total long-term liabilities	-	8,574,371		1,043,868	
Total liabilities.		12,196,209		15,219,973	
		12,170,207		13,217,773	
Deferred inflows of resources: Pension		422 971		102 046	
		432,871		103,946	
OPEB	-	84,414		102.046	
Total deferred inflows of resources		517,285		103,946	
Net position:					
Net investment in capital assets		70,378,320		69,412,183	
Restricted for:					
Capital projects		5,737,177		5,483,009	
Unrestricted		6,422,669		6,128,502	
Total net position	\$	82,538,166	\$	81,023,694	

### COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION WATER POLLUTION CONTROL FUND

	 2018	Restated 2017		
Operating revenues:				
Charges for services	\$ 9,794,715	\$	9,563,139	
Other	 57,717		38,698	
Total operating revenues	 9,852,432		9,601,837	
Operating expenses:				
Personal services	2,392,149		2,392,267	
Contract services	2,101,997		1,218,731	
Materials and supplies	511,899		302,560	
Utilities	615,985		532,160	
Depreciation	 2,801,663		2,817,882	
Total operating expenses	 8,423,693		7,263,600	
Operating income	 1,428,739		2,338,237	
Nonoperating revenues (expenses):				
Intergovernmental	64,601		422,733	
Interest revenue	193,137		102,843	
Interest expense and fiscal charges	 (241,100)		(337,160)	
Total nonoperating revenues (expenses)	 16,638		188,416	
Income before contributions and transfers	1,445,377		2,526,653	
Capital contributions	19,095		807,510	
Transfers in	 50,000			
Change in net position	1,514,472		3,334,163	
Net position, January 1 (restated)	 81,023,694		N/A	
Net position, December 31	\$ 82,538,166	\$	81,023,694	

### COMPARATIVE STATEMENT OF CASH FLOWS WATER POLLUTION CONTROL FUND

	2018		2017	
Cash flows from operating activities:				
Cash received from customers	\$	10,023,421	\$	9,235,040
Cash received from other operations		57,717		38,698
Cash payments for personal services		(2,101,446)		(2,063,121)
Cash payments for contract services		(2,094,155)		(1,212,920)
Cash payments for materials and supplies		(383,525)		(417,559)
Cash payments for utilities		(615,985)		(532,160)
Net cash provided by operating activities		4,886,027	-	5,047,978
Cash flows from noncapital financing activities:				
Grants and contributions		64,601		422,733
Transfers in		50,000		
Net cash provided by noncapital				
financing activities		114,601		422,733
Cash flows from capital and related				
financing activities:				
Acquisition of capital assets		(1,194,796)		(716,246)
Principal paid on bonds		(275,000)		(980,000)
Interest paid on bonds		(5,280)		(14,688)
Principal paid on loans		(2,278,909)		(2,187,611)
Interest paid on loans		(270,084)		(333,945)
Net cash used in capital and		(4.024.060)		(4.222.422)
related financing activities		(4,024,069)		(4,232,490)
Cash flows from investing activities:				
Interest received		180,233		94,213
Net cash provided by investing activies		180,233		94,213
Net increase in cash and cash equivalents		1,156,792		1,332,434
Cash and cash equivalents at beginning of year		13,405,496		12,073,062
Cash and cash equivalents at end of year	\$	14,562,288	\$	13,405,496
				(Continued)

### COMPARATIVE STATEMENT OF CASH FLOWS WATER POLLUTION CONTROL FUND (CONTINUED)

#### FOR THE YEAR ENDED DECEMBER 31, 2018 AND 2017

		2018	2017		
Reconciliation of operating income to net cash provided by operating activities:					
Operating income	\$	1,428,739	\$	2,338,237	
Adjustments:					
Depreciation		2,801,663		2,817,882	
Changes in assets and liabilities:					
(Increase) decrease in accounts receivable		228,706		(328,099)	
(Increase) decrease in materials and supplies inventory .		29,815		(9,453)	
(Increase) decrease in prepayments		(2,302)		2,711	
Increase (decrease) in accounts payable		98,559		(105,546)	
Increase (decrease) in accrued wages and benefits		18,306		(8,263)	
Increase in compensated absences payable		69,199		33,604	
Increase in insurance deposits payable		857		8,215	
Increase in deposits held and due to others		8,900		7,450	
(Increase) in net pension asset		(9,534)		(6)	
(Increase) decrease in deferred outflows - pension		511,391		(161,490)	
Increase in deferred inflows - pension		328,925		63,072	
Increase (decrease) in net pension liability		(724,633)		389,664	
(Increase) in deferred outflows - OPEB		(76,291)		-	
Increase in deferred inflows - OPEB		84,414		-	
Increase in net OPEB liability	-	89,313		<u>-</u>	
Net cash provided by operating activities	\$	4,886,027	\$	5,047,978	

#### **Non-cash Transactions:**

During 2018 and 2017, the Water Pollution Control fund received \$19,095 and \$807,510, respectively in capital contributions of donated sewer lines from private developers.

At December 31, 2018, 2017 and 2016, the Water Pollution Control fund purchased \$8,301, \$4,393 and \$3,002, respectively, in capital assets on account.

### $\begin{array}{c} \text{COMPARATIVE STATEMENT OF NET POSITION} \\ \text{AIRPORT FUND} \end{array}$

#### DECEMBER 31, 2018 AND 2017

Nonciron   Property   Property		2018		Restated 2017	
Equity in pooled cash and investments         \$ 715,728         \$ 507,154           Cash with escrow agent.         5,304         -           Receivables (net of allowances of uncollectibles)         47,483         38,911           Prepayments         14,858         13,114           Materials and supplies inventory         47,723         61,669           Total current assets         831,096         620,848           Noncurrent assets         2,586         1,042           Capital assets         3,551,468         3,429,840           Depreciable capital assets         3,551,468         3,429,840           Depreciable capital assets, net         8,843,549         9,410,386           Total noncurrent assets         12,037,603         12,246,689           Total assets         12,268,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           OPEB         15,50         6,503           Accrued wages and benefits payable         25,077         6,503           Accrued wages and benefits payable         1,55	Assets:				
Cash with escrow agent.         5,304         Receivables (net of allowances of uncollectibles)         47,483         38,911           Prepayments         14,888         13,114           Materials and supplies inventory         47,723         61,669           Total current assets         831,096         620,848           Noncurrent assets:         831,096         1,042           Capital assets:         2,586         1,042           Capital assets:         3,551,468         3,429,840           Depreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets         12,037,603         12,841,268           Total assets         70,204         141,802           OPER         17,896         2,558           Total deferred outflows of resources         88,100         144,360           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           OPEB         10,499         8,699           Insurance deposits payable         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits pa	Current assets:				
Receivables (net of allowances of uncollectibles)         47,483         38,911           Propayments         14,858         31,114           Materials and supplies inventory         47,723         61,669           Total current assets         831,096         620,848           Noncurrent assets         1,042           Capital assets         2,586         1,042           Capital assets         3,551,468         3,429,840           Depreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets         12,307,603         12,841,268           Total assets         70,204         141,802           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable.         155         126           Retainage payable         5,304         -           Compensated absences payable current         23,588<		\$	715,728	\$	507,154
Prepayments         14,858         13,114           Materials and supplies inventory         47,723         61,669           Total current assets         831,096         620,848           Noncurrent assets:         831,096         620,848           Noncurrent assets:         2,586         1,042           Capital assets:         3,551,468         3,429,840           Depreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets.         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable.         155         126           Retainage payable         10         499         8,699           Insurance deposits payable.         10         499         8,699           Insurance deposits payable. <td>Cash with escrow agent</td> <td></td> <td>5,304</td> <td></td> <td>-</td>	Cash with escrow agent		5,304		-
Materials and supplies inventory         47,723         61,669           Total current assets         831,096         620,848           Noncurrent assets         831,096         620,848           Noncurrent assets         2,586         1,042           Capital assets:         3,551,468         3,429,840           Depreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets:         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable.         5,304         -           Compensated absences payable - current.         23,588         23,443           Total current liabilities         36,623         38,717           Long term liabilities         6,623         38,717           Compensated absences payable.	Receivables (net of allowances of uncollectibles)		47,483		38,911
Total current assets         831,096         620,848           Noncurrent assets:         1,042           Net pension asset         2,586         1,042           Capital assets:         3,551,468         3,429,840           Depreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:           Accounts payable         25,077         6,503           Accrued wages and benefits payable         104,99         8,699           Insurance deposits payable         155         126           Retainage payable         23,588         23,443           Total current liabilities:         46,623         38,711           Long term liabilities:         26,662         38,731           Net pension liability         257,064         360,812           Net OPEB liability					
Noncurrent assets:         2,586         1,042           Capital assets:         3,551,468         3,429,840           Nondepreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets.         12,037,603         12,841,268           Total assets.         12,2868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:           Accounts payable.         25,077         6,503           Accoud wages and benefits payable         10,499         8,699           Insurance deposits payable.         15,304         -           Compensated absences payable - current.         23,588         23,443           Total current liabilities:         -         -           Compensated absences payable.         104,551         98,437           Net pension liability         257,064         360,812           Net OPEB liability         179,661         160,818           Total liabilities.         605,899         658,838	**				
Net pension asset         2,586         1,042           Capital assets:         3,551,468         3,429,840           Nondepreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:           Accounts payable         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable         155         126           Retainage payable         3,304         -           Compensated absences payable - current         23,388         23,443           Total current liabilities:         46,623         38,771           Long term liabilities:         25,064         360,812           Compensated absences payable         104,551         98,437           Net opeBB liability         179,661         160,818 <td>Total current assets</td> <td></td> <td>831,096</td> <td></td> <td>620,848</td>	Total current assets		831,096		620,848
Capital assets:         3,551,468         3,429,840           Nondepreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:           Accounts payable         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable         155         126           Retainage payable         5,304         -           Compensated absences payable - current         23,588         23,443           Total current liabilities:         46,623         38,71           Long term liabilities:         5,304         -           Compensated absences payable         104,551         98,437           Net open liability         257,064         360,812           Net open liabilities         541,276         620,067	Noncurrent assets:				
Nondepreciable capital assets         3,551,468         3,429,840           Depreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accounts payable         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable         155         126           Retainage payable         5,304         -           Compensated absences payable - current         23,588         23,443           Total current liabilities:         64,623         38,771           Long term liabilities:         98,437         98,437           Net popensated absences payable         104,551         98,437           Net popens liability         257,064         360,812           Net position:         <	Net pension asset		2,586		1,042
Depreciable capital assets, net         8,483,549         9,410,386           Total noncurrent assets         12,037,603         12,841,268           Total assets         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accoruct wages and benefits payable         10,499         8,699           Insurance deposits payable.         155         126           Retainage payable         155         126           Retainage payable current         23,588         23,443           Total current liabilities:         64,623         38,771           Long term liabilities:         104,551         98,437           Net pension liability         257,064         360,812           Net OPEB liability         179,661         160,818           Total long-term liabilities         541,276         620,067           Total liabilities.         605,899         658,838           Deferred inflows of resources	Capital assets:				
Total noncurrent assets         12,037,603         12,841,268           Total assets         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable.         155         126           Retainage payable         5,304         -           Compensated absences payable - current         23,588         23,443           Total current liabilities:         36,462         38,771           Long term liabilities:         54,623         38,771           Long term liabilities:         98,437         98,437           Net OPEB liability         104,551         98,437           Net OPEB liability         179,661         160,818           Total long-term liabilities         541,276         620,067           Total liabilities.         605,899         658,838           Deferred inflows of resources	Nondepreciable capital assets		3,551,468		3,429,840
Total assets         12,868,699         13,462,116           Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:           Current liabilities:           Accorust payable         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable         155         126           Retainage payable         5,304         -           Compensated absences payable - current         23,588         23,443           Total current liabilities:         64,623         38,771           Long term liabilities:         2         98,437           Net pension liability         257,064         360,812           Net pension liabilities         541,276         620,067           Total long-term liabilities         541,276         620,067           Total liabilities         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213	Depreciable capital assets, net		8,483,549		9,410,386
Deferred outflows of resources:           Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:           Current liabilities:         25,077         6,503           Accounts payable.         10,499         8,699           Insurance deposits payable.         155         126           Retainage payable.         5,304         -           Compensated absences payable - current.         23,588         23,443           Total current liabilities:         23,588         23,443           Long term liabilities:         54,623         38,771           Long term liabilities:         104,551         98,437           Net pension liability         257,064         360,812           Net pension liabilities         541,276         620,067           Total long-term liabilities         541,276         620,067           Total liabilities.         605,899         658,838           Deferred inflows of resources           Pension         61,829         3,462           OPEB         13,384	Total noncurrent assets		12,037,603		12,841,268
Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accounts payable         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable         155         126           Retainage payable         5,304         -           Compensated absences payable - current         23,588         23,443           Total current liabilities:         64,623         38,771           Long term liabilities:         Compensated absences payable         104,551         98,437           Net pension liability         257,064         360,812           Net OPEB liability         179,661         160,818           Total long-term liabilities         541,276         620,067           Total liabilities         605,899         658,838           Deferred inflows of resources:           Pension         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213 <td>Total assets</td> <td></td> <td>12,868,699</td> <td></td> <td>13,462,116</td>	Total assets		12,868,699		13,462,116
Pension         70,204         141,802           OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accounts payable         25,077         6,503           Accrued wages and benefits payable         10,499         8,699           Insurance deposits payable         155         126           Retainage payable         5,304         -           Compensated absences payable - current         23,588         23,443           Total current liabilities:         64,623         38,771           Long term liabilities:         Compensated absences payable         104,551         98,437           Net pension liability         257,064         360,812           Net OPEB liability         179,661         160,818           Total long-term liabilities         541,276         620,067           Total liabilities         605,899         658,838           Deferred inflows of resources:           Pension         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213 <td>Defended outflows of mesourous</td> <td></td> <td></td> <td></td> <td></td>	Defended outflows of mesourous				
OPEB         17,896         2,558           Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accounts payable.         10,499         8,699           Insurance deposits payable.         155         126           Retainage payable.         5,304         -           Compensated absences payable - current.         23,588         23,443           Total current liabilities:         38,771           Long term liabilities:         257,064         360,812           Net opensated absences payable.         104,551         98,437           Net pension liability         257,064         360,812           Net OPEB liability         179,661         160,818           Total long-term liabilities         541,276         620,067           Total liabilities.         605,899         658,838           Deferred inflows of resources:           Pension         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213         3,462           OPEB         13,384         -           Total deferred inf			70.204		1/11 802
Total deferred outflows of resources         88,100         144,360           Liabilities:           Current liabilities:         25,077         6,503           Accounts payable.         10,499         8,699           Insurance deposits payable.         155         126           Retainage payable.         5,304         -           Compensated absences payable - current.         23,588         23,443           Total current liabilities         64,623         38,771           Long term liabilities:         S         257,064         360,812           Net pension liability         257,064         360,812           Net OPEB liability         179,661         160,818           Total long-term liabilities         541,276         620,067           Total liabilities         605,899         658,838           Deferred inflows of resources           Pension         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213         3,462           Net investment in capital assets         12,029,713 <td></td> <td></td> <td></td> <td></td> <td>· · · · · · · · · · · · · · · · · · ·</td>					· · · · · · · · · · · · · · · · · · ·
Liabilities:           Current liabilities:         25,077         6,503           Accounts payable.         10,499         8,699           Insurance deposits payable.         155         126           Retainage payable.         5,304         -           Compensated absences payable - current.         23,588         23,443           Total current liabilities         64,623         38,771           Long term liabilities:         Standard of the color of the col					
Current liabilities:         Accounts payable.       25,077       6,503         Accrued wages and benefits payable       10,499       8,699         Insurance deposits payable.       155       126         Retainage payable       5,304       -         Compensated absences payable - current.       23,588       23,443         Total current liabilities:       2         Compensated absences payable.       104,551       98,437         Net pension liability       257,064       360,812         Net OPEB liability       179,661       160,818         Total long-term liabilities       541,276       620,067         Total liabilities.       605,899       658,838         Deferred inflows of resources:         Pension       61,829       3,462         OPEB       13,384       -         Total deferred inflows of resources       75,213       3,462         Net position:       Net investment in capital assets       12,029,713       12,840,226         Unrestricted       245,974       103,950					
Accounts payable.       25,077       6,503         Accrued wages and benefits payable       10,499       8,699         Insurance deposits payable.       155       126         Retainage payable       5,304       -         Compensated absences payable - current.       23,588       23,443         Total current liabilities       8       23,443         Long term liabilities:       8       20,423         Compensated absences payable.       104,551       98,437         Net pension liability       257,064       360,812         Net OPEB liability       179,661       160,818         Total long-term liabilities       541,276       620,067         Total liabilities.       605,899       658,838         Deferred inflows of resources:       8       3,462         OPEB       13,384       -         Total deferred inflows of resources       75,213       3,462         Net position:       8       12,029,713       12,840,226         Unrestricted       245,974       103,950	Liabilities:				
Accrued wages and benefits payable       10,499       8,699         Insurance deposits payable.       155       126         Retainage payable       5,304       -         Compensated absences payable - current.       23,588       23,443         Total current liabilities       64,623       38,771         Long term liabilities:       200       257,064       360,812         Net pension liability       257,064       360,812       360,812         Net OPEB liability       179,661       160,818       160,818         Total long-term liabilities       541,276       620,067         Total liabilities       605,899       658,838         Deferred inflows of resources:       9       3,462         OPEB       13,384       -         Total deferred inflows of resources       75,213       3,462         Net position:       Net investment in capital assets       12,029,713       12,840,226         Unrestricted       245,974       103,950					
Insurance deposits payable.         155         126           Retainage payable.         5,304         -           Compensated absences payable - current.         23,588         23,443           Total current liabilities.         64,623         38,771           Long term liabilities:         State of the compensated absences payable.         104,551         98,437           Net pension liability.         257,064         360,812           Net OPEB liability.         179,661         160,818           Total long-term liabilities.         541,276         620,067           Total liabilities.         605,899         658,838           Deferred inflows of resources:         9         3,462           OPEB.         13,384         -           Total deferred inflows of resources.         75,213         3,462           Net position:         Net investment in capital assets         12,029,713         12,840,226           Unrestricted.         245,974         103,950					
Retainage payable         5,304         -           Compensated absences payable - current         23,588         23,443           Total current liabilities         64,623         38,771           Long term liabilities:         State of the parameter					8,699
Compensated absences payable - current.         23,588         23,443           Total current liabilities         64,623         38,771           Long term liabilities:         Standard absences payable.         104,551         98,437           Net pension liability.         257,064         360,812           Net OPEB liability.         179,661         160,818           Total long-term liabilities.         541,276         620,067           Total liabilities.         605,899         658,838           Deferred inflows of resources:           Pension.         61,829         3,462           OPEB.         13,384         -           Total deferred inflows of resources.         75,213         3,462           Net position:         Net investment in capital assets         12,029,713         12,840,226           Unrestricted.         245,974         103,950					126
Total current liabilities         64,623         38,771           Long term liabilities:         2         38,771           Compensated absences payable.         104,551         98,437           Net pension liability         257,064         360,812           Net OPEB liability         179,661         160,818           Total long-term liabilities         541,276         620,067           Total liabilities         605,899         658,838           Deferred inflows of resources:         Pension         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213         3,462           Net position:         Net investment in capital assets         12,029,713         12,840,226           Unrestricted         245,974         103,950			,		-
Long term liabilities:         Compensated absences payable.       104,551       98,437         Net pension liability.       257,064       360,812         Net OPEB liability.       179,661       160,818         Total long-term liabilities.       541,276       620,067         Total liabilities.       605,899       658,838         Deferred inflows of resources:         Pension.       61,829       3,462         OPEB.       13,384       -         Total deferred inflows of resources       75,213       3,462         Net position:         Net investment in capital assets       12,029,713       12,840,226         Unrestricted       245,974       103,950					
Compensated absences payable.       104,551       98,437         Net pension liability.       257,064       360,812         Net OPEB liability.       179,661       160,818         Total long-term liabilities.       541,276       620,067         Total liabilities.       605,899       658,838         Deferred inflows of resources:         Pension.       61,829       3,462         OPEB.       13,384       -         Total deferred inflows of resources       75,213       3,462         Net position:         Net investment in capital assets       12,029,713       12,840,226         Unrestricted       245,974       103,950	Total current liabilities		64,623		38,771
Net pension liability       257,064       360,812         Net OPEB liability       179,661       160,818         Total long-term liabilities       541,276       620,067         Total liabilities       605,899       658,838         Deferred inflows of resources:         Pension       61,829       3,462         OPEB       13,384       -         Total deferred inflows of resources       75,213       3,462         Net position:         Net investment in capital assets       12,029,713       12,840,226         Unrestricted       245,974       103,950					
Net OPEB liability         179,661         160,818           Total long-term liabilities         541,276         620,067           Total liabilities         605,899         658,838           Deferred inflows of resources:           Pension         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213         3,462           Net position:           Net investment in capital assets         12,029,713         12,840,226           Unrestricted         245,974         103,950			104,551		98,437
Total long-term liabilities         541,276         620,067           Total liabilities         605,899         658,838           Deferred inflows of resources:           Pension         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213         3,462           Net position:           Net investment in capital assets         12,029,713         12,840,226           Unrestricted         245,974         103,950	*				
Total liabilities.         605,899         658,838           Deferred inflows of resources:           Pension.         61,829         3,462           OPEB.         13,384         -           Total deferred inflows of resources         75,213         3,462           Net position:           Net investment in capital assets         12,029,713         12,840,226           Unrestricted         245,974         103,950					
Deferred inflows of resources:           Pension	Total long-term liabilities		541,276		620,067
Pension         61,829         3,462           OPEB         13,384         -           Total deferred inflows of resources         75,213         3,462           Net position:           Net investment in capital assets         12,029,713         12,840,226           Unrestricted         245,974         103,950	Total liabilities		605,899		658,838
OPEB         13,384         -           Total deferred inflows of resources         75,213         3,462           Net position:           Net investment in capital assets         12,029,713         12,840,226           Unrestricted         245,974         103,950	Deferred inflows of resources:				
Net position:         75,213         3,462           Net investment in capital assets         12,029,713         12,840,226           Unrestricted         245,974         103,950	Pension		61,829		3,462
Net position:         12,029,713         12,840,226           Unrestricted         245,974         103,950	OPEB		13,384		-
Net investment in capital assets       12,029,713       12,840,226         Unrestricted       245,974       103,950	Total deferred inflows of resources	-	75,213		3,462
Unrestricted	Net position:				
Unrestricted	-		12,029,713		12,840,226
Total net position	Unrestricted		245,974		103,950
	Total net position	\$	12,275,687	\$	12,944,176

### COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION AIRPORT FUND

		2018	Restated 2017		
Operating revenues:					
Charges for services	\$	920,873	\$	741,126	
Operating expenses:					
Personal services		400,681		421,634	
Contract services		120,915		145,588	
Materials and supplies		584,795		448,534	
Utilities		19,274		22,154	
Depreciation	-	926,837		880,408	
Total operating expenses		2,052,502		1,918,318	
Operating loss		(1,131,629)		(1,177,192)	
Nonoperating revenues:					
Intergovernmental		27,140		18,973	
Loss before contributions and transfers		(1,104,489)		(1,158,219)	
Capital contributions		-		1,804,764	
Transfers in		436,000		399,280	
Change in net position		(668,489)		1,045,825	
Net position, January 1 (restated)		12,944,176		N/A	
Net position, December 31	\$	12,275,687	\$	12,944,176	

### $\begin{array}{c} \text{COMPARATIVE STATEMENT OF CASH FLOWS} \\ \text{AIRPORT FUND} \end{array}$

#### FOR THE YEAR ENDED DECEMBER 31, 2018 AND 2017

	 2018	 2017
Cash flows from operating activities:		
Cash received from customers	\$ 912,301	\$ 743,420
Cash payments for personal services	(351,031)	(335,416)
Cash payments for contract services	(122,659)	(145,416)
Cash payments for materials and supplies	(552,275)	(471,832)
Cash payments for utilities	 (19,274)	 (22,154)
Net cash used in operating activities	 (132,938)	 (231,398)
Cash flows from noncapital financing activities:		
Grants and contributions	27,140	18,973
Transfers in	 436,000	 399,280
Net cash provided by noncapital		
financing activities	463,140	 418,253
Cash flows from capital and related		
financing activities:		
Acquisition of capital assets	(116,324)	(1,943,682)
Capital contributions	 -	 1,804,764
Net cash used in capital	(11( 224)	(129.019)
and related financing activities	 (116,324)	 (138,918)
Net increase in cash and cash equivalents	213,878	47,937
Cash and cash equivalents at beginning of year	507,154	 459,217
Cash and cash equivalents at end of year	\$ 721,032	\$ 507,154
Reconciliation of operating loss to net cash used in operating activities:		
Operating loss	\$ (1,131,629)	\$ (1,177,192)
Adjustments:		
Depreciation	926,837	880,408
Changes in assets and liabilities:		
(Increase) decrease in accounts receivable	(8,572)	2,294
(Increase) decrease in materials and	( ) ,	,
supplies inventory	13,946	(8,130)
(Increase) decrease in prepayments	(1,744)	172
Increase (decrease) in accounts payable	18,574	(15,168)
Increase in accrued wages and benefits	1,800	486
Increase in compensated absences payable	6,259	37,099
Increase in insurance deposits payable	29	39
(Increase) in net pension asset	(1,544)	(90)
(Increase) decrease in deferred outflows - pension	71,598	(34,830)
Increase (decrease) in deferred inflows - pension	58,367	(2,284)
Increase (decrease) in net pension liability	(103,748)	85,798
(Increase) in deferred outflows - OPEB	(15,338)	-
Increase in deferred inflows - OPEB	13,384	-
Increase in net OPEB liability	18,843	 
Net cash used in operating activities	\$ (132,938)	\$ (231,398)

#### **Non-cash Transactions:**

At December 31, 2018 the Airport fund purchase \$5,304 in capital assets on account.

# COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS DECEMBER 31, 2018

	Swimming Pool	Parking Facilities	Total
Assets:			
Current assets:			
Equity in pooled cash and investments	\$ 30,111	\$ 64,980	\$ 95,091
Prepayments	236	926	1,162
Total current assets	30,347	65,906	96,253
Noncurrent assets:			
Net pension asset	-	535	535
Capital assets:	1.601	0.4.22.1	05.062
Nondepreciable capital assets	1,631	94,331	95,962
Depreciable capital assets, net	324,010 325,641	72,447 167,313	396,457 492,954
Total honcurrent assets	323,041	107,313	492,934
Total assets	355,988	233,219	589,207
Deferred outflows of resources:			
Pension	-	13,492	13,492
OPEB	-	2,817	2,817
Total deferred outflows of resources		16,309	16,309
Liabilities:			
Current liabilities:			
Accounts payable	2,223	1,216	3,439
Accrued wages and benefits	-	1,074	1,074
Insurance deposits payable	-	99	99
Compensated absences payable - current		5,615	5,615
Total current liabilities	2,223	8,004	10,227
Long term liabilities:			
Net pension liability	-	53,203	53,203
Net OPEB liability		37,183	37,183
Total long-term liabilities		90,386	90,386
Total liabilities	2,223	98,390	100,613
Deferred inflows of resources:			
Pension	_	19,713	19,713
OPEB	-	5,831	5,831
Total deferred inflows of resources		25,544	25,544
Net position:			
Net investment in capital assets	325,641	166,778	492,419
Unrestricted (deficit)	28,124	(41,184)	(13,060)
Total net position	\$ 353,765	\$ 125,594	\$ 479,359

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2018

	Swimming Pool		Parking Facilities		Total
Operating revenues: Charges for services	\$	-	\$	90,165 1,355	\$ 90,165 1,355
Total operating revenues				91,520	 91,520
Operating expenses: Personal services		-		78,689	78,689
Contract services		33,777 21,992		17,812 11,610	51,589 33,602
Utilities		5,016 30,838		508 8,420	 5,524 39,258
Total operating expenses		91,623		117,039	 208,662
Operating loss		(91,623)		(25,519)	 (117,142)
Transfers in		72,000		75,000	 147,000
Change in net position		(19,623)		49,481	29,858
Net position, January 1 (restated)		373,388		76,113	 449,501
Net position, December 31	\$	353,765	\$	125,594	\$ 479,359

## COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2018

	S	wimming Pool		Parking acilities	Total
Cash flows from operating activities:		<u> </u>		_	
Cash received from customers	\$	-	\$	90,165	\$ 90,165
Cash received from other operations		-		1,355	1,355
Cash payments for personal services		- (22.70.0)		(83,404)	(83,404)
Cash payments for contract services		(33,796)		(17,594)	(51,390)
Cash payments for materials and supplies		(19,920)		(10,394)	(30,314)
Cash payments for utilities		(5,016)	-	(508)	 (5,524)
Net cash used in operating activities		(58,732)		(20,380)	 (79,112)
Cash flows from noncapital financing activities:					
Transfers in		72,000	-	75,000	 147,000
Net cash provided by noncapital					
financing activities		72,000		75,000	 147,000
Cash flows from capital and related financing activities:					
Acquisition of capital assets				(13,129)	 (13,129)
Net cash used in capital and					
related financing activities				(13,129)	 (13,129)
Net increase in cash and cash equivalents		13,268		41,491	54,759
Cash and cash equivalents at beginning of year		16,843		23,489	 40,332
Cash and cash equivalents at end of year	\$	30,111	\$	64,980	\$ 95,091
Reconciliation of operating loss to net cash used in operating activities:					
Operating loss	\$	(91,623)	\$	(25,519)	\$ (117,142)
Adjustments:		20.020		0.420	20.250
Depreciation		30,838		8,420	39,258
Changes in assets and liabilities:		(10)		210	100
Decrease (increase) in prepayments		(19)		218	199
Increase in accounts payable		2,072		1,216 (6,388)	3,288 (6,388)
(Decrease) in compensated absences payable		-		(991)	(991)
(Decrease) in insurance deposits payable		_		(323)	(323)
(Increase) in net pension asset		_		(282)	(282)
Decrease in deferred outflows - pension		-		20,961	20,961
Increase in deferred inflows - pension		-		15,014	15,014
(Decrease) in net pension liability		-		(34,407)	(34,407)
(Increase) in deferred outflow - OPEB		-		(2,195)	(2,195)
Increase in deferred inflow - OPEB		-		5,831	5,831
(Decrease) in net OPEB liability				(1,935)	 (1,935)
Net cash used in operating activities	\$	(58,732)	\$	(20,380)	\$ (79,112)

### COMPARATIVE STATEMENT OF NET POSITION SWIMMING POOL FUND

#### DECEMBER 31, 2018 AND 2017

	2018		2017	
Assets:				
Current assets:	•	20.444		1.6.0.12
Equity in pooled cash and investments	\$	30,111	\$	16,843
Prepayments		236		217
Total current assets		30,347		17,060
Noncurrent assets: Capital assets:				
Nondepreciable capital assets		1,631		1,631
Depreciable capital assets, net		324,010		354,848
Total noncurrent assets		325,641		356,479
Total assets		355,988		373,539
Liabilities:				
Current liabilities:				
Accounts payable		2,223		151
Total current liabilities		2,223		151
Total liabilities		2,223		151
Net position:				
Net investment in capital assets		325,641		356,479
Unrestricted		28,124		16,909
Total net position	\$	353,765	\$	373,388

### COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION SWIMMING POOL FUND

	 2018	2017	
Operating expenses:			
Contract services	\$ 33,777	\$	54,865
Materials and supplies	21,992		14,598
Utilities	5,016		4,718
Depreciation	 30,838		30,837
Total operating expenses	 91,623		105,018
Operating loss	(91,623)		(105,018)
Transfers in	 72,000		78,000
Change in net position	(19,623)		(27,018)
Net position, January 1	 373,388		400,406
Net position, December 31	\$ 353,765	\$	373,388

### COMPARATIVE STATEMENT OF CASH FLOWS SWIMMING POOL FUND

2018		2017		
	_		_	
\$	(33,796)	\$	(54,859)	
	(19,920)		(14,932)	
	(5,016)		(4,718)	
	(58,732)		(74,509)	
	72,000		78,000	
	72,000		78,000	
	13,268		3,491	
	16,843		13,352	
\$	30,111	\$	16,843	
\$	(91,623)	\$	(105,018)	
	30,838		30,837	
	(19)		6	
	2,072		(334)	
\$	(58,732)	\$	(74,509)	
	\$	\$ (33,796) (19,920) (5,016) (58,732) 72,000 72,000 13,268 16,843 \$ 30,111 \$ (91,623) 30,838 (19) 2,072	\$ (33,796) \$ (19,920) (5,016)	

### COMPARATIVE STATEMENT OF NET POSITION PARKING FACILITIES FUND

#### DECEMBER 31, 2018 AND 2017

	2018	Restated 2017
Assets:		
Current assets:		
Equity in pooled cash and investments	\$ 64	1,980 \$ 23,489
Prepayments		926 1,144
Total current assets	65	5,906 24,633
Noncurrent assets:		
Net pension asset		535 253
Nondepreciable capital assets	94	4,331 94,331
Depreciable capital assets, net	72	2,477 67,738
Total noncurrent assets	16	7,343 162,322
Total assets	233	3,249 186,955
Deferred outflows of resources:		
Pension	13	3,492 34,453
OPEB		2,817 622
Total deferred outflows of resources	10	5,309 35,075
Liabilities:		
Current liabilities:		
Accounts payable.		1,216 - 7,462
Accrued wages and benefits		1,074 7,462 99 422
Compensated absences payable - current		5,615 3,498
Total current liabilities	-	3,004 11,382
Long term liabilities:		<u> </u>
Compensated absences payable		- 3,108
Net pension liability	53	3,203 87,610
Net OPEB liability		7,183 39,118
Total long-term liabilities	90	),386 129,836
Total liabilities	98	3,390 141,218
Deferred inflows of resources:		
Pension	19	9,713 4,699
OPEB		5,831
Total deferred inflows of resources	2:	5,544 4,699
Net position:		
Net investment in capital assets	166	5,808 162,069
Unrestricted (deficit)	(4)	(85,956)
Total net position	\$ 125	5,624 \$ 76,113

### COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PARKING FACILITIES FUND

	2018	Restated 2017		
Operating revenues:				
Charges for services	\$ 90,165	\$	56,175	
Other	 1,355		1,111	
Total operating revenues	 91,520		57,286	
Operating expenses:				
Personal services	78,689		84,312	
Contract services	17,812		3,624	
Materials and supplies	11,610		9,122	
Utilities	508		402	
Depreciation	 8,420		6,452	
Total operating expenses	 117,039		103,912	
Operating loss	(25,519)		(46,626)	
Transfers in	 75,000		25,000	
Change in net position	49,481		(21,626)	
Net position, January 1 (restated)	 76,113		N/A	
Net position, December 31	\$ 125,594	\$	76,113	

### COMPARATIVE STATEMENT OF CASH FLOWS PARKING FACILITIES FUND

	2018		2017
Cash flows from operating activities:			
Cash received from customers	\$ 90,165	\$	56,175
Cash received from other operations	1,355		1,111
Cash payments for personal services	(83,404)		(76,476)
Cash payments for contract services	(17,594)		(3,504)
Cash payments for materials and supplies	(10,394)		(10,380)
Cash payments for utilities	 (508)	-	(402)
Net cash used in			
operating activities	 (20,380)		(33,476)
Cash flows from noncapital financing activities:			
Transfers in	 75,000		25,000
Net cash provided by noncapital			
financing activities	 75,000		25,000
Cash flows from capital and related			
financing activities:			
Acquisition of capital assets	 (13,129)		
Net cash used in capital and			
related financing activities	 (13,129)		
Net increase (decrease) in cash and cash equivalents	41,491		(8,476)
Cash and cash equivalents at beginning of year	 23,489		31,965
Cash and cash equivalents at end of year	\$ 64,980	\$	23,489
Reconciliation of operating loss to net cash used in operating activities:			
Operating loss	\$ (25,519)	\$	(46,626)
Adjustments:			
Depreciation	8,420		6,452
Changes in assets and liabilities:			
Decrease in prepayments	218		120
Increase (decrease) in accounts payable	1,216		(1,258)
Increase (decrease) in accrued wages and benefits	(6,388)		5,195
(Decrease) in compensated absences payable	(991)		(8,050)
Increase (decrease) in insurance deposits payable	(323)		118
(Increase) decrease in net pension asset	(282)		6
(Increase) decrease in deferred outflows - pension	20,961		(5,347)
Increase in deferred inflows - pension	15,014		3,136
Increase (decrease) in net pension liability	(34,407)		12,778
(Increase) in deferred outflow - OPEB	(2,195)		-
Increase in deferred inflow - OPEB	5,831		-
(Decrease) in net OPEB liability	 (1,935)	-	
Net cash used in operating activities	\$ (20,380)	\$	(33,476)

The internal service funds account for the financing of goods or services provided by one department to other departments of the City of Findlay on a cost-reimbursement basis. Accounting for these funds is designed to accumulate all of the costs incurred by the internal service funds in providing goods and services to other departments. However, charges to the other departments are not intended to produce a significant profit in the long run, but to recover the total costs of providing goods or services.

#### Central Stores:

To account for the central purchase of various office supplies in large quantities at a lesser price with the subsequent charge to the various user departments.

#### Self Insurance:

To account for processing and paying general municipal liability insurance claims in lieu of purchasing general municipal liability insurance.

#### Workers' Compensation:

To account for the collection of premiums and payments of claims related to a workers' compensation individual retrospective rating plan.

# COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

# $\begin{array}{c} \text{DECEMBER 31, 2018} \\ \text{(WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2017)} \end{array}$

		_					Totals				
	Central Stores		Self-Insurance		Workers' Compensation		2018			2017	
Assets: Current assets: Equity in pooled cash and investments	\$	31,470 - - 6,165	\$	835,984 1,681 56,404	\$	784,905 - -	\$	1,652,359 1,681 56,404 6,165	\$	1,763,717 1,074 54,284 7,255	
Total assets		37,635		894,069		784,905		1,716,609		1,826,330	
Liabilities: Current liabilities: Accounts payable		6,726		- - -		37,231 37,231		6,726 37,231 43,957		8,366 43,018 51,384	
Net position: Unrestricted	\$	30,909 30,909	\$	894,069 894,069	\$	747,674 747,674	\$	1,672,652 1,672,652	\$	1,774,946 1,774,946	

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2017)

						Totals			
	_	entral Stores	Self	-Insurance	Vorkers' apensation	2018			2017
Operating revenues:									
Charges for services	\$	15,053	\$	-	\$ -	\$	15,053	\$	14,976
Other					 5,787		5,787		
Total operating revenues		15,053			 5,787		20,840		14,976
Operating expenses:									
Contract services		778		120,403	_		121,181		153,515
Materials and supplies		17,015		-	_		17,015		15,776
Claims					 2,496		2,496		13,345
Total operating expenses		17,793		120,403	2,496		140,692		182,636
Operating income (loss)		(2,740)		(120,403)	3,291		(119,852)		(167,660)
Nonoperating revenues:									
Interest revenue				17,558	 		17,558		10,861
Change in net position		(2,740)		(102,845)	3,291		(102,294)		(156,799)
Net position, January 1		33,649		996,914	744,383		1,774,946		1,931,745
Net position, December 31	\$	30,909	\$	894,069	\$ 747,674	\$	1,672,652	\$	1,774,946

# COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2018 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2017)

							Totals			
		Central Stores	Sal	f-Insurance		Vorkers' npensation		2018		2017
Cash flows from operating activities:  Cash received from customers	\$	15,053 (778) (9,265)	\$	(130,823)	\$	- - - (2,496)	\$	15,053 (131,601) (9,265) (2,496)	\$	14,976 (142,657) (16,647)
Net cash provided by (used in) operating activities		5,010		(130,823)		(2,496)		(128,309)		(144,328)
Cash flows from investing activities: Interest received				16,951			_	16,951	_	10,364
Net cash provided by investing activies				16,951				16,951		10,364
Net increase (decrease) in cash and cash equivalents		5,010		(113,872)		(2,496)		(111,358)		(133,964)
Cash and cash equivalents at beginning of year		26,460		949,856		787,401		1,763,717		1,897,681
Cash and cash equivalents at end of year	\$	31,470	\$	835,984	\$	784,905	\$	1,652,359	\$	1,763,717
Reconciliation of operating income (loss) to net provided by (used in) operating activities:  Operating income (loss)	\$	(2,740)	\$	(120,403)	\$	3,291	\$	(119,852)	\$	(167,660)
Changes in assets and liabilities:  (Increase) decrease in materials	Ф	(2,740)	Ф	(120,403)	Þ	3,291	Ф	(119,632)	Ф	(107,000)
and supplies inventory		1,090		-		-		1,090		(857)
(Increase) decrease in prepayments		6,660		(2,120) (8,300)		-		(2,120) (1,640)		2,558 8,286
compensation payable						(5,787)		(5,787)		13,345
Net cash provided by										
(used in) operating activities	\$	5,010	\$	(130,823)	\$	(2,496)	\$	(128,309)	\$	(144,328)

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agent for individuals, private organizations, other governmental units, and/or funds. The following are the City's fiduciary fund types:

### **Private-Purpose Trust Fund**

#### Private Trust:

This fund accounts for the monies held in trust from contributions, gifts or by bequests that are invested by the City. The interest earnings from these investments are used to care for certain cemetery lots in a manner specified by the contributor.

#### **Agency Funds**

Agency funds are custodial in nature, and thus, do not recognize revenues or expenditures, only changes in assets and liabilities. These funds are used to record the collection and payment of refundable deposits, taxes collected for other governments, and municipal court.

#### **Guaranteed Deposits:**

This fund accounts for the monies held as deposits, that are required to guarantee the satisfactory completion of a job or project. These monies are returned to the depositor or used to pay any charges after the job or project has been accepted by the City Engineering Department or Fire Department.

#### Municipal Court:

This fund reports fines and forfeitures collected by the Court for distribution to various State and local governments.

#### Tax Collection:

This fund accounts for the income taxes and tax increment financing payments collected on-behalf of the Village of Arlington, the Village of Mount Cory, the Village of Vanlue, and for assessments collected and due to the Downtown Special Improvement District and the Energy Special Improvement District.

#### **Unclaimed Monies:**

This fund accounts for unclaimed monies originally issued by accounts payable or payroll check but never cashed. Monies are deposited into this fund after multiple attempts have been made to locate the owner. Those persons with unclaimed monies are listed by year of issuance on the City's website. Per ORC, these monies will remain in the fund for five years or until claimed (whichever comes first). At the end of five years, the remaining monies will be deposited into the City's general fund.

# COMPARATIVE STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND DECEMBER 31, 2018 AND 2017

	 2018	2017			
Assets: Equity in pooled cash and investments	\$ 157,474	\$	156,803		
Accrued interest	 252		138		
Total assets	 157,726		156,941		
Net Position: Held in trust for private cemetery care	\$ 157,726	\$	156,941		

# COMPARATIVE STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2018 AND 2017

	 2018	2017			
Additions: Interest	\$ 2,395 200	\$	1,300 201		
Total additions	2,595		1,501		
Deductions: Cemetery care	 1,810		1,635		
Changes in net position	785		(134)		
Net position, January 1	 156,941		157,075		
Net position, December 31	\$ 157,726	\$	156,941		

# COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2018

Capacitacy   Cap		Balance 12/31/17	Additions		R	eductions	Balance 12/31/18		
Tablificis:	<del>-</del>								
Deposits held and due to others.   S   252,657   S   166,728   S   (252,657)   S   (		\$ 252,657	\$	166,728	\$	(252,657)	\$ 166,728		
Deposits held and due to others.   \$ 252,657   \$ 166,728   \$ (252,657)   \$ 166,728   \$ (252,657)   \$ 166,728   \$ (252,657)   \$	Total assets	\$ 252,657	\$	166,728	\$	(252,657)	\$ 166,728		
Municipal Court	Liabilities:								
Municipal Court   Asserts   Sacration	Deposits held and due to others	\$ 252,657	\$	166,728	\$	(252,657)	\$ 166,728		
Assets:         \$ 74,174         \$ 65,589         \$ (74,174)         \$ 65,589           Total assets         \$ 74,174         \$ 65,589         \$ (74,174)         \$ 65,589           Liabilities:           Deposits held and due to others.         \$ 74,174         \$ 65,589         \$ (74,174)         \$ 65,589           Deposits held and due to others.         \$ 74,174         \$ 65,589         \$ (74,174)         \$ 65,589           Total liabilities.         \$ 74,174         \$ 65,589         \$ (74,174)         \$ 65,589           Total liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total assets         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Unclaimed Monies           Total assets         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities	Total liabilities	\$ 252,657	\$	166,728	\$	(252,657)	\$ 166,728		
Total assets									
Liabilities:         S         74,174         \$         65,589         \$         (74,174)         \$         65,589           Total liabilities.         \$         74,174         \$         65,589         \$         (74,174)         \$         65,589           Tax Collection           Assets:           Equity in pooled cash and investments.         \$         20,595         \$         13,335         \$         (20,595)         \$         13,335           Total assets.         \$         20,595         \$         13,335         \$         (20,595)         \$         13,335           Total assets.         \$         20,595         \$         13,335         \$         (20,595)         \$         13,335           Total liabilities.         \$         20,595         \$         13,335         \$         (20,595)         \$         13,335           Unclaimed Monies           Assets:           Equity in pooled cash and cash equivalents.         \$         7,620         \$         13,234         \$         (7,620)         \$         13,234           Total liabilities.         \$         7,620         \$         13,234 </td <td>Cash in segregated accounts</td> <td>\$ 74,174</td> <td>\$</td> <td>65,589</td> <td>\$</td> <td>(74,174)</td> <td>\$ 65,589</td>	Cash in segregated accounts	\$ 74,174	\$	65,589	\$	(74,174)	\$ 65,589		
Deposits held and due to others.   S 74,174   S 65,589   S (74,174)   S 65,589     Total liabilities.   S 74,174   S 65,589   S (74,174)   S 65,589     Tax Collection	Total assets	\$ 74,174	\$	65,589	\$	(74,174)	\$ 65,589		
Total liabilities.         \$ 74,174         \$ 65,589         \$ (74,174)         \$ 65,589           Tax Collection         Assets:         Sequity in pooled cash and investments         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total assets         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Liabilities:         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Unclaimed Monies         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Equity in pooled cash and cash equivalents.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Equity in pooled c									
Tax Collection           Assets:           Equity in pooled cash and investments         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total assets         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total assets         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total labilities         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Equity in pooled cash and cash equivalents         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total labilities         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total labilities         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total labilities         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total labilities         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234	-						 		
Assets:         Equity in pooled cash and investments         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total assets         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Liabilities:           Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Unclaimed Monies           Assets:           Equity in pooled cash and cash equivalents         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities:         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds           Assets:           Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046<	Total liabilities	\$ 74,174	\$	65,589	\$	(74,174)	\$ 65,589		
Total assets         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Liabilities:         *** Accounts payable.**         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Unclaimed Monies         *** Assets:         *** Equity in pooled cash and cash equivalents.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities:         *** Deposits held and due to others.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds         *** Assets:         *** Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886 <tr< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td></tr<>									
Liabilities:           Accounts payable.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Unclaimed Monies           Assets:           Equity in pooled cash and cash equivalents.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Liabilities:         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total labilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Assets:         Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Total lasse	Equity in pooled cash and investments	\$ 20,595	\$	13,335	\$	(20,595)	\$ 13,335		
Accounts payable.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Total liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Unclaimed Monies           Assets:           Equity in pooled cash and cash equivalents.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Liabilities:           Deposits held and due to others.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds           Assets:           Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Deposits held and due to others         \$ 334,	Total assets	\$ 20,595	\$	13,335	\$	(20,595)	\$ 13,335		
Incital liabilities.         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Unclaimed Monies           Assets:           Equity in pooled cash and cash equivalents.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Liabilities:         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Assets:         Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:         \$ 20,595         \$ 13,335	Liabilities:								
Unclaimed Monies         Assets:       Equity in pooled cash and cash equivalents.       \$ 7,620       \$ 13,234       \$ (7,620)       \$ 13,234         Total assets       \$ 7,620       \$ 13,234       \$ (7,620)       \$ 13,234         Liabilities:       Deposits held and due to others.       \$ 7,620       \$ 13,234       \$ (7,620)       \$ 13,234         Total liabilities.       \$ 7,620       \$ 13,234       \$ (7,620)       \$ 13,234         Total lagency Funds         Assets:       Equity in pooled cash and investments       \$ 280,872       \$ 193,297       \$ (280,872)       \$ 193,297         Cash in segregated accounts       74,174       65,589       (74,174)       65,589         Total assets       \$ 355,046       \$ 258,886       \$ (355,046)       \$ 258,886         Liabilities:         Accounts payable.       \$ 20,595       \$ 13,335       \$ (20,595)       \$ 13,335         Deposits held and due to others.       334,451       245,551       (334,451)       245,551	Accounts payable	\$ 20,595	\$	13,335	\$	(20,595)	\$ 13,335		
Assets:         Equity in pooled cash and cash equivalents.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total assets         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Liabilities:         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Deposits held and due to others.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds           Assets:           Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:           Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Deposits held and due to others         \$ 334,451         245,551         (334,451)         245,551	Total liabilities	\$ 20,595	\$	13,335	\$	(20,595)	\$ 13,335		
Total assets         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Liabilities:         Deposits held and due to others.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds           Assets:         Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:         Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Deposits held and due to others         334,451         245,551         (334,451)         245,551									
Liabilities:         Deposits held and due to others.       \$ 7,620       \$ 13,234       \$ (7,620)       \$ 13,234         Total liabilities.       \$ 7,620       \$ 13,234       \$ (7,620)       \$ 13,234         Total Agency Funds         Assets:         Equity in pooled cash and investments       \$ 280,872       \$ 193,297       \$ (280,872)       \$ 193,297         Cash in segregated accounts       74,174       65,589       (74,174)       65,589         Total assets       \$ 355,046       \$ 258,886       \$ (355,046)       \$ 258,886         Liabilities:         Accounts payable       \$ 20,595       \$ 13,335       \$ (20,595)       \$ 13,335         Deposits held and due to others       334,451       245,551       (334,451)       245,551	Equity in pooled cash and cash equivalents	\$ 7,620	\$	13,234	\$	(7,620)	\$ 13,234		
Deposits held and due to others.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds           Assets:           Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:           Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Deposits held and due to others         334,451         245,551         (334,451)         245,551	Total assets	\$ 7,620	\$	13,234	\$	(7,620)	\$ 13,234		
Total liabilities.         \$ 7,620         \$ 13,234         \$ (7,620)         \$ 13,234           Total Agency Funds           Assets:         Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:         Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Deposits held and due to others         334,451         245,551         (334,451)         245,551									
Total Agency Funds           Assets:         Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:         Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Deposits held and due to others         334,451         245,551         (334,451)         245,551	•	 					 		
Assets:           Equity in pooled cash and investments         \$ 280,872         \$ 193,297         \$ (280,872)         \$ 193,297           Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:         Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Deposits held and due to others         334,451         245,551         (334,451)         245,551	Total liabilities	\$ 7,620	\$	13,234	\$	(7,620)	\$ 13,234		
Cash in segregated accounts         74,174         65,589         (74,174)         65,589           Total assets         \$ 355,046         \$ 258,886         \$ (355,046)         \$ 258,886           Liabilities:         Accounts payable         \$ 20,595         \$ 13,335         \$ (20,595)         \$ 13,335           Deposits held and due to others         334,451         245,551         (334,451)         245,551									
Liabilities:         Accounts payable		\$	\$		\$		\$		
Accounts payable.       \$ 20,595       \$ 13,335       \$ (20,595)       \$ 13,335         Deposits held and due to others.       334,451       245,551       (334,451)       245,551	Total assets	\$ 355,046	\$	258,886	\$	(355,046)	\$ 258,886		
Accounts payable.       \$ 20,595       \$ 13,335       \$ (20,595)       \$ 13,335         Deposits held and due to others.       334,451       245,551       (334,451)       245,551	Liabilities:								
	Accounts payable	\$	\$		\$		\$		
	Total liabilities	\$	\$	258,886	\$		\$		

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### STATISTICAL SECTION

This part of the City of Findlay's Comprehensive Annual Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<b>Page</b>
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	222-231
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the City's most significant local revenue sources, property taxes and income taxes.	232-241
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	242-246
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	247-248
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	248-259

**Sources:** Sources are noted on the individual schedules.

### NET POSITION BY COMPONENT LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2018	2017 (2)	2016	2015
<b>Governmental Activities</b>				
Net investment in capital assets	\$ 91,517,390	\$ 87,387,917	\$ 81,341,015	\$ 78,187,482
Restricted for:				
Capital projects	507,333	379,069	225,888	116,489
Debt service	92,628	117,252	140,251	160,946
Security of persons and property programs	91,398	98,175	86,048	81,772
General government operations	1,072,600	985,280	882,802	727,908
Transportation improvement projects	864,569	1,896,527	1,769,929	1,911,201
Economic development programs	1,023,725	1,021,097	1,112,532	1,109,538
Perpetual care:				
Expendable	27,653	14,846	7,288	1,237
Nonexpendable	1,420,142	1,392,401	1,373,776	1,344,168
Other purposes	2,847,683	2,781,732	1,610,100	3,100,624
Unrestricted	(29,658,397)	(26,964,632)	4,365,424	3,537,657
Total governmental activities net position	\$ 69,806,724	\$ 69,109,664	\$ 92,915,053	\$ 90,279,022
<b>Business-type Activities</b>				
Net investment in capital assets	\$ 138,811,526	\$ 135,861,632	\$ 131,517,130	\$ 126,775,309
Restricted for:	Ψ 130,011,320	Ψ 133,001,032	Ψ 131,317,130	Ψ 120,773,307
Capital projects	6,606,500	6,285,031	5,989,837	5,071,300
Unrestricted	15,099,909	15,346,617	16,694,097	17,109,592
Total business-type activities net position	\$ 160,517,935	\$ 157,493,280	\$ 154,201,064	\$ 148,956,201
<b>Total Primary Government</b>				
Net investment in capital assets	\$ 230,328,916	\$ 223,249,549	\$ 212,858,145	\$ 204,962,791
Restricted for:				
Capital projects	7,113,833	6,664,100	6,215,725	5,187,789
Debt service	92,628	117,252	140,251	160,946
Security of persons and property programs	91,398	98,175	86,048	81,772
General government operations	1,072,600	985,280	882,802	727,908
Transportation projects	864,569	1,896,527	1,769,929	1,911,201
Economic development programs	1,023,725	1,021,097	1,112,532	1,109,538
Perpetual care:				
Expendable	27,653	14,846	7,288	1,237
Nonexpendable	1,420,142	1,392,401	1,373,776	1,344,168
Other projects	2,847,683	2,781,732	1,610,100	3,100,624
Unrestricted	(14,558,488)	(11,618,015)	21,059,521	20,647,249
Total primary government net position	\$ 230,324,659	\$ 226,602,944	\$ 247,116,117	\$ 239,235,223

<sup>(1)</sup> Amounts have been restated to reflect the implementation of GASB Statements No. 68 and 71, which were implemented in 2015 and for prior period adjustment posted in 2015.

<sup>(2)</sup> Amounts have been restated to reflect the implementation of GASB Statements No. 75, which was implemented in 2018 and for prior period adjustment posted in 2017.

2014 (1)	2013	2012	2011	2010	2009
\$ 73,978,571	\$ 72,492,146	\$ 72,190,698	\$ 72,312,433	\$ 72,061,766	\$ 72,632,017
496,643	524,102	516,709	614,526	675,260	796,169
195,205	226,052	265,528	30,175	131,860	-
91,115	86,003	87,584	87,446	108,402	120,155
768,178	677,630	682,029	557,094	488,391	377,200
2,981,776	1,778,564	1,827,410	1,926,637	1,761,398	1,356,482
1,094,735	1,084,996	841,400	841,656	949,173	949,428
449	1,068	1,477	2,101	121	99
1,308,415	1,269,186	1,231,975	1,204,779	1,176,477	1,153,077
947,848	1,158,767	884,604	1,059,400	142,986	243,317
25,834,186	25,723,428	15,856,895	12,372,527	10,841,644	5,123,470
\$ 107,697,121	\$ 105,021,942	\$ 94,386,309	\$ 91,008,774	\$ 88,337,478	\$ 82,751,414
\$ 121,616,774	\$ 122,106,355	\$ 122,183,651	\$ 121,019,885	\$ 118,932,110	\$ 117,699,129
5,535,446	6,392,630	5,985,364	5,211,113	4,843,032	5,149,454
19,571,591	14,210,390	10,830,020	8,056,846	7,963,331	7,286,739
\$ 146,723,811	\$ 142,709,375	\$ 138,999,035	\$ 134,287,844	\$ 131,738,473	\$ 130,135,322
\$ 195,595,345	\$ 194,598,501	\$ 194,374,349	\$ 193,332,318	\$ 190,993,876	\$ 190,331,146
6,032,089	6,916,732	6,502,073	5,825,639	5,518,292	5,945,623
195,205	226,052	265,528	30,175	131,860	-
91,115	86,003	87,584	87,446	108,402	120,155
768,178	677,630	682,029	557,094	488,391	377,200
2,981,776	1,778,564	1,827,410	1,926,637	1,761,398	1,356,482
1,094,735	1,084,996	841,400	841,656	949,173	949,428
449	1,068	1,477	2,101	121	99
1,308,415	1,269,186	1,231,975	1,204,779	1,176,477	1,153,077
947,848	1,158,767	884,604	1,059,400	142,986	243,317
45,405,777	39,933,818	26,686,915	20,429,373	18,804,975	12,410,209
\$ 254,420,932	\$ 247,731,317	\$ 233,385,344	\$ 225,296,618	\$ 220,075,951	\$ 212,886,736

# CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2018		2017		2016		2015
Program Revenues:							
Governmental activities							
Charges for services:							
General government	\$	3,111,068	\$ 2,827,428	\$	2,944,742	\$	2,445,802
Security of persons and property		348,404	304,492		260,556		288,871
Public health services		204,934	172,075		221,838		1,125,144
Transportation		86,530	94,773		137,836		151,614
Leisure time activities		562,461	554,841		513,325		590,292
Interest and fiscal charges		217	286		1,847		1,258
Operating grants & contributions		3,124,998	2,249,356		3,056,083		2,560,912
Capital grants & contributions		2,407,614	 3,953,019		924,763		2,358,020
Total governmental activities program revenues		9,846,226	 10,156,270		8,060,990		9,521,913
Business-type activities:							
Charges for services:							
Water		8,356,995	8,030,734		8,314,598		8,130,180
Water pollution control		9,794,715	9,563,139		9,604,120		10,146,272
Airport		920,873	741,126		826,536		878,020
Parking facilities		90,165	56,175		71,550		100,371
Swimming pool		125 400	402.097		146 262		292.466
Operating grants & contributions		135,400	493,087		146,362		282,466
Capital grants & contributions		298,547	 3,321,867		1,987,099		529,202
Total business-type activities program revenues		19,596,695	 22,206,128		20,950,265		20,066,511
Total primary government	\$	29,442,921	\$ 32,362,398	\$	29,011,255	\$	29,588,424
Expenses:							
Governmental Activities							
General government	\$	9,938,857	\$ 9,565,419	\$	9,570,553	\$	7,685,516
Security of persons and property		19,356,714	17,415,139		16,061,874		15,342,739
Public health services		1,008,929	945,342		1,715,431		2,198,660
Transportation		6,450,347	6,294,645		6,130,358		6,507,689
Leisure time activities		2,025,570	1,929,330		1,789,883		1,524,053
Interest and fiscal charges		217,055	211,882		426,009		340,235
Total governmental activities expenses		38,997,472	 36,361,757		35,694,108		33,598,892
Business-type activities:							
Water		7,367,567	7,466,713		6,192,080		5,749,014
Water pollution control		8,664,519	7,601,800		7,998,804		7,071,836
Airport		2,052,476	1,918,453		1,781,823		1,807,053
Parking facilities		117,024	103,960		105,993		102,631
Swimming pool		91,623	105,018		107,108		107,005
Total business-type activities expenses		18,293,209	 17,195,944		16,185,808		14,837,539
Total primary government	\$	57,290,681	\$ 53,557,701	\$	51,879,916	\$	48,436,431

 2014	 2013	2012	 2011		2010		2009
\$ 2,322,091	\$ 2,594,246	\$ 2,359,760	\$ 2,433,357	\$	2,921,732	\$	2,496,854
267,809	247,124	269,644	141,823		257,994		162,514
1,110,657	841,091	910,714	636,349		578,972		663,426
141,853	126,056	158,250	95,613		138,556		7,499
628,480	592,621	590,059	566,439		604,244		832,625
13,839	417	244,530	210		61,849		46,252
2,708,225	3,325,208	2,932,081	3,784,840		4,782,062		2,593,576
 1,454,779	 1,106,922	 987,606	 2,299,329		854,821		2,519,999
 8,647,733	 8,833,685	 8,452,644	 9,957,960		10,200,230		9,322,745
8,094,877	8,158,604	8,414,617	7,343,601		7,330,609		7,234,830
9,397,038	9,245,878	9,410,093	9,088,500		9,068,861		8,889,619
1,113,979	1,022,799	1,128,095	882,752		836,474		659,547
77,191	64,671	63,249	66,087		56,875		61,431
-	-	-	-		149		45,211
169,302	176,207	174,907	157,785		169,814		3,300
 282,249	 175,331	 602,142	 200,787		1,903,706		6,490,318
 19,134,636	 18,843,490	 19,793,103	 17,739,512		19,366,488		23,384,256
\$ 27,782,369	\$ 27,677,175	\$ 28,245,747	\$ 27,697,472	\$	29,566,718	\$	32,707,001
\$ 7,469,907	\$ 7,502,393	\$ 9,257,857	\$ 8,344,438	\$	6,459,067	\$	7,077,400
14,443,733	13,434,775	15,560,367	15,827,515		15,696,261		14,753,558
2,160,622	2,034,618	1,978,226	2,181,429		1,790,894		1,761,611
5,422,042	5,528,850	5,095,585	5,487,799		4,963,539		4,072,078
1,499,577	1,252,231	1,229,723	1,415,161		1,357,651		1,728,505
 356,731	 393,632	421,280	419,946		427,068		466,040
 31,352,612	 30,146,499	 33,543,038	 33,676,288		30,694,480		29,859,192
6,051,531	5,866,274	6,198,978	6,278,612		7,379,254		5,934,589
7,187,450	7,309,005	6,988,964	7,155,791		8,209,683		6,834,280
2,059,034	2,190,509	2,321,322	2,123,837		1,889,699		1,577,566
104,917	96,404	88,675	86,691		87,485		109,874
116,867	55,462	57,654	51,519		63,792		140,867
15,519,799	 15,517,654	15,655,593	15,696,450		17,629,913		14,597,176
\$ 46,872,411	\$ 45,664,153	\$ 49,198,631	\$ 49,372,738	\$	48,324,393	\$	44,456,368

# CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

		2018		2017		2016		2015
Net (Expense) Revenue								
Governmental activities	\$	(29,151,246)	\$	(26,205,487)	\$	(27,633,118)	\$	(24,076,979)
Business-type activities		1,303,486		5,010,184		4,764,457		5,228,972
Total primary government net expense	\$	(27,847,760)	\$	(21,195,303)	\$	(22,868,661)	\$	(18,848,007)
<b>General Revenues and Other Changes in Net Position</b>								
Governmental activities								
Taxes:								
Property and other local taxes levied for:								
General purposes	\$	2,689,494	\$	2,674,433	\$	2,520,008	\$	2,453,252
Police and fire pensions		452,390		462,680		435,816		441,642
Municipal income taxes levied for:								
General purposes		24,620,228		21,300,761		25,505,967		23,365,523
Tax increment financing revenues		47,520		45,818		71,783		71,985
Grants and entitlements								
not restricted to specific programs		849,793		842,856		833,401		1,026,477
Gain on sale of capital assets		-		-		-		_
Investment earnings		452,046		267,697		143,048		82,858
Increase (decrease) in fair market value								
of investments		87,049		(57,829)		54,343		(54,665)
Miscellaneous		1,707,786		1,191,804		918,092		1,033,630
Transfers		(1,058,000)		(502,280)		(213,309)		479,921
Total governmental activities		29,848,306		26,225,940		30,269,149		28,900,623
Business-type activities								
Investment earnings		367,969		205,392		104,573		63,699
Miscellaneous		295,200		192,073		162,524		101,590
Transfers		1,058,000		502,280		213,309		(479,921)
Total business-type activities		1,721,169		899,745		480,406		(314,632)
Total primary government	\$	31,569,475	\$	27,125,685	\$	30,749,555	\$	28,585,991
Change in Net Position								
Governmental activities	\$	697,060	\$	20,453	\$	2,636,031	\$	4,823,644
Business-type activities	Ψ	3,024,655	Ψ	5,909,929	Ψ	5,244,863	Ψ	4,914,340
Total primary government	\$	3,721,715	\$	5,930,382	\$	7,880,894	\$	9,737,984
I 95		- , . = - , . = 0		- , ,		.,,		- 1 1

	2014		2013		2012		2011		2010		2009
\$	(22,704,879) 3,614,837 (19,090,042)	\$	(21,312,814) 3,325,836 (17,986,978)	\$	(25,090,394) 4,137,510 (20,952,884)	\$	(23,718,328) 2,043,062 (21,675,266)	\$	(20,494,250) 1,736,575 (18,757,675)	\$	(20,536,447) 8,787,080 (11,749,367)
\$	2,397,716 441,310	\$	2,337,745 426,568	\$	2,341,451 431,342	\$	2,349,758 441,702	\$	2,705,027 534,026	\$	2,621,017 525,756
	20,625,080 72,159		26,754,570 72,941		21,596,551 71,284		20,703,206 70,551		19,619,390		14,707,682
	895,700		1,585,007		2,983,700		2,793,218		2,431,879 11,689		4,506,472
	43,623		47,736		24,262		70,011		49,253		107,613
	(7,943) 1,130,406 (217,993)		(9,945) 995,168 (261,343)		20,690 1,481,603 (482,954)		(28,750) 479,571 (317,416)		(27) 500,982 228,095		(102,525) 537,215 (276,247)
	25,380,058		31,948,447		28,467,929		26,561,851		26,080,314		22,626,983
	43,381 138,225 217,993		34,375 88,786 261,343		29,900 60,827 482,954		43,424 244,443 317,416		42,681 51,990 (228,095)		131,594 169,249 276,247
•	399,599 25,779,657	\$	384,504 32,332,951	\$	573,681 29,041,610		605,283	\$	(133,424) 25,946,890	\$	577,090
Ψ	23,113,031	Ψ	34,334,731	Ψ	27,041,010	Ψ	21,101,134	Ψ	23,340,630	Ψ	23,204,073
\$	2,675,179 4,014,436	\$	10,635,633 3,710,340	\$	3,377,535 4,711,191	\$	2,843,523 2,648,345	\$	5,586,064 1,603,151	\$	2,090,536 9,364,170
\$	6,689,615	\$	14,345,973	\$	8,088,726	\$	5,491,868	\$	7,189,215	\$	11,454,706

### FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	 2018		2017	2016		 2015
General Fund						
Nonspendable	\$ 313,926	\$	297,428	\$	318,444	\$ 51,907
Restricted	2,166,266		2,170,077		1,026,629	2,614,069
Committed	5,401,413		6,916,735		8,966,662	9,502,866
Assigned	1,941,431		2,111,667		1,182,289	428,538
Unassigned	12,849,863		11,518,357		13,410,382	12,507,222
Reserved	-		-		-	-
Designated	-		-		-	-
Unreserved, undesignated	 -					 -
Total general fund	\$ 22,672,899	\$	23,014,264	\$	24,904,406	\$ 25,104,602
All Other Governmental Funds						
Nonspendable	\$ 2,064,786	\$	2,021,415	\$	2,147,596	\$ 2,011,943
Restricted	6,191,098		5,630,634		4,666,002	4,400,957
Committed	-		-		16,566	-
Unassigned (deficit)	-		-		-	-
Reserved	-		-		-	-
Unreserved, undesignated reported in:						
Special revenue funds	-		-		-	-
Permanent fund	-		-		-	-
Capital projects funds						 
Total all other governmental funds	\$ 8,255,884	\$	7,652,049	\$	6,830,164	\$ 6,412,900
Total governmental funds	\$ 30,928,783	\$	30,666,313	\$	31,734,570	\$ 31,517,502

<sup>(1)</sup> The City implemented GASB Statement No. 54 in 2011. Fund balance classifications prior to 2010 have not been restated to conform to GASB Statement No. 54.

 2014	 2013	 2012	2011		2010	 2009 (1)	
\$ 45,471	\$ 47,040	\$ 48,152	\$	46,848	\$	45,131	\$ -
556,930	799,077	576,264		752,667		613,308	-
11,518,860	12,345,286	1,767,446		1,084,266		1,309,907	-
437,476	100,584	1,827,722		1,237,557		566,767	-
11,102,421	10,037,368	8,250,881		6,121,828		5,059,364	-
-	-	-		-		-	1,113,476
-	-	-		-		-	-
 	 	 					 3,122,306
\$ 23,661,158	\$ 23,329,355	\$ 12,470,465	\$	9,243,166	\$	7,594,477	\$ 4,235,782
						-	
		. = 0.1 = .0					
\$ 1,984,890	\$ 1,823,884	\$ 1,701,268	\$	1,717,902	\$	1,627,403	\$ -
4,892,233	3,730,189	3,532,230		3,596,540		3,526,938	-
-	-	4,623,943		4,680,635		3,553,070	-
-	-	-		(332,718)		(40,714)	2 719 629
-	-	-		-		-	3,718,638
_	-	-		-		-	2,408,755
-	-	-		-		-	99
	 	 					791,579
\$ 6,877,123	\$ 5,554,073	\$ 9,857,441	\$	9,662,359	\$	8,666,697	\$ 6,919,071
\$ 30,538,281	\$ 28,883,428	\$ 22,327,906	\$	18,905,525	\$	16,261,174	\$ 11,154,853

# CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS $(MODIFIED\ ACCRUAL\ BASIS\ OF\ ACCOUNTING)$

	 2018	 2017	 2016	 2015		2014
Revenues						
Municipal income taxes	\$ 24,096,233	\$ 22,979,449	\$ 24,732,412	\$ 23,333,535	\$	20,938,843
Property and other taxes	3,142,397	3,137,693	2,956,479	2,895,582		2,839,762
Charges for services	1,939,376	1,916,054	1,888,774	2,773,731		2,762,250
Licenses and permits	390,670	391,330	410,927	309,477		314,881
Fines and forfeitures	1,825,849	1,759,095	1,492,305	1,449,164		1,293,710
Intergovernmental	5,349,748	5,638,029	4,494,475	5,349,728		4,770,643
Special assessments	24,491	22,868	22,304	32,533		1,466
Investment income	496,876	300,862	172,977	109,484		67,714
Increase (decrease) in fair market value						
of investments	87,049	(57,829)	54,343	(54,665)		(7,943)
Rental income	89,145	80,816	71,098	71,025		77,890
Contributions and donations	901,400	1,115,175	25,872	412,699		33,239
Reimbursements	1,723,888	1,188,852	916,825	1,027,991		1,133,883
Tax increment financing	47,520	45,818	71,783	71,985		72,159
Other	31,503	48,282	45,830	20,315		11,777
Total revenues	40,146,145	38,566,494	37,356,404	37,802,584		34,310,274
Expenditures		_	_			
Current:						
General government	8,727,617	8,294,346	8,573,882	7,167,165		6,929,984
Security of persons and property	15,714,408	15,229,696	14,882,457	14,342,234		13,945,852
Public health and welfare	858,679	800,407	1,624,100	2,195,546		2,128,398
Transportation	3,469,432	3,102,649	2,673,661	2,993,311		2,366,790
Leisure time activity	1,519,812	1,375,655	1,339,667	1,168,765		1,178,546
Capital outlay	7,929,290	9,490,150	7,140,492	7,729,518		5,031,019
Debt service:	.,,	.,,	.,,	.,,		-,,
Principal retirement	449,177	476,179	559,739	650,354		617,524
Interest and fiscal charges	214,670	197,578	319,030	335,193		364,146
Bond/note issuance costs	-	, <u> </u>	159,640	-		3,205
Total expenditures	 38,883,085	38,966,660	37,272,668	 36,582,086	-	32,565,464
Excess (deficiency) of revenues	 			 		
over (under) expenditures	1,263,060	(400,166)	83,736	 1,220,498		1,744,810
Other Financing Sources (Uses)						
Transfers in	4,983,327	6,786,732	5,352,052	8,646,748		6,521,041
Transfers (out)	(6,041,327)	(7,289,012)	(5,765,361)	(8,885,761)		(6,739,034)
Issuance of refunding bonds	-	-	6,505,000	-		584,500
Payment to refunding bond escrow agent	_	_	(6,715,929)	_		(576,672)
Premium on notes/bonds	_	_	385,262	_		-
Sale of capital assets	_	_	300	_		_
Discount on bonds sold	_	_	_	_		_
Premium on notes sold	-	-	-	-		_
Bonds issued	-	_	-	-		-
Total other financing sources (uses)	(1,058,000)	(502,280)	(238,676)	(239,013)		(210,165)
Net change in fund balances	205,060	(902,446)	(154,940)	981,485		1,534,645
Increase (decrease) in reserve for inventory	12,154	(143,041)	77,480	(10,831)		126,454
Increase (decrease) in prepaids	45,256	(22,770)	294,528	8,567		(6,246)
Total change in fund balances	\$ 262,470	\$ (1,068,257)	\$ 217,068	\$ 979,221	\$	1,654,853
Capital expenditures	 8,767,022	10,308,551	7,972,560	 7,446,965		4,999,631
Debt service as a percentage of noncapital						
expenditures	2.20%	2.35%	3.00%	3.38%		3.56%

 2013	 2012		2011	2010	2009
\$ 24,149,733	\$ 21,563,110	\$	20,456,073	\$ 18,562,751	\$ 14,623,811
2,765,164	2,773,713		2,792,147	3,239,792	3,146,983
2,768,092	2,891,751		2,385,372	2,374,123	2,632,388
347,094	319,236		326,626	321,919	394,060
1,229,609	1,321,720		1,189,206	1,369,185	1,132,362
5,990,277	6,654,320		8,918,043	7,701,147	9,424,101
32,578	208,357		9,023	24,223	36,385
71,632	43,370		92,454	75,987	126,352
(9,945)	20,690		(28,750)	(27)	(102,525)
84,701	67,130		59,092	70,314	65,948
20,765	93,503		189,262	148,089	157,531
995,058	959,217		478,830	618,016	469,885
72,941	71,284		70,551	61,735	45,943
 34,167	 56,187		64,621	 61,142	 71,631
 38,551,866	 37,043,588		37,002,550	 34,628,396	 32,224,855
7,028,408	8,985,945		7,563,146	6,147,014	6,800,513
13,819,356	14,918,793		15,311,232	14,743,482	14,430,340
2,051,992	1,947,627		2,085,575	1,727,315	1,674,041
2,317,126	2,281,244		2,555,879	2,190,517	2,298,037
955,716	1,221,237		1,359,519	1,258,449	1,635,959
4,239,024	2,961,849		5,132,329	2,587,380	7,126,312
609,401	565,989		667,203	662,703	648,703
398,390	424,971		411,064	416,260	417,799
-	-		54,920	-	-
 31,419,413	 33,307,655		35,140,867	 29,733,120	 35,031,704
 31,417,413	 33,307,033	-	33,140,007	 27,733,120	 33,031,704
 7,132,453	3,735,933		1,861,683	4,895,276	(2,806,849)
6,098,734	26,243,826		21,241,205	20,478,411	15,713,810
(6,760,077)	(26,726,780)		(21,558,621)	(20,250,316)	(15,990,057)
-	-		-	-	-
-	-		-	-	-
119	928		159	11,787	11,394
-	-		-	-	-
-	211,000		1,036,011	-	-
(661,224)	 (271,026)	-	718,754	 239,882	 (264,853)
6,471,229	 3,464,907	-	2,580,437	 5,135,158	(3,071,702)
88,289	(45,186)		61,931	3,250	71,985
(3,996)	2,660		1,983	(32,087)	5,270
\$ 6,555,522	\$ 3,422,381	\$	2,644,351	\$ 5,106,321	\$ (2,994,447)
 3,971,501	3,763,032		4,695,569	 2,624,629	7,178,277
3.67%	3.35%		3.54%	3.98%	3.83%

## ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS

		Real Property (a)		 Real and Personal Public Utility (b)				Tangible Personal Property (c)			
Calendar Year (1)		ssessed Value	Estima Actua Value	1	 Assessed Value		Estimated Actual Value		ssessed Value	]	Estimated Actual Value
2019	\$ 8	306,074,810	\$ 2,303,07	0,886	\$ 39,957,830	\$	45,406,625	\$	-	\$	-
2018	7	799,170,680	2,283,34	4,800	40,016,210		45,472,966		-		-
2017 (2)	8	300,255,330	2,286,44	3,800	35,291,770		40,104,284		-		-
2016	7	768,406,470	2,195,44	7,057	33,991,260		38,626,432		-		-
2015	7	761,952,790	2,177,00	7,971	32,382,770		36,798,602		-		-
2014	7	758,838,100	2,168,10	08,857	31,369,100		35,646,705		-		-
2013	7	774,395,440	2,212,55	8,400	23,750,220		26,988,886		-		-
2012	7	775,349,320	2,215,28	33,771	22,262,350		25,298,125		-		-
2011 (2)	7	780,537,240	2,230,10	06,400	21,482,850		24,412,330		684,753		6,847,530
2010	8	308,518,430	2,310,05	2,657	20,949,860		23,806,659		1,332,890		13,328,900

Source: Hancock County Auditor's Office.

<sup>(1)</sup> Valuations are amounts for collection year.

<sup>(2)</sup> Sexennial update for property values, effective in tax collection years 2011 and 2017.

<sup>(</sup>a) Real property is assessed at 35% of actual value. Real property taxes collected in a calendar year are levied as of January 1 of that year based on assessed values as of January 1 of the preceding year.

<sup>(</sup>b) Public utility is assessed at 88% of actual value. Public utility real and tangible property taxes collected in a calendar year are levied in the preceding calendar year based on assessed values determined as of December 31 of the second preceding year.

<sup>(</sup>c) For 2009, tangible personal personal property tax is assessed at 0.00% of property value, including inventory, except for telephone tangible personal property which is assessed at 10% of property value, including inventory. In 2009, telephone tangible is the only taxable tangible personal property. The assessed value for telephone tangible personal property is provided by the Ohio Department of Taxation. Beginning in 2012, tangible personal property, including telephone tangible, is no longer assessed.

Total

Assessed Value	Estimated Actual Value	0/0	Total Direct Tax Rate
\$ 846,032,640	\$ 2,348,477,511	36.02%	3.20
839,186,890	2,328,817,766	36.03%	3.20
835,547,100	2,326,548,084	35.91%	3.20
802,397,730	2,234,073,489	35.92%	3.20
794,335,560	2,213,806,574	35.88%	3.20
790,207,200	2,203,755,562	35.86%	3.20
798,145,660	2,239,547,286	35.64%	3.20
797,611,670	2,240,581,896	35.60%	3.20
802,704,843	2,261,366,260	35.50%	3.20
830,801,180	2,347,188,216	35.40%	3.20

# DIRECT AND OVERLAPPING PROPERTY TAX RATES (RATE PER \$1,000 OF ASSESSED VALUE) LAST TEN YEARS

City Direct Rates (1)

	` <i>`</i>
General Rate	Total Direct Rate
3.20	3.20
3.20	3.20
3.20	3.20
3.20	3.20
3.20	3.20
3.20	3.20
3.20	3.20
3.20	3.20
3.20	3.20
3.20	3.20
3.20	3.20
	3.20 3.20 3.20 3.20 3.20 3.20 3.20 3.20

Overlapping Rates (1)

			- 11 0		
		Hancock County		Findlay	
Collection	Hancock	Park	Findlay City	Hancock	
Year (1)	County	District	School District	Public Library	Total
2010	0.40	0.00	64.05	0.50	77.05
2019	8.40	0.80	64.95	0.50	77.85
2018	8.40	0.80	64.95	0.50	77.85
2017	7.80	0.80	64.95	0.50	77.25
2016	7.80	0.80	64.95	0.50	77.25
2015	7.80	0.80	64.95	0.50	77.25
2014	7.80	0.80	64.95	0.50	77.25
2013	7.80	0.80	64.95	0.50	77.25
2012	7.80	0.80	64.95	0.50	77.25
2011	7.80	0.80	64.99	0.50	77.29
2010	7.80	0.80	64.18	-	75.98
2009	7.80	0.80	60.75	-	72.55

Source: Hancock County Auditor's Office

<sup>(1)</sup> Property tax rates are the rates for the respective years of collection.

# PRINCIPAL TAXPAYERS REAL PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

ecem)		

Taxpayer	 Taxable Assessed Value	Rank_	Percentage of Total City Real Property Assessed Value
Vereit ID Findlay OH LLC	\$ 10,236,440	1	1.27%
Marathon Petroleum	9,615,610	2	1.19%
Findlay Shopping Center, Inc.	4,722,360	3	0.59%
Kohl's Department Stores, Inc.	4,447,270	4	0.55%
Reingard Enterprises LLC	3,959,440	5	0.49%
Flag City Station, LLC	3,648,980	6	0.45%
LP Investment Company	3,210,200	7	0.40%
Campbell Soup Supply Company LLC	3,154,500	8	0.39%
Ohio Logistics II, LLC	2,612,820	9	0.32%
DDC Hotels, Inc.	 2,294,980	10	0.28%
Total, Top Ten Principal Real Property Taxpayers	\$ 47,902,600		5.93%

### **December 31, 2009**

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total City Real Property Assessed Value
Marathon Oil Co.	\$ 10,677,620	1	1.32%
Cooper Tire & Rubber Company	8,950,190	2	1.11%
Findlay Shopping Center, Inc.	6,460,380	3	0.80%
Kohl's Department Stores, Inc.	5,250,000	4	0.65%
Logistics Solutions of Ohio	3,844,010	5	0.48%
RG Findlay LTD	3,051,060	6	0.38%
BB Findlay Limited Partnership	2,969,670	7	0.37%
Meijer Stores	2,843,670	8	0.35%
Lowe's Home Center, Inc.	2,348,110	9	0.29%
LP Investment Company	 2,285,420	10	0.28%
Total, Top Ten Principal Real Property Taxpayers	\$ 48,680,130		6.03%

Source: Hancock County Auditor's Office.

# PRINCIPAL TAXPAYERS PUBLIC UTILITY PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

Decem	ber	31.	201	18

Taxpayer	 Taxable Assessed Value	Rank	Percentage of Total City Public Utility Assessed Value		
Ohio Power Company	\$ 25,624,590	1	64.13%		
Marathon Pipeline LLC	7,866,670	2	19.69%		
Columbia Gas of Ohio, Inc.	5,038,080	3	12.61%		
Hancock Wood Electric Co-op Inc.	 725,100	4	1.81%		
Total, Top Four Principal Public Utility Taxpayers	\$ 39,254,440		98.24%		

### **December 31, 2009**

Taxpayer	Taxable Assessed Value	Rank	Percentage of Total City Public Utility Assessed Value
Ohio Power Company	\$ 17,562,820	1	83.83%
Columbia Gas of Ohio, Inc.	2,415,660	2	11.53%
Hancock-Wood Electric Co-Op Inc.	499,120	3	2.38%
General Electric Capital Commercial, Inc.	182,060	4	0.87%
KNG Energy, Inc.	 74,250	5	0.35%
Total, Top Five Principal Public Utility Taxpayers	\$ 20,733,910		98.96%

Source: Hancock County Auditor

# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

Collection Year	Current Levy (1)		Delinquent Levy		Total Levy		Current Collection		Percent of Current Levy Collected	
2018	\$	2,690,914	\$	89,833	\$	2,780,747	\$	2,621,931	97.44%	
2017		2,677,677		93,361		2,771,038		2,610,681	97.50%	
2016		2,567,465		98,315		2,665,780		2,502,497	97.47%	
2015		2,541,203		133,860		2,675,063		2,467,388	97.10%	
2014		2,526,694		156,523		2,683,217		2,454,840	97.16%	
2013		2,559,842		137,593		2,697,435		2,456,129	95.95%	
2012		2,549,913		130,417		2,680,330		2,450,275	96.09%	
2011		2,563,396		140,192		2,703,588		2,480,803	96.78%	
2010		2,664,729		153,142		2,817,871		2,568,129	96.37%	
2009		2,643,718		135,937		2,779,655		2,528,591	95.65%	

Source: Hancock County Auditor's Office.

<sup>(1)</sup> includes rollbacks reimbursed by the State.

elinquent Collection	Total Collection	Total Collection as a Percent of Total Levy
\$ 61,150	\$ 2,683,081	96.49%
66,841	2,677,522	96.63%
68,909	2,571,406	96.46%
80,482	2,547,870	95.25%
93,158	2,547,998	94.96%
59,558	2,515,687	93.26%
71,494	2,521,769	94.08%
65,222	2,546,025	94.17%
91,616	2,659,745	94.39%
81,704	2,610,295	93.91%

# INCOME TAX REVENUE BASE AND COLLECTIONS LAST TEN YEARS

Year	Tax Rate				Faxes from Vithholding	Percentage of Taxes from Withholding	Taxes From Net Profits		
2018	1.00%	\$	24,691,595	\$	18,641,565	75.50%	\$	3,402,933	
2017	1.00%		23,316,215		17,787,529	76.29%		3,097,745	
2016	1.00%		25,077,744		17,321,266	69.07%		5,356,863	
2015	1.00%		23,271,157		16,831,585	72.33%		4,341,479	
2014	1.00%		21,456,998		15,710,494	73.22%		3,679,406	
2013	1.00%		24,982,165		15,811,122	63.29%		6,684,682	
2012	1.25%		22,044,345		17,850,224	80.97%		1,688,434	
2011	1.25%		21,031,544		17,136,493	81.48%		1,429,072	
2010	1.25%		18,577,553		15,385,539	82.82%		1,218,868	
2009	1.00%		14,580,651		11,990,526	82.24%		949,912	

**Source:** City income tax department.

Percentage of Taxes from Net Profits	]	Taxes from Individuals	Percentage of Taxes from Individuals				
13.78%	\$	2,647,097	10.72%				
13.28%		2,430,941	10.43%				
21.36%		2,399,615	9.57%				
18.66%		2,098,093	9.01%				
17.15%		2,067,098	9.63%				
26.76%		2,486,361	9.95%				
7.66%		2,505,687	11.37%				
6.79%		2,465,978	11.73%				
6.56%		1,973,146	10.62%				
6.51%		1,640,213	11.25%				

# RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

### **Governmental Activities**

Year	General Obligation Bonds	As	Special sessment Bonds	Notes Payable		OPWC Loans	Police and Fire Past Service		
2018	\$ 6,706,415	\$	83,000	\$	- :	95,723	\$	879,808	
2017	7,143,797		103,000		-	110,406		916,125	
2016	7,609,179		122,000		-	125,089		950,946	
2015	7,490,589		140,000		-	139,773		984,333	
2014	8,106,382		158,000		-	154,456		1,016,345	
2013	8,680,127		185,000		-	169,140		1,047,038	
2012	9,251,923		214,655		-	183,823		1,076,468	
2011	9,801,992		11,625		-	198,506		1,104,686	
2010	9,403,864		34,145		-	213,189		1,131,741	
2009	10,027,895		67,165		-	227,872		1,157,682	

### Sources:

<sup>(</sup>a) See notes to the financial statements regarding the City's outstanding debt information. Includes unamortized bond premiums and discounts.

<sup>(</sup>b) See Schedule "Demographic and Economic Statistics - Last Ten Years" for personal income and population.

<b>Business-Type Activities</b>										
	General Obligation OWDA Bonds Loans		OPWC Loans	(a) Total Primary Government	(b) Total Personal Income	Percentage of Personal Income	(b) Population	(	Per Capita	
\$	685,000	\$	9,667,288	\$ 340,886	\$ 18,458,120	\$1,233,009,860	1.50%	41,698	\$	443
	1,920,000		12,154,049	396,224	22,743,601	1,323,194,865	1.72%	41,498		548
	3,850,000		14,542,918	451,562	27,651,694	1,234,254,362	2.24%	41,542		666
	5,938,500		16,837,874	506,903	32,037,972	1,146,094,588	2.80%	41,596		770
	8,004,500		19,042,731	562,242	37,044,656	1,135,120,820	3.26%	41,780		887
	5,977,041		21,171,682	617,580	37,847,608	1,075,394,376	3.52%	41,724		907
	7,247,820		23,217,697	672,918	41,865,304	1,083,004,065	3.87%	41,385		1,012
	8,528,965		25,184,140	728,256	45,558,170	1,012,291,938	4.50%	41,202		1,106
	10,445,718		27,219,328	783,594	49,231,579	1,012,291,938	4.86%	41,202		1,195
	12,307,711		29,174,539	838,933	53,801,797	989,940,520	5.43%	40,745		1,320

## RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

Year	General Obligation Bonds (1)	Special Assessment Bonds		 Total	Percentage of Actual Taxable Value of Property	Per Capita
2018	\$ 7,391,415	\$	83,000	\$ 7,474,415	0.32%	\$ 180
2017	9,063,797		103,000	9,166,797	0.39%	221
2016	11,459,179		122,000	11,581,179	0.50%	279
2015	13,429,089		140,000	13,569,089	0.61%	326
2014	16,110,882		158,000	16,268,882	0.73%	389
2013	14,657,168		185,000	14,842,168	0.67%	356
2012	16,499,743		214,655	16,714,398	0.75%	404
2011	18,330,957		11,625	18,342,582	0.82%	445
2010	19,849,582		34,145	19,883,727	0.88%	483
2009	22,335,606		67,165	22,402,771	0.95%	550

**Note**: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

<sup>(1)</sup> Includes both governmental activities and business-type activities general obligation bonds. Amounts include unamortized bond premiums and discounts.

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2018

Governmental Unit	Debt Outstanding (2)		Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt	
Direct:					
City of Findlay	\$	8,273,328	100.00%	\$	8,273,328
Total direct debt		8,273,328			8,273,328
Overlapping debt:					
Findlay City School District		44,110,000	88.60%		39,081,460
Liberty-Benton Local School District		500,000	9.64%		48,200
Van Buren Local School District		1,685,000	34.44%		580,314
Hancock County		9,797,585	43.59%		4,270,767
Total overlapping debt		56,092,585			43,980,741
Total direct and overlapping debt	\$	64,365,913		\$	52,254,069

Source: Ohio Municipal Advisory Council. Excludes special assessment and self-supporting debt.

<sup>(1)</sup> Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the City by the total assessed valuation of the government. The valuations used were for calendar year 2013.

<sup>(2)</sup> Includes all governmental activities long-term debt obligations including general obligation bonds, special assessment bonds, notes payable, capital leases payable, OPWC loans payable and the City's police and fire past service liability obligation.

## LEGAL DEBT MARGIN INFORMATION LAST TEN YEARS

Fiscal Year	 Debt Limit (1)	_	Total Net Debt Applicable to Limit (2)	ot Service ble Balance	Legal Debt Margin	Total Net Debt Applicable to Limit as a Percentage of Debt Limit
2018	\$ 88,833,427	\$	7,059,556	\$ -	\$ 81,773,871	7.95%
2017	88,114,623		8,709,050	350	79,405,923	9.88%
2016	87,732,446		11,081,546	17,333	76,668,233	12.63%
2015	84,251,762		13,462,101	1,005	70,790,666	15.98%
2014	83,405,234		16,145,772	3,989	67,263,451	19.36%
2013	82,971,756		14,567,612	47,209	68,451,353	17.56%
2012	83,805,294		16,372,675	54,524	67,487,143	19.54%
2011	83,749,225		18,166,011	25,904	65,609,118	21.69%
2010	84,284,009		19,630,000	118,776	64,772,785	23.29%
2009	87,234,124		22,045,000	69,337	65,258,461	25.27%

Source: City financial records.

Note: Ohio Bond Law sets a limit of 10.5% for voted debt and 5.5% for unvoted debt.

<sup>(1)</sup> Beginning in 2007, the debt limit excludes the assessed valuation of tangible personal property tax, as well as railroad and telephone public utility personal property in accordance with Ohio House Bill 530.

<sup>(2)</sup> Excludes unamortized bond premiums and discounts.

## DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

				<b>Unemployment Rates (3)</b>			
Year	Population (1)	Personal Income	er Capita onal Income (2)	Hancock County	Ohio	<b>United States</b>	Square Miles of City
2018	41,698	\$ 1,233,009,860	\$ 29,570	3.4%	4.6%	3.9%	20.1605
2017	41,498	1,323,194,865	31,886	3.6%	5.0%	4.4%	20.1587
2016	41,542	1,234,254,362	29,711	3.7%	5.0%	4.9%	20.1587
2015	41,596	1,146,094,588	27,553	3.7%	4.9%	5.3%	20.1584
2014	41,780	1,135,120,820	27,169	4.4%	5.8%	6.2%	20.0686
2013	41,724	1,075,394,376	25,774	6.2%	7.5%	7.4%	19.6304
2012	41,385	1,083,004,065	26,169	6.1%	7.2%	8.1%	19.6308
2011	41,202	1,012,291,938	24,569	7.6%	8.6%	8.9%	19.6308
2010	41,202	1,012,291,938	24,569	8.9%	10.1%	9.6%	19.6163
2009	40,745	989,940,520	24,296	10.3%	10.9%	10.0%	19.6153

### **Sources:**

- (1) Information obtained through U.S. Census Bureau.
- (2) Information obtained through Bureau of Economic Analysis.
- (3) Information obtained through Ohio Job & Family Services, Office of Workforce Development Unemployment rates are the annual average rate for the year (not seasonally adjusted).

## PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

**December 31, 2018** 

Employer	Employees	Rank	Percentage of Total
Whirlpool Corporation	2,650	1	21.82%
Marathon Petroleum Corporation	2,280	2	18.77%
Cooper Tire & Rubber Company	1,776	3	14.62%
Blanchard Valley Regional Health Center	1,729	4	14.24%
Findlay City Schools	841	5	6.93%
Lowe's Distribution Center	654	6	5.39%
The University of Findlay	604	7	4.97%
Hancock County	568	8	4.68%
Nissin Brake	523	9	4.31%
Roki America	519	10	4.27%
Total	12,144		100.00%

**December 31, 2009** 

Employer	Employees	Rank	Percentage of Total
Cooper Tire & Rubber Company	1,982	1	17.86%
Blanchard Valley Regional Health Center	1,741	2	15.69%
Whirlpool Corporation	1,680	3	15.14%
Marathon Oil Company	1,565	4	14.10%
Findlay City Schools	859	5	7.74%
Hancock County	738	6	6.65%
Nissin Brake	697	7	6.28%
Lowe's Distribution Center	688	8	6.20%
Wal-Mart Stores	605	9	5.45%
The University of Findlay	544	10	4.90%
Total	11,099		100.00%

Source: City Auditor's Office Contacted Businesses

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### FULL-TIME-EQUIVALENT CITY GOVERNMENTAL EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

	2018				2017					
	Full	Part			Annual	Full	Part			Annual
Function/Program	Time	Time	Seasonal	Total	FTE's (1)	Time	Time	Seasonal	Total	FTE's (1)
Electeds	5.00	12.00	-	17.00	17.00	5.00	12.00	-	17.00	17.00
Airport	4.50	-	-	4.50	4.50	4.50	-	-	4.50	4.50
Auditor	5.00	-	-	5.00	5.00	5.00	-	-	5.00	4.75
Building Maintenance	1.00	-	_	1.00	1.00	1.00	-	-	1.00	1.00
City Income Tax	4.00	1.00	-	5.00	3.75	4.00	1.00	-	5.00	3.75
Civil Service	1.00	3.00	-	4.00	2.50	1.00	3.00	-	4.00	2.50
Computer Services	3.00	-	1.00	4.00	3.50	3.00	-	1.00	4.00	3.00
Council	0.50	-	-	0.50	0.50	0.50	-	-	0.50	0.50
Dispatch Center	10.00	-	-	10.00	10.75	11.00	-	-	11.00	10.25
Engineering	6.00	-	_	6.00	6.50	6.50	-	-	6.50	7.50
Health	-	-	-	-	-	-	-	-	_	-
Human Resources	1.00	-	_	1.00	1.00	1.00	-	-	1.00	1.00
Law Director	4.50	-	_	4.50	4.50	4.50	-	-	4.50	4.50
Mayor	2.00	-	_	2.00	2.00	2.00	-		2.00	1.75
Municipal Court	21.00	7.00	_	28.00	24.25	22.00	8.00	-	30.00	28.00
NEAT	-	-	_	-	0.25	1.00	-	-	1.00	1.00
Parking	1.50	-	-	1.50	1.50	0.50	-	-	0.50	1.50
Pool	-	_	_	_	-	_	_	-	_	_
Recreation	5.00	1.00	17.00	23.00	8.75	4.00	1.00	23.00	28.00	8.25
Safety/Administrative Services	-	_	-	_	-	_	-	-	_	_
Service/Safety Director	2.00	_	_	2.00	1.75	1.50	_	-	1.50	1.25
WORC	-	-	-	-	-	-	-	-	_	0.25
Zoning	3.00	-	-	3.00	3.00	3.00	-	-	3.00	2.25
Fire Clerks	1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
Fire Department Admin	1.00		-	1.00	1.00	1.00	-	-	1.00	1.25
Fire Department	64.00	-	-	64.00	63.00	62.00	-	-	62.00	61.00
Fire Department Total	66.00	-	_	66.00	65.00	64.00	-	_	64.00	63.25
Parks Maintenance	5.00	-	1.00	6.00	8.25	5.00	1.00	-	6.00	8.00
Cemetery	2.50	-	-	2.50	3.50	2.50	-	1.00	3.50	4.25
Streets	26.00	-		26.00	25.75	24.00	-	2.00	26.00	25.25
Traffic Lights	3.00	-	-	3.00	2.50	2.00	-	-	2.00	2.00
Public Works Total	36.50	-	1.00	37.50	40.00	33.50	1.00	3.00	37.50	39.50
Police Clerks	5.50	-	-	5.50	5.50	5.50	-	-	5.50	5.25
Police Administration	2.00	-	-	2.00	2.00	1.00	-	-	1.00	1.75
Police	63.00	-	-	63.00	61.00	63.00	-	-	63.00	60.75
Police Department Total	70.50	-		70.50	68.50	69.50	-		69.50	67.75
Sewer Maintenance	10.00	-	1.00	11.00	8.50	9.00	-	-	9.00	8.75
Stormwater Maintenance	2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
Water Pollution Control	16.00	-	-	16.00	16.00	16.00	-	-	16.00	15.25
WPC Total	28.00	-	1.00	29.00	26.50	27.00	-		27.00	26.00
Supply Reservoir	1.00	-	-	1.00	1.25	1.00	-	-	1.00	1.25
Utility Billing	9.00	-	-	9.00	9.00	10.00	-	-	10.00	9.00
Water Distribution	14.00	-	-	14.00	13.50	14.00	-	-	14.00	14.00
Water Treatment	15.00	-		15.00	15.00	14.00	-		14.00	14.00
WPC Total	39.00	-		39.00	38.75	39.00	-		39.00	38.25
Total	320.00	24.00	20.00	364.00	340.75	314.00	26.00	27.00	367.00	339.25

Source: City of Findlay records

<sup>(1)</sup> Calculated using total base hours worked by each employee divided by full-time employment equivalent.

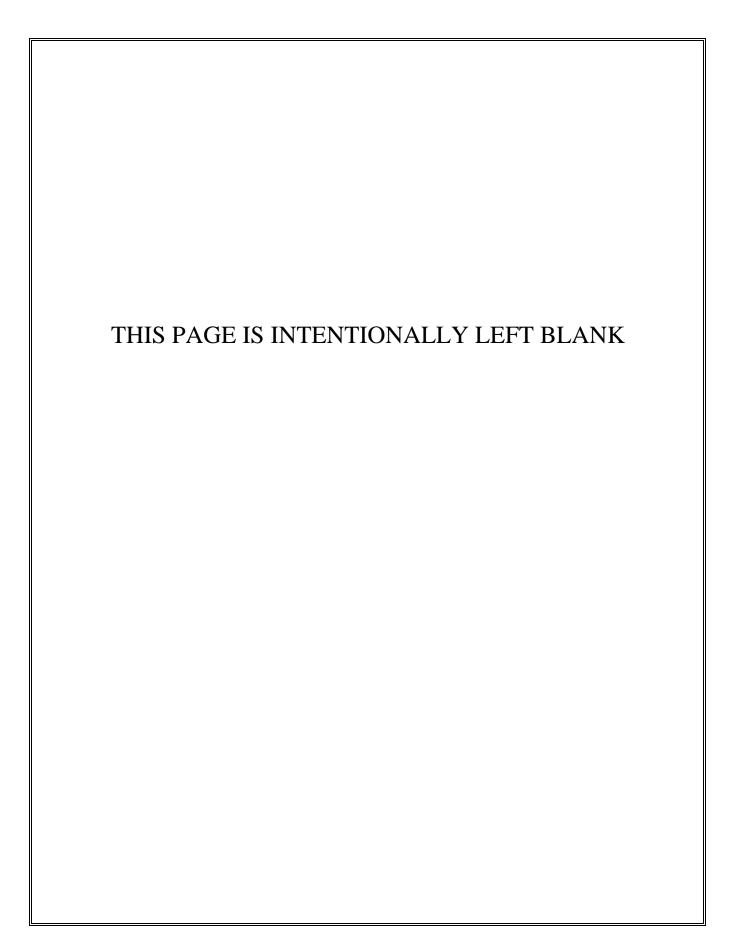
 $<sup>(2) \ \</sup> Calculated \ using \ 1.0 \ for each full-time \ employee \ and \ 0.50 \ for each \ part-time \ and \ seasonal \ employee.$ 

		2016					2015		
Full	Part			Annual	Full	Part			Annual
Time	Time	Seasonal	Total	FTE's (1)	Time	Time	Seasonal	Total	FTE's (1)
5.00	12.00	-	17.00	17.00	5.00	12.00	-	17.00	17.00
4.50	-	-	4.50	4.50	4.50	-	-	4.50	4.50
4.00	-	1.00	5.00	4.75	4.00	-	3.00	7.00	4.25
1.00	-	-	1.00	1.25	1.00	1.00	-	2.00	1.75
4.00	-	1.00	5.00	2.25	2.00	-	1.00	3.00	1.75
1.00	3.00	-	4.00	2.50	1.00	3.00	-	4.00	2.50
2.00	1.00	-	3.00	2.75	2.00	-	1.00	3.00	2.25
0.50	-	-	0.50	0.50	0.50	-	-	0.50	0.50
11.00	-	-	11.00	11.00	11.00	-	-	11.00	10.50
7.00	-	-	7.00	7.00	7.00	-	-	7.00	6.50
-	-	-	_	_	12.00	4.00	-	16.00	14.50
1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
4.50	-	-	4.50	4.50	4.50	-	-	4.50	4.50
1.00	1.00		2.00	1.25	1.00	_	_	1.00	1.00
20.00	4.00	_	24.00	20.00	18.00	5.00	_	23.00	21.50
1.00	_	_	1.00	1.00	1.00	-	_	1.00	1.00
1.50	_	_	1.50	1.50	1.50	_	_	1.50	1.50
-	_	_	-	-	-	_	_	-	-
3.00	1.00	24.00	28.00	7.25	4.00	-	26.00	30.00	7.75
-	_	_	_	_	-	-	-	_	_
1.00	_	_	1.00	1.00	1.00	-	-	1.00	1.00
1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
2.00	-	-	2.00	1.00	1.00	-	-	1.00	1.00
1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
1.00	1.00	_	2.00	1.00	1.00	-	-	1.00	1.00
61.00	_	_	61.00	60.25	59.00	-	-	59.00	58.75
63.00	1.00	-	64.00	62.25	61.00	-	-	61.00	60.75
5.00	-	-	5.00	7.50	4.00	_	1.00	5.00	4.25
2.50	-	-	2.50	3.50	2.50	-	-	2.50	3.50
24.00	-	1.00	25.00	25.25	23.00	-	-	23.00	23.75
2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
33.50		1.00	34.50	38.25	31.50	-	1.00	32.50	33.50
5.50	_	-	5.50	5.50	7.00	-	-	7.00	5.50
2.00	_	_	2.00	2.00	2.00	_	_	2.00	2.00
60.00	_	_	60.00	61.25	60.00	-	-	60.00	58.00
67.50	-		67.50	68.75	69.00	-		69.00	65.50
11.00	-	-	11.00	9.25	10.00	-	_	10.00	11.00
2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
16.00	-	-	16.00	15.50	16.00	-	-	16.00	16.00
29.00	-		29.00	26.75	28.00	_		28.00	29.00
1.00	-	-	1.00	1.25	1.00	-	-	1.00	1.25
9.00	-	-	9.00	9.00	9.00	-	-	9.00	9.00
14.00	-	-	14.00	13.25	13.00	-	-	13.00	13.00
14.00			14.00	13.75	13.00			13.00	12.25
38.00			38.00	37.25	36.00			36.00	35.50
307.00	23.00	27.00	357.00	326.25	309.50	25.00	32.00	366.50	331.50

(Continued)

# ${\bf CITY\ OF\ FINDLAY, OHIO}$ FULL-TIME-EQUIVALENT CITY GOVERNMENTAL EMPLOYEES BY FUNCTION/PROGRAM (CONTINUED) LAST TEN YEARS

	(2)						
Function/Program	<b>2014</b> Annual FTE's ( <b>1</b> )	2013 Annual Average	<b>2012</b> Annual Average	2011 Annual Average	<b>2010</b> Annual Average	<b>2009</b> Annual Average	
Electeds	17.00	16.00	16.00	16.00	16.00	16.00	
Airport	4.50	4.50	4.50	5.00	5.00	5.00	
Auditor	4.00	4.00	3.75	4.00	4.00	4.00	
Building Maintenance	1.75	1.75	1.75	1.00	1.00	1.00	
City Income Tax	1.75	2.25	2.75	3.50	3.50	3.50	
Civil Service	2.50	2.50	2.00	2.50	2.50	4.00	
Computer Services	2.75	2.50	3.00	4.00	4.00	3.00	
Council	0.50	0.50	0.50	-	-	1.00	
Dispatch Center	10.75	10.00	11.00	11.00	11.00	10.00	
Engineering	6.25	6.75	9.00	9.00	9.00	10.00	
Health	14.25	13.50	13.00	13.00	13.00	12.50	
Human Resources	0.75	-	0.50	-	-	-	
Law Director	4.25	4.50	4.50	5.00	5.00	5.00	
Mayor	1.00	1.00	2.00	1.00	1.00	1.00	
Municipal Court	18.25	17.25	17.75	25.00	25.00	20.00	
NEAT	1.00	1.00	1.00	1.00	1.00	1.00	
Parking	1.50	1.50	1.50	1.00	1.00	1.00	
Pool	-	-	-	10.00	10.00	10.00	
Recreation	7.50	8.25	9.75	6.50	6.50	16.50	
Safety/Administrative Services	-	-	-	2.00	2.00	2.00	
Service Director	1.00	1.25	1.00	1.00	1.00	1.00	
WORC	1.00	1.00	1.00	1.00	1.00	1.00	
Zoning	1.00	1.00	1.00	2.00	2.00	2.00	
Fire Clerks	1.00	1.00	1.00	1.00	1.00	1.00	
Fire Department Admin	1.00	1.00	1.00	1.00	1.00	1.00	
Fire Department	60.50	61.50	64.75	63.00	63.00	67.00	
Fire Department Total	62.50	63.50	66.75	65.00	65.00	69.00	
Parks Maintenance	4.75	2.75	5.75	7.00	7.00	2.00	
Cemetery	3.00	3.50	3.00	1.00	1.00	1.00	
Streets	23.00	22.50	20.25	19.00	19.00	27.00	
Traffic Lights	2.00	2.00	2.00	2.00	2.00	2.00	
Public Works Total	32.75	30.75	31.00	29.00	29.00	32.00	
Police Clerks	5.50	5.50	4.50	6.00	6.00	6.00	
Police Administration	2.00	2.00	2.00	2.00	2.00	2.00	
Police	55.75	53.75	61.50	60.00	60.00	65.00	
Police Department Total	63.25	61.25	68.00	68.00	68.00	73.00	
Sewer Maintenance	10.25	10.25	10.50	11.00	11.00	11.00	
Stormwater Maintenance	2.00	2.00	2.00	3.00	3.00	2.00	
Water Pollution Control	15.75	14.50	16.00	18.00	18.00	18.00	
WPC Total	28.00	26.75	28.50	32.00	32.00	31.00	
Supply Reservoir	1.00	1.00	1.00	1.00	1.00	1.00	
Utility Billing	10.00	10.00	10.00	10.00	10.00	10.00	
Water Distribution	12.25	11.75	13.00	13.00	13.00	13.00	
Water Treatment	13.00	13.50	14.75	16.00	16.00	16.00	
WPC Total	36.25	36.25	38.75	40.00	40.00	40.00	
Total	326.00	319.50	340.25	358.50	358.50	375.50	



## OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2018	2017	2016	2015	
General Government					
Auditor's Office					
Purchase orders issued	4,677	4,564	4,581	4,278	
Checks issued	7,508	7,259	7,566	7,679	
Computer Services					
Computers maintained	256	245	230	242	
City website hits	384,951	529,968	465,364	567,473	
Cemetery					
Number of internments	156	169	187	195	
Graves sold	122	83	91	101	
<b>Municipal Court</b>					
Cases filed	19,521	17,804	15,548	19,007	
Arraignments	14,565	15,346	15,998	15,209	
Jury trials	4	2	1	2	
Security of Persons and Property					
Police					
Charges from arrests	2,661	2,471	2,019	3,162	
Parking violations	5,309	2,086	3,363	4,638	
Traffic violations	2,835	2,624	4,205	3,176	
Fire					
Emergency responses/calls answered	2,404	2,440	2,164	2,173	
Fires extinguished	90	99	91	106	
Inspections conducted	1,437	1,541	832	463	
WORC (2)					
Time completed - Successful	n/a	39	122	179	
Early Release - Successful	n/a	5	5	4	
Failed - Unsuccessful	n/a	3	17	14	
Total Days Served (All Courts)	n/a	801	2,470	3,720	
Public Health and Welfare					
Health Department (1)					
Food service licenses issued	n/a	n/a	n/a	475	
Vaccinations given - Clinic	n/a	n/a	n/a	7,509	
Birth certificates	n/a	n/a	n/a	1,396	
Death certificates	n/a	n/a	n/a	734	
Plumbing inspection permits issued	n/a	n/a	n/a	357	
Zoning					
New commercial permits issued	8	9	8	16	
New residential permits issued	41	35	30	23	
New industrial permits issued	3	9	5	0	
Inspections conducted	774	748	500	n/a	

2014	2013	2012	2011	2010	2009
4,283	3,961	4,104	3,919	3,799	3,908
8,893	7,049	7,251	7,002	7,041	6,949
274	359	311	305	298	293
462,078	451,498	429,456	464,078	428,718	433,619
202	186	190	181	181	189
100	96	67	77	66	131
17,471	17,594	18,067	16,313	15,534	14,783
13,816 0	13,693 1	13,187 2	11,562 0	10,804 1	10,322 1
2,835 4,411	2,121 4,610	2,131 3,980	1,979 3,714	1,855 3,483	1,887 4,242
2,831	3,295	3,529	3,044	2,924	2,174
2,016	1,959	2,043	2,049	1,843	1,556
107	88	120	112	125	133
438	1,209	356	353	446	562
221	176	229	181	220	105
6	11	20	16	52	17
11	15	14	15	27	25
3,992	3,878	5,725	4,800	6,808	2,404
458	455	403	383	409	393
4,646	5,895	5,639	7,038	7,792	11,332
1,437	1,423	1,248	1,088	1,074	1,162
662 347	630 375	632 363	615 356	593 433	575 263
J <del>'1</del> /	3/3	303	330	433	203
9	9	4	13	9	7
25	24	23	25	26	36
0 700	0 403	0 1,440	0 1,172	0	0 587
/00	403	1,440	1,1/2	518	387

#### OPERATING INDICATORS BY FUNCTION/PROGRAM (CONTINUED) LAST TEN YEARS

Function/Program	2018	2017	2016	2015	
Transportation					
Street					
Miles of street maintained	195.98	195.98	195.98	195.68	
Pot holes repaired	125	105	73	117	
Limbs removed	8	34	19	193	
Visability complaints received	16	13	73	4	
Repairs to concrete	94	63	29	23	
Leisure Time Activities					
Shade Tree					
Trees planted	47	24	49	361	
Trees removed	177	154	154	150	
Trimmed	651	135	137	193	
Recreation					
Summer Softball League teams	47	52	64	73	
Fall Softball League team	25	33	31	41	
Cube Birthday Party Packages	35	31	25	50	
Meeting Room Rentals	157	100	113	116	
Shelterhouses Reserved	222	265	235	416	
Utility Services					
Water					
Number of Active Customers	17,929	18,016	17,884	17,803	
New connections	130	135	130	99	
Water main breaks	73	56	94	73	
Avg. daily consumption (MGD)	6.0340	5.7830	5.9920	5.8350	
Water Pollution Active Control					
Number of Customers	17,583	17,427	17,318	17,229	
Sewer calls	148	145	72	100	
Feet of sanitary sewer cleaned	209,581	238,059	221,952	202,004	
Catch basin repair	25	9	0	11	
Storm Sewer					
Feet of Storm sewer cleaned	2,130	1,678	1,282	3,513	
Catch basins cleaned	2,889	2,543	2,788	2,222	
Feet of Sanitary/Storm sewer televised	124,784	48,244	45,809	59,345	
Airport					
Fuel sales - Jet A (in gallons)	191,940	162,812	206,363	180,126	
Fuel sales - Octane (in gallons)	19,139	21,398	27,480	27,671	
Landing fees charged	174	172	150	167	

**Source**: City of Findlay Department Directors
(1) The Health Department separated from the City in 2016.
(2) Work Release Facility closed in Spring 2017

n/a - Information not available.

2014	2013	2012	2011	2010	2009
195.68	194.59	194.59	193.80	193.60	193.60
209	192	115	253	128	168
325	35	5	26	27	8
47	200	5	10	19	8
25	17	13	38	47	37
30	100	240	100	60	160
105	150	155	708	250	128
325	n/a	n/a	n/a	n/a	n/a
73	78	86	82	76	78
40	45	45	48	38	22
48	29	47	32	45	52
102	87	184	187	133	182
399	295	282	299	232	232
17,650	17 504	17 474	17 205	17 201	17 272
127	17,584 86	17,474 82	17,385 80	17,381 79	17,273 66
84	79	82 80	66	79 79	78
5.8140	5.6190	6.0460	6.0760	6.0929	5.9905
5.8140	3.6190	6.0460	0.0760	0.0929	3.9903
17,062	16,999	16,926	16,815	16,809	16,734
109	130	76	115	83	92
206,385	225,279	301,222	194,685	191,278	250,800
13	4	14	78	61	109
2,973	6,999	4,780	4,780	5,962	13,060
1,482	2,569	2,865	1,520	1,249	1,040
88,896	35,619	3,168	2,842	2,972	7,569
179,363	164,749	154,439	127,054	165,981	106 452
		27,139	24,505	21,959	126,453 25,179
27,284 167	26,356 176	183	24,505 133	21,959 182	25,179 85
10/	1/0	183	133	182	83

### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2018	2017	2016	2015	2014
Security of Persons and Property					
Police					
Stations	1	1	1	1	1
Patrol units	20	28	22	22	18
Fire					
Fire stations	4	4	4	4	4
Fire trucks	15	16	16	16	16
Transportation					
Street					
Miles of street maintained	195.98	195.22	195.68	195.68	195.68
Traffic signals maintained	82	82	82	82	82
Leisure Time Activities					
Parks and Recreation					
Number of parks	21	21	21	21	19
Number of ballfields	41	41	41	40	40
Number of soccer fields	24	24	24	25	25
Swimming pool	1	1	1	1	1
Ice Rink	1	1	1	1	1
Utility Services					
Water					
Water mains (miles)	325.31	321.18	320.09	316.67	315.49
Number of hydrants	2,505	2,489	2,471	2,447	2,415
Storage capacity (BG)	6.4	6.4	6.4	6.4	6.4
Water treatment plants	1	1	1	1	1
Sewer Maintenance					
Sanitary sewers (miles)	303.78	300.00	298.56	296.80	295.78
Sewage treatment plants	1	1	1	1	1
Airport					
Number of runways	2	2	2	2	2

Source: City of Findlay Department Directors

2013	2012	2011	2010	2009	2008
1	1	1	1	1	1
18	20	31	39	39	44
4	4	4	4	4	4
16	15	18	18	19	19
104.50	104.50	102.00	102.60	102.60	102.60
194.59 95	194.59 94	193.80 94	193.60 94	193.60 95	193.60 96
19	19	19	19	19	19
40	40	40	40	40	40
25	25	25	25	25	25
1	1	1	1	1	1
1	1	1	1	1	1
307.65	307.25	307	306.2	306.2	306.12
2,389 6.4	2,383 6.4	2,379 6.4	2,363 6.4	2,357 6.4	2,354 6.4
0.4	1	1	1	1	1
1	1	1	1	1	1
295.28	295.00	295.05	295.00	293.64	290.64
1	1	1	1	1	1
2	2	2	2	2	2

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