

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the Year Ended December 31, 2021

# **CITY OF FINDLAY, OHIO** ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2021

PREPARED BY:

CITY AUDITOR'S OFFICE JIM STASCHIAK II, CITY AUDITOR

## **CITY OF FINDLAY, OHIO** ANNUAL COMPREHENSIVE FINANCIAL REPORT FOR THE YEAR ENDED DECEMBER 31, 2021

#### TABLE OF CONTENTS

	le Page ble of Contents	1-4
I.	INTRODUCTORY SECTION	
	Letter of Transmittal Elected and Appointed Officials Organizational Chart Certificate of Achievement for Excellence in Financial Reporting	5-9 10 11 12
II.	FINANCIAL SECTION	
	Independent Auditor's Report	13-15
	Management's Discussion and Analysis	17-38
	Basic Financial Statements:	
	Government-Wide Financial Statements:	
	Statement of Net Position Statement of Activities	39 40-41
	Fund Financial Statements:	
	Balance Sheet - Governmental Funds	42-43
	Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities	45
	Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	46-47
	Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities	48
	Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (GAAP-Basis) and Actual - General Fund Street Maintenance and Repair Fund American Rescue Plan Act Fund	49 50 51
	Statement of Net Position - Proprietary Funds	52-53
	Statement of Revenues, Expenses and Changes in Net Position - Proprietary Funds	54-55
	Statement of Cash Flows - Proprietary Funds	56-59
	Statement of Fiduciary Net Position - Fiduciary Funds	60
	Statement of Changes in Fiduciary Net Position - Fiduciary Fund	61
	Notes to the Basic Financial Statements	63-120

Required Supplementary Information:

Schedule of the City's Proportionate Share of the Net Pension Liability/Asset	
Ohio Public Employees Retirement System (OPERS)	122-123
Schedule of the City's Proportionate Share of the Net Pension Liability	
Ohio Police and Fire Pension Fund (OP&F)	124-125
Schedule of City Pension Contributions –	
Ohio Public Employees Retirement System (OPERS)	126-127
Schedule of City Pension Contributions –	129 120
Ohio Police and Fire Pension Fund (OP&F) Schedule of the City's Proportionate Share of the Net OPEB Liability	128-129
Ohio Public Employees Retirement System (OPERS)	130-131
Schedule of the City's Proportionate Share of the Net OPEB Liability	150 151
Ohio Police and Fire Pension Fund (OP&F)	132-133
Schedule of City OPEB Contributions –	
Ohio Public Employees Retirement System (OPERS)	134-135
Schedule of City OPEB Contributions –	
Ohio Police and Fire Pension Fund (OP&F)	136-137
Notes to the Required Supplementary Information	138-139
Combining and Comparative Statements and Individual Fund Schedules of Major Governmental Funds:	
Comparative Statements - Major Governmental Funds:	
Comparative Balance Sheet - General Fund.	142
Comparative Balance Sheet - Street Maintenance and Repair Fund Comparative Balance Sheet – American Rescue Plan Act Fund	143 144
Comparative Balance Sheet – American Rescue I fan Act Fund	144
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund	
Balance - Budget (GAAP-Basis) and Actual - Major Governmental Funds:	1 4 5 1 4 5
General Fund Street Maintenance and Repair Fund	145-147 148
American Rescue Plan Act Fund	148
Combining Statements and Individual Fund Schedules for Nonmajor Governmental Funds:	
Fund Descriptions	150-152
Combining Statements - Nonmajor Governmental Funds:	
Combining Balance Sheet - Nonmajor Governmental Funds	153
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances - Nonmajor Governmental Funds	154
Combining Balance Sheet - Nonmajor Special Revenue Funds	156-159
Combining Statement of Revenues, Expenditures and Changes in	
Fund Balances - Nonmajor Special Revenue Funds	160-163
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund	
Balance - Budget (GAAP-Basis) and Actual - Nonmajor Special Revenue Funds:	
County Permissive MVL Tax Fund	164
State Highway Fund	165
Law Enforcement Trust Fund	166
Drug Law Enforcement Fund.	167
Indigent Drivers Alcohol Treatment Fund Enforcement and Education Fund	168 169
Court Special Projects Fund	170
Court Computerization Fund	171
METRICH Drug Law Enforcement Trust Fund	172
Alcohol Monitoring Fund	173
Mediation Services Fund Electronic Imaging Fund	174 175
Legal Research Fund	175
Police Pension Fund	170
Fire Pension Fund	178
2	

Coronavirus Relief Fund Severance Payout Reserve Fund	179 180
City Income Tax Administration Fund	181
Comparative Statement and Individual Fund Schedules for Nonmajor Debt Service Fund:	182
Comparative Balance Sheet - Nonmajor Debt Service Fund Comparative Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Debt Service Fund	182
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget (GAAP-Basis) and Actual - Nonmajor Debt Service Fund: Debt Service Fund	184
Combining Statements and Individual Fund Schedules for Nonmajor Capital Projects Funds:	
Combining Balance Sheet - Nonmajor Capital Projects Funds Combining Statement of Revenues, Expenditures and Changes in Fund Balances - Nonmajor Capital Projects Funds	185 186
Individual Fund Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget (GAAP-Basis) and Actual - Nonmajor Capital Projects Funds: Municipal Court Improvements Fund	187
Comparative Statement and Individual Fund Schedule for Nonmajor Permanent Fund:	
Comparative Balance Sheet - Nonmajor Cemetery Trust Permanent Fund Comparative Statement of Revenues, Expenditures and Changes in	188
Fund Balances - Nonmajor Cemetery Trust Permanent Fund	189
Individual Fund Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget (GAAP-Basis) and Actual - Cemetery Trust Permanent Fund	190
Combining and Comparative Statements for Enterprise Funds:	
Fund Descriptions	191
Comparative Statements - Major Enterprise Funds:	
Comparative Statement of Net Position - Water Fund Comparative Statement of Revenues, Expenses and Changes in	192
Net Position - Water Fund Comparative Statement of Cash Flows - Water Fund	193 194-195
Comparative Statement of Net Position - Water Pollution Control Fund Comparative Statement of Revenues, Expenses and Changes in	196
Net Position - Water Pollution Control Fund Comparative Statement of Cash Flows - Water Pollution Control Fund	197 198-199
Comparative Statement of Net Position - Airport Fund Comparative Statement of Revenues, Expenses and Changes in	200
Net Position - Airport Fund Comparative Statement of Cash Flows - Airport Fund	201 202
Combining and Comparative Statements - Nonmajor Enterprise Funds:	
Combining Statement of Net Position - Nonmajor Enterprise Funds Combining Statement of Revenues, Expenses and Changes in	203
Net Position - Nonmajor Enterprise Funds Combining Statement of Cash Flows - Nonmajor Enterprise Funds	204 205
Comparative Statement of Net Position - Swimming Pool Fund Comparative Statement of Revenues, Expenses and Changes in	206
Net Position - Swimming Pool Fund Comparative Statement of Cash Flows - Swimming Pool Fund	207 208
Comparative Statement of Net Position - Parking Facilities Fund	209
Comparative Statement of Revenues, Expenses and Changes in Net Position - Parking Facilities Fund	210

	Comparative Statement of Cash Flows - Parking Facilities Fund	211
Comb	ining Statements - Internal Service Funds:	
	Fund Descriptions	212
	Combining Statement of Net Position - Internal Service Funds Combining Statement of Revenues, Expenses and Changes in	213
	Net Position - Internal Service Funds Combining Statement of Cash Flows - Internal Service Funds	214 215
С	ombining Statements - Nonmajor Fiduciary Funds:	
	Fund Descriptions	216
	Comparative Statement and Individual Fund Schedule for Private-Purpose Trust Fund:	
	Comparative Statement of Fiduciary Net Position - Private-Purpose Trust Fund Comparative Statement of Changes in Fiduciary Net Position - Private-Purpose Trust Fund	217 218
	Combining Statement of Fiduciary Net Position - Custodial Funds Comparative Statement of Changes in Fiduciary Net Position - Custodial Funds	219 220
III.	STATISTICAL SECTION	
	Table of Contents	221
	Net Position by Component - Last Ten Years	222-223
	Changes in Net Position - Last Ten Years	224-227
	Fund Balances, Governmental Funds - Last Ten Years	228-229
	Changes in Fund Balances, Governmental Funds - Last Ten Years	230-231
	Assessed Valuation and Estimated Actual Value of Taxable Property - Last Ten Years	232-233
	Direct and Overlapping Property Tax Rates (Rate per \$1,000 of Assessed Value) - Last Ten Years	234
	Principal Taxpayers - Real Property Tax - Current Year and Nine Years Ago	235
	Principal Taxpayers - Public Utility Property Tax - Current Year and Nine Years Ago	236
	Property Tax Levies and Collections - Last Ten Years	238-239
	Income Tax Revenue Base and Collections - Last Ten Years	240-241
	Ratios of Outstanding Debt by Type - Last Ten Years	242-243
	Ratios of General Bonded Debt Outstanding - Last Ten Years	244
	Direct and Overlapping Governmental Activities Debt - as of December 31, 2021	245
	Legal Debt Margin Information - Last Ten Years	246
	Demographic and Economic Statistics - Last Ten Years	247
	Principal Employers - Current Year and Nine Years Ago	248
	Full-Time Equivalent City Governmental Employees By Function/Program - Last Ten Years	250-252
	Operating Indicators by Function/Program - Last Ten Years	254-257
	Capital Asset Statistics by Function/Program - Last Ten Years	258-259



# AUDITOR'S OFFICE

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JIM STASCHIAK II CITY AUDITOR

June 13, 2022

To the Residents of Findlay, Ohio:

The Annual Comprehensive Financial Report (ACFR) of the City of Findlay (the "City"), Ohio, as of and for the fiscal year ended December 31, 2021, is submitted herewith. The report has been prepared for the citizens of Findlay, by their City Auditor. It has also been prepared for the elected officials, bondholders, the investment community, rating agencies, and all persons interested in the financial affairs of the City. This report includes the City's implementation of accounting principles generally accepted in the United States of America (GAAP) set forth by the Governmental Accounting Standards Board (GASB).

Ohio Revised Code States:

"The auditor of a city shall be elected for a term of four years, commencing on the first day of January next after his election. He shall be an elector of the city." It also sets forth the auditor's powers and duties and states, in part:

"The city auditor shall keep the books of the city and exhibit accurate statements of all moneys received and expended, of all property owned by the city and the income derived therefrom, and of all taxes and assessments.... At the end of each fiscal year, or more often if required by the legislative authority of the municipal corporation, the city auditor... shall audit the accounts of all officers and departments... shall prescribe the form of accounts and reports to be rendered to his department and the form and method of keeping accounts by all other departments and, subject to the powers and duties of the auditor of state, shall have the inspection and revision thereof."

This report fulfills these duties and is available universally on the City's website. The website is <u>http://www.findlayohio.com</u> Hard copies are available upon request.

Responsibility for both the accuracy of the presented data and the thoroughness of the presentation rests with the City. We believe the data to be accurate in all material respects and to be presented in a manner designed to disclose the financial position of the City and the operating results of its various funds.

The City's financial records are maintained and reported according to GAAP. All City operations are categorized and reported by fund. Our internal accounting controls are designed to provide reasonable assurance for the safeguard of assets against loss from unauthorized use or disposition, and reliable records as the basis for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of controls should not exceed the benefits likely to be derived from the operation of the system. The City monitors its internal controls and accounting procedures and these controls and procedures are evaluated during each official annual audit of the City's financial statements. The financial accounting system, including payroll processing, is fully computerized. The automated system used in conjunction with a series of manual controls and approvals provide an effective monitoring procedure.

Flag City, USA

The firm of Julian & Grube, Inc., has audited the basic financial statements of the City, and the Auditor's Report is included herein. In addition to the financial audit, a single audit was performed as required by the Single Audit Act Amendment of 1996 and the provisions of Uniform Guidance, *Audits of States, Local Governments, and Non-Profit Organizations*. The single audit report is not included in this Annual Comprehensive Financial Report.

As a part of the City's independent audit, tests are made to determine the adequacy of the internal control structure, including that portion related to federal financial assistance programs, as well as to determine that the City has complied with applicable laws and regulations. The results of the City's independent audit for the year ended December 31, 2021 provided no instances of material weaknesses in the internal control structure or significant violations of applicable laws and regulations.

This transmittal letter is designed to provide historical information about the City, as well as complement the required Management's Discussion and Analysis (MD&A). GAAP requires that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements. The City's MD&A can be found immediately following the Independent Auditor's Report.

#### **PROFILE OF THE CITY**

Findlay, Ohio was incorporated in 1838 and is located in the northwestern part of the State of Ohio, and is the county seat and largest city in Hancock County. Findlay is a statutory city that is organized and operates under the statutes as set forth by the Ohio Revised Code; this provides for several elected officials including a Mayor, Council Members, a City Auditor, a Director of Law, and a part-time City Treasurer. All officials are elected to four-year terms except the members of Council who serve for a period of two years. There is a President of Council and ten council persons, three of whom are elected at-large and seven by the respective wards. The Safety-Service Director, Human Resource Director and City Engineer are appointed by the Mayor.

The City provides police & fire protection, engineering & zoning, street construction & maintenance, parks & recreation facilities, a Municipal Court, a cemetery, and general government services. The City also operates several enterprise activities including water treatment and distribution, water pollution control, parking enforcement, and airport maintenance and fuel sales. It is of significant benefit to the City that private enterprises provide trash removal and ambulance services. The City's financial statements include all funds, agencies, boards, commissions, and departments for which the City is financially accountable. The City has no component units.

Findlay Municipal Court operates under two elected municipal judges. The jurisdiction of the Court includes the City of Findlay and all of Hancock County except Washington Township and three precincts of a ward within the City of Fostoria, all of which are serviced by the Fostoria Municipal Court. The City's general fund provides the funding for the court, with reimbursement from the County for a percentage of certain administrative costs. The court costs and fines collected through the court are distributed to the various political jurisdictions based on the charges filed in the court. As Findlay Municipal Court is financially interdependent on the City, the activity of the Court has been reflected in a custodial fund in the accompanying financial statements, but its operational costs are reflected in the general fund.

The annual budget serves as the foundation of the City's financial planning and control. Statutorily, a budget must be completed by end of first quarter and Findlay started its 2022 fiscal year with a permanent budget. Departmental budgets are prepared by the individual supervisors, approved by the Service and Safety Directors, and then submitted to Council members for final review. The legal level of budgetary control is at the departmental level within each fund. Within each departmental budget, the legal level is further broken down to objects "personal services" and "other". All changes in departmental appropriations or changes between the "personal services" and "other" objects within a department require action by the City Council. See Note 2.F to the basic financial statements for further discussion on the City's budgetary process.

#### ECONOMIC CONDITION AND OUTLOOK

#### Local Economy

Since the 1980's our community leaders have focused development efforts on diversification. They felt the City's economy should not be dependent on one industry or employment sector. This diversification was a key factor in preventing a much larger down turn in the recent recession, as experienced in other parts of Northwest Ohio. The financial health of the City is dependent on the vibrancy and economic growth of our tax base. The County Unemployment rate declined steadily in 2021 to a December low of 2.6%, one of the lowest in the State.

Economic development continues to be a key focus for the City. The community expects to continue benefiting tremendously from the Marathon Petroleum Corporation (MPC) being headquartered in Findlay. MPC ranked 32 overall by Fortune 500 in 2020. They did experience a leadership change and reduced its workforce by approximately 300 in 2020, but remains a dominant part of Findlay's economy. In 2018, when the company made a major acquisition it become the largest oil refiner in the United States. The City has Tall Timbers Industrial Park which was expanded significantly over the last few years. The expansion includes investment in roads, water and sewer in the 300-acre site. Approximately 90% of new jobs come from existing companies. The City has benefited significantly in recent years from reinvestment and growth of some of the area's largest employers. In 2021, the City had 27 major projects and a capital investment of \$163,000,000. Job creation in the City totaled approximately 1,600 jobs in 2021 allowing us to maintain steady employment in the community. The local economic group has stated there will be two 100,000 sq. ft. spec buildings completed in 2022 and a 200,000 sq. ft. spec building completed in 2023. In addition, there will be approximately 400,000 sq. ft. of additions to existing facilities completed in 2022.

The real estate market and the affiliated businesses had a continued impact on the economy and real estate values showed solid increases from 2018 to 2021, which has been reflected in our real estate assessment. The County Auditor completes their assessments every third year. In 2021, the City issued 32 permits for new business/commercial/industrial construction and additions totaling over \$19,000,000. The City issued 60 permits for new single-family and multi-family residential construction and additions totaling over \$5,000,000.

The community is collaborating to address the challenges in finding and keeping workers. Raise the Bar Hancock County, a 501(c) (3) nonprofit organization, is a partnership of education, business, social services and community leaders focused on aligning and integrating the Hancock County Ohio community learning system with economic growth and a high quality of life. One of the immediate goals of this organization is to be a liaison to assist in filling job vacancies that exist today and ones that will occur in the near future. Funding for the workforce development organization is coming from several sources including: The Hancock County Commissioners, the Findlay-Hancock County Community Foundation, United Way of Hancock County and the City of Findlay. Each of these entities had initially committed \$30,000 per year, for five years beginning in 2016. The commitment is now reviewed annually.

The City continues to get positive reviews. For the 22nd consecutive year Findlay, Ohio was ranked as one of the best micropolitan communities in the U.S. for new and expanding facilities by *Site Selection* magazine. In 2014, 2015, 2016, 2017, 2018, 2019, 2020 and 2021 the City remained in the top 10 with a rank of 1<sup>st</sup> and best. Additionally, the City benefits from The Community Foundation, with assets of approximately \$178 million, about 31% of which is unrestricted and 95% of which is endowed. This Foundation annually provides over \$4.5 million in grants to the benefit of the local community. The Community Foundation has become a valuable alternative funding resource for community programs and organizations which address problems to be solved or opportunities to be seized in the local area.

#### **Relevant Financial Policies**

The City increased its Rainy-Day Restricted Account to \$1.5 million in 2021 and maintains an amount in excess of its approximate \$5.0 million minimum unappropriated general fund balance in compliance with its policy. The City annually prepares a 2-year operations budget; however, it is statutorily only permitted to adopt a year at a time. It also has a 2-month minimum balance policy for operations which was maintained throughout 2021. In 2022, the minimum unappropriated balance policy amount is \$5.3 million or 16.7% of its appropriated general fund expenditures. Additionally, the City has been able to maintain debt limits well within its Debt Policy adopted in 2008. Income tax growth has been steady, for income tax receipts the 5-year average growth of the 1% income tax was 1.1% prior to 2021; however, a large windfall of business net profits tax in 2021 increased the 5-year average to 5.3%.

#### Long-Term Financial Planning

The City's culture has always been one of conservative financial choices, trying to use debt sparingly. This preference for using cash for capital equipment needs as well as yearly road maintenance, park improvements, traffic signal construction, and so on, has given the City a great deal of financial flexibility. We will continue our approach of using cash as much as possible for our capital investments.

The City manages its long-term financing of its capital needs through the annual updating of its 5-year Capital Improvement Plan. The City's five-year capital improvement plan outlines new projects and equipment which are typically funded with cash. This capital plan enables the City to make choices based on broad, mid-term needs. This expenditure planning tool ensures City Council is aware our debt service commitments come first and foremost. Additionally, the City has developed a 2-year budget for 2022 and 2023. Two five-year operations forecasts for the general fund are developed independently by the Auditor and Mayor's office. Long term planning has become a standard component of the budget process and City Council has added a Strategic Planning Committee to further these planning initiatives. The City Government's strategic plan is scheduled to be completed in late 2022 or early 2023.

#### **Major Initiatives**

The City is divided by the Blanchard River and is located on the southern edge of what use to be the Great Black Swamp. In the past decade, the City has experienced several top ten historical flood events. The community understands the need to address this issue for continued economic growth. The Hancock County Commissioners have taken a lead role and have worked closely with the City to lobby for continued financial support at the State and Federal levels. In 2021, river bank bench widening between Cory St. and Broad Ave. neared completion and in 2020 design began on additional benching project east of Main St. Property acquisition continues for benching and also for adding a 700-acre stormwater detention area on Eagle Creek. Plans for the second bench widening are to be completed in 2021 and construction of the \$75 million storage is to begin in late 2023. Also, Martin Luther King Parkway intersections were raised approximately three foot to allow the roadway to remain open during severe floods. Several other projects are also slated for the next few years. To date most of the projects have been significantly under budget and have been funded by several sources with minimal cash contribution from the City.

The Hancock County Sales tax raised about \$3 million per year over ten years. The tax sunset in 2019. The unappropriated balance of the County's Capital Projects flood mitigation fund is \$7.9 million as of March 31, 2022. The majority of these funds have been spent on a river benching (widening) project for the Blanchard River inside of the Findlay city limits to increase flow capacity where the river narrows.

The local approach for economic development resulted in a private business association called The Alliance. The Alliance is currently the lead entity for the City and Hancock County and oversees the local Chamber of Commerce, Economic Development, Downtown Development, and a Convention and Visitor's Bureau. The City and Hancock County each are ex-officio members of the Alliance. The economic success of the local area has left limited existing facilities for a potential manufacturing or industrial occupant. A major objective of this group is the completion of a new 300-acre industrial park and local funds have been committed and infrastructure is being put into place which moved this initiative forward in 2016. McLane Company was the first occupant of this new site.

In 2014, the City began to see results from passing a City-wide Community Reinvestment Area (the "CRA"). It essentially credits what would have been increases in real property taxes due to improvements for an opportunity to increase employment due to job creation surrounding new business development, with the City benefiting from increased income tax receipts.

#### **AWARDS & ACKNOWLEDGEMENTS**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Findlay for its Annual Comprehensive Financial Report (ACFR) for the fiscal year ended December 31, 2020. The Certificate of Achievement is a prestigious national award, recognizing conformance with the highest standards for preparation of state and local government financial reports.

In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive financial report, whose contents conform to program standards. Such an ACFR must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The staff of the Auditor's Office is a very talented, knowledgeable group; thank you to Amy Baird, Carolyn Chase, and Ginger Sampson for their accurate and diligent work during 2021, which created the foundation for these financial reports. Ginger Sampson's knowledge and dedication have been instrumental in issuing this report. I would also like to thank our consultants, Julian & Grube, Inc. for their efforts in the development of this ACFR.

Respectfully submitted,

- Annahal II

Jim Staschiak II City Auditor

#### **CITY OF FINDLAY, OHIO** ELECTED AND APPOINTED OFFICIALS AS OF DECEMBER 31, 2021

#### **ELECTED OFFICIALS**

Mayor	Christina Muryn
Auditor	Jim Staschiak II
Municipal Court Judge	Alan Hackenberg
Municipal Court Judge	Stephanie Bishop
Treasurer	Susan J. Hite
Law Director	Donald Rasmussen
Council President	John Harrington
At Large	Grant Russel
At Large	Thomas Shindledecker
At Large	Jeffrey Wobser
First Ward	Bud Haas
Second Ward	Dennis Hellmann
Second ward	Dennis Helimann

First Ward Second Ward Third Ward Fourth Ward Fifth Ward Sixth Ward Seventh Ward

### **APPOINTED OFFICIALS**

City Engineer Service-Safety Director City Income Tax Administrator Municipal Court Clerk Jeremy Kalb, P.E. Robert Martin Mary Price Heather Eigel

Beth Warnecke

James P. Slough Randy Greeno

James Niemeyer

Joshua Palmer

### **CITY AUDITOR'S OFFICE**

City Auditor Deputy City Auditor Staff Accountant Staff Accountant Jim Staschiak II Ginger Sampson, CPA Carolyn Chase Amy Baird

**BUILDING MAINTENANCE** AIRPORT CEMETERY MUNICIPAL COURT JUDGES MUNICIPAL COURT CLERK PARKS RECREATION PARKING ENGINEERING LAW DIRECTOR COMPUTER SERVICES CITY OF FINDLAY, OHIO ORGANIZATIONAL CHART FIRE COUNCIL FINDLAY, OHIO ELECTORATE SERVICE-SAFETY DIRECTOR ZONING STREETS DISPATCH MAYOR TRAFFIC SWIMMING POOL AUDITOR POLICE CITY INCOME TAX ADMINISTRATOR WATER POLLUTION UTILITY TREASURER HUMAN RESOURCES WATER UTILITY CIVIL SERVICE

Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Findlay Ohio

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2020

Christophen P. Morrill

Executive Director/CEO



333 County Line Road, West Westerville, OH 43082 614-846-1899

jginc.biz

#### **Independent Auditor's Report**

City of Findlay Hancock County 318 Dorney Plaza, Room 313 Findlay, Ohio 45840

To the Members of Council and Management:

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Findlay, Hancock County, Ohio, as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City of Findlay's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Findlay, as of December 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof and the respective budgetary comparison for the General, Street Maintenance and Repair, and American Rescue Plan Act funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our report. We are required to be independent of the City of Findlay and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Report on Summarized Comparative Information**

We have previously audited the City of Findlay's 2020 financial statements, and we expressed an unmodified audit opinion on those audited financial statements in our report dated June 11, 2021. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2020 is consistent, in all material respects, with the audited financial statements from which it has been derived.

#### **Emphasis of Matter**

As described in Note 17 to the financial statements, the financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the City of Findlay. Our opinions are not modified with respect to this matter.

City of Findlay Hancock County Independent Auditor's Report Page 2

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Findlay's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Findlay's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Findlay's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

City of Findlay Hancock County Independent Auditor's Report Page 3

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the *management's discussion and analysis, and schedules of net pension and other post-employment benefit assets and liabilities and pension and other post-employment benefit contribution* listed in the table of contents be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Findlay's basic financial statements. The accompanying combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **Other Information**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 13, 2022 on our consideration of the City of Findlay's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Findlay's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Findlay's internal control over financial reporting and compliance.

Julian & Grube, the.

Julian & Grube, Inc. June 13, 2022

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

The management's discussion and analysis (MD&A) of the City of Findlay's (the "City") financial performance provides an overall review of the City's financial activities for the year ended December 31, 2021. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, the basic financial statements, and the notes to the basic financial statements to enhance their understanding of the City's financial performance.

#### Financial Highlights

Key financial highlights for 2021 are as follows:

- The total net position of the City increased \$21,330,811 over the prior year. Net position of governmental activities increased \$15,128,628 or 16.57% from 2020's net position and net position of business-type activities increased \$6,202,183 or 3.86% over 2020's net position.
- ➢ General revenues accounted for \$37,183,455 or 78.33% of total governmental activities revenue. Program specific revenues accounted for \$10,289,263 or 21.67% of total governmental activities revenue.
- The City had \$33,009,084 in expenses related to governmental activities; \$10,289,263 of these expenses were offset by program specific charges for services, grants or contributions. General revenues (primarily property taxes, income taxes, and unrestricted grants and entitlements) of \$37,183,455 were sufficient to cover the remaining expenses of the governmental activities.
- The general fund had revenues of \$39,924,009 in 2021. This represents a 14.78% increase from 2020. Transfers-in amounted to \$976,899. The expenditures of the general fund, which totaled \$28,427,350 in 2021, increased \$772,398 from 2020. The City had transfers out to other funds of \$4,893,499. The net increase in fund balance for the general fund was \$7,564,174 or 27.70%.
- The street construction, maintenance, and repair fund had revenues and other financing sources of \$8,644,720 in 2021. This represents a decrease of \$501,499 from 2020 revenues and other financing sources. The expenditures and other financing uses of the street maintenance and repair fund, totaled \$9,414,057 in 2021 which was an increase of \$649,362 from 2020. The net decrease in fund balance for the street maintenance and repair fund was \$838,449 or 25.20%.
- The American Rescue Plan Act (ARPA) fund reported no revenues for expenditures on a GAAP basis during 2021. The ARPA fund reported \$2,159,181 in unearned grant revenue received during the 2021.
- Net position for the business-type activities which are made up of the Water, Water Pollution Control, Airport, Parking Facilities, and Swimming Pool operations, increased in 2021 by \$6,202,183. This increase in net position was due primarily to adequate charges for services revenue to cover operating expenses.

#### Using this Annual Comprehensive Financial Report

This annual report consists of a series of financial statements and notes to these statements. These statements are organized so the reader can understand the City as a financial whole, an entire operating entity. The statements then proceed to provide an increasingly detailed look at specific financial activities.

The statement of net position and statement of activities provide information about the activities of the City as a whole, presenting both an aggregate view of the City's finances and a longer-term view of those finances. Fund financial statements provide the next level of detail. For governmental funds, these statements tell how services were financed in the short-term as well as what remains for future spending. The fund financial statements also look at the City's most significant funds with all other nonmajor funds presented in total in one column.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

#### **Reporting the City as a Whole**

#### Statement of Net Position and the Statement of Activities

While this document contains a large number of funds used by the City to provide programs and activities, the view of the City as a whole looks at all financial transactions and asks the question, "How did we do financially during 2021?" The statement of net position and the statement of activities answer this question. These statements include all assets & deferred outflows of resources and liabilities & deferred inflows of resources using the accrual basis of accounting similar to the accounting used by most private-sector companies. The accrual basis of accounting will take into account all of the current year's revenues and expenses regardless of when cash is actually received or paid.

These two statements report the City's net position and changes in this position. This change in net position is important because it tells the reader that, for the City as a whole, the financial position of the City has improved or diminished. The causes of this change may be the result of many factors, some financial, some not. Non-financial factors include the City's property tax base, current property tax laws in Ohio restricting revenue growth, facility conditions, required community programs and other factors.

In the statement of net position and the statement of activities, the City is divided into two distinct kinds of activities:

<u>Governmental activities</u> - Most of the City's programs and services are reported here including police, fire, street maintenance, parks and recreation, capital improvements and general administration. These services are funded primarily by property and income taxes and intergovernmental revenues including federal and state grants and other shared revenues.

<u>Business-type activities</u> - These services are provided on a charge for goods or services basis to recover all or a significant portion of the expenses of the goods or services provided. The City's water, water pollution control, airport, parking facilities, and swimming pool operations are reported here.

The City's Statement of Net Position and Statement of Activities can be found on pages 39-41 of this report.

#### **Reporting the City's Most Significant Funds**

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Fund financial reports provide detailed information about the City's major funds. The City uses many funds to account for a multitude of financial transactions. However, these fund financial statements focus on the City's most significant funds. The analysis of the City's major governmental and proprietary funds begins on page 27.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

It is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements because the focus of the governmental funds is narrower than that of the government-wide financial statements. By doing so, the readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains a multitude of individual governmental funds. The City has segregated these funds into major funds and nonmajor funds. The City's major governmental funds are the general fund, street construction, maintenance, and repair fund, and the ARPA fund. Information for major funds is presented separately in the governmental fund balance sheet and in the governmental statement of revenues, expenditures, and changes in fund balances. Data from the other governmental funds are combined into a single, aggregated presentation. The basic governmental fund financial statements can be found on pages 42-51 of this report.

#### **Proprietary Funds**

The City maintains two different types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its water, water pollution control, airport, parking facilities, and swimming pool functions. The water, water pollution control and airport funds are considered major funds. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. The basic proprietary fund financial statements can be found on pages 52-59 of this report.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the City. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Private-purpose trust and custodial funds are the City's fiduciary fund types. The basic fiduciary fund financial statements can be found on pages 60-61 of this report.

#### Notes to the Basic Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. These notes to the basic financial statements can be found on pages 63-120 of this report.

#### Required Supplementary Information (RSI)

The RSI contains information regarding the City's proportionate share of the Ohio Public Employees Retirement System's (OPERS) and Ohio Police and Fire Retirement System (OP&F) net pension liability/net pension asset and net OPEB liability/net OPEB asset and the City's schedule of contributions to OPERS and OP&F. The RSI can be found on pages 122-139 of this report.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

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#### **Government-Wide Financial Analysis**

The table below provides a summary of the City's net position at December 31, 2021 and 2020.

	Net Position								
	Governmental Activities 2021	Governmental Activities 2020	Business-type Activities 2021	Business-type Activities 2020	2021 Total	2020 Total			
<u>Assets</u> Current and other assets Capital assets, net	\$ 59,844,726 105,061,749	\$ 49,125,302 103,241,239	\$ 32,099,814 146,026,424	\$ 29,575,551 147,647,118	\$ 91,944,540 251,088,173	\$ 78,700,853 250,888,357			
Total assets	164,906,475	152,366,541	178,126,238	177,222,669	343,032,713	329,589,210			
Deferred outflows	8,384,013	9,864,915	892,047	1,481,486	9,276,060	11,346,401			
<u>Liabilities</u>									
Current and other liabilities Long-term liabilities	5,499,525 46,604,412	3,079,898 55,234,718	1,936,208 6,912,963	1,561,727 14,591,214	7,435,733 53,517,375	4,641,625 69,825,932			
Total liabilities	52,103,937	58,314,616	8,849,171	16,152,941	60,953,108	74,467,557			
Deferred inflows	14,729,508	12,588,425	3,194,685	1,778,968	17,924,193	14,367,393			
<u>Net Position</u> Net investment in									
capital assets	99,756,135	97,434,417	144,258,476	142,966,969	244,014,611	240,401,386			
Restricted	8,491,275	7,631,516	7,116,490	6,657,075	15,607,765	14,288,591			
Unrestricted (deficit)	(1,790,367)	(13,737,518)	15,599,463	11,148,202	13,809,096	(2,589,316)			
Total net position	\$ 106,457,043	<u>\$ 91,328,415</u>	\$ 166,974,429	\$ 160,772,246	\$ 273,431,472	\$ 252,100,661			

#### Net Pension Liability/Asset and Net OPEB Liability/Asset

The net pension liability/asset is reported pursuant to Governmental Accounting Standards Board (GASB) Statement 68, "<u>Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27</u>." The net other postemployment benefits (OPEB) liability/asset is reported pursuant to GASB Statement 75, "<u>Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions</u>." For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability, and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB, the net pension asset, and the net OPEB asset.

Governmental Accounting Standards Board (GASB) standards are national and apply to all government financial reports prepared in accordance with accounting principles generally accepted in the United States of America. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's net pension liability/asset or net OPEB liability. GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

GASB 68 and GASB 75 require the net pension liability/asset and the net OPEB liability/asset to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service.
- 2. Minus plan assets available to pay these benefits.

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio Revised Code permits, but does not require, the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan *as against the public employer*. State law operates to mitigate/lessen the moral obligation of the public employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability/asset and net OPEB liability, respectively, not accounted for as deferred inflows/outflows.

#### Analysis of Net Position

Over time, net position can serve as a useful indicator of a government's financial position. At December 31, 2021, the City's assets and deferred outflows exceeded liabilities and deferred inflows by \$273,431,472. At year-end, net position was \$106,457,043 and \$166,974,429 for the governmental activities and the business-type activities, respectively.

Current and other assets of the governmental activities increased 21.82% from 2020 due to an increase in equity in pooled cash and investments due to current year operations. Current and other assets of the business-type activities increased due to an increase in equity in pooled cash and investments as a result of operations. Capital assets, net increased as the City completed construction projects and continued various projects including a sewer system replacement. Construction in progress for the governmental activities decreased \$620,646 (net of disposals) during 2021.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

Capital assets reported on the government-wide statements represent the largest portion of the City's net position. At year-end, capital assets represented 73.20% of total assets. Capital assets include land, computer software, buildings and improvements, improvements other than buildings, machinery and equipment, utility plant in service, utility lines in service, construction in progress and infrastructure. The net investment in capital assets at December 31, 2021, was \$99,756,135 and \$144,258,476 in the governmental activities and business-type activities, respectively. These capital assets are used to provide services to citizens and are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay the debt must be provided from other sources, since capital assets are not used to liquidate these liabilities.

As of December 31, 2021, the City was able to report positive balances in all three categories of net position, for its business-type activities. For governmental activities, the City reported a deficit balance in unrestricted net position. The deficit balance resulted primarily from an increase in the City's deferred inflows of resources related to OPEB. In addition, the City invested in capital assets and expensed monies on construction projects. These capital costs increased the net position category net investment in capital assets rather than unrestricted net position.

A portion of the City's net position, \$15,607,765, represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net position is a balance of \$13,809,096.

Deferred outflows related to pension decreased primarily due to a change in projected and actual pension plan investments.

Total long-term liabilities decreased from the prior year. The City's net OPEB liability decreased \$9,757,199 from 2020. The City made it's required principal payments on its outstanding debt, further reducing long-term liabilities. A majority of the bond and loan principal payments were made from the business-type activities.

Deferred inflows increased \$3,556,800 from 2020 and relate to the City's pension and OPEB obligations.

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

The table below shows the changes in net position for fiscal year 2021 and 2020.

GovernmentalGovernmentalBusiness-typeBusiness-typeActivitiesActivitiesActivitiesActivities20212021202020212020TotalTotal	
<u>2021</u> <u>2020</u> <u>2021</u> <u>2020</u> Total Tota	.1
Revenues	
Program revenues:	
Charges for services \$ 4,080,857 \$ 3,910,655 \$ 18,931,958 \$ 19,088,384 \$ 23,012,815 \$ 22,99	9,039
Operating grants and contributions 4,729,127 6,736,916 419,331 873,538 5,148,458 7,61	0,454
	6,516
Total program revenues         10,289,263         13,215,658         20,289,263         20,300,351         30,578,526         33,51	6,009
General revenues:	
Property taxes 3,406,906 3,304,200 3,406,906 3,30	4,200
Income taxes 31,471,723 22,057,157 31,471,723 22,05	7,157
Unrestricted grants and entitlements 1,219,220 1,022,829 1,219,220 1,02	2,829
Tax increment financing         40,569         38,637         -         -         40,569         3	8,637
Investment earnings 29,784 237,289 17,696 157,126 47,480 39	4,415
(Decrease) in fair	
value of investments - (115,710) (11	5,710)
Miscellaneous         1,015,253         2,681,062         145,007         410,855         1,160,260         3,09	1,917
Total general revenues         37,183,455         29,225,464         162,703         567,981         37,346,158         29,79	3,445
Total revenues         47,472,718         42,441,122         20,451,966         20,868,332         67,924,684         63,30	9,454
Expenses:	
General government 6,681,113 11,099,465 6,681,113 11,09	9,465
	3,250
	2,021
Transportation 7,052,505 6,679,984 7,052,505 6,67	9,984
Leisure time activity 1,625,479 2,438,799 1,625,479 2,43	8,799
Interest and fiscal charges 189,917 200,746 189,917 20	0,746
Water 5,211,246 9,051,080 5,211,246 9,05	1,080
Water pollution control 6,245,923 9,040,508 6,245,923 9,04	0,508
Airport 1,928,329 1,870,213 1,928,329 1,87	0,213
Parking facilities 61,115 111,184 61,115 11	1,184
Swimming pool - <u>138,176</u> 142,109 138,176 14	2,109
Total expenses         33,009,084         40,154,265         13,584,789         20,215,094         46,593,873         60,366	9,359
Increase in net position	
*	0,095
Transfers 664,994 564,478 (664,994) (564,478)	-
	0,095
Net position at	
beginning of year 91,328,415 88,477,080 160,772,246 160,683,486 252,100,661 249,16	0,566
Net position at end of year       \$ 106,457,043       \$ 91,328,415       \$ 166,974,429       \$ 160,772,246       \$ 273,431,472       \$ 252,10	0,661

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

#### **Governmental Activities**

Governmental activities net position increased \$15,128,628 in 2021 as revenues, which increased 11.86% from 2020, were sufficient to cover expenses, which decreased 17.79% from 2020 as a result of changes in the net OPEB liability related to OPERS.

The City's income tax revenue increased \$9,414,566, or 42.68%, from 2020 as the economy began to recover from the COVID-19 pandemic.

Expenses of the governmental activities decreased \$7,145,181 or 17.79%. This decrease is primarily the result of the decrease in OPEB expense for the Ohio Public Employees Retirement System (OPERS). On an accrual basis, the City had OPEB expense of (\$4,681,835) in 2021 compared to \$1,050,312 in 2020 for difference of \$5,732,147. On January 15, 2020, OPERS approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation which are reported by the City at December 31, 2021. These changes along with changes in assumptions related to an increase in discount rate from 3.16% to 6.00% significantly decreased the total OPEB liability for the measurement date December 31, 2020.

General government expenses totaled \$6,681,113. General government expenses were partially funded by \$2,935,322 in direct charges to users of the services. General government expenses decreased \$4,418,352, or 39.81%, from 2020.

Transportation expenses relate to road maintenance and construction. Transportation expenses increased \$372,521 from 2020 to 2021 due to increased road maintenance projects.

Operating grants and contributions, consisting of state and federal government contributions, totaled \$4,729,127 for 2021. This represents a decrease of \$2,007,789, or 29.80%. These operating grants and contributions consist primarily of restricted federal and state grant revenues, property tax rollbacks, fuel taxes and motor vehicle license fees. The primary reason for the decrease is due to the City receiving \$2,758,643 in Coronavirus Relief funds from the federal government in 2020. These revenues are restricted to a particular program or purpose. Of the total operating grants and contributions, \$4,425,362 subsidized transportation programs.

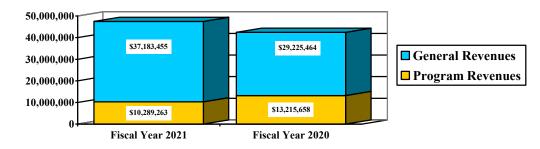
The City had a total of \$1,479,279 in capital grants and contributions during 2021. These capital grants and contributions consist primarily of federal and state grant revenues that are restricted for capital acquisition and construction. Of the total capital grants and contributions, \$1,214,496 subsidized transportation programs while \$264,783 subsidized general government programs. Capital grants and contributions decreased \$1,088,808 from 2020 primarily due to capital grants and contributions supporting the City's downtown revitalization project received in 2020. Capital grants and contributions also includes donated storm sewer lines from outside developers.

General revenues totaled \$37,183,455 and amounted to 78.33% of total governmental revenues. These revenues primarily consist of property and income tax revenue of \$3,406,906 and \$31,471,723, respectively. The other primary source of general revenues is grants and entitlements not restricted to specific programs, including local government funding from the State of Ohio, making up \$1,219,220. The largest increase was in income tax revenue which increased \$9,414,566, or 42.68%, due to increased collections in 2021 as the economy began to improve.

The graph on the following page compares the City's general revenues (which includes property taxes, income taxes and unrestricted grants and entitlements) and program revenues for fiscal year 2021 and 2020.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

#### **Governmental Activities – General and Program Revenues**

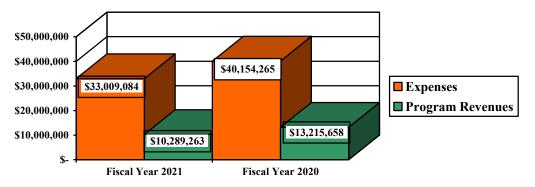


The statement of activities shows the cost of program services and the charges for services and grants offsetting those services. The following table shows, for governmental activities, the total cost of services and the net cost of services. That is, it identifies the cost of these services supported by tax revenue and unrestricted State grants and entitlements.

	Total Cost of Services 2021	Net Cost of Services 2021	Total Cost of Services 2020	Net Cost of Services 2020
Program Expenses:				
General government	\$ 6,681,113	\$ 3,344,182	\$ 11,099,465	\$ 6,635,502
Security of persons and property	16,882,155	16,497,629	18,693,250	16,231,808
Public health and welfare	577,915	315,044	1,042,021	819,954
Transportation	7,052,505	1,340,808	6,679,984	1,123,478
Leisure time activity	1,625,479	1,056,156	2,438,799	1,936,357
Interest and fiscal charges	189,917	166,002	200,746	191,508
Total	\$ 33,009,084	\$ 22,719,821	\$ 40,154,265	\$ 26,938,607

#### **Governmental Activities**

The dependence upon general revenues for governmental activities is apparent, with 68.83% of expenses supported through taxes and other general revenues.



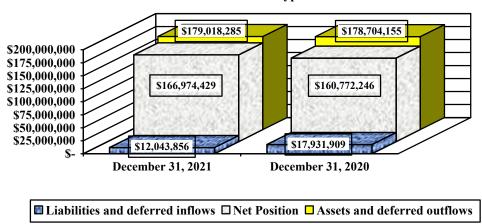
#### Governmental Activities - Program Revenues vs. Total Expenses

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

#### **Business -type Activities**

The net position of the business-type activities include the water, water pollution control, airport, parking facilities, and swimming pool operations. These operations had program revenues of \$20,289,263 which were sufficient to support the total expenses of \$13,584,789. Total program revenues exceeded expenses by \$6,704,474 in 2021.

The graph below shows the business-type activities assets and deferred outflow, liabilities and deferred inflows and net position at year-end.





Net position of the business-type activities continued to grow. The City's charges for services program revenues decreased \$156,426 or 0.82% from 2020. The City's capital grants and contributions program revenues increased \$599,545, or 177.16%, from 2020 due primarily to increased grant funding for water and water pollution control projects. Expenses of the business-type activities decreased \$6,630,305, or 32.80%, primarily due to changes in the net OPEB liability for OPERS. For fiscal year 2021 program revenues exceeded expenses by \$6,704,474 compared to 2020 when revenues exceeded expenses of the business-type activities by \$85,257. Capital assets for the business-type activities decreased \$1,620,694 due to depreciation expense exceeding capital outlays for 2021. Capital contributions are revenues received that are restricted for capital expenses and may not be used to finance the operations of the enterprise activities and includes donated water and sewer utility lines from outside developers.

Expenses of the business-type activities decreased \$6,630,305 or 32.80%. This decrease is primarily the result of the decrease in OPEB expense for the Ohio Public Employees Retirement System (OPERS). On an accrual basis, the City had OPEB expense of (\$2,848,490) in 2021 compared to \$401,404 in 2020. On January 15, 2020, OPERS approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation which are reported by the City at December 31, 2021. These changes along with changes in assumptions related to an increase in discount rate from 3.16% to 6.00% significantly decreased the total OPEB liability for the measurement date December 31, 2020.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

#### Financial Analysis of the Government's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. Fund balance includes various categories as described in Note 2.N and detailed in Note 15 to the financial statements. The City's governmental funds (as presented on the balance sheet on pages 42-43) reported a combined fund balance of \$43,264,699 which is \$7,044,010 more than last year's total of \$36,220,689.

The schedule below indicates the fund balances as of December 31, 2021, 2020 and 2019 for all governmental fund.

	Fu	Fund Balances <u>12/31/21</u>		Fund Balances <u>12/31/20</u>		Fund Balances 12/31/19		Increase (Decrease) 2021 - 2020		Increase (Decrease) 2020 - 2019	
Major funds: General Street maintenance and repair Nonmajor governmental funds	\$	34,872,733 2,489,152 5,902,814	\$	27,308,559 3,327,601 5,584,529	\$	25,011,989 2,846,566 5,519,080	\$	7,564,174 (838,449) 318,285	\$	2,296,570 481,035 65,449	
Total	\$	43,264,699	\$	36,220,689	\$	33,377,635	\$	7,044,010	\$	2,843,054	

#### **General** Fund

The City's general fund balance increased \$7,564,174 from 2020. Revenues increased \$5,142,436 from 2020 while expenditures increased \$772,398. The increase in expenditures is primarily due to an increase of \$2,106,123 in security of persons and property expenditures, which was partially offset by a decrease in capital outlay expenditures of \$1,230,557. The table that follows assists in illustrating the revenues of the general fund for 2021, 2020 and 2019:

						]	Increase/		Increase/
	2021 2020			2019		(Decrease)		(Decrease)	
	 Amount	_	Amount	Amount		2021 - 2020			<u> 2020 - 2019</u>
<u>Revenues</u>									
Taxes	\$ 33,875,336	\$	26,777,903	\$	28,695,784	\$	7,097,433	\$	(1,917,881)
Charges for services	1,574,810		1,515,437		1,400,461		59,373		114,976
Licenses and permits	376,018		404,660		410,469		(28,642)		(5,809)
Fines and forfeitures	1,247,684		1,180,654		1,389,964		67,030		(209,310)
Investment income	28,961		229,253		510,931		(200,292)		(281,678)
Increase (decrease) in fair									
value of investments	-		(115,710)		104,700		115,710		(220,410)
Intergovernmental	1,334,417		1,879,864		1,657,593		(545,447)		222,271
Other	 1,486,783		2,909,512		1,771,313		(1,422,729)		1,138,199
Total	\$ 39,924,009	\$	34,781,573	\$	35,941,215	\$	5,142,436	\$	(1,159,642)

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

Tax revenue in the general fund represents property, income and other local taxes. Tax revenue represents 84.85% of all general fund revenue. The general fund receives 2.6 mills in real estate collections on an annual basis, and there are no voted levies in addition to that millage. Property tax revenue remained comparable to 2020.

The general fund, which includes the city income tax fund on a GAAP-basis, had \$30,997,492 in income tax revenue in 2021. The income tax revenues are included in the "taxes" revenues listed above. The city income tax revenues increased \$7,005,093 from 2020 primarily due to increased collections in 2021 as a result of the economy beginning to improve.

Charges for services revenue increased \$59,373 from 2020. Charges for services primarily relate to fees charged from programs related to leisure time activities and public health and welfare programs.

Licenses and permits revenue remained comparable to 2020.

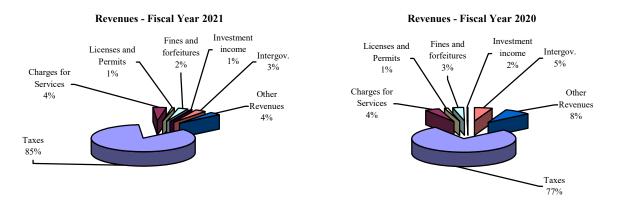
Fines and forfeitures revenue increased \$67,030 from 2020 primarily in the areas of court fines and fees due.

The decrease in investment income is primarily due to decreased interest rates on applicable investments.

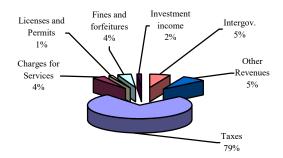
Intergovernmental revenue decreased due to the City receiving less in federal and state grant money.

Other revenues decreased \$1,422,729 from 2020. Other revenues include rental income, contributions and donations and miscellaneous revenues. During 2021, reimbursement revenue decreased \$1,698,260 from 2020 due to the City receiving CARES Act reimbursements in 2020 and not in 2021.

The graphs below reflect the percentage of revenues, by source, for 2021, 2020 and 2019:



#### **Revenues - Fiscal Year 2019**



#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

The table that follows assists in illustrating the expenditures of the general fund for 2021, 2020 and 2019.

		2021 Amount	 2020 Amount	_	2019 Amount	(	Increase/ Decrease) 2021 - 2020	(I	Increase/ Decrease) 020 - 2019
<u>Expenditures</u>									
General government	\$	8,422,765	\$ 8,591,000	\$	8,104,591	\$	(168,235)	\$	486,409
Security of persons and property		16,100,388	13,994,265		15,433,632		2,106,123		(1,439,367)
Public health and welfare		816,558	879,885		916,777		(63,327)		(36,892)
Leisure time activity		1,860,884	1,732,490		1,839,955		128,394		(107,465)
Capital outlay		1,226,755	 2,457,312		2,503,763		(1,230,557)	_	(46,451)
Total	\$	28,427,350	\$ 27,654,952	\$	28,798,718	\$	772,398	\$	(1,143,766)

General government expenditures decreased \$168,235 from 2020. The decrease resulted from a decrease in general contracted services supporting the City's government operations.

Security of persons and property expenditures, those related primarily to police and fire operations, increased \$2,106,123 from 2020. The increase in police and fire operations is due to the City using a portion of its Coronavirus Relief grant monies to reimburse wages and benefits for first responders in 2020.

Public health and welfare decreased \$63,327 from the prior year. The decrease resulted from a decrease in salaries and wages and fringe benefits in the zoning and cemetery departments.

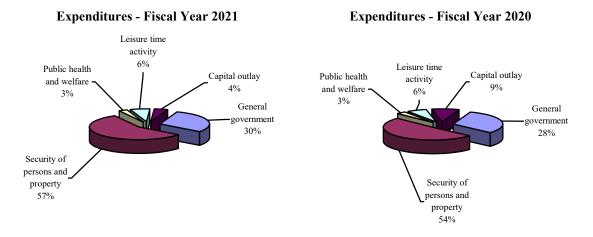
Leisure time activities relate primarily to the operations of parks, recreation and the Cube. Total leisure time activities expenditures increased \$128,394 from 2020. The increase in expenditures was due to increases in the park department as recreation venues were not shut down to COVID-19 restrictions during 2021.

Capital outlay expenditures decreased \$1,230,557 as the City performed less construction and various other projects in 2021 versus 2020. During 2021, the City incurred expenditures related to various police and fire equipment upgrades. The City closely monitors capital outlays to perform only essential improvements.

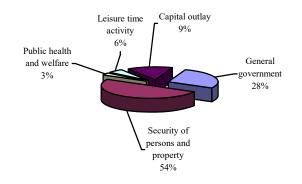
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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

The graphs below reflect the percentage of expenditures, by function, for 2021, 2020 and 2018:



**Expenditures - Fiscal Year 2019** 



#### Street Construction, Maintenance, and Repair Fund

The street construction, maintenance, and repair fund had revenues and other financing sources of \$8,644,720 in 2021. This represents a decrease of \$501,499 from 2020 revenues and other financing sources. The 2020 other financing sources included transfers in of \$4,021,000 that were decreased to \$3,528,173 in 2021. The decrease in revenues and other financing sources is primarily due to decreased transfers from the general fund due to the City undergoing fewer street projects in 2021. The expenditures and other financing uses of the street maintenance and repair fund, which totaled \$9,414,057 in 2021 increased \$649,362 from 2020. The net decrease in fund balance for the street maintenance and repair fund was \$838,449, or 25.20%. The street maintenance and repair fund capital outlays were approximately \$927,265 less in 2021 versus 2020 primarily due to decreased expenditures resulted from the street resurfacing projects.

#### American Rescue Plan Act Fund

The American Rescue Plan Act (ARPA) fund reported no revenues for expenditures on a GAAP basis during 2021. Revenues will be reported when expenditures are incurred. The ARPA fund reported \$2,159,181 in unearned grant revenue received during the 2021.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

#### General Fund Budgeting Highlights

The City's budgeting process is prescribed by the Ohio Revised Code (ORC). Essentially the budget is the City's appropriations which are restricted by the amounts of anticipated revenues certified by the Budget Commission in accordance with the ORC. Therefore, the City's plans or desires cannot be totally reflected in the original budget. If budgeted revenues are adjusted due to actual activity then the appropriations can be adjusted accordingly.

For the general fund, the original and final budgeted amount in the area of expenditures and other financing uses, increased \$3,101,646 from \$29,794,907 to \$32,896,553. The primary reason for the increase is an increase in budgeted transfers out which were \$267,520 in the original budget and \$1,300,473 in the final budget. Projects of the general fund are budgeted on a multi-year project basis and are not included in the original budget as part of the annual operating appropriation process. The final budget amounts for these projects represent supplemental appropriations which equal the actual capital outlays incurred during the year. This accounts for \$1,375,721, or 44.35%, of the \$3,101,646 increase from the original budget to the final budget. Actual expenditures and other financing uses of \$22,8974,862 were lower than final appropriated expenditures and other financing uses of \$32,896,553 by \$3,921,691.

Original budgeted revenues and other financing sources increased \$11,934,584 to amounts reported in the final budget primarily due to the budgeting of income tax revenues. Actual revenues and other financing sources of \$33,741,421 were \$3,435,815 less than final budgeted revenues and other financing sources of \$37,177,236.

#### **Proprietary Funds**

The City's proprietary funds provide the same type of information found in the government-wide financial statements for business-type activities, except in more detail. The only difference between the amounts reported as business-type activities and the amounts reported in the proprietary fund statements are interfund eliminations between proprietary funds and internal balances due to governmental activities for internal service activities. The only interfund activity reported in the government wide statements are those between business-type activities and governmental activities (reported as internal balances and transfers) whereas interfund amounts between various enterprise funds are reported in the proprietary fund statements.

#### Water Fund

The waterworks system has been municipally owned since it was first developed in 1888. Improvements have been made as needed and are financed from revenues of the system. The current facilities include two upland raw water storage reservoirs with a capacity of 6.4 billion gallons, a raw water pump station located at the reservoir, raw water lines that feed into the lime-soda softening water treatment plant, high service pumps, and a 320-mile distribution system with two elevated storage tanks. There is treated water storage capacity at the plant of 4.5 million gallons plus 2.75 million gallons in the two elevated towers. The plant is able to treat 16 million gallons per day, and in the future can be expanded to 24 million gallons per day if the customer demand for treated water increases to that level.

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#### MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

User charge rates are established to provide revenue for operation and maintenance of the treatment facility, the reservoir, and the distribution system. In addition, the charge rates must be set to support all capital improvements and debt service requirements. In accordance with Ohio law, the Service-Safety Director has the ability to revise the charge rates. Information regarding water customers for 2021 is presented below:

#### Ten Largest Single Water Customers

Customer Account	Volume *HCF	]	Revenue	% of Total Revenue
	<u> </u>			
Whirlpool	117,172	\$	458,002	6.45%
Cooper Corp	118,425		325,844	4.59%
Ball Metal	73,247		299,025	4.21%
Blanchard Valley Hospital	44,271		128,498	1.81%
Riverview Terrace	26,959		111,353	1.58%
University of Findlay	30,294		106,625	1.50%
Sanoh America, Inc.	26,891		72,757	1.03%
Sonoco Products Company	25,337		69,159	0.97%
Marathon Petroleum	23,344		68,339	0.96%
Hamlet Protein Inc.	21,818		59,513	0.84%
Total Top Ten	507,758		1,699,115	23.94%
All Other Customers	1,675,636		5,399,095	<u>76.06</u> %
Total	2,183,394	\$	7,098,210	<u>100.00</u> %

#### Total Customer Use By Class & Location

Customer Class	*HCF Water Use	Revenue		% of Total Revenue
Inside City/Residential	794,495	\$	2,532,512	35.67%
Inside City/Commercial	672,299		1,926,989	27.15%
Inside City/Industrial	248,723		641,594	9.04%
Outside City/Residential	189,508		891,569	12.56%
Outside City/Commercial	83,394		369,738	5.21%
Outside City/Industrial	194,975		735,808	<u>10.37</u> %
Total	2,183,394	\$	7,098,210	100.00%
Total Water Customers	20,698			

\*Hundred Cubic Feet

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

## Water Pollution Control Fund

The City's wastewater treatment facility has been updated and improved to maintain compliance with all EPA discharge permit standards. During the late 1980's, major renovations were made to the Broad Avenue treatment plant and a 6.0 million gallon per day (MGD) oxidation ditch type of treatment plant was constructed on River Road. In 2000, construction began on two additional oxidation ditches, two additional final clarifiers and UV disinfecting at the River Road Plant. This expansion of the facility was fully operational in July 2001. The design of the River Road Plant allows for the construction of additional modules as demand on the facilities increases. Currently the treatment plant provides for a 15 MGD average design flow and a 40 MGD peak design flow. In addition, the City is working toward a comprehensive stormwater management plan to comply with EPA guidelines. Information regarding wastewater customers for 2021 is presented below:

### Ten Largest Single Wastewater Customers

Customer Account	F	Revenue	Percent of Total		
University of Findlay	\$	146,476	1.72%		
Cooper Tire		136,215	1.60%		
Blanchard Valley Hospital		108,653	1.27%		
Whirlpool Corp		99,279	1.16%		
Marathon Petroleum		76,812	0.90%		
Ball Metal		74,067	0.87%		
Findlay Board of Education		61,726	0.72%		
Sanoh America, Inc.		58,001	0.68%		
Riverview Terrace		53,859	0.63%		
Village of Arcadia		52,078	<u>0.61</u> %		
Total Top Ten		867,166	10.16%		
All Other Customers		7,667,538	<u>89.84</u> %		
Total	\$	8,534,704	100.00%		

## Total Customer Use By Class & Location

Customer Class	]	Revenue	% of Total Revenue
Inside City/Residential	\$	4,061,256	47.59%
Inside City/Commercial		2,319,545	27.18%
Inside City/Industrial		418,494	4.90%
Outside City/Residential		1,201,065	14.07%
Outside City/Commercial		310,835	3.64%
Outside City/Industrial		223,509	<u>2.62</u> %
Total	\$	8,534,704	100.00%
Total Wastewater Customers Insid	16,825		
Total Wastewater Customers Outs	3,196		

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

## **Capital Assets and Debt Administration**

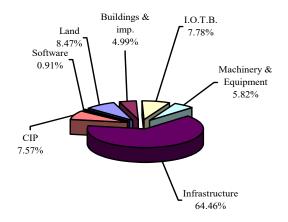
#### **Capital Assets**

At the end of fiscal year 2021, the City had \$251,088,173 (net of accumulated depreciation) invested in land, software, non-depreciable land improvements, buildings and improvements, improvements other than buildings (I.O.T.B.), machinery and equipment, utility plant in service, utility lines in service, infrastructure and construction in progress (CIP). Of this total, \$105,061,749 was reported in governmental activities and \$146,026,424 was reported in business-type activities. The following table shows fiscal year 2021 balances compared to 2020:

(Net of Depreciation)												
		Governmenta	mmental Activities Business-Type Activities					Total				
		2021		2020		2021		2020		2021		2020
Land	\$	8,902,712	\$	8,893,082	\$	4,735,296	\$	4,735,296	\$	13,638,008	\$	13,628,378
Software		960,476		942,401		100,272		100,272		1,060,748		1,042,673
Buildings and												
improvements		5,240,898		5,481,839		-		-		5,240,898		5,481,839
I.O.T.B.		8,168,912		8,282,084		15,870,607		17,381,201		24,039,519		25,663,285
Utility plant in service		-		-		33,908,780		35,391,020		33,908,780		35,391,020
Utility lines in service		-		-		89,119,557		87,795,293		89,119,557		87,795,293
Machinery and equipment		6,118,198		6,196,140		1,360,301		1,825,494		7,478,499		8,021,634
Infrastructure		67,712,337		64,866,831		-		-		67,712,337		64,866,831
Construction in progress		7,958,216		8,578,862		931,611		418,542		8,889,827		8,997,404
Totals	\$	105,061,749	\$	103,241,239	\$	146,026,424	\$	147,647,118	\$	251,088,173	\$	250,888,357

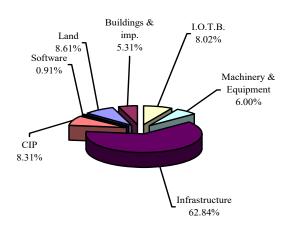
Capital Assets at December (Net of Depreciation)

The following graphs show the breakdown of governmental capital assets by category for 2021 and 2020.



Capital Assets - Governmental Activities 2021

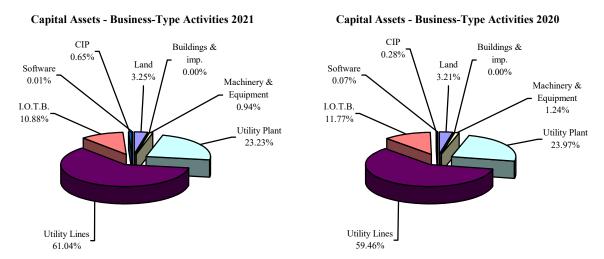
#### Capital Assets - Governmental Activities 2020



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

The City's largest governmental capital asset category is infrastructure which includes streets, storm sewers, and traffic signals. These items are immovable and of value only to the City; however, the annual cost of purchasing these items is quite significant. The net book value of the City's infrastructure (cost less accumulated depreciation) represents approximately 64.46% of the City's total governmental capital assets.

The following graphs show the breakdown of business-type capital assets by category for 2021 and 2020.



The City's largest business-type capital asset category are utility lines that primarily includes water and sewer lines. These items play a vital role in the income producing ability of the business-type activities. The net book value of the City's utility lines (cost less accumulated depreciation) represents approximately 61.04% of the City's total business-type capital assets.

See Note 8 to the basic financial statements for further detail on capital assets.

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# MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

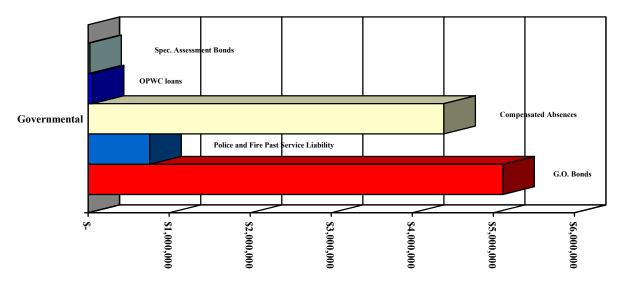
# **Debt** Administration

The City had the following long-term debt obligations outstanding at December 31, 2021 and 2020:

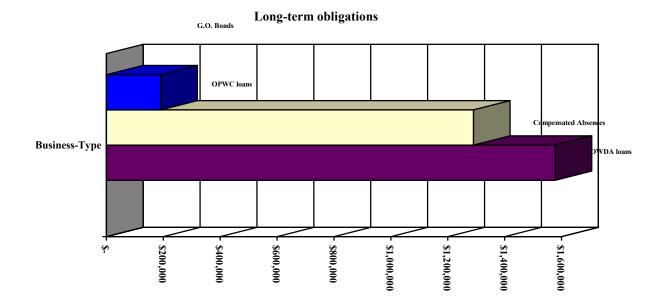
	Governmental Activities		
	2021	2020	
Compensated absences	\$ 4,389,791	\$ 4,103,661	
Police and Fire past service liability	761,227	802,427	
OPWC loans	51,673	66,357	
Special Assessment bonds	21,000	42,000	
General Obligation bonds	5,116,676	5,537,984	
Total long-term debt obligations	\$ 10,340,367	\$ 10,552,429	
	Business-Type	Activities	
	2021	2020	
OPWC loans	\$ 190,721	\$ 238,134	
OWDA loans	1,577,227	4,383,300	
Compensated absences	1,290,401	1,258,540	
Total long-term debt obligations	<u>\$ 3,058,349</u>	<u>\$                                    </u>	

A comparison of the long-term obligations by category is depicted in the chart below.

# Long-term obligations



## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021



It has long been the policy of the City to borrow money only for those projects that cannot be supported from the current available cash balances. When financing is necessary, careful consideration is given to total construction costs, length of payback period, and available interest rates before debt is actually issued. The City currently maintains an Aa2 credit rating with Moody's Investors Service and an AA rating from Standard and Poors.

See Note 11 to the basic financial statements for further detail on the City long-term debt obligations outstanding at year-end.

## Economic Factors and 2021 Budgets and Rates

Unemployment in Hancock County averaged 4.0% for 2021 versus 6.8% for 2020. This compared favorably with the State's rate of 5.1% for 2021 and just above the national rate of 5.3% for 2021.

Projected recovery for the overall economy was part of the consideration for the 2021 income tax revenue projections. The City strives to take a conservative approach when estimating revenues and budgets well within the projected available funds while maintaining reserves in excess of its policy amounts. The income tax allocation to the City Income Tax Capital Improvements Restricted Account was 20% for 2021; the general fund was 80%. For 2022, this allocation has again been set at 20% to the City Income Tax Capital Improvements Restricted Account and 80% to the general fund. It is of note that the City has maintained cash in excess of its minimum balance requirement for the general fund which is 16.7% of its budgeted expenses in addition to maintaining a \$1.5 million rainy day account which was increased to this amount by Council legislation in 2020.

All fund budgets comply with Ohio Revised Code 5705.36 which limits total appropriations for the calendar year to the amount of the Official Certificate of Estimated Resources, filed with the County.

## MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED DECEMBER 31, 2021

General fund actual expenditures in 2021, as reported on the Statement of Revenues, Expenditures and Changes in Fund Balance – Budget (GAAP-Basis) and Actual – General Fund were \$3.92 million below final appropriations contributing to an ending unappropriated balance of more than \$21.1 million in 2021. A 2021 general fund operating budget has been adopted with a \$5.2 million deficit; however, the large 2021 beginning unappropriated balance of \$21.1 million is more than adequate to cover the deficit and maintain a proper reserve. The City is also expecting a large amount of funding from the Federal Government of up to \$4.3 million of ARPA funding, over the next two years, due to the COVID-19 pandemic. Other factors, such as the sale of the locally headquartered manufacturer Cooper Tires to Goodyear, will likely have a negative impact on revenues over the long-term. Currently the City is projecting the 2021 year-end carryover unappropriated balance to be in excess of \$15.9 million, at the time of this report.

City Council and the Service-Safety Director increased water and sewer rates in 2011; no increase is scheduled for 2021. A financial model of these systems was created several years ago and was updated in 2020. It is expected to see continued strong cash balances in the sewer fund, due largely to continued reduction in debt. Each has been budgeted to end the calendar year with a cash balance in excess of three-month operations expenses.

The 5-Year Capital Plan has been updated and the first year has been adopted by Council. The revision of this plan is providing a foundation for determining the allocation between general fund operations and Capital Improvements funding needs. The City has been the beneficiary of several grants for capital projects. This has been in part due to a strong cash position, which has allowed for the required matching funds to be provided by the City. The plan projects the percentage of the money allocated to the City Income Tax Capital Improvements Restricted Account to remain at 20% with 80% being allocated to the general fund over the 5-year period.

## **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, and investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information contact Mr. Jim Staschiak II, Auditor, City of Findlay, 318 Dorney Plaza, 313 Municipal Building, Findlay, Ohio 45840 or email at jstaschiak@findlayohio.com.

#### STATEMENT OF NET POSITION DECEMBER 31, 2021

Cash in segregated accountsCash with fiduciary agentCash with escrow agentReceivables (net of allowances for uncollectibles)Internal balanceDue from other governmentsPrepaymentsMaterials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4Capital assets:Nondepreciable capital assets105Total capital assets, net1064Deferred outflows of resources:Unamortized deferred charges on debt refundingPension (see Note 12)0PEB (see Note 13)3Total deferred outflows of resourcesLiabilities:Accounts payableAccrued wages and benefits payableLong-term liabilities:Due within one year:Net pension liability (see Note 12)32Net OPEB liability (see Note 13)33Other amounts due in more than one year24Net oPEB liability (see Note 13)34Total liabilities25Deferred inflows of resources:Property taxes levied for the next fiscal year7Net pension (see Note 12)6OPEB (see Note 13)35Other amounts due in more than one yearNet pension liability (see Note 13)34Other amounts due in more than one year7Pension (see Note 12)6<	659,639       \$         651,357       214,530         178,981       380,507         158,774)       781,595         354,191       642,290         182,333       828,822         129,255       129,255	20,493,488 \$ 	61,153,127 651,357 214,530 178,981 13,140,908 - 1,781,595 463,766 1,529,803 285,760
Cash in segregated accountsCash with fiduciary agentCash with escrow agentReceivables (net of allowances for uncollectibles)Internal balanceDue from other governmentsPrepaymentsMaterials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4Capital assets:Nondepreciable capital assets105Total capital assets, net106Deferred outflows of resources:Unamortized deferred charges on debt refundingPension (see Note 12)OPEB (see Note 13)3Total deferred outflows of resourcesLiabilities:Accounts payableAccrued wages and benefits payableInsurance deposits payableDue within one year:Net pension liability (see Note 12)32Due within one year:Net pension liability (see Note 13)33Other amounts due in more than one year24Deferred inflows of resources:Property taxes levied for then ext fiscal year7Pension (see Note 12)343535363738393930303031313233343435353637<	651,357 214,530 178,981 380,507 158,774) 781,595 354,191 642,290 182,333 828,822	2,760,401 158,774 109,575 887,513 103,427	651,357 214,530 178,981 13,140,908 - 1,781,595 463,766 1,529,803
Cash with fiduciary agentCash with escrow agentReceivables (net of allowances for uncollectibles)Internal balanceDue from other governmentsPrepaymentsMaterials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4Capital assets:Nondepreciable capital assets7Total capital assets, net104Deferred outflows of resources:Unamortized deferred charges on debt refundingPension (see Note 12)5OPEB (see Note 13)3Total deferred outflows of resourcesLiabilities:Accounts payableAccrued wages and benefits payableInsurance deposits payableLong-term liabilities:Due within one year2Due in more than one year:Net pension liability (see Note 12)32Net OPEB liability (see Note 13)33Other amounts due in more than one year84Total liabilities:Due within one year2Due in more than one yearNet pension liability (see Note 12)34Other amounts due in more than one year752Deferred inflows of resources:Property taxes levied for the next fiscal year34Total abilities52Deferred inflows of resources134Accounts payabl	214,530 178,981 380,507 158,774) 781,595 354,191 642,290 182,333 828,822	158,774 109,575 887,513 103,427	214,530 178,981 13,140,908 - 1,781,595 463,766 1,529,803
Cash with escrow agentReceivables (net of allowances for uncollectibles)10Internal balance0Due from other governments1Prepayments1Materials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4Capital assets:17Depreciable capital assets17Total capital assets, net105Total capital assets, net105Total capital assets, net106Deferred outflows of resources:164Unamortized deferred charges on debt refunding5OPEB (see Note 12)5OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:3Accounts payable1Retainage payable2Accrued wages and benefits payable1Insurance deposits payable2Due within one year2Due in more than one year:2Net pension liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:2Property taxes levied for the next fiscal year3Total deferred inflows of resources4Corell isbility (see Note 13)3Other amounts due in more than one year52Deferred inflows of resources4CopEB (see Note 12)6 </td <td>178,981 380,507 158,774) 781,595 354,191 642,290 182,333 828,822</td> <td>158,774 109,575 887,513 103,427</td> <td>178,981 13,140,908 - 1,781,595 463,766 1,529,803</td>	178,981 380,507 158,774) 781,595 354,191 642,290 182,333 828,822	158,774 109,575 887,513 103,427	178,981 13,140,908 - 1,781,595 463,766 1,529,803
Receivables (net of allowances for uncollectibles)10Internal balance0Due from other governments1Prepayments1Materials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4Capital assets:10Nondepreciable capital assets, net87Total capital assets, net105Total capital assets, net105OPEB (see Note 12)5OPEB (see Note 12)5OPEB (see Note 12)5OPEB (see Note 13)3Total deferred charges on debt refundingPension (see Note 12)5OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:Accounts payable1Retainage payable1Accrued wages and benefits payableInsurance deposits payableDue to other governmentsDeposits held and due to othersUnearned revenueAccrued interest payableLong-term liabilities:Due within one year:Net pension liability (see Note 12)32Net OPEB liability (see Note 13)33Other amounts due in more than one yearProperty taxes levied for the next fiscal yearProperty taxes levied for the next fiscal yearPension (see Note 12)6OPEB (see Note 13)4Total labilities52Deferred infl	380,507 158,774) 781,595 354,191 642,290 182,333 828,822	158,774 109,575 887,513 103,427	13,140,908 - 1,781,595 463,766 1,529,803
Internal balanceInternal balanceDue from other governments1.PrepaymentsMaterials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4.Capital assets:Equity in pooled cash and investments4.Capital assets:Nondepreciable capital assets, net105Total capital assets, net105Total capital assets, net105Total assets164Deferred outflows of resources:5Unamortized deferred charges on debt refundingPension (see Note 12)5OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:1.Accounts payable1.Retainage payable1.Retainage payable2Accrued wages and benefits payable1.Insurance deposits payable2Due to other governments2Deposits held and due to others2Unearned revenue2Accrued interest payable3Other amounts due in more than one year3Net pension liability (see Note 13)3Other amounts due in more than one year3Total liabilities52Deferred inflows of resources:4Property taxes levied for the next fiscal year3Tif revenue levied for then ext fiscal year3Tif revenue levied for the next fiscal year3Tif revenue levied for then ext fisca	158,774) 781,595 354,191 642,290 182,333 828,822	158,774 109,575 887,513 103,427	1,781,595 463,766 1,529,803
Due from other governments1.PrepaymentsMaterials and supplies inventoryNaterials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4Capital assets:17Depreciable capital assets, net87Total capital assets, net105Total capital assets, net106Deferred outflows of resources:164Unamortized deferred charges on debt refunding9Pension (see Note 12)5OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:1Accounts payable1Accrued wages and benefits payable1Accrued wages and benefits payable1Due to other governments2Deposits held and due to others2Unearned revenue2Accrued interest payable3Other amounts due in more than one year:2Net OPEB liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year3Total liabilities52Deferred inflows of resources:3Property taxes levied for the next fiscal year3Tif revenue levied for next fiscal year3Tif revenue levied for next fiscal year3Total deferred inflows of resources14Net position:4Net investment in capital assets99	781,595 354,191 642,290 182,333 828,822	109,575 887,513 103,427	463,766 1,529,803
PrepaymentsMaterials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4. Capital assets:Nondepreciable capital assets, net7. Depreciable capital assets, net105Total capital assets, net106Deferred outflows of resources:Unamortized deferred charges on debt refundingPension (see Note 12)0PEB (see Note 13)7. Total deferred outflows of resources11abilities:Accounts payable11surance deposits payable11surance deposits payable11surance deposits payable11surance deposits payable11surance deposits payable12accrued interest payable12accrued interest payable12and udue to others12and udue to more than one year:12and to PEB liability (see Note 12)13and the off resources:13and the off resources:13bilities:13bilities:13bilities:13bility (see Note 12)13bility (see Note 12)13bility (see Note 12)13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities13bilities <td>354,191 642,290 182,333 828,822</td> <td>887,513 103,427</td> <td>463,766 1,529,803</td>	354,191 642,290 182,333 828,822	887,513 103,427	463,766 1,529,803
Materials and supplies inventoryNet pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4Capital assets:Nondepreciable capital assets17Depreciable capital assets, net105Total capital assets, net105Total assetsUnamortized deferred charges on debt refundingPension (see Note 12)OPEB (see Note 13)3Total deferred outflows of resourcesLiabilities:Accounts payableAccrued wages and benefits payableInsurance deposits payableDue to other governmentsDeposits held and due to othersUnearned revenue2Accrued interest payableLong-term liability (see Note 12)32Net oPEB liability (see Note 12)33Other amounts due in more than one year24Due in more than one year:Net oPEB liability (see Note 13)33Other amounts due in more than one year84Total liabilities52Deferred inflows of resources:Property taxes levied for the next fiscal year75Porel (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources114Pension (see Note 12)6OPEB (see Note 13)4Total liabilities52Defe	642,290 182,333 828,822	887,513 103,427	1,529,803
Net pension asset (see Note 12)Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investments4Capital assets:Nondepreciable capital assets17Depreciable capital assets, net105Total capital assets, net105Total assetsUnamortized deferred charges on debt refundingPension (see Note 12)5OPEB (see Note 13)3Total deferred outflows of resourcesLiabilities:Accounts payableAccounts payableAccrued wages and benefits payableInsurance deposits payableLong-term liabilities:Due to other governmentsDeposits held and due to othersUnearned revenue2Accrued interest payableLong-term liability (see Note 12)32Net OPEB liability (see Note 12)33Other amounts due in more than one yearNet pension liability (see Note 13)33Other amounts due in more than one yearProperty taxes levied for the next fiscal yearProperty taxes levied for next fiscal yearPension (see Note 12)6OPEB (see Note 13)4Total labilities52Deferred inflows of resourcesPension (see Note 12)6OPEB (see Note 13)4Total labilities52Deferred inflows of resources14Net positi	182,333 828,822	103,427	
Net OPEB asset (see Note 13)Restricted assets:Equity in pooled cash and investmentsCapital assets:Nondepreciable capital assets17Depreciable capital assets, net105Total capital assets, net105Total capital assets, net106Deferred outflows of resources:Unamortized deferred charges on debt refundingPension (see Note 12)OPEB (see Note 13)Total deferred outflows of resourcesLiabilities:Accounts payableNet new ages and benefits payableInsurance deposits payableDue to other governmentsDeposits held and due to othersUnearned revenue2Accrued interest payableLong-term liabilities:Due within one year2Due in more than one year:Net pension liability (see Note 12)32Net OPEB liability (see Note 13)33Other amounts due in more than one year24Deferred inflows of resources:Property taxes levied for the next fiscal yearTiF revenue levied for next fiscal yearPension (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resourcesPension (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources13344Total deferred inflows of resources14Net investment in capital assets<	828,822		285,760
Restricted assets:4Capital assets:17Depreciable capital assets17Depreciable capital assets, net87Total capital assets, net105Total capital assets, net105Total capital assets164Deferred outflows of resources:10Unamortized deferred charges on debt refunding9Pension (see Note 12)5OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:1Accounts payable1Retainage payable1Accrued wages and benefits payable1Insurance deposits payable2Due to other governments2Deposits held and due to others2Unearned revenue2Accrued interest payable3Unearned revenue2Due within one year2Due in more than one year:3Net pension liability (see Note 12)32Net OPEB liabilities:33Other amounts due in more than one year34Total liabilities52Deferred inflows of resources:34Property taxes levied for the next fiscal year35Porperty taxes levied for next fiscal year35Pension (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position:4Net investment in capital assets99		470,146	
Capital assets:17.Depreciable capital assets, net87.Total capital assets, net105.Total capital assets, net105.Total assets164.Deferred outflows of resources:104.Unamortized deferred charges on debt refunding9.Pension (see Note 12)5.OPEB (see Note 13)3.Total deferred outflows of resources8.Liabilities:1.Accounts payable1.Retainage payable1.Accrued wages and benefits payable1.Insurance deposits payable1.Due arned revenue2.Accrued interest payable2.Long-term liabilities:2.Due within one year2.Due in more than one year:3.Other amounts due in more than one year3.Other amounts due in more than one year3.Other amounts due in more than one year3.Total liabilities52.Deferred inflows of resources:52.Property taxes levied for the next fiscal year3.TiF revenue levied for next fiscal year3.Total deferred inflows of resources14.Net position:4.Net investment in capital assets99.	129,255		1,298,968
Nondepreciable capital assets17.Depreciable capital assets, net87.Total capital assets, net105.Total assets164.Deferred outflows of resources:104.Unamortized deferred charges on debt refunding9.Pension (see Note 12)5.OPEB (see Note 13)3.Total deferred outflows of resources8.Liabilities:4.Accounts payable1.Retainage payable1.Accrued wages and benefits payable1.Due to other governments0.Deposits held and due to others2.Unearned revenue2.Accrued interest payable2.Long-term liabilities:2.Due within one year:2.Net pension liability (see Note 12)32.Net OPEB liability (see Note 13)3.Other amounts due in more than one year8.Total liabilities52.Deferred inflows of resources:5.Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year3.TIF revenue levied for next fiscal year3.Pension (see Note 13)4.Total labilien:4.OPEB (see Note 13)4.Total deferred inflows of resources14.Net position:9.Net investment in capital assets99.		7,116,490	11,245,745
Depreciable capital assets, net87.Total capital assets, net105Total capital assets164Deferred outflows of resources:164Unamortized deferred charges on debt refunding9Pension (see Note 12)5.OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:3Accounts payable1.Retainage payable1.Accrued wages and benefits payable1.Due to other governmentsDeposits held and due to othersUnearned revenue2.Accrued interest payable2.Long-term liabilities:2.Due within one year:3.Net pension liability (see Note 12)32.Net OPEB liability (see Note 13)3.Other amounts due in more than one year8Total liabilities52.Deferred inflows of resources:7Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year3.TIF revenue levied for next fiscal year4.Pension (see Note 13)4.Total liabiliton:4.Net position:4.Net investment in capital assets99.	821,404	5,767,179	23,588,583
Total capital assets, net105Total assets164Deferred outflows of resources:164Unamortized deferred charges on debt refunding9Pension (see Note 12)5OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:1Accounts payable1Retainage payable1Accrued wages and benefits payable1Insurance deposits payable1Due to other governments2Deposits held and due to others2Unearned revenue2Accrued interest payable2Long-term liabilities:2Due within one year2Due in more than one year:3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:2Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year3TIF revenue levied for next fiscal year4Total deferred inflows of resources44Net position:4Net investment in capital assets99		140,259,245	227,499,590
Total assets164Deferred outflows of resources: Unamortized deferred charges on debt refunding Pension (see Note 12)5.OPEB (see Note 13)3Total deferred outflows of resources8Liabilities: Accounts payable1.Retainage payable1.Accrued wages and benefits payable1.Insurance deposits payable1.Due to other governments2.Deposits held and due to others2.Unearned revenue2.Accrued interest payable2.Long-term liabilities: Due within one year: Net pension liability (see Note 12)32.Net OPEB liability (see Note 13)3.Other amounts due in more than one year8Total liabilities52.Deferred inflows of resources: Property taxes levied for the next fiscal year Pension (see Note 12)6.OPEB (see Note 13)4.Total deferred inflows of resources4.Pension (see Note 13)4.Total deferred inflows of resources14.Net position: Net investment in capital assets99.		146,026,424	251,088,173
Deferred outflows of resources:Unamortized deferred charges on debt refundingPension (see Note 12)5.OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:1.Accounts payable1.Retainage payable1.Accrued wages and benefits payable1.Due to other governmentsDeposits held and due to othersUnearned revenue2Accrued interest payable2.Long-term liabilities:2.Due within one year2.Due in more than one year:3.Other amounts due in more than one year8.Total liabilities52.Deferred inflows of resources:52.Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year3.Tiff revenue levied for next fiscal year3.Total deferred inflows of resources4.Pension (see Note 12)6.OPEB (see Note 13)4.Total deferred inflows of resources14.Net position:4.Net investment in capital assets99.		178,126,238	343,032,713
Unamortized deferred charges on debt refundingPension (see Note 12)5.OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:4Accounts payable1.Retainage payable1.Accrued wages and benefits payable1.Due to other governments0Deposits held and due to others2.Unearned revenue2.Accrued interest payable2.Long-term liabilities:2.Due within one year2.Due in more than one year:3.Other amounts due in more than one year8.Total liabilities52.Deferred inflows of resources:5.Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year3.TiF revenue levied for next fiscal year4.Total deferred inflows of resources4.Pension (see Note 12)6.OPEB (see Note 13)4.Total deferred inflows of resources14.Net position:4.Net investment in capital assets99.			
Pension (see Note 12)5.OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:4Accounts payable1.Retainage payable1.Accrued wages and benefits payable1.Due to other governments0Deposits held and due to others1.Unearned revenue2.Accrued interest payable2.Long-term liabilities:0Due within one year2.Due in more than one year:3.Other amounts due in more than one year8Total liabilities52.Deferred inflows of resources:5.Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year3.Total deferred inflows of resources4.Pension (see Note 12)6.OPEB (see Note 13)4.Total deferred inflows of resources14.Net position:4.Net investment in capital assets99.	225 014		225.014
OPEB (see Note 13)3Total deferred outflows of resources8Liabilities:1Accounts payable1Retainage payable1Accrued wages and benefits payable1Insurance deposits payable1Due to other governments2Deposits held and due to others2Unearned revenue2Accrued interest payable2Long-term liabilities:2Due within one year2Due in more than one year:3Net pension liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:3Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year3TIF revenue levied for next fiscal year4Total deferred inflows of resources14Net position:4Net investment in capital assets99	325,914	-	325,914
Total deferred outflows of resources8Liabilities: Accounts payable1Retainage payable1Accrued wages and benefits payable1Insurance deposits payable1Due to other governments2Deposits held and due to others2Unearned revenue2Accrued interest payable2Long-term liabilities: Due within one year2Due in more than one year: Net pension liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources: Property taxes levied for the next fiscal year Pension (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources44Net position: Net investment in capital assets99	014,502	626,234	5,640,736
Liabilities:Accounts payable1.Retainage payable1.Accrued wages and benefits payable1.Insurance deposits payable1.Due to other governmentsDeposits held and due to othersUnearned revenue2.Accrued interest payable2.Long-term liabilities:2.Due within one year2.Due in more than one year:3.Net pension liability (see Note 12)32.Net OPEB liability (see Note 13)3.Other amounts due in more than one year8.Total liabilities52.Deferred inflows of resources:7.Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year4.Pension (see Note 13)4.Total deferred inflows of resources14.Net position:4.Net investment in capital assets99.	043,597	265,813	3,309,410
Accounts payable1Retainage payable1Accrued wages and benefits payable1Insurance deposits payable1Due to other governments1Deposits held and due to others1Unearned revenue2Accrued interest payable2Long-term liabilities:2Due within one year2Due in more than one year:32Net pension liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:8Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year4Pension (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position:4Net investment in capital assets99	384,013	892,047	9,276,060
Retainage payableAccrued wages and benefits payableInsurance deposits payableDue to other governmentsDeposits held and due to othersUnearned revenueAccrued interest payableLong-term liabilities:Due within one yearDue in more than one year:Net pension liability (see Note 12)Net OPEB liability (see Note 13)Other amounts due in more than one yearTotal liabilitiesDeferred inflows of resources:Property taxes levied for the next fiscal yearPension (see Note 12)OPEB (see Note 13)4Total deferred inflows of resourcesPotal deferred inflows of resourcesPayablePension (see Note 13)4Total deferred inflows of resources14Net position:Net investment in capital assets99			
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Insurance deposits payableDue to other governmentsDeposits held and due to othersUnearned revenue2Accrued interest payableLong-term liabilities:Due within one year2Due in more than one year:Net pension liability (see Note 12)Net OPEB liability (see Note 13)Other amounts due in more than one yearTotal liabilitiesDeferred inflows of resources:Property taxes levied for the next fiscal yearPension (see Note 12)OPEB (see Note 13)4Total deferred inflows of resourcesPotal deferred inflows of resourcesMet position:Net investment in capital assets99	178,981	-	178,981
Due to other governmentsDeposits held and due to othersUnearned revenueAccrued interest payableLong-term liabilities:Due within one yearDue in more than one year:Net pension liability (see Note 12)Net OPEB liability (see Note 13)Other amounts due in more than one yearTotal liabilitiesDeferred inflows of resources:Property taxes levied for the next fiscal yearPension (see Note 12)OPEB (see Note 13)4Total deferred inflows of resourcesPotal deferred inflows of resourcesPaysition:Net investment in capital assets99	912,007	225,817	1,137,824
Deposits held and due to othersUnearned revenue2Accrued interest payable2Long-term liabilities:2Due within one year2Due in more than one year:32Net pension liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:7Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year3Pension (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position:14Net investment in capital assets99	402,486	102,437	504,923
Unearned revenue2Accrued interest payable2Long-term liabilities:2Due within one year2Due in more than one year:32Net pension liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:7Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year6OPEB (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position:14Net investment in capital assets99	119,367	-	119,367
Accrued interest payable         Long-term liabilities:         Due within one year         Due in more than one year:         Net pension liability (see Note 12)         32.         Net OPEB liability (see Note 13)         33.         Other amounts due in more than one year         Total liabilities         52.         Deferred inflows of resources:         Property taxes levied for the next fiscal year         Pension (see Note 12)         6         OPEB (see Note 13)         4         Total deferred inflows of resources         14         Net position:         Net investment in capital assets	127,584	888,700	1,016,284
Long-term liabilities:Due within one year2Due in more than one year:32Net pension liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:7Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year6OPEB (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position:99	159,181	-	2,159,181
Due within one year2Due in more than one year:32Net pension liability (see Note 12)32Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:7Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year6OPEB (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position:99	96,240	21,659	117,899
Due in more than one year:Net pension liability (see Note 12)32.Net OPEB liability (see Note 13)3.Other amounts due in more than one year8.Total liabilities52.Deferred inflows of resources:7.Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year6.OPEB (see Note 12)6.OPEB (see Note 13)4.Total deferred inflows of resources14.Net position:9.Net investment in capital assets99.			
Net pension liability (see Note 12)32.Net OPEB liability (see Note 13)3Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:52Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year6OPEB (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position: Net investment in capital assets99	511,651	855,952	3,367,603
Net OPEB liability (see Note 13)3.Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:7Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year6OPEB (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position: Net investment in capital assets99			
Net OPEB liability (see Note 13)3.Other amounts due in more than one year8Total liabilities52Deferred inflows of resources:7Property taxes levied for the next fiscal year3.TIF revenue levied for next fiscal year6OPEB (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position: Net investment in capital assets99	072,285	3,854,614	35,926,899
Total liabilities52Deferred inflows of resources:52Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year6OPEB (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position:99	928,562	-	3,928,562
Total liabilities52Deferred inflows of resources:52Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year6OPEB (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position:99	091,914	2,202,397	10,294,311
Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year9Pension (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position: Net investment in capital assets99	103,937	8,849,171	60,953,108
Property taxes levied for the next fiscal year3TIF revenue levied for next fiscal year9Pension (see Note 12)6OPEB (see Note 13)4Total deferred inflows of resources14Net position: Net investment in capital assets99			
TIF revenue levied for next fiscal year         Pension (see Note 12)       6         OPEB (see Note 13)       4         Total deferred inflows of resources       14         Net position:       Net investment in capital assets       99	085,435	_	3,085,435
Pension (see Note 12)66OPEB (see Note 13)4Total deferred inflows of resources14Net position: Net investment in capital assets99	136,587	_	136,587
OPEB (see Note 13)       4         Total deferred inflows of resources       14         Net position:       14         Net investment in capital assets       99	889,231	1,734,333	8,623,564
Total deferred inflows of resources       14         Net position:       14         Net investment in capital assets       99	618,255	1,460,352	6,078,607
Net investment in capital assets 99	729,508	3,194,685	17,924,193
Restricted for:	756,135	144,258,476	244,014,611
Debt service	24,433	-	24,433
Capital projects 2.	362,745	7,116,490	9,479,235
Security of persons and property programs	107,538	-	107,538
	747,806	-	1,747,806
	471,470	-	1,471,470
Economic development programs	971,953	-	971,953
Perpetual care:			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Expendable	1,268	_	1,268
1	589,532	-	1,589,532
		-	214,530
		-	13,809,096
Total net position \$ 106	214,530 790,367)	15,599,463	

#### STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021

					Progr	am Revenues		
			0	Charges for	Oper	ating Grants	Cap	oital Grants
	E	xpenses	Serv	vices and Sales	and C	Contributions	and C	Contributions
Governmental activities:								
General government	\$	6,681,113	\$	2,935,322	\$	136,826	\$	264,783
Security of persons and property		16,882,155		242,765		141,761		-
Public health and welfare		577,915		261,603		1,268		-
Transportation		7,052,505		71,839		4,425,362		1,214,496
Leisure time activity		1,625,479		569,323		-		-
Interest and fiscal charges		189,917		5		23,910		-
Total governmental activities		33,009,084		4,080,857		4,729,127		1,479,279
Business-type activities:								
Water		5,211,246		8,428,267		56,446		479,824
Water pollution control		6,245,923		9,474,482		112,745		458,150
Airport		1,928,329		943,516		250,140		-
Parking facilities		61,115		85,693		-		-
Swimming pool		138,176		-		-		-
Total business-type activities		13,584,789		18,931,958		419,331		937,974
Totals	\$	46,593,873	\$	23,012,815	\$	5,148,458	\$	2,417,253

#### General revenues:

Property taxes levied for: General purposes Police and fire pensions Income taxes levied for: General purposes Tax increment financing revenues Grants and entitlements not restricted to specific programs Investment earnings Miscellaneous

Total general revenues

Transfers

Change in net position

Net position at beginning of year

Net position at end of year

Governmenta	and Changes in Net Position						
Activities	1	Business-type Activities		Total			
Activities		Activities		Totai			
\$ (3,344,18	82) \$	-	\$	(3,344,182			
(16,497,62	· ·	-		(16,497,629			
(315,04		-		(315,044			
(1,340,80	08)	-		(1,340,808			
(1,056,15	56)	-		(1,056,156			
(166,00	)2)	-		(166,002			
(22,719,82	21)	-		(22,719,821			
	_	3,753,291		3,753,291			
	-	3,799,454		3,799,454			
	-	(734,673)		(734,673			
	-	24,578		24,578			
	-	(138,176)		(138,176			
	-	6,704,474		6,704,474			
(22,719,82	21)	6,704,474		(16,015,347			
2 977 9	14	_		2,877,844			
2,877,84				2,077,044			
2,877,82 529,00		-					
	52	-		529,062			
529,00	52 23	-		529,062 31,471,723			
529,00 31,471,72	52 23 59	-		529,062 31,471,723 40,569 1,219,220			
529,06 31,471,72 40,56	52 23 59 20	- - 17,696		529,062 31,471,723 40,569 1,219,220			
529,00 31,471,72 40,50 1,219,22	52 23 59 20 84	17,696		529,062 31,471,722 40,569 1,219,220 47,480			
529,00 31,471,72 40,50 1,219,22 29,78	52 23 59 20 84 53			529,062 31,471,722 40,569 1,219,220 47,480 1,160,260			
529,00 31,471,72 40,50 1,219,22 29,78 1,015,23	52 23 59 20 84 53 55 	145,007		529,062 31,471,722 40,569 1,219,220 47,480 1,160,260			
529,00 31,471,72 40,50 1,219,22 29,78 1,015,22 37,183,44	52 23 59 20 84 53 55 94	145,007 162,703		529,062 31,471,723 40,569 1,219,220 47,480 1,160,260 37,346,158			
529,06 31,471,72 40,56 1,219,22 29,78 1,015,22 37,183,42 664,99	52 23 59 20 84 53 	145,007 162,703 (664,994)		2,877,84 529,062 31,471,723 40,569 1,219,220 47,480 1,160,260 37,346,158 21,330,811 252,100,661			

Net (Expense) Revenue

## BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR 2020)

	 General	Street Aaintenance and Repair		American Rescue Plan Act	Nonmajor overnmental Funds
Assets:					
Equity in pooled cash and investments	\$ 30,246,890	\$ 1,779,492	\$	2,159,181	\$ 4,737,620
Cash in segregated accounts	46,440	-		-	604,917
Cash with fiduciary agent	-	-		-	214,530
Cash with escrow agent	-	178,981		-	-
Receivables (net of allowance for uncollectibles) Due from other governments	8,833,478 463,294	393,078 1,192,820		-	1,153,879 125,481
Prepayments	276,863	35,696		-	497
Materials and supplies inventory	270,005	636,916			-
Restricted assets:		050,710			
Equity in pooled cash and investments	4,129,255	_		-	-
Total assets	\$ 43,996,220	\$ 4,216,983	\$	2,159,181	\$ 6,836,924
	 - ) )	 , -,	-	, , -	 - / /-
Liabilities:					
Accounts payable	\$ 1,086,364	\$ 406,387	\$	-	\$ 10,688
Retainage payable	-	178,981		-	-
Accrued wages and benefits payable	830,540	79,583		-	1,884
Insurance deposits payable	370,373	28,438		-	3,675
Compensated absences payable	27,425	-		-	-
Due to other governments	119,367	-		-	-
Deposits held and due to others	61,428	-		-	66,156
Unearned revenue	 -	 -		2,159,181	 -
Total liabilities	 2,495,497	 693,389		2,159,181	 82,403
Deferred inflows of resources:					
Property taxes levied for the next fiscal year	2,504,505				580,930
TIF revenue levied for next fiscal year	2,304,303	-		-	136,587
Charges for services revenue not available	30,320	35,553		-	150,587
Special assessments revenue not available	50,520				24,433
Income tax revenue not available	3,695,734	-		-	24,455
Intergovernmental revenue not available	397,431	998,889			109,757
intergovernmental revenue not available	 577,451	 <u> </u>			 107,757
Total deferred inflows of resources	 6,627,990	 1,034,442		-	 851,707
Fund balances:					
Nonspendable	276,863	672,612		_	1,590,029
Restricted	1,477,410	1,816,540		_	4,312,785
Committed	9,948,185	-		-	
Assigned	5,625,893	_		-	-
Unassigned	17,544,382	-		-	-
Total fund balances		 2 490 152			 5 002 014
Total liabilities, deferred inflows	 34,872,733	 2,489,152		-	 5,902,814
of resources and fund balances	\$ 43,996,220	\$ 4,216,983	\$	2,159,181	\$ 6,836,924

	Total Governmental Funds 2021		Total overnmental ounds 2020
\$	38,923,183	\$	31,044,472
Ψ	651,357	Ŷ	356,643
	214,530		359,160
	178,981		228,650
	10,380,435		10,111,183
	1,781,595		1,737,157
	313,056		328,891
	636,916		705,617
	4,129,255		2,447,957
\$	57,209,308	\$	47,319,730
\$	1,503,439	\$	1,440,105
	178,981		228,650
	912,007		846,500
	402,486		287,244
	27,425		54,346
	119,367		60,267
	127,584		109,947
	2,159,181		-
	5,430,470		3,027,059
	3,085,435		3,069,136
	136,587		137,018
	65,873		138,342
	24,433		46,695
	3,695,734		3,221,503
	1,506,077		1,459,288
	8,514,139		8,071,982
	2,539,504		2,542,382
	7,606,735		7,860,123
	9,948,185		7,226,201
	5,625,893		954,769
	17,544,382		17,637,214
	43,264,699		36,220,689
\$	57,209,308	\$	47,319,730

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## RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES TO NET POSITION OF GOVERNMENTAL ACTIVITIES DECEMBER 31, 2021

Total governmental fund balances		\$ 43,264,699
Amounts reported for governmental activities on the		
statement of net position are different because:		
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		105,061,749
Other long-term assets are not available to pay for current-		
period expenditures and therefore are deferred in the funds.		
Income taxes receivable	\$ 3,695,734	
Accounts receivable	65,873	
Intergovernmental receivable	1,506,077	
Special assessments receivable	24,433	
Total		5,292,117
Unamortized premiums on bonds issued are not recorded in the funds.		(263,198)
Unamortized deferred charges on debt refundings are not recorded in the funds.		325,914
Internal service funds are used by management to charge the costs of		
self-insurance, workers' compensation and central stores operations to		
individual funds. The assets and liabilities of the internal service funds		
are included in governmental activities on the statement of net position.		
The net position of the internal service funds, including internal balances		
of (\$158,774), is:		1,624,023
The net pension asset/liability is not due and receivable/payable in the current period; therefore, the asset, liability and related deferred inflows/ outflows are not reported in the governmental funds:	5 014 500	
Deferred outflows of resources - pension	5,014,502	
Deferred inflows of resources - pension	(6,889,231)	
Net pension asset	182,333	
Net pension liability Total	(32,072,285)	(33,764,681)
10(a)		(33,704,081)
The net OPEB asset/liability is not due and receivable/payable in the current period; therefore, the asset, liability and related deferred inflows/		
outflows are not reported in the governmental funds:		
Deferred outflows of resources - OPEB	3,043,597	
Deferred inflows of resources - OPEB	(4,618,255)	
Net OPEB asset	828,822	
Net OPEB liability Total	(3,928,562)	(4,674,398)
10(a)		(4,074,398)
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds. The long-term liabilities are as follows:		
Accrued interest payable	(96,240)	
Special assessment bonds payable	(21,000)	
General obligation bonds payable	(5,116,676)	
OPWC loans payable	(51,673)	
Police and fire past service liability payable	(761,227)	
Compensated absences payable	(4,362,366)	
Total		 (10,409,182)
Net position of governmental activities		\$ 106,457,043

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR 2020)

	General	Street Maintenance and Repair	Nonmajor Governmental Funds
Revenues:			
Municipal income taxes	\$ 30,997,492	\$ -	\$ -
Property and other local taxes	2,877,844	648	529,062
Charges for services	1,574,810	69,556	442,278
Licenses and permits	376,018	-	-
Fines and forfeitures	1,247,684	-	315,688
Intergovernmental	1,334,417	3,574,416	496,598
Special assessments	-	-	22,267
Investment income	28,961	807	13,022
(Decrease) in fair value			
of investments	-	-	-
Rental income	122,194	4,445	-
Contributions and donations	349,336	-	-
Reimbursements	954,776	1,437,808	222
Tax increment financing	-	-	40,569
Other	60,477	28,867	-
Total revenues	39,924,009	5,116,547	1,859,706
Expenditures: Current:			
	9 400 765		212.456
General government	8,422,765	-	312,456
Security of persons and property	16,100,388	-	592,949
Public health and welfare	816,558	-	1,314
Transportation	-	3,798,576	140,076
Leisure time activity	1,860,884	-	-
Capital outlay	1,226,755	5,061,568	49,929
Debt service:			
Principal retirement	-	-	456,992
Interest and fiscal charges	-		188,986
Total expenditures	28,427,350	8,860,144	1,742,702
Excess (deficiency) of revenues			
over (under) expenditures	11,496,659	(3,743,597)	117,004
Other financing sources (uses):			
Transfers in	976,899	3,528,173	982,218
Transfers (out)	(4,893,499)	(553,913)	(781,398)
Total other financing sources (uses)	(3,916,600)	2,974,260	200,820
Net change in fund balances	7,580,059	(769,337)	317,824
Fund balances at beginning of year	27,308,559	3,327,601	5,584,529
Increase (decrease) in materials			
and supplies inventory	-	(68,701)	-
Increase (decrease) in prepaids	(15,885)	(411)	461
Fund balances at end of year	\$ 34,872,733	\$ 2,489,152	\$ 5,902,814

Total overnmental Funds 2021	Total overnmental Funds 2020
\$ 30,997,492	\$ 23,992,399
3,407,554	3,304,934
2,086,644	1,930,754
376,018	404,660
1,563,372	1,458,357
5,405,431	9,998,026
22,267	23,062
42,790	265,066
-	(115,710)
126,639	89,728
349,336	144,096
2,392,806	2,762,123
40,569	38,637
 89,344	 57,433
 46,900,262	 44,353,565
8 725 221	0 502 272
8,735,221	9,593,273
16,693,337	16,668,611
817,872	897,552 2,843,190
3,938,652	
1,860,884	1,735,897
6,338,252	8,469,333
456,992	460,704
 188,986	 199,654
 39,030,196	 40,868,214
 7,870,066	 3,485,351
5,487,290	5,601,260
 (6,228,810)	 (6,318,911)
 (741,520)	 (717,651)
7,128,546	2,767,700
36,220,689	33,377,635
(68,701)	103,767
 (15,835)	 (28,413)
\$ 43,264,699	\$ 36,220,689

#### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2021

Net change in fund balances - total governmental funds	\$ 7,128,546
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets are allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceeded depreciation expense in the current period:	
Capital outlays\$ 8,200,730Depreciation expense(6,083,401)Total	2,117,329
Contributed capital assets from business-type activities are not recorded in the governmental funds; however, these contributions are recorded as transfers or reveneus in the statement of activities.	3,527
The effect of various miscellaneous transactions involving capital assets (i.e., sales, trade-ins, donations and impairments) is to decrease net position.	(300,346)
Governmental funds report expenditures for prepaids and consumable inventories when purchased. However, in the statement of activities, they are reported as an expense when consumed.	(84,536)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.	
Income taxes474,231Charges for services(72,469)Special assessments(22,262)Intergovernmental46,789Total46,789	426,289
In the statement of activities, interest is accrued on outstanding bonds, whereas in the funds, an interest expenditure is reported when due. The following items contributed to less interest being reported in the statement of activities:	
Decrease in accrued interest payable4,522Amortization of bond premiums22,888Amortization of deferred charges on refundings(28,341)Total	(931)
Repayments of bonds, loans and the police and fire past service liability are expenditures in the funds, but the repayments reduce long-term liabilities on the statement of net position.	498,192
Some expenses reported in the statement of activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in the funds.	(313,051)
Internal service funds are used by management to charge the costs of self-insurance, workers' compensation, and central stores operations to individual funds and are not reported in the City-wide statement of activities. Governmental fund expenditures and the related internal service funds revenue are eliminated. The net revenue (expense) of the internal service funds, including internal balance activity of \$390, is allocated among the	
governmental activities.	(60,735)
Contractually required pension contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.	2,945,484
Except for amounts reported as deferred inflows/outflows, changes in the net pension asset/liability are reported as pension expense in the statement of activities.	(1,972,052)
Contractually required OPEB contributions are reported as expenditures in the funds; however, the statement of net position reports these amounts as deferred outflows.	59,077
Except for amounts reported as deferred inflows/outflows, changes in the net OPEB liability are reported as OPEB expense in the statement of activities.	 4,681,835
Change in net position of governmental activities	\$ 15,128,628

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted Amounts					Variance with Final Budget		
		Original	Final		Actual		Positive (Negative)	
Revenues:		8						
From local sources:								
Income taxes	\$	18,533,250	\$	27,295,663	\$	24,773,076	\$	(2,522,587)
Property and other local taxes		2,152,974		3,170,889		2,877,844		(293,045)
Charges for services		1,103,896		1,625,812		1,475,559		(150,253)
Licenses and permits		281,307		414,307		376,018		(38,289)
Fines and forfeitures		933,418		1,374,733		1,247,684		(127,049)
Intergovernmental		998,305		1,470,298		1,334,417		(135,881)
Investment income		21,666		31,910		28,961		(2,949)
Rental income		91,416		134,637		122,194		(12,443)
Contributions and donations		261,345		384,908		349,336		(35,572)
Reimbursements		710,828		1,046,904		950,152		(96,752)
Other		45,244		66,635		60,477		(6,158)
Total revenues		25,133,649		37,016,696		33,595,718		(3,420,978)
Expenditures:								
Current:								
General government		8,918,129		9,380,405		7,669,804		1,710,601
Security of persons and property		17,607,291		17,818,339		16,100,388		1,717,951
Public health and welfare		954,119		954,329		816,558		137,771
Leisure time activity		2,047,848		2,067,286		1,860,884		206,402
Capital outlay		-		1,375,721		1,226,755		148,966
Total expenditures		29,527,387		31,596,080		27,674,389		3,921,691
Excess (deficiency) of revenues								
over (under) expenditures		(4,393,738)		5,420,616		5,921,329		500,713
Other financing sources (uses):								
Transfers in		109,003		160,540		145,703		(14,837)
Transfers (out)		(267,520)		(1,300,473)		(1,300,473)		-
Total other financing sources (uses)		(158,517)		(1,139,933)		(1,154,770)		(14,837)
Net change in fund balance		(4,552,255)		4,280,683		4,766,559		485,876
Fund balance at beginning of year		21,150,721		21,150,721		21,150,721		-
(Decrease) in prepaids		(14,414)		(14,414)		(14,414)		-
Fund balance at end of year	\$	16,584,052	\$	25,416,990	\$	25,902,866	\$	485,876

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STREET MAINTENANCE AND REPAIR FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	Budgeted	Amounts		Variance with Final Budget Positive
	Original	Final	Actual	(Negative)
Revenues:				
Property and other local taxes	\$ 191	\$ 686	\$ 648	\$ (38)
Charges for services	20,551	73,681	69,556	(4,125)
Intergovernmental	1,056,111	3,786,395	3,574,416	(211,979)
Investment income	238	855	807	(48)
Rental income	1,313	4,709	4,445	(264)
Reimbursements	424,820	1,523,076	1,437,808	(85,268)
Other	8,529	30,579	28,867	(1,712)
Total revenues	1,511,753	5,419,981	5,116,547	(303,434)
Expenditures:				
Current:				
Transportation	2,953,267	4,028,645	3,798,576	230,069
Capital outlay	-	5,492,537	5,061,568	430,969
Total expenditures	2,953,267	9,521,182	8,860,144	661,038
Excess of expenditures over revenues	(1,441,514)	(4,101,201)	(3,743,597)	357,604
Other financing sources (uses):				
Transfers in	1,042,447	3,737,409	3,528,173	(209,236)
Transfers (out)	-	(553,913)	(553,913)	-
Total other financing sources (uses)	1,042,447	3,183,496	2,974,260	(209,236)
Net change in fund balance	(399,067)	(917,705)	(769,337)	148,368
Fund balance at beginning of year (Decrease) in materials and	3,327,601	3,327,601	3,327,601	-
supplies inventory	(68,701)	(68,701)	(68,701)	-
(Decrease) in prepaids	(411)	(411)	(411)	-
Fund balance at end of year	\$ 2,859,422	\$ 2,340,784	\$ 2,489,152	\$ 148,368
· · · · · · · · · · · · · · · · · · ·				

## STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL AMERICAN RESCUE PLAN ACT FUND FOR THE YEAR ENDED DECEMBER 31, 2021

	 Ori	Budgeted ginal	Amo	unts Final	Act	nal	Fi	riance with nal Budget Positive Negative)
Revenues:		8						<u> </u>
Intergovernmental	\$		\$	2,159,181	\$	-	\$	(2,159,181)
Expenditures:								
Current:								
General government		-		80,000		-		80,000
Net change in fund balances		-		2,079,181		-		(2,079,181)
Fund balances at beginning of year								-
Fund balance at end of year	\$	-	\$	2,079,181	\$	-	\$	(2,079,181)

#### STATEMENT OF NET POSITION PROPRIETARY FUNDS DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR 2020)

		Business-type Activit	ties - Enterprise Fund	ls
		Water Pollution		Nonmajor Enterprise
Assets:	Water	Control	Airport	Funds
Current assets:				
Equity in pooled cash and investments	\$ 11,415,869	\$ 8,144,699	\$ 835,627	\$ 97,293
Cash with escrow agent	-	-	-	-
Receivables (net of allowances for uncollectibles)	1,064,300	1,585,814	110,287	-
Prepayments Mataziala and augulias inventory	53,624 773,643	40,248	14,730 68,007	973
Materials and supplies inventory Total current assets	13,307,436	45,863 9,816,624	1,028,651	98,266
	15,507,450	9,010,024	1,028,031	98,200
Noncurrent assets:	52 955	40 (91	7 440	1 451
Net pension asset (see Note 12)	53,855	40,681	7,440	1,451
Net OPEB asset (see Note 13) Restricted assets:	244,806	184,924	33,821	6,595
Equity in pooled cash and investments	922,952	6,193,538		
Equity in pooled cash and investments	922,932	0,195,558	-	-
Capital assets:				
Nondepreciable capital assets	1,479,106	422,262	3,769,849	95,962
Depreciable capital assets, net	58,526,751	75,276,627	6,179,154	276,713
Total noncurrent assets	61,227,470	82,118,032	9,990,264	380,721
Total assets	74,534,906	91,934,656	11,018,915	478,987
Deferred outflows of resources:				
Pension (see Note 12)	303,039	240,646	70,026	12,523
OPEB (see Note 13)	124,710	100,403	34,468	6,232
Total deferred outflows of resources	427,749	341,049	104,494	18,755
Liabilities:				
Current liabilities:				
Accounts payable	471,447	110,362	106,720	9,066
Accrued wages and benefits payable	131,672	73,851	16,948	3,346
Insurance deposits payable	48,836	50,978	2,597	26
Retainage payable	-	-	-	-
Deposits held and due to others	444,350	444,350	-	-
Accrued interest payable	18,935	2,724	-	-
Compensated absences payable - current	184,349	154,169	27,638	1,922
Loans payable - current	278,865	209,009	-	-
Total current liabilities	1,578,454	1,045,443	153,903	14,360
Long-term liabilities:				
Compensated absences payable	343,531	442,979	135,813	-
Loans payable	1,174,212	105,862	-	-
Net pension liability (see Note 12)	2,007,110	1,516,146	277,289	54,069
Net OPEB liability (see Note 13)	-	-	-	-
Total long-term liabilities	3,524,853	2,064,987	413,102	54,069
Total liabilities	5,103,307	3,110,430	567,005	68,429
Deferred inflows of resources:				
Pension (see Note 12)	917,816	668,714	123,995	23,808
OPEB (see Note 13)	770,743	565,193	104,200	20,216
Total deferred inflows of resources	1,688,559	1,233,907	228,195	44,024
Total liabilities and deferred inflows of resources	6,791,866	4,344,337	795,200	112,453
Net position:				
Net investment in capital assets	58,552,780	75,384,018	9,949,003	372,675
Restricted for capital projects	922,952	6,193,538	-	-
Unrestricted	8,695,057	6,353,812	379,206	12,614
Total net position	\$ 68,170,789	\$ 87,931,368	\$ 10,328,209	\$ 385,289

Adjustment to reflect the consolidation of the internal service funds activities related to enterprise funds. Net position of business-type activities

 2021 Enterprise Funds Total	2020 Enterprise Funds Total	1	2021 overnmental Activities - Internal ervice Funds	2020 Governmental Activities - Internal Service Funds			
\$ 20,493,488	\$ 18,930,883	\$	1,736,456	\$	1,784,704		
-	58,715		-		-		
2,760,401	2,793,178		72		114		
109,575	128,535		41,135		60,544		
 887,513	782,755		5,374		4,983		
 24,250,977	22,694,066		1,783,037		1,850,345		
103,427	65,246						
470,146	05,240		-		-		
470,140							
7,116,490	6,657,075		-		-		
5,767,179	5,254,110		_		-		
140,259,245	142,393,008		-		-		
 153,716,487	154,369,439		-		-		
 177,967,464	177,063,505		1,783,037		1,850,345		
626,234	875,843		-		-		
265,813	605,643		-		-		
892,047	1,481,486		-		-		
697,595	293,063		240		6,423		
225,817	214,282		-		-		
102,437	71,221		-		-		
-	58,715		-		-		
888,700	862,000		-		-		
21,659	62,446		-		-		
368,078	382,968		-		-		
 487,874 2,792,160	2,853,486 4,798,181		240		6,423		
 2,792,100	4,790,101		240		0,425		
922,323	875,572		_		_		
1,280,074	1,767,948		-		-		
3,854,614	5,093,127		-		-		
-	3,618,113		-		-		
 6,057,011	11,354,760		-		-		
 8,849,171	16,152,941		240		6,423		
1,734,333	1,210,862		-		-		
 1,460,352	568,106		-		-		
 3,194,685	1,778,968		-		-		
12,043,856	17,931,909		240		6,423		
144,258,476	142,966,969		-		-		
7,116,490	6,657,075		-		-		
 15,440,689	10,989,038		1,782,797		1,843,922		
166,815,655	160,613,082	\$	1,782,797	\$	1,843,922		
158,774	159,164						
\$ 166,974,429	\$ 160,772,246						
 <u> </u>							

## STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR 2020)

	<b>Business-type Activities - Enterprise Funds</b>							
		Water	W٤	ater Pollution Control		Airport		Nonmajor Enterprise Funds
Operating revenues:								
Charges for services	\$	8,428,267	\$	9,474,482	\$	943,516	\$	85,693
Other operating revenues		124,337		20,228		-		442
Total operating revenues		8,552,604		9,494,710		943,516		86,135
Operating expenses:								
Personal services		1,366,552		1,059,019		243,514		37,454
Contract services		671,367		1,507,497		190,303		57,582
Materials and supplies		946,647		478,185		510,286		58,078
Utilities		339,770		490,828		19,709		6,262
Claims		-		-		-		-
Depreciation		1,837,340		2,686,075		964,517		39,915
Total operating expenses		5,161,676		6,221,604		1,928,329		199,291
Operating income (loss)		3,390,928		3,273,106		(984,813)		(113,156)
Nonoperating revenues (expenses):								
Intergovernmental		56,446		112,745		250,140		-
Interest income		8,091		9,605		-		-
Loss on disposal of capital assets		(9,578)		(3,527)		-		-
Interest and fiscal charges		(39,602)		(24,319)		-		-
Capital assets contributed to governmental activities		-		(1,332,987)		-		-
Total nonoperating revenues (expenses)		15,357		(1,238,483)		250,140		-
Income (loss) before contributions and								
transfers		3,406,285		2,034,623		(734,673)		(113,156)
Capital contributions		479,824		458,150		-		-
Transfer in		-		-		554,000		117,520
Transfer out		-		-		-		-
Change in net position		3,886,109		2,492,773		(180,673)		4,364
Net position at beginning of year		64,284,680		85,438,595		10,508,882		380,925
Net position at end of year	\$	68,170,789	\$	87,931,368	\$	10,328,209	\$	385,289

Adjustment to reflect the consolidation of internal service funds activities related to enterprise funds.

Change in net position of business-type activities.

2021 Enterprise Funds Total			2020 Enterprise 'unds Total	А	2021 vernmental ctivities - Internal vvice Funds	2020 Governmental Activities - Internal Service Funds		
\$	18,931,958	\$	19,088,384	\$	13,603	\$	13,093	
	145,007		410,855		-		30,707	
	19,076,965		19,499,239		13,603		43,800	
	2,706,539		6,543,973		-		-	
	2,426,749		3,814,522		128,701		126,368	
	1,993,196		2,911,523		16,850		16,818	
	856,569		838,335		-		-	
	-		-		-		52,073	
	5,527,847	. <u> </u>	5,698,457		-		-	
	13,510,900		19,806,810		145,551		195,259	
	5,566,065		(307,571)		(131,948)		(151,459)	
	410.001		070 500					
	419,331		873,538		-		-	
	17,696		157,126		823		8,036	
	(13,105)		(258,962)		-		-	
	(63,921)		(144,665)		-		-	
	(1,332,987) (972,986)		627,037		823		8,036	
							- )	
	4,593,079		319,466		(131,125)		(143,423)	
	937,974		338,429		-		-	
	671,520		717,651		70,000		-	
	-		(1,282,129)				-	
	6,202,573		93,417		(61,125)		(143,423)	
					1,843,922		1,987,345	
				\$	1,782,797	\$	1,843,922	
	(390)		(4,657)					
¢	( 202 182	¢	00.7(0					

\$ 6,202,183 \$ 88,760

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR 2020)

Water Pollutio     Water     Cash flows from operating activities:	n Airport	Nonmajor Enterprise
Cash flows from operating activities:		Funds
Cash received from customers         \$ 8,464,020         \$ 9,474,16		
Cash received from other operations 124,337 20,22		- 442
Cash payments for personal services (3,105,489) (2,365,52		
Cash payments for contract services (647,802) (1,488,36		
Cash payments for materials and supplies (748,811) (441,96		
Cash payments for utilities (339,770) (490,82	8) (19,709	9) (6,262)
Cash payments for claims	<u> </u>	<u> </u>
Net cash provided by (used in)		
operating activities 3,746,485 4,707,70	2 (158,583	(109,256)
Cash flows from noncapital financing activities:		
Grants and contributions 56,446 112,74	5 250,140	) -
Capital assets contributed		
to governmental activities - (1,332,98	7)	
Transfers in -	- 554,000	117,520
Transfers out	<u> </u>	<u> </u>
Net cash provided by (used in) noncapital		
financing activities 56,446(1,220,24	2) 804,140	117,520
Cash flows from capital and related financing activities:		
	(297.6)	)
Acquisition of capital assets (1,185,338) (1,568,03		-) -
Principal paid on loans (276,372) (2,577,11		
Interest paid on loans (43,037) (61,67	<u> </u>	<u> </u>
Net cash (used in) capital and related		<b>、</b>
financing activities (1,504,747) (4,206,82	2) (287,624	
Cash flows from investing activities:		
Interest received 8,222 10,06	4	<u> </u>
Net cash provided by investing activities 8,222 10,06	4	
Net increase (decrease) in cash		
and cash equivalents 2,306,406 (709,29	8) 357,933	8,264
Cash and cash equivalents at beginning of year10,032,41515,047,53	5 477,694	89,029
Cash and cash equivalents at end of year         \$ 12,338,821         \$ 14,338,23	7 \$ 835,627	\$ 97,293

2021 Enterprise unds Total	2020 Enterprise Yunds Total	А	2021 vernmental ctivities - Internal vvice Funds		2020 vernmental ctivities - Internal vice Funds
\$ 18,964,145 145,007 (5,990,622)	\$ 19,037,618 410,855 (5,747,458)	\$	13,603	\$	13,093 30,707
(2,382,191) (1,693,422)	(3,792,642) (4,104,997)		(109,292) (23,424)		(136,692) (9,485)
 (856,569)	 (838,335)		-		(82,780)
 8,186,348	 4,965,041		(119,113)		(185,157)
419,331	873,538		-		-
 (1,332,987) 671,520	 - 717,651 (1,282,129)		70,000		- -
 (242,136)	 309,060		70,000		
 (3,040,999) (2,853,486) (104,708)	 (2,965,872) (2,742,594) (183,811)		- - -		-
 (5,999,193)	 (5,892,277)		-	. <u></u>	-
 18,286	 198,625		865		9,744
 18,286	 198,625		865		9,744
1,963,305	(419,551)		(48,248)		(175,413)
\$ 25,646,673 27,609,978	\$ 26,066,224 25,646,673	\$	1,784,704 1,736,456	\$	1,960,117 1,784,704

(Continued)

## STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR 2020)

	<b>Business-type Activities - Enterprise Funds</b>							
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:		Water	Wa	ter Pollution Control		Airport		Nonmajor Enterprise Funds
Operating income (loss)	\$	3,390,928	\$	3,273,106	\$	(984,813)	\$	(113,156)
Adjustments:								
Depreciation		1,837,340		2,686,075		964,517		39,915
Changes in assets and liabilities:								
(Increase) decrease in accounts receivable		35,753		(322)		(3,244)		-
(Increase) decrease in materials and								
supplies inventory		(60,472)		(3,660)		(40,626)		-
(Increase) decrease in prepayments		10,545		6,550		1,888		(23)
Increase (decrease) in accounts payable		258,308		39,881		100,116		6,227
Increase (decrease) in accrued wages and benefits		18,318		(10,366)		3,319		264
Increase (decrease) in compensated absences payable		19,433		1,666		12,194		(1,432)
Increase (decrease) in insurance deposits payable		13,845		16,038		1,325		8
Increase in deposits held and due to others		13,350		13,350		-		-
(Decrease) in workers' compensation								
payable		-		-		-		-
(Increase) in net pension asset		(19,463)		(14,964)		(3,219)		(535)
(Increase) decrease in deferred outflows - pension		158,996		92,206		(11,771)		10,178
Increase in deferred inflows - pension		249,416		221,728		47,269		5,058
(Decrease) in net pension liability		(677,529)		(491,370)		(52,189)		(17,425)
(Increase) in net OPEB asset		(244,806)		(184,924)		(33,821)		(6,595)
(Increase) decrease in deferred outflows - OPEB		192,977		132,622		5,774		8,457
Increase in deferred inflows - OPEB		456,690		356,208		68,756		10,592
Increase (decrease) in net OPEB liability	<u>_</u>	(1,907,144)		(1,426,122)	<b>•</b>	(234,058)	<b>•</b>	(50,789)
Net cash provided by (used in) operating activities	\$	3,746,485	\$	4,707,702	\$	(158,583)	\$	(109,256)

## **Non-cash Transactions:**

During 2021 and 2020, the Water fund received \$479,824 and \$152,679, respectively, in capital contributions of donated water lines from private developers.

During 2021 and 2020, the Water Pollution Control fund received \$458,150 and \$185,750, respectively, in capital contributions of donated sewer lines from private developers.

At December 31, 2020, the Water fund purchased \$17,239 in capital assets on account.

At December 31, 2020, the Water Pollution Control fund purchased \$41,476 in capital assets on account.

During 2021, the Water Pollution Control fund transfered capital assets with a cost of \$257,256 and accumulated depreciation of \$253,729 (net book value of \$3,527) to governmental activities.

2021 Enterprise Funds Total		2020 Enterprise unds Total	Α	2021 vernmental ctivities - Internal vice Funds	2020 Governmental Activities - Internal Service Funds		
\$	5,566,065	\$ (307,571)	\$	(131,948)	\$	(151,459)	
	5,527,847	5,698,457		-		-	
	32,187	(50,766)		-		-	
	(104,758)	34,993		(391)		910	
	18,960	7,791		19,409		(1,824)	
	404,532	(1,228,467)		(6,183)		(2,077)	
	11,535	59,226		-		-	
	31,861	101,315		-		-	
	31,216	(19,455)		-		-	
	26,700	23,800		-		-	
	_	_		_		(30,707)	
	(38,181)	(31,743)		-		(30,707)	
	249,609	1,349,460		-		-	
	523,471	1,065,315		-		-	
	(1,238,513)	(2,131,700)		-		-	
	(470,146)	-		-		-	
	339,830	(289,534)		-		-	
	892,246	540,921		-		-	
	(3,618,113)	 142,999		-		-	
\$	8,186,348	\$ 4,965,041	\$	(119,113)	\$	(185,157)	

## STATEMENT OF FIDUCIARY NET POSITION FIDUCIARY FUNDS DECEMBER 31, 2021

	Private-Purpose Trust		Custodial	
Assets:				
Equity in pooled cash and cash equivalents	\$	166,663	\$	209,659
Cash in segregated accounts		-		301,231
Receivables (net of allowances				
for uncollectibles):				
Accrued interest		10		-
		1.4.4.70		510.000
Total assets		166,673		510,890
Liabilities:				
Due to other governments		-	_	209,659
Total liabilities		-		209,659
Net position:				
Restricted for individuals, organizations and other governments		166,673		301,231
		· · · ·		
Total net position	\$	166,673	\$	301,231

## STATEMENT OF CHANGES IN FIDUCIARY NET POSITION FIDUCIARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	Private-Purpose Trust		Custodial	
Additions:				
Fines and forfeitures for other governments	\$	-	\$	2,237,023
Investment income		104		-
Contributions and donations		10,200		-
Taxes and special assessements collected				
for other governments		-		2,930,224
Total additions		10,304		5,167,247
Deductions:				
Distributions to individuals		1,912		-
Fines and forfeitures distributions to other governments		-		2,302,233
Taxes and special assessements distributions				
to other governments		-		2,930,224
Total deductions		1,912		5,232,457
Net change in fiduciary net position		8,392		(65,210)
Net position beginning of year		158,281		366,441
Net position end of year	\$	166,673	\$	301,231

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## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

## **NOTE 1 - DESCRIPTION OF THE CITY**

The City of Findlay (the "City") was incorporated in 1838 under the laws of the State of Ohio. The City of Findlay is a statutory City operating under the Mayor/Council form of municipal government. Services provided include police, fire, recreation programs (including parks, an indoor ice arena, premiere ball fields, and an outdoor swimming pool), street repair and maintenance, water and wastewater treatment, engineering, airport, municipal court, and general administrative services. Except for water and sewage, the major utilities are provided by private entities.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements (BFS) of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to local governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial principles. The City's significant accounting policies are described below.

## A. Reporting Entity

The City's reporting entity has been defined in accordance with GASB Statement No. 14, "<u>The Financial Reporting</u> <u>Entity</u>" as amended by GASB Statement No. 39, "<u>Determining Whether Certain Organizations Are Component</u> <u>Units</u>" and GASB Statement No. 61, "<u>The Financial Reporting Entity</u>: <u>Omnibus an amendment of GASB</u> <u>Statements No. 14 and No. 34</u>". The reporting entity is composed of the primary government, component units, and other organizations that are included to ensure the financial statements of the City are not misleading.

The primary government of the City consists of all funds, departments, boards, and agencies that are not legally separate from the City. The City's Municipal Court is not legally separate from the City, nor does it possess separate corporate powers. The operational activity of the Court is included in the City's reporting entity because of the significance of its operational and financial relationships with the City. The amount of fines and forfeitures collected by the Court that are disbursed to various State and local governments is reflected in a custodial fund.

Component units are legally separate organizations for which the City is financially accountable. The City is financially accountable for an organization if the City appoints a voting majority of the organization's Governing Board and (1) the City is able to significantly influence the programs or services performed or provided by the organization; or (2) the City is legally entitled to or can otherwise access the organization's resources; or (3) the City is legally obligated or has otherwise assumed the responsibility to finance the deficits of, or provide financial support to, the organization; or (4) the City is obligated for the debt of the organization. Component units may also include organizations that are fiscally dependent on the City in that the City approves the budget, the issuance of debt or the levying of taxes. Certain organizations are also included as component units if the nature and significance of the relationship between the primary government and the organization is such that exclusion by the primary government would render the primary government's financial statements incomplete or misleading. Based upon the application of these criteria, the City has no component units. The basic financial statements of the reporting entity include only those of the City (the primary government).

The following organizations are described due to their relationship to the City.

# JOINTLY GOVERNED ORGANIZATIONS

## Hancock Metropolitan Housing Authority

The Hancock Metropolitan Housing Authority (the "Housing Authority") is a jointly governed organization between Hancock County and the City of Findlay. The Housing Authority was established under Section 3735.27 of the Ohio Revised Code to provide safe, decent and sanitary housing to the citizens. Two members of the Board of Trustees are appointed by the Hancock County Probate Court Judge, two members are appointed by the Mayor of the City of Findlay, and one member is appointed by the Hancock County Commissioners. Separate financial statements may be obtained from the Hancock Metropolitan Housing Authority, 1800 North Blanchard Street, Findlay, Ohio, 45840.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

## Blanchard Valley Port Authority

The Blanchard Valley Port Authority (the "Port Authority") is a jointly governed organization between the City of Findlay and Hancock County. The Authority was established pursuant to Ohio Revised Code Section 4582.21. The purpose of the Port Authority is to provide for the improvement and economic development in Hancock County and the City of Findlay.

The Port Authority is governed by a Board of Directors consisting of seven appointed members. Three are appointed by the Mayor of the City of Findlay, with the consent of City Council, three are appointed by the Hancock County Commissioners, and one is a joint appointment.

The Port Authority may be dissolved at any time upon the enactment of an ordinance by the City of Findlay Council and resolution by the Hancock County Board of Commissioners provided that upon dissolution, any real or personal property or combination thereof which has been received from or made available by the City of Findlay or Hancock County shall be returned to the subdivision from which it was received or made available. In the event of the dissolution, after paying all expenses, debts or funds or any remaining real or personal property belonging to the Port Authority shall be distributed to the City of Findlay and Hancock County equally. Financial information for the Blanchard Valley Port Authority can be obtained from the Blanchard Valley Port Authority, 3900 N Main Street, Findlay, Ohio 45840-3345.

## Hancock Regional Planning Commission

The Hancock Regional Planning Commission (the "Planning Commission") is a jointly governed organization between Hancock County and the City of Findlay. The Planning Commission provides professional planning services for the City and Hancock County. The Planning Commission is responsible for enforcement of the Hancock County subdivision regulations, lot splits, assistance to the villages and township zoning codes, zoning advisory and city planning reviews. The City and Hancock County appoint 10 and 12 members, respectively, to the Planning Commission Board. Separate financial statements may be obtained from the Hancock County Regional Planning Commission, 318 Dorney Plaza, Room 306, Findlay, Ohio, 45840.

## **B.** Basis of Presentation

The City's BFS consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a detailed level of financial information.

*Government-Wide Financial Statements* - The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activities of the internal service funds are eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities. On the statement of activities, interfund services provided and used are not eliminated in the process of consolidation.

The statement of net position presents the financial condition of the governmental and business-type activities of the City at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the City's governmental activities and for the business-type activities of the City. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program, grants and contributions that are restricted to meeting the operational or capital requirements of a particular program and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental functions are self-financing or draw from the general revenues of the City.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

*Fund Financial Statements* - During the year, the City segregates transactions related to certain City functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. The internal service funds are presented in a single column on the face of the proprietary fund financial statements. Fiduciary funds are reported by type.

## C. Fund Accounting

The City uses funds to maintain its financial records during the year. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. There are three categories of funds: governmental, proprietary and fiduciary.

*Governmental Funds* - Governmental funds are those through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities and deferred inflows are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities and deferred inflows is reported as fund balance.

The following are the City's major governmental funds:

<u>General fund</u> - The general fund is used to account for and report all financial resources not accounted for and reported in another fund. The general fund balance is available for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>Street maintenance and repair</u> - This fund is used to account for 92.5% of the City's share of gasoline taxes and motor vehicle license fees as required by state statute. Expenditures of this fund are for street maintenance and construction.

<u>American Rescue Plan Act</u> - This fund is used to account for federal grants received to help offset the financial effects of the COVID-19 pandemic.

Other governmental funds of the City are used to account for (a) financial resources that are restricted, committed, or assigned to expenditures for capital outlays including the acquisition or construction of capital facilities and other capital assets, (b) specific revenue sources that are restricted or committed to an expenditure for specified purposes other than debt service or capital projects and (c) financial resources that are restricted, committed, or assigned to expenditure for principal and interest.

**Proprietary Funds** - Proprietary fund reporting focuses on changes in net position, financial position and cash flows. Proprietary funds are classified as either enterprise or internal service.

<u>Enterprise funds</u> - The enterprise funds may be used to account for any activity for which a fee is charged to external users for goods or services. The following are the City's major enterprise funds:

<u>*Water*</u> - This fund accounts for the operations of the City's water utility. Revenues are from user charges, based on the rates set by the Service Director. Major water construction and renovation projects are accounted for and financed in this fund.

<u>Water pollution control (sewer)</u> - This fund accounts for the operation of the City's sewer utility. Revenues are from user charges, based on rates set by City Council. Major sewer construction and renovation projects are accounted for and financed in this fund.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

<u>Airport</u> - This fund accounts for the operation of the City's airport facility including hangar rentals, aircraft fuel sales, runway maintenance and other operations of the airport.

The other enterprise funds of the City are used to account for swimming pool and parking enforcement operations.

<u>Internal service funds</u> - The internal service funds account for the financing of services provided by one department or agency to other departments or agencies of the City on a cost-reimbursement basis. The City's internal service funds report on the operations of central stores, a liability self-insurance program, and a workers' compensation self-insurance program.

*Fiduciary Funds* - Fiduciary fund reporting focuses on net position and changes in net position. The fiduciary fund category is split into four classifications: pension trust funds, investment trust funds, private-purpose trust funds and custodial funds. Trust funds are distinguished from custodial funds by the existence of a trust agreement or equivalent arrangements that have certain characteristics. Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. The City's fiduciary funds are a private-purpose trust fund which accounts for monies in trusts to benefit specific cemetery lots as directed by the contributor and custodial funds used to account for the funds maintained by the Municipal Court that are due to other State and local governments and to account for income taxes, tax increment financing payments, and assessments collected on-behalf and due to other governments.

# D. Measurement Focus and Basis of Accounting

*Government-Wide Financial Statements* - The government-wide financial statements are prepared using the economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of the City are included on the statement of net position.

**Fund Financial Statements** - All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities and deferred inflows of resources generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the financial statements for governmental funds.

Like the government-wide statements, all proprietary funds are accounted for on a flow of economic resources measurement focus. All assets and deferred outflows of resources and all liabilities and deferred inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in total net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the City's proprietary funds are charges for sales and services. Operating expenses for the enterprise funds include personnel and other expenses related to the operations of the enterprise activities and operating expenses for the internal service funds include claims and administrative expenses for the self-insurance program and contracted services and materials and supplies expenses for the central stores operations. All revenues and expenses not meeting these definitions are reported as nonoperating revenues and expenses.

Fiduciary funds present a statement of changes in fiduciary net position which reports additions to and deductions from custodial funds. Fiduciary funds are accounted for on a flow of economic resources measurement focus.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and modified accrual basis of accounting arise in the recognition of revenue, the recording of deferred inflows of resources and deferred outflows of resources, and in the presentation of expenses versus expenditures.

**Revenues - Exchange and Nonexchange Transactions** - Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the City, available means expected to be received within thirty-one days following year end.

Nonexchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. On an accrual basis, revenue from income taxes is recognized in the period in which the income is earned (See Note 6.B.). Revenue from property taxes is recognized in the year for which the taxes are levied (See Note 6.A.). Revenue from grants, entitlements and donations is recognized in the year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specified purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis. On a modified accrual basis, revenue from nonexchange transactions must also be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year end: income tax, State-levied locally shared taxes (including gasoline tax, local government funds and permissive tax), fines and forfeitures, fees and special assessments.

**Deferred Outflows of Resources and Deferred Inflows of Resources** - In addition to assets, the government-wide statement of net position will report a separate section for deferred outflows of resources. Deferred outflows of resources represents a consumption of net assets that applies to a future period and will not be recognized as an outflow of resources (expense/expenditure) until then. For the City, see Notes 12 and 13 for deferred outflows of resources related to the City's net pension liability/asset and net OPEB liability/asset, respectively. In addition, deferred outflows of resources include a deferred charge on debt refunding. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

In addition to liabilities, both the government-wide statement of net position and the governmental fund financial statements report a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net assets that applies to a future period and will not be recognized as an inflow of resources (revenue) until that time. For the City, deferred inflows of resources include property taxes, payments in lieu of taxes and unavailable revenue. Property taxes and payments in lieu of taxes represent amounts for which there is an enforceable legal claim as of December 31, 2021, but which were levied to finance 2022 operations. These amounts have been recorded as a deferred inflow of resources on both the government-wide statement of net position and the governmental fund financial statements. Unavailable revenue is reported only on the governmental funds balance sheet and represents receivables which will not be collected within the available period. For the City, unavailable revenue includes, but is not limited to, income taxes, delinquent property taxes and intergovernmental grants. These amounts are deferred and recognized as an inflow of resources in the period the amounts become available.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

For the City, see Notes 12 and 13 for deferred inflows of resources related to the City's net pension liability/asset and net OPEB liability/asset, respectively. This deferred inflow of resources is only reported on the government-wide statement of net position.

Expenses/Expenditures - On the accrual basis of accounting, expenses are recognized at the time they are incurred.

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation and amortization, are not recognized in governmental funds.

## F. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources, and the appropriation ordinances. The tax budget and certificate of estimated resources are required to be prepared on the cash basis by the County Budget Commission and are prepared solely to satisfy these statutory requirements. The appropriation ordinances, under which the City controls its expenditures, and an internal revenue budget, under which the City measures available resources, are prepared on the accrual/modified accrual basis, as appropriate. The certificate of estimated resources and the appropriation ordinances are subject to amendment throughout the year with the legal restriction that appropriations cannot exceed estimated resources as certified. The legal level of budgetary control is at the "personal services" and "other" objects within each department within each fund. All changes in departmental appropriations or changes between the "personal services" and "other" objects within a department require action by the City Council. Capital outlays are budgeted on a multi-year project basis over the life of the project. Only supplemental appropriations for capital outlays incurred during the year are included in the budgetary comparison statements/schedules.

On a GAAP-basis, the severance payout reserve fund, the city income tax administration fund, and the unclaimed monies fund are included as a component of the general fund; however, these funds have separate legally adopted budgets. Budgetary information for the general fund includes only the legally adopted budget for the general fund. These perspective differences are reported below:

## Net Change in Fund Balance

	General	
Budget basis	\$	4,766,559
Funds budgeted elsewhere		2,813,500
GAAP Basis	\$	7,580,059

**Tax Budget** - A budget of estimated cash receipts is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year, for the period January 1 to December 31 of the following year. This document is prepared on the cash basis of accounting.

**Estimated Resources** - The County Budget Commission certifies its actions to the City by September 1. As part of this process, the City receives the official certificate of estimated resources that states the projected cash receipts of each Fund. On or about January 1, this certificate is amended to include any unencumbered cash balances from the preceding year. This document is prepared on the cash basis of accounting.

**Appropriations** - At the beginning of the fiscal year, an annual appropriation ordinance is passed for the period January 1 to December 31. Supplemental appropriations were made during the year as new information became available to provide for additional expenditures deemed necessary by the legislative authority.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

At the end of the year, all unexpended and unencumbered balances of operating appropriations lapse and revert to the funds from which the appropriation was initially made, where they become subject to future appropriation while encumbered balances are carried forward as part of the next year's appropriation. The unexpended balances of capital and special assessment appropriations continue until the project is completed at which time any remaining appropriation reverts to the fund from which the appropriation was initially made. Annual appropriation ordinances are adopted for all governmental, proprietary, and fiduciary funds. However, budget disclosure in the BFS is only required for the general fund and major special revenue funds.

# G. Cash and Investments

To improve cash management, cash received by the City is pooled and invested in authorized investments (See Note 4). Monies for all funds are maintained in this pool. Individual fund integrity is maintained through the City's records. Each fund's interest in the pool is presented as "equity in pooled cash and investments" on the financial statements. The City maintains depository accounts with financial institutions. Monies not maintained in depository accounts are invested.

During 2021, the City invested in STAR Ohio. STAR Ohio is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company, but has adopted Governmental Accounting Standards Board (GASB), Statement No. 79, "Certain External Investment Pools and Pool Participants." The City measures its investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value.

For 2021, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

Following Ohio statutes, the Council has, by resolution, specified the funds to receive an allocation of interest earnings. Interest revenue credited to the general fund during 2021 amounted to \$28,961, which includes \$10,914 assigned from other City funds as not all funds of the City receive interest earnings.

For purposes of the statement of cash flows, investments with an original maturity of three months or less are considered to be cash equivalents. In addition, all cash and investments of the cash management pool are considered to be cash equivalents because they are sufficiently liquid to permit withdrawal by the proprietary funds on demand. Investments with maturities greater than three months that are not part of the cash management pool are not considered to be cash equivalents.

An analysis of the City's investment account at year end is provided in Note 4.

## H. Inventories of Materials and Supplies

On government-wide and fund financial statements, inventories of supplies are reported at cost, inventories held for resale are reported at the lower of cost or market, and donated commodities are presented at their entitlement value. Inventories are recorded on a first-in, first-out basis and are expensed when received. Inventories are accounted for using the purchase method on the fund statements and using the consumption method on the government-wide statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

On the fund financial statements, reported materials and supplies inventory is equally offset by nonspendable fund balance in the governmental funds which indicates that it does not constitute available spendable resources even though it is a component of net current assets. Inventory consists of expendable supplies held for consumption.

## I. Prepaids

Amounts recorded for prepaid items represent the unamortized portion of insurance policies that expire in 2022 or later. Governmental funds use the purchase method of accounting whereby insurance is recognized as an expenditure when purchased. Proprietary funds recognize insurance expense as it is incurred.

# J. Capital Assets

General capital assets are those assets not specifically related to activities reported in the proprietary funds. These assets generally result from expenditures in the governmental funds. These assets are reported in the governmental activities column of the government-wide statement of net position, but are not reported in the fund financial statements. Capital assets utilized by the proprietary funds are reported both in the business-type activities column of the government-wide statement of net position and in the respective funds.

All capital assets are capitalized at cost (or estimated historical cost) and updated for additions and retirements during the year. Donated capital assets are recorded at their acquisition value. The City maintains a capitalization threshold of \$5,000. The City's infrastructure consists of storm sewers, streets, and traffic signals. Improvements are capitalized; the costs of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized for business-type activities.

The City's intangible assets include only purchased computer software. This asset class is reported separately from other capital assets classes reported in the capital asset schedule in Note 8. The City considers computer software (both purchased and internally generated) to be a non-depreciable capital asset. It is the City's policy that as long as annual maintenance and upgrades are purchased for the software, the software will be used indefinitely.

All reported capital assets are depreciated except for land, certain land improvements, computer software and construction in progress. Non-depreciable land improvements are improvements that are permanent and are not considered part of a structure and do not deteriorate over time. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the City's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

	Governmental Activities	Business-Type Activities
Description	Estimated Lives	Estimated Lives
Improvements other than buildings	20 - 50 years	20 - 50 years
Machinery and equipment	3 - 20 years	3 - 20 years
Utility plant in service	-	50 - 99 years
Utility lines in service	-	50 - 99 years
Infrastructure:		
Streets	10 years	-
Storm sewers	75 years	-
Traffic signals	25 years	-

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)**

#### K. Compensated Absences

Compensated absences of the City consist of vacation leave, sick leave, holivac (combination of holiday and vacation for individuals who are required to work holidays and non-standard hours), and compensatory time to the extent that payment to the employee for these absences is attributable to services already rendered and are not contingent on a specific event that is outside the control of the City and the employee.

In conformity with GASB Statement No. 16, "<u>Accounting for Compensated Absences</u>", a liability for vacation leave, holivac, and compensatory time is accrued if: a) the employee's rights to payment are attributable to services already rendered; and b) it is probable that the employer will compensate the employees for the benefits through paid time off or other means, such as cash payment at termination or retirement. A liability for sick leave is based on the sick leave accumulated at the balance sheet date by those employees who are currently eligible to receive termination payments, as well as those employees expected to become eligible in the future in accordance with GASB Statement No. 16. Sick leave benefits are accrued using the "vesting" method in accordance with GASB Statement No. 16.

The total liability for vacation leave, sick leave, holivac, and compensatory time has been calculated using the pay rates in effect at the balance sheet date, and reduced to the maximum payment allowed by labor contract and/or City Ordinance, plus applicable additional salary related payments.

Sick leave accumulates at the rate of 4.6 hours of sick leave for 80 hours of work completed. For non-contract employees, sick leave may be converted into cash only upon retirement or death with 10 or more years of service with the State or any of its political subdivisions at the rate of one fourth the value of the first 960 hours of accrued, unused sick leave credit. If applicable, accrued, unused sick leave will be paid in cash for one-half the value of all accrued sick leave credit in excess of 960 hours. Individuals with accumulated sick leave greater than 1,920 hours receive cash at the rate of one-half the total hours accumulated. Sick leave for individuals leaving the employment of the City prior to retirement or at retirement with less than 10 years of service remains with the City; however, this amount is not eligible to be paid out as part of an accumulated sick leave settlement. Contract employees are paid for their sick time based upon their current contracts.

The entire compensated absence liability is reported on the government-wide financial statements.

On governmental fund financial statements, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. These amounts are recorded in the account "compensated absences payable" in the fund from which the employees who have accumulated leave are paid. The noncurrent portion of the liability is not reported. For proprietary funds, the entire amount of compensated absences is reported as a fund liability.

## L. Accrued Liabilities and Long-Term Obligations

All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements; and, all payables, accrued liabilities and long-term obligations payable from proprietary funds are reported on the proprietary fund financial statements.

In general, governmental fund payables and accrued liabilities that, once incurred, are paid in a timely manner and in full from current financial resources, are reported as obligations of the funds. However, compensated absences, claims and judgments, and the net pension/OPEB liability that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment during the current year. Net pension/OPEB liability is recognized in the governmental funds to the extent that benefit payments are due and payable and the pension/OPEB plan's fiduciary net position is not sufficient for payment of those benefits.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### M. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in the same manner as general revenues. Transfers between governmental funds are eliminated for reporting on the statement of activities.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the BFS.

#### N. Fund Balance

Fund balance is divided into five classifications based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The classifications are as follows:

<u>Nonspendable</u> - The nonspendable fund balance classification includes amounts that cannot be spent because they are not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash. It also includes the long-term amount of loans receivable.

<u>Restricted</u> - Fund balance is reported as restricted when constraints are placed on the use of resources that are either externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> - The committed fund balance classification includes amounts that can be used only for the specific purposes imposed by a formal action (ordinance) of City Council (the highest level of decision making authority). Those committed amounts cannot be used for any other purpose unless City Council removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

<u>Assigned</u> - Amounts in the assigned fund balance classification are intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted nor committed. In governmental funds other than the general fund, assigned fund balance represents the remaining amount that is not restricted or committed. In the general fund, assigned amounts represent intended uses established by policies of City Council, which includes giving the City Auditor the authority to constrain monies for intended purposes. City Council has, by ordinance, authorized the City Auditor to assign fund balances for encumbrances outstanding at year-end.

<u>Unassigned</u> - Unassigned fund balance is the residual classification for the general fund and includes all spendable amounts not contained in the other classifications. In other governmental funds, the unassigned classification is only used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted, committed, or assigned.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

The City applies restricted resources first when expenditures are incurred for purposes for which restricted and unrestricted (committed, assigned, and unassigned) fund balance is available. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

# **O.** Minimum Fund Balance Policy

The City has established, via Council legislation, a minimum fund balance policy for unforeseen emergencies or revenue shortfalls and to eliminate the need for short-term borrowing for cash-flow needs. The City's minimum fund balance target was approximately 16.7% of the City's appropriated general fund expenditures. The minimum fund balance is to be maintained in the City's general fund unassigned fund balance.

#### P. Budget Stabilization Arrangement

Pursuant to Ohio Revised Code Section 5705.13, the City has established a reserve balance account, in the City's general fund (referred to as the Rainy Day Account), to be used in emergencies for operational expenditures. The reserve account will not exceed five percent of the previous year's general fund revenues, as dictated by Ohio law. The balance of the reserve balance account at December 31, 2021 is \$1,500,000. This amount is reported as a component of unassigned fund balance in the general fund and unrestricted net position in the governmental activities.

# Q. Estimates

The preparation of the BFS in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the BFS and accompanying notes. Actual results may differ from those estimates.

# **R.** Net Position

Net position represents the difference between assets plus deferred outflows of resources less liabilities plus deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on the use of resources either through enabling legislation or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

The City applies restricted resources first when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

#### S. Reimbursements

Reimbursements received from external sources outside of the City are reported as reimbursement revenue. Interfund activity is recorded as described in Note 2.M.

# T. Contributions of Capital

Contributions of capital in proprietary fund financial statements and for the governmental activities arise from outside contributions of capital assets or from grants or outside contributions of resources restricted to capital acquisition and construction. Capital contributions are reported as revenue in the proprietary fund financial statements and on the government-wide statement of activities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - (Continued)

#### U. Unamortized Bond Premiums and Discounts/Accounting Gain or Loss

Bond premiums and discounts are amortized over the term of the bonds using the straight-line method. Bond premiums are presented as an addition to the face amount of the bonds. Bond discounts are presented as a reduction to the face amount of the bonds.

For advance refunding resulting in the defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is deferred and amortized as a component of interest expense. This accounting gain or loss is amortized over the remaining life of the old debt or the life of the new debt, whichever is shorter, and is presented as a deferred outflow.

On the governmental fund financial statements, issuance costs, bond premiums, bond discounts, and deferred charges from refunding are recognized in the current period. The reconciliation between the bonds face value and the amount reported on the statement of net position is presented in Note 11.

#### V. Interfund Balances

On fund financial statements, receivables and payables resulting from services provided from one fund to another is classified as "due to/from other funds". Receivables and payables resulting from interfund loans are classified as "interfund loans payable/receivable".

The City had no due to/from other funds or interfund loans payables/receivables at December 31, 2021.

#### W. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City Administration and that are either unusual in nature or infrequent in occurrence. Neither type of transaction occurred during 2021.

#### X. Comparative Information

Comparative total data for the prior year have been presented in selected sections of the financial statements in order to provide an understanding of the changes in the government's financial position and operations. The financial statements include certain prior-year summarized comparative information in total, but not by net position class. Such information does not include sufficient detail to constitute a presentation in conformity with GAAP. Accordingly, such information should be read in conjunction with the City's financial statements for the year ended December 31, 2020, from which the summarized information was derived.

#### Y. Pensions/Other Postemployment Benefits (OPEB)

For purposes of measuring the net pension/OPEB asset, net pension/OPEB liability, net OPEB asset, deferred outflows of resources and deferred inflows of resources related pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB plan. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB plans report investments at fair value.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 3 - ACCOUNTABILITY AND COMPLIANCE**

## **Change in Accounting Principles**

# For 2021, the City has implemented GASB Statement No. 89, "<u>Accounting for Interest Cost Incurred before the</u> <u>End of a Construction Period.</u>"

GASB Statement No. 89 establishes accounting requirements for interest cost incurred before the end of a construction period. GASB Statement No. 89 requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources measurement focus. GASB Statement No. 89 also reiterates that financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles. The implementation of GASB Statement No. 89 did not have an effect on the financial statements of the City.

For 2021, the City has applied GASB Statement No. 95, "*Postponement of the Effective Dates of Certain* <u>Authoritative Guidance</u>" to GASB Statement Nos. 91, 92 and 93, which were originally due to be implemented in 2021 and to GASB Statement No. 87, which was originally due to be implemented in 2020. GASB Statement No. 95 provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. This objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for periods beginning after June 15, 2018, and later.

The following pronouncements are postponed by one year and the City has elected delaying implementation until the fiscal year ended December 31, 2022:

- Statement No. 91, Conduit Debt Obligations
- Statement No. 92, Omnibus 2020
- Statement No. 93, Replacement of Interbank Offered Rates

The following pronouncements are postponed by eighteen months and the City has elected delaying implementation until the fiscal year ended December 31, 2022:

- Statement No. 87, *Leases*
- Implementation Guide No. 2019-3, Leases

# NOTE 4 - DEPOSITS AND INVESTMENTS

State statutes classify monies held by the City into three categories:

Active deposits are public deposits necessary to meet current demands on the treasury. Such monies must be maintained either as cash in the City Treasury, in commercial accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts, or in money market deposit accounts.

Inactive deposits are public deposits that the City has identified as not required for use within the current five year period of designation of depositories. Inactive deposits must either be evidenced by certificates of deposit maturing not later than the end of the current period of designation of depositories, or by savings or deposit accounts including, but not limited to, passbook accounts.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Interim deposits are deposits in interim monies. Interim monies are those monies which are not needed for immediate use, but which will be needed before the end of the current period of designation of depositories. Interim deposits must be evidenced by time certificates of deposit maturing not more than one year from the date of deposit or by savings or deposit accounts including passbook accounts.

Interim monies may be deposited or invested in the following securities:

- 1. United States Treasury Notes, Bills, Bonds, or any other obligation or security issued by the United States Treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal government agency or instrumentality, including, but not limited to, the Federal National Mortgage Association, Federal Home Loan Bank, Federal Farm Credit Bank, Federal Home Loan Mortgage Corporation, and Government National Mortgage Association. All federal agency securities shall be direct issuances of federal government agencies or instrumentalities;
- 3. Written repurchase agreements in the securities listed above provided that the fair value of the securities subject to the repurchase agreement must exceed the principal value of the agreement by at least two percent and be marked to market daily, and that the term of the agreement must not exceed thirty days;
- 4. Bonds and other obligations of the State of Ohio; and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 5. Time certificates of deposit or savings or deposit accounts including, but not limited to, passbook accounts;
- 6. No-load money market mutual funds consisting exclusively of obligations described in items (1) or (2) above and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions;
- 7. The State Treasurer's investment pool, the State Treasury Asset Reserve of Ohio (STAR Ohio); and
- 8. Certain bankers' acceptances (for a period not to exceed one hundred eighty days) and commercial paper notes (for a period not to exceed two hundred seventy days) in an amount not to exceed 40 percent of the interim monies available for investment at any one time if training requirements have been met.

The City may also invest any monies not required to be used for a period of six months or more in the following:

- 1. Bonds of the State of Ohio; and with certain limitations including a requirement for maturity within ten years from the date of settlement, bonds and other obligations of political subdivisions of the State of Ohio, if training requirements have been met;
- 2. Bonds of any municipal corporation, village, county, township, or other political subdivision of this State, as to which there is no default of principal, interest or coupons; and,
- 3. Obligations of the City.

Protection of the deposits is provided by the Federal Deposit Insurance Corporation (FDIC), by eligible securities pledged by the financial institution as security for repayment, or by the financial institutions participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

Investments in stripped principal or interest obligations, reverse repurchase agreements and derivatives are prohibited. The issuance of taxable notes for the purpose of arbitrage, the use of leverage and short selling are also prohibited. In accordance with Ohio Revised Code, except as noted above, an investment must mature within five years from the date of purchase unless matched to a specific obligation or debt of the City and must be purchased with the expectation that it will be held to maturity. The City's investment policy limits security purchases to those that mature within two years of the settlement date. Investments may only be made through specified dealers and institutions. Payment for investments may be made only upon delivery of the securities representing the investments to the treasurer or qualified trustee or, if the securities are not represented by a certificate, upon receipt of confirmation of transfer from the custodian.

*Cash with Fiduciary Agent:* At year end, the City had \$214,530 on deposit with the Hancock County Treasurer. The data regarding insurance and collateralization can be obtained from the Hancock County Annual Comprehensive Financial Report for the year ended December 31, 2021. This amount is not included in the City's depository balance below.

*Cash with Escrow Agent:* At year end, the City had \$178,981 on deposit with financial institutions for retainage escrow accounts. These amounts are included in the City's depository balance below.

*Cash in Segregated Accounts:* At year end, the City had \$952,588 deposited with a financial institution for monies related to the Revolving Loan special revenue fund (a nonmajor governmental fund), the Municipal Court custodial fund, employee benefits, and for police special drug operations. These amounts are included in the City's depository balance below.

#### A. Deposits with Financial Institutions

At December 31, 2021, the carrying amount of all City deposits was \$47,255,407 and the bank balance was \$47,924,191. Of the bank balance, \$1,502,999 was covered by the FDIC and \$46,421,192 was covered by the Ohio Pooled Collateral System described below.

Custodial credit risk is the risk that, in the event of bank failure, the City will not be able to recover deposits or collateral securities that are in the possession of an outside party. The City has no deposit policy for custodial credit risk beyond the requirements of State statute. Ohio law requires that deposits either be insured or protected by (1) eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or (2) participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State. For 2021, the City's financial institutions participated in the OPCS at a collateral rate of 102 percent. Although all statutory requirements for the deposit of money had been followed, noncompliance with Federal requirements could potentially subject the City to a successful claim by the FDIC.

#### **B.** Investments

As of December 31, 2021, the City had the following investments and maturities:

		Investment Maturities
Measurement/ Investment type	Measurement Value	6 months or less
Amortized Cost: STAR Ohio	\$ 26,651,356	\$ 26,651,356

The weighted average length to maturity of investment is 1 day.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

*Fair Value Measurements*: The City categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

*Interest Rate Risk:* The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The City's investment policy further limits security purchases to those that mature within two years of the settlement date. Interest rate risk arises because potential purchasers of debt securities will not agree to pay face value for those securities if interest rates subsequently increase. The City's investment policy addresses interest rate risk by requiring the consideration of market conditions and cash flow requirements in determining the term of an investment.

*Credit Risk:* STAR Ohio carries a rating of AAAm by Standard & Poor's. Ohio law requires that STAR Ohio maintain the highest rating provided by at least one nationally recognized standard rating service. The weighted average of maturity of the portfolio held by STAR Ohio as of December 31, 2021, is 60 days or less. The City's investment policy does not specifically address credit risk beyond requiring the City to only invest in securities authorized by State statute.

*Custodial Credit Risk*: For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. In 2013, the City entered a third party custodial agreement as it pertains to investments to provide for the separation of the safekeeping and custody function from the investment function. By arranging to have securities held by a third party, the City can effectively minimize safekeeping or custodial risk in an investment transaction. With this agreement, investments are settled in a delivery-versus-payment (DVP) basis; at no point in time does the City not have either the cash or the investment.

The City has no investment policy dealing with investment custodial credit risk beyond the requirement in State statute that prohibits payment for investments prior to the delivery of the securities representing such investments to the City Auditor or qualified trustee.

*Concentration of Credit Risk:* The City's investment policy addresses concentration of credit risk by requiring investments to be diversified to reduce the risk of loss resulting from over concentration of assets in a specific issue or specific class of securities. The following table includes the percentage of each investment type held by the City at December 31, 2021:

Measurement/ Investment type	Ν	leasurement Amount	% of Total			
Amortized Cost: STAR Ohio	\$	26,651,356	100.00			

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 4 - DEPOSITS AND INVESTMENTS - (Continued)**

#### C. Reconciliation of Cash and Investments to the Statement of Net Position

The following is a reconciliation of cash and investments as reported in the note above to cash and investments as reported on the statement of net position as of December 31, 2021:

Cash and investments per note		
Carrying amount of deposits	\$	47,255,407
Investments		26,651,356
Cash with fiduciary agent		214,530
Total	\$	74,121,293
Cash and investments per statement of net position	<u>1</u>	
Governmental activities	\$	45,833,762
Business-type activities		27,609,978
Fiduciary funds		677,553
Total	\$	74,121,293

# **NOTE 5 - INTERFUND TRANSFERS**

Interfund transfers for 2021 consisted of the following as reported in the fund financial statements:

	Transfers From									
Transfers To	General			Street Maintenance and Repair		Nonmajor Governmental		Total		
General fund	\$	-	\$	553,913	\$	422,986	\$	976,899		
Street Maintenance and Repair		3,528,173		-		-		3,528,173		
Nonmajor governmental funds		623,806		-		358,412		982,218		
Internal service funds		70,000		-		-		70,000		
Airport fund		554,000		-		-		554,000		
Nonmajor enterprise funds		117,520		-		-		117,520		
Total	\$	4,893,499	\$	553,913	\$	781,398	\$	6,228,810		

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations. Transfers between governmental funds are eliminated for reporting on the statement of activities. Net transfers between governmental funds are reported as transfers on the statement of activities.

The \$553,913 transfer from the street maintenance and repair fund to the general fund is the return of unused monies previously provided for street projects from the city income tax fund (which is a component of the general fund). Once the projects are complete, any monies left over from the initial funding of the projects are returned to the fund which initially funded the projects.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

## **NOTE 5 - INTERFUND TRANSFERS - (Continued)**

The \$422,986 transfer from the nonmajor governmental funds to the general fund consisted of a transfer from the debt service fund to return monies previously provided by the city income tax fund (which is a component of the general fund). As the debt obligations are satisfied, any monies remaining from the initial funding of those obligations are returned to the fund which initially funded the debt service payments.

The \$358,412 transfer from the nonmajor governmental funds to the nonmajor governmental fund was to move the collection of county permissive license tax to the debt service fund to pay debt service charges on debt issued for which the permissive license tax was levied.

#### NOTE 6 - TAXES

#### A. Property Tax

Property taxes include amounts levied against all real and public utility property located in the City. Taxes collected from real property taxes (other than public utility) in one calendar year are levied in the preceding calendar year on the assessed value as of January 1 of that preceding year, the lien date.

Assessed values are established by the County Auditor at 35 percent of appraised fair value. All property is required to be revaluated every six years.

Real property taxes are payable annually or semi-annually. If paid annually, payment is due December 31; if paid semi-annually, the first payment is due December 31, with the remainder payable by June 20. Under certain circumstances, State statute permits later payment dates to be established which is the case in Hancock County. Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Public utility tangible personal property is assessed at varying percentages of true value; public utility real property is assessed at 35 percent of true value. 2021 public utility property taxes became a lien December 31, 2020, are levied after October 1, 2021, and are collected in 2022 with real property taxes. Public utility property taxes are payable on the same dates as real property taxes described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County, including the City of Findlay. The County Auditor periodically remits to the City its portion of the taxes collected. Property taxes receivable represents real property taxes, public utility taxes and outstanding delinquencies which are measurable as of December 31, 2021 and for which there is an enforceable legal claim. In the governmental funds, the current portion receivable has been offset by a deferred inflow of resources since the current taxes were not levied to finance 2021 operations and the collection of delinquent taxes has been offset by a deferred inflow of resources since the collection. On a full accrual basis, collectible delinquent property taxes have been recorded as a receivable and revenue while on a modified accrual basis the revenue is reported as a deferred inflow of resources. The tax rate applicable to the 2021 operations was 3.2 mills. The assessed values of real and public utility property upon which 2021 property tax receipts were based are as follows:

Real property	\$ 903,205,060
Real and personal public utility	65,011,170
Total assessed value	\$ 968,216,230

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 6 - TAXES - (Continued)**

#### B. City Income Tax

The City levies an income tax of 1.00% on the gross salaries, wages, and other service compensation earned by residents of the City and to the earnings of nonresidents working within the City. The City income tax rate was and has been 1.00% since it was imposed on January 1, 1967. Effective January 1, 2010, the income tax rate was increased to 1.25% for a period of three years and the temporary 0.25% tax increase ended at December 31, 2012. Beginning January 1, 2013, the City's income tax rate reverted back to 1.0%. This tax also applies to the net income of businesses operating within the City. The City also requires certain employers to remit withholding taxes on a monthly basis as opposed to a quarterly basis.

The receipts of the City income tax and the administrative costs associated with their collection are accounted for in the city income tax administration fund (a component of the general fund for financial reporting purposes). Income tax receipts, net of the related administrative costs, are disbursed, appropriated, and allocated in accordance with City Ordinance. For 2021, 80% was transferred to the general fund and 20% was restricted within the city income tax administration fund (a component of the general fund for financial reporting purposes) for capital improvements. For 2022, the percentages will remain the same as 2021 with 80% being transferred to the general fund and 20% being restricted within the city income tax administration fund (a component of the same as 2021 with 80% being transferred to the general fund and 20% being restricted within the city income tax administration fund (a component of the same as 2021 with 80% being transferred to the general fund and 20% being restricted within the city income tax administration fund (a component of the general fund and 20% being restricted within the city income tax administration fund (a component of the general fund and 20% being restricted within the city income tax administration fund (a component of the general fund for financial reporting purposes) for capital improvements. The allocation is determined by ordinance of Council and can be changed by Council at any time.

The city income tax administration fund is reported as a component of the general fund for GAAP reporting. As such, transfers between the city income tax administration fund and the general fund have been eliminated. The general fund reported income tax revenues of \$30,997,492 for 2021.

## C. Tax Abatements

As of December 31, 2021, the City provides property tax abatements through a Community Reinvestment Area (CRA) program.

<u>CRA</u> - Under the authority of Ohio Revised Code (ORC) Section 3735.67, the CRA program is an economic development tool administered by municipal and county governments that provides real property tax exemptions for property owners who renovate existing or construct new buildings. CRA's are areas of land in which property owners can receive tax incentives for investing in real property improvements. Under the CRA program, local governments petition to the Ohio Development Services Agency (ODSA) for confirmation of a geographical area in which investment in housing is desired. Once an area is confirmed by the ODSA, local governments may offer real property tax exemptions to taxpayers that invest in that area. Property owners in the CRA can receive temporary tax abatements for renovation of existing structures and new construction in these areas. Property owners apply to the local legislative authority for approval to renovate or construct in the CRA. Upon approval and certification of completion, the amount of the abatement is deducted from the individual or entity's property tax bill.

The City has entered into agreements to abate property taxes through this program. During 2021, the City's property tax revenues were reduced as a result of these agreements as follows:

		City
Tax Abatement Program	Tax	es Abated
CRA	\$	90,850

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 7 - RECEIVABLES**

# A. Proprietary Funds

The City's receivables from outside parties at December 31, 2021, by fund, are shown as follows:

	-		Ν	Aajor Funds				
			Water	Internal		Total		
				Pollution		Service	F	Proprietary
		Water	_	Control	 Airport	 Funds		Funds
Billed and unbilled								
charges for services	\$	1,063,569	\$	1,584,971	\$ 110,287	\$ -	\$	2,758,827
Accrued interest - unrestricted		731		843	 -	 72		1,646
Total receivables, net of allowances	\$	1,064,300	\$	1,585,814	\$ 110,287	\$ 72	\$	2,760,473
Total due from outside parties	\$	1,064,300	\$	1,585,814	\$ 110,287	\$ 72	\$	2,760,473

Residents are billed on a bi-monthly basis for water and wastewater service with approximately one-half of the City's customers being billed each month. Unbilled service receivables are accrued based upon the consumption for the applicable area of the City during the related period. Accrued interest represents the amount of interest that has accrued on investments as of December 31, 2021. All receivables for the proprietary funds are expected to be collected within the subsequent year.

# **B.** Governmental Funds

The City's receivables from outside parties at December 31, 2021, by fund, are shown as follows:

		Major 1	Fun	ds				
				Street	1	Nonmajor		Total
			Maintenance		Go	overnmental	G	overnmental
	-	General	_	and Repair		Funds		Funds
Income taxes	\$	6,079,869	\$	-	\$	-	\$	6,079,869
Property taxes		2,504,505				580,930		3,085,435
Hotel/motel taxes		131,937						131,937
Economic development loans		-				367,036		367,036
Special assessments		-				24,124		24,124
Tax increment financing payments		-				136,587		136,587
Miscellaneous		114,471		393,014		45,180		552,665
Accrued interest - unrestricted		2,696		64		22		2,782
Total receivables, net of allowances	\$	8,833,478	\$	393,078	\$	1,153,879	\$	10,380,435
Due from other governments:								
Property tax rollbacks	\$	124,315	\$	-	\$	28,766	\$	153,081
Local government funds		247,977		-		-		247,977
State tax		85,578		-		-		85,578
Fuel tax		-		1,028,793		83,416		1,112,209
Motor vehicle license fees		-		164,027		13,299		177,326
Bureau of Worker's Compensation		5,424		_		-		5,424
Total due from other governments	\$	463,294	\$	1,192,820	\$	125,481	\$	1,781,595
Total due from outside parties	\$	9,296,772	\$	1,585,898	\$	1,279,360	\$	12,162,030

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 7 - RECEIVABLES - (Continued)**

The stated receivable amounts are net of the applicable allowance for uncollectibles. Such allowance balances are not significant in relation to the respective receivable balances.

City income taxes accrued at December 31, 2021 represent income taxes due the City at year end. Delinquent income taxes represent interest, penalties, and additional taxes due as a result of audits of returns filed.

Property taxes accrued at December 31, 2021 represent the City's portion of 2022 taxes to be collected by the Hancock County Treasurer during 2021 based on the assessed value of property described in Note 6.A.

Hotel/Motel taxes accrued at December 31, 2021 represent 2021 transient lodging taxes due to the City at year end and collected in the first quarter of 2022 from hotels and motels located within the City's corporation limits.

Economic development loans receivable at December 31, 2021 reported in the Revolving Loan Fund (a nonmajor governmental fund) represent loans to qualified businesses for the purpose of economic development. These loans are being repaid over a number of years.

Special assessments represent amounts due from taxpayers for certain pavement, sidewalk, and storm sewer work performed by the City. Special assessments are collected over a number of years.

Tax increment financing payments accrued at December 31, 2021 represent 2021 service payments in lieu of taxes for improvement projects performed benefitting specific real estate parcels.

Accrued interest represents the amount of interest that has accrued on investments as of December 31, 2021.

Due from other governments in the general fund represents 2021 local government monies and property tax rollbacks (intergovernmental) anticipated to be received by the City from January 1, 2022 through June 30, 2022.

Due from other governments in the special revenue funds represents 2021 motor vehicle license fees, gasoline excise taxes, and property tax rollbacks anticipated to be received by the City from January 1, 2022 to June 30, 2022.

The only receivables for the governmental funds that are not expected to be collected within the subsequent year are the special assessments and economic development loans which are collected over the life of the assessment or the life of the loan, respectively.

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 8 - CAPITAL ASSETS

# A. Governmental activities

Governmental activities capital asset activity for the year ended December 31, 2021, was as follows:

	Balance					Balance
Governmental activities:	 12/31/20	Additions		Ι	Disposals	 12/31/21
Capital assets, not being depreciated:						
Land	\$ 8,893,082	\$	9,630	\$	-	\$ 8,902,712
Computer software	942,401		18,075		-	960,476
Construction in progress	 8,578,862		4,720,489		(5,341,135)	 7,958,216
Total capital assets, not being depreciated	 18,414,345		4,748,194		(5,341,135)	 17,821,404
Capital assets, being depreciated:						
Buildings and improvements	12,387,586		-		-	12,387,586
Improvements other than buildings	12,397,044		494,584		(29,888)	12,861,740
Equipment	21,034,383		1,740,862		(623,058)	22,152,187
Infrastructure	 133,820,111		6,815,481		(3,058,885)	 137,576,707
Total capital assets, being depreciated	 179,639,124		9,050,927		(3,711,831)	 184,978,220
Less: accumulated depreciation:						
Buildings and improvements	(6,905,747)		(240,941)		-	(7,146,688)
Improvements other than buildings	(4,114,960)		(593,808)		15,940	(4,692,828)
Equipment	(14,838,243)		(1,818,804)		623,058	(16,033,989)
Infrastructure	 (68,953,280)		(3,683,577)		2,772,487	 (69,864,370)
Total accumulated depreciation	 (94,812,230)		(6,337,130)		3,411,485	 (97,737,875)
Total capital assets, being depreciated, net	 84,826,894		2,713,797		(300,346)	 87,240,345
Governmental activities capital assets, net	\$ 103,241,239	\$	7,461,991	\$	(5,641,481)	\$ 105,061,749

Depreciation expense was charged to functions/programs of the City as follows:

# Governmental activities:

General government	\$ 694,456
Security of persons and property	534,451
Transportation	4,272,050
Leisure time activities	522,011
Public health and welfare	 60,433
Total depreciation expense	6,083,401
Accumulated depreciation on capital assets	
transferred from Enterprise funds	 253,729
Increase in accumulated depreciation	\$ 6,337,130

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 8 - CAPITAL ASSETS - (Continued)**

# B. Business-type activities

Business-type activities capital asset activity for the year ended December 31, 2021, was as follows:

		Balance					Balance
<b>Business-type activities:</b>	_	12/31/20	ŀ	Additions	Ι	Disposals	 12/31/21
Capital assets, not being depreciated:							
Land	\$	4,735,296	\$	-	\$	-	\$ 4,735,296
Computer software		100,272		-		-	100,272
Construction in progress		418,542		2,071,937		(1,558,868)	 931,611
Total capital assets, not being							
depreciated		5,254,110		2,071,937		(1,558,868)	 5,767,179
Capital assets, being depreciated:							
Buildings		1,632,539		-		-	1,632,539
Utility plant in service		77,586,483		-		-	77,586,483
Utility lines in service		119,833,399		2,754,100		-	122,587,499
Improvements other than buildings		38,263,725		167,029		-	38,430,754
Machinery and equipment		14,266,551		486,060		(387,315)	 14,365,296
Total capital assets, being							
depreciated		251,582,697		3,407,189		(387,315)	 254,602,571
Less: accumulated depreciation:							
Buildings		(1,632,539)		-		-	(1,632,539)
Utility plant in service		(42,195,463)		(1,482,240)		-	(43,677,703)
Utility lines in service		(32,038,106)		(1,429,836)		-	(33,467,942)
Improvements other than buildings		(20,882,524)		(1,677,623)		-	(22,560,147)
Machinery and equipment		(12,441,057)		(938,148)		374,210	 (13,004,995)
Total accumulated depreciation		(109,189,689)		(5,527,847)		374,210	 (114,343,326)
Total capital assets, being							
depreciated, net		142,393,008		(2,120,658)		(13,105)	 140,259,245
Business-type activities capital							
assets, net	\$	147,647,118	\$	(48,721)	\$	(1,571,973)	\$ 146,026,424

During 2021, the water pollution control fund transferred \$1,332,987 of construction in progress capital assets to the governmental activities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 8 - CAPITAL ASSETS - (Continued)**

Depreciation expense was charged to the enterprise funds of the City as follows:

Business-type activities:		
Water	\$	1,837,340
Water pollution control		2,686,075
Airport		964,517
Parking		9,077
Swimming pool	_	30,838
Total depreciation expense	\$	5,527,847

# **NOTE 9 - RISK MANAGEMENT**

# A. Municipal Liability Self-Insurance Fund

During 1987, the City established a Self-Insurance Fund which has been recorded as part of the Internal Service Funds. This Self-Insurance Fund serves the purpose of handling, processing, and paying general municipality liability insurance claims in lieu of purchasing general municipality liability insurance.

The City's plan covers a limit of \$1,000,000 per occurrence for bodily injury liability and \$1,000,000 aggregate for property damage liability. No settlements have exceeded this insurance coverage in any of the past three years. The City is fully insured through premium-based insurance policies for most other types of insurance including building and contents, fleet, workers' compensation, public officials' liability, etc. There has been no significant reduction in coverage from the prior year.

The City's policy for reporting a claims liability is based on the requirements GASB Statement No. 10, "<u>Accounting</u> and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "<u>Risk Financing Omnibus</u>", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. It is the opinion of the City's legal counsel that, as of December 31, 2021, there were no material outstanding claims pending for the Self-Insurance fund. Claims activity for 2021 and 2020 are as follows:

Year	nce at g of Year	Current Year Claims and Changes in Estimates		P	Claim ayments	Balance at End of Year	
2021 2020	\$ -	\$	20,636 13,412	\$	(20,636) (13,412)	\$	-

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

## **NOTE 9 - RISK MANAGEMENT - (Continued)**

#### B. Individual Retrospective Workers' Compensation Plan

For the period 2010 through 2013, the City participated in the Ohio Bureau of Workers' Compensation (Bureau) Retrospective Rating Plan (the Plan). The alternative rating program requires the City to pay only administrative charges to the Bureau, and in turn the City assumes the responsibility of paying all claims incurred during the policy period for up to ten years. After the tenth year, the Bureau will assume any existing claim for its duration. The City will be charged an actuarial amount for the claims transferred to the Bureau. The City's stop-loss coverage through the Plan is limited to \$300,000 per claim with a stop-loss annual coverage aggregate of 200% of the experience premium if the City would not have participated in the Plan. The City discontinued participation in the individual retrospective rating plan effective January 1, 2014 and joined a group retrospective rating plan for a ten year period ending 2023.

The City's activity related to the Plan is accounted for in an internal service fund which will pay for all claims, claim reserves and administrative costs of the program. The internal service fund generates revenues by charging each fund a percentage rate determined by the City as recommended by its third party administrator for workers' compensation for the payroll during the reporting period. The claims liability of \$0 reported in the basic financial statements at December 31, 2021, is based on an estimate provided by the third party administrator and the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claim. This liability has been reported as "workers' compensation payable" in the financial statements. Changes in the workers' compensation payable liability in 2021 and 2020 are as follows:

			Cur	rrent Year				
	Ba	alance at	Claims	and Changes	(	Claim	Balan	ce at
Year	Begin	ning of Year	in l	Estimates	Pa	yments	End of	Year
2021	¢		¢		¢		¢	
2021	φ	-	φ	-	φ	-	φ	-
2020		30,707		52,073		(82,780)		-

#### C. Group Retrospective Workers' Compensation Plan

The City participates in the Bureau's Group Retrospective Rating Plan. Under this plan, the City pays an individual annual premium to the Bureau and has the opportunity to receive retrospective premium adjustments based upon the combined performance of the group. Depending on that performance, the participating employers can receive either a premium refund or assessment. The Group Retrospective Rating Plan provides incentives to the group retro members to control and reduce losses.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

## **NOTE 9 - RISK MANAGEMENT - (Continued)**

#### D. Medical, Dental and Prescription Drug Benefits

The City is self-insured for medical, dental, vision and prescription drug benefits (the Program). The Program is administered through a third party administrator who manages and processes the claims. The City makes required payments to the third party administrator to reimburse them for the claim payments. The City's stop-loss coverage through the Program is limited to \$100,000 per claim with a stop-loss annual coverage aggregate that varies based upon the number of contracts in the Program. The City utilizes Findley Davies as its health benefits actuary. The City's policy for reporting a claims liability is based on the requirements of GASB Statement No. 10, "Accounting and Financial Reporting for Risk Financing and Related Insurance Issues", as amended by GASB Statement No. 30, "Risk Financing Omnibus", which requires that a liability for unpaid claims costs, including estimates of costs relating to incurred, but not reported claims, be accrued at the estimated ultimate cost of settling the claims. The City has reported a liability in both the fund and government-wide financial statements amounting to \$504,923 for estimated claims payments incurred and due at year-end. This liability has been reported as "insurance deposits payable" in the financial statements. Changes in the insurance deposits payable liability in 2021 and 2020 follows:

	В	alance at	-	urrent Year is and Changes	Claim	В	alance at	
Year	Begir	nning of Year	in Estimates		 Payments	End of Year		
2021	\$	358,465	\$	5,206,650	\$ (5,060,192)	\$	504,923	
2020		454,612		5,062,953	(5,159,100)		358,465	

# **NOTE 10 - RESTRICTED ASSETS**

Restricted assets at December 31, 2021 are comprised of the following:

	Cash and Investments		
Major governmental funds:			
General fund:			
Restricted for capital improvements	\$	4,129,255	
Total governmental activities	\$	4,129,255	
Major enterprise funds:			
Water fund:			
Restricted for capital improvements to utility lines	\$	922,952	
Water Pollution Control fund:			
Restricted for capital improvements to utility lines		6,193,538	
Total business-type activities	\$	7,116,490	

Restricted cash and investments in the governmental funds are equally offset by a fund balance commitment.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 11 - LONG-TERM OBLIGATIONS

# A. Governmental activities

In 2021, the following changes occurred in the City's governmental activities long-term obligations.

Governmental activities:	Interest <u>Rate</u>	Maturity Date	Balance 12/31/20	Additions	Disposals	Balance 12/31/21	Amounts Due in <u>One Year</u>
General obligation bonds							
Series 2011 energy bonds - Series B Series 2016 HRC rehab refunding Series 2016 CR 236 land acquisition refunding	5.40% 0.95 - 4.00% 0.95 - 4.00%	2026 2033 2033	\$ 447,984 1,980,000 575,000	\$ - -	\$ (71,308) (45,000) (15,000)	\$ 376,676 1,935,000 560,000	\$ 72,618 45,000 15,000
Series 2016 CR 236 widening refunding	0.95 - 4.00%	2033	2,535,000		(290,000)	2,245,000	295,000
Total general obligation bonds			5,537,984		(421,308)	5,116,676	427,618
Special assessment bonds							
Series 2012 Hunters Creek drainage	2.79%	2022	42,000		(21,000)	21,000	21,000
Total special assessment bonds			42,000		(21,000)	21,000	21,000
OPWC loans (Direct Borrowings)							
Crystal/Melrose intersection Howard Street improvements	0% 0%	2024 2026	25,200 41,157	-	(7,200) (7,484)	18,000 33,673	7,200 7,483
Total OPWC loans payable			66,357	-	(14,684)	51,673	14,683
Other long-term obligations							
Police and fire past service liability Compensated absences Net pension liability:	4.30%	2035	802,427 4,103,661	2,386,755	(41,200) (2,100,625)	761,227 4,389,791	42,970 2,005,380
OPERS			8,929,437	-	(2,134,116)	6,795,321	-
OP&F			25,399,118		(122,154)	25,276,964	
Total net pension liability			34,328,555		(2,256,270)	32,072,285	
Net OPEB liability: OPERS OP&F Total net OPEB liability			6,343,394 3,724,254 10,067,648	204,308 204,308	(6,343,394)	3,928,562 3,928,562	- 
Total other long-term obligations			49,302,291	2,591,063	(10,741,489)	41,151,865	2,048,350
Total governmental activities					_		
long-term obligations			54,948,632	2,591,063	(11,198,481)	46,341,214	2,511,651
Add: Unamortized premium on bond issue			286,086		(22,888)	263,198	
Total reported on the statement of net position			\$ 55,234,718	\$ 2,591,063	<u>\$ (11,221,369)</u>	\$ 46,604,412	\$ 2,511,651

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

#### Series 2011 Energy Bonds

On June 30, 2011, the City issued \$518,006 of energy improvement bonds - Series 2011A and \$518,005 of energy improvement bonds - Series 2011B to finance energy efficiency and conservation systems in the City. The bonds were issued through the State of Ohio Air Quality Development Authority (the "Authority"). On June 30, 2011, the City entered into a loan agreement with the Authority whereby the City agreed to pay the debt service payments on the bonds issued by the Authority. The Series B bonds are qualified energy bonds whose interest is partially subsidized by the federal government. The full amount of the interest expenditure is reported on the financial statements and the interest subsidy is reported as intergovernmental revenue. During 2021, the City received interest subsidies totaling \$15,962 from the federal government related to the Series B bonds. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The bonds pay interest semiannually on June 1 and December 1 of each year and matured on December 1, 2019 (Series A bonds) and mature on December 1, 2026 (Series B bonds). These bonds are general obligations of the City for which the full faith and credit of the City are pledged for repayment.

The Series A bonds were paid in full in 2019. During 2021, the City made \$71,308 in principal payments on the Series B bonds.

#### Series 2016 Various Purpose Refunding Bonds (HRC/CUBE Rehab Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$2,170,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (HRC/CUBE Rehab Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (HRC/CUBE Rehab Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial and term bonds, par value \$2,170,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$188,765. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

#### Series 2016 Various Purpose Refunding Bonds (County Road 236 Land Acquisition Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$640,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (County Road 236 Land Acquisition Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (County Road 236 Land Acquisition Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

The refunding issue is comprised of current interest serial and term bonds, par value \$640,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$46,223. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

#### Series 2016 Various Purpose Refunding Bonds (County Road 236 Widening Portion)

On August 17, 2016, the City issued \$6,505,000 of various purpose refunding bonds (\$2,685,000 Series 2016A and \$3,820,000 Series 2016B) to advance refund the Series 2008 various purpose general obligation bonds. A portion of the proceeds, \$3,245,000, were issued for the purpose of advance refunding the remaining portion of the Series 2008 various purpose bonds (County Road 236 Widening Portion). Proceeds of the Series 2016 issue were deposited into an escrow fund to provide for the retirement of the Series 2008 various purpose bonds (County Road 236 Widening Portion). The refunded bonds are not included in the City's outstanding debt since the City has satisfied its obligations through the refunding (in-substance defeased). The assets held in trust as a result of the refunding are not included in the financial statements.

The refunding issue is comprised of current interest serial and term bonds, par value \$3,245,000. Principal and interest payments are made from the debt service fund (a nonmajor governmental fund). The refunding bonds pay interest semiannually on January 1 and July 1 of each year and mature on July 1, 2033. The refunding bonds are general obligations of the City for which the full faith and credit of the City is pledged for repayment.

The reacquisition price exceeded the net carrying amount of the old debt by \$221,283. This amount is being netted against the new debt and amortized over the remaining life of the refunded debt, which is equal to the life of the refunding debt.

#### Special Assessment Bonds

The City has one special assessment bond outstanding at year end. Special assessments bonds were issued to provide various improvements throughout the City. The bonds will be repaid by tax assessments against the property owner whose benefits from the improvements exceed that of the general public. The bonds are secured by the full faith and credit of the City. In the event that an assessed property owner fails to make payments, the City will be required to pay the related debt. Interest on these bonds is payable semiannually at stated interest rates. The principal and interest payments are made from the debt service fund (a nonmajor governmental fund).

#### Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance Crystal/Melrose intersection improvements and Howard Street improvements. These loans are interest free and have twenty year terms. The OPWC loans may not be prepaid or retired prior to their scheduled maturity. The OPWC loans are being retired out of the debt service fund (a nonmajor governmental fund).

OPWC loans are direct borrowings that have terms negotiated directly between the City and the OPWC and are not offered for public sale. In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the City for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the City is located to pay the amount of the default from funds that would otherwise be appropriated to the City from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

#### Police and Fire Past Service Liability

The City's accrued past service liability to the Ohio Police and Fire Pension Fund (OP&F) was determined and became a legal obligation to the State at the date the City became a participant in OP&F. The City pays this liability in semiannual installments of \$37,435 each, including principal and interest, through the year 2035. This liability has been recorded as a governmental activities long-term obligation using an implicit interest rate of approximately 4.3%. The principal and interest payments are recorded in the security of persons and property expenditures in the general fund on the governmental fund statements.

#### Compensated Absences

Compensated absences consist of vacation, holivac, and compensatory time balances due and payable at year-end. In addition, estimated sick time (severance) payments are also included as described in Note 2.K. Compensated absences will be paid from the general fund and the street maintenance and repair fund.

## Net Pension Liability and Net OPEB Liability

The City pays obligations related to employee compensation from the fund benefitting from their services, primarily the general, SCM&R, water, and sewer funds. See Notes 12 and 13 for further information.

## Future Debt Service Requirements

The following is a schedule of future principal and interest payments to retire the governmental activities bonds and loans and police and fire past service liability outstanding at December 31, 2021:

Year Ending		General Obligation Bonds						
December 31,	_	Principal	Interest			Total		
2022	\$	427,618	\$	177,432	\$	605,050		
2023		438,952		166,351		605,303		
2024		450,310		153,028		603,338		
2025		461,694		137,364		599,058		
2026		478,102		120,972		599,074		
2027 - 2031		2,000,000		376,129		2,376,129		
2032 - 2033		860,000		48,382		908,382		
Totals	\$	5,116,676	\$	1,179,658	\$	6,296,334		

							(	OPWC
Year Ending		Special Assessment Bonds						Loans
December 31,	-	Principal		Interest		Total	Р	rincipal
2022	\$	21,000	\$	586	\$	21,586	\$	14,683
2023		-		-		-		14,683
2024		-		-		-		11,083
2025		-		-		-		7,483
2026				_				3,741
Totals	\$	21,000	\$	586	\$	21,586	\$	51,673

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

Year Ending	Police and Fire Past Service Liability							
December 31,	Principal		Interest	_	Total			
2022	\$ 42,970	\$	31,900	\$	74,870			
2023	44,815		30,055		74,870			
2024	46,740		28,130		74,870			
2025	48,748		26,122		74,870			
2026	50,841		24,029		74,870			
2027 - 2031	288,901		85,449		374,350			
2032 - 2035	 238,212		20,466		258,678			
Totals	\$ 761,227	\$	246,151	\$	1,007,378			

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

# B. Business-type activities

During 2021, the following changes occurred in the City's business-type activities long-term obligations.

	Interest	Maturity	Balance			Balance	Due in
Business-type activities:	Rate	Date	12/31/20	Additions	Disposals	12/31/21	One Year
OWDA loans (Direct Borrowings):							
Bright Road interceptor and							
sewer separation	1.73%	2023	520,311	-	(205,440)	314,871	209,009
Sewer system improvements	4.36%	2021	2,371,674	-	(2,371,674)	-	-
Water plant improvements	3.25%	2026	1,491,315		(228,959)	1,262,356	236,460
Total OWDA loans			4,383,300		(2,806,073)	1,577,227	445,469
OPWC loans - water (Direct Borrowings)	0%	2019-2029	238,134		(47,413)	190,721	42,405
Other long-term obligations:							
Compensated absences			1,258,540	394,910	(363,049)	1,290,401	368,078
Net pension liability - OPERS:							
Water			2,684,639	-	(677,529)	2,007,110	-
Water Pollution Control			2,007,516	-	(491,370)	1,516,146	-
Airport			329,478	-	(52,189)	277,289	-
Parking			71,494		(17,425)	54,069	
Total net pension liability - OPERS			5,093,127		(1,238,513)	3,854,614	
Net OPEB liability - OPERS:							
Water			1,907,144	-	(1,907,144)	-	-
Water Pollution Control			1,426,122	-	(1,426,122)	-	-
Airport			234,058	-	(234,058)	-	-
Parking			50,789		(50,789)		
Total net OPEB liability - OPERS			3,618,113		(3,618,113)	-	
Total other long-term obligations			9,969,780	394,910	(5,219,675)	5,145,015	368,078
Total business-type activities							
long-term obligations			<u>\$ 14,591,214</u>	\$ 394,910	<u>\$ (8,073,161)</u>	\$ 6,912,963	\$ 855,952

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

#### Ohio Water Development Authority (OWDA) Loans

The City is eligible to borrow funds under the water pollution control loan fund agreement (WPCLFA) with the Ohio Water Development Authority to pay the approved eligible project costs of designing improvements to and extensions of the City's municipal sewerage system, including main sewer lines and additions to the City's water pollution control plant. In addition, the City has also borrowed funds through the OWDA (not part of the WPCLFA) to finance water treatment plant improvements.

On October 28, 1999, the City entered into a financing agreement with OWDA under the WPCLFA to borrow \$32,470,000 for sewer system improvements. The loan bears interest at 4.36% with principal and interest payments due semi-annually on January 1 and July 1 of each year. Effective January 1, 2016, the City began receiving a 3.00% interest subsidy from the OWDA on this loan effectively reducing the interest rate to 1.36%. The term of the loan is 20 years and payments on the loan began in 2001 after the borrowing was complete. Principal and interest payments are made from the water pollution control fund.

On August 30, 2001, the City entered into an additional financing agreement with OWDA under the WPCLFA to borrow \$3,597,546 for Bright Road interceptor and sewer separation. The loan bears interest at 1.73%, with principal and interest payments due semi-annually on January 1 and July 1 of each year. The term of the loan is 20 years and payments on the loan began in 2003 after the borrowing was complete. Principal and interest payments are made from the water pollution control fund.

On December 8, 2005, the City entered into a financing agreement with OWDA to borrow \$4,029,589 for water treatment plant improvements. The loan bears interest at 3.25% with principal and interest payments due semiannually on January 1 and July 1 of each year. Effective January 1, 2016, the City began receiving a 3.00% interest subsidy from the OWDA on this loan effectively reducing the interest rate to 0.25%. The term of the loan is 20 years and payments on the loan began in 2006 after the borrowing was complete. Principal and interest payments are made from the water fund.

OWDA loans are direct borrowings that have terms negotiated directly between the City and the OWDA and are not offered for public sale. In the event of default, the OWDA may declare the full amount of the then unpaid original loan amount to be immediately due and payable and/or require the City to pay any fines, penalties, interest, or late charges associated with the default.

#### Ohio Public Works Commission (OPWC) Loans

The City has entered into loan agreements with the OPWC to finance various water improvement projects. All OPWC loans are interest free and have twenty-year terms. The OPWC loans are being retired out of the water fund.

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# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 11 - LONG-TERM OBLIGATIONS - (Continued)

OPWC loans are direct borrowings that have terms negotiated directly between the City and the OPWC and are not offered for public sale. In the event of default, the OPWC may (1) charge an 8% default interest rate from the date of the default to the date of the payment and charge the City for all costs incurred by the OPWC in curing the default, (2) in accordance with Ohio Revised Code 164.05, direct the county treasurer of the county in which the City is located to pay the amount of the default from funds that would otherwise be appropriated to the City from such county's undivided local government fund pursuant to ORC 5747.51-5747.53, or (3) at its discretion, declare the entire principal amount of loan then remaining unpaid, together with all accrued interest and other charges, become immediately due and payable.

#### Compensated Absences

Compensated absences consist of vacation, holivac, compensatory time and floating holiday balances due and payable at year-end. In addition, estimated sick time (severance) payments are also included as described in Note 2.K. Compensated absences will be paid from the water fund, water pollution control fund, airport fund and the parking fund (a nonmajor enterprise fund).

#### Net Pension Liability and Net OPEB Liability

The City pays obligations related to employee compensation from the fund benefitting from their services, primarily the general, SCM&R, water, and sewer funds. See Notes 12 and 13 for further information.

#### Future Debt Service Requirements

The following is a schedule of the future principal and interest payments to retire the business-type activities long-term bonds and loans at December 31, 2021:

Year						(	OPWC	
Ending		. <u> </u>	OWDA Loa	ns		Loans		
December 31,	_	Principal	Interest	-	Total	<u>P</u> 1	rincipal	
2022	\$	445,469	\$ 40,658	\$	486,127	\$	42,405	
2023		350,070	29,876		379,946		38,922	
2024		252,209	21,574		273,783		28,923	
2025		260,472	13,946		274,418		23,922	
2026		269,007	6,069		275,076		18,922	
2027 - 2029		-	 -		-		37,627	
Totals	\$	1,577,227	\$ 112,123	\$	1,689,350	\$	190,721	

#### **NOTE 12 - DEFINED BENEFIT PENSION PLANS**

The Statewide retirement systems provide both pension benefits and other postemployment benefits (OPEB).

#### Net Pension Liability/Asset and Net OPEB Liability/Asset

Pensions and OPEB are a component of exchange transactions – between an employer and its employees – of salaries and benefits for employee services. Pensions are provided to an employee – on a deferred-payment basis – as part of the total compensation package offered by an employer for employee services each financial period.

The net pension liability/asset and the net OPEB liability/asset represent the City's proportionate share of each pension/OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension/OPEB plan's fiduciary net position. The net pension/OPEB liability/asset calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost-of-living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions/OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension and OPEB.

GASB 68/75 assumes the liability/asset is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires funding to come from these employers. All pension contributions to date have come solely from these employers (which also includes pension costs paid in the form of withholdings from employees). The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits. In addition, health care plan enrollees pay a portion of the health care costs in the form of a monthly premium. State statute requires the retirement systems to amortize unfunded pension liabilities within 30 years. If the pension amortization period exceeds 30 years, each retirement system's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension/OPEB liability. Resulting adjustments to the net pension/OPEB liability would be effective when the changes are legally enforceable. The Ohio Revised Code permits, but does not require, the retirement systems to provide health care to eligible benefit recipients.

The proportionate share of each plan's unfunded benefits is presented as a long-term net pension/OPEB liability/asset on the accrual basis of accounting. Any liability for the contractually-required pension/OPEB contribution outstanding at the end of the year is included in accrued wages and benefits payable on both the accrual and modified accrual basis of accounting.

The remainder of this note includes the pension disclosures. See Note 13 for the OPEB disclosures.

#### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Participating employers are divided into state, local, law enforcement and public safety divisions. While members in the state and local divisions may participate in all three plans, law enforcement and public safety divisions exist only within the traditional plan.

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional and combined plans. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members in the traditional and combined plans were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional and combined plans as per the reduced benefits adopted by SB 343 (see OPERS Annual Report referenced above for additional information, including requirements for reduced and unreduced benefits):

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

<b>Group A</b> Eligible to retire prior to January 7, 2013 or five years after January 7, 2013	Group B 20 years of service credit prior to January 7, 2013 or eligible to retire ten years after January 7, 2013	Group C Members not in other Groups and members hired on or after January 7, 2013			
State and Local	State and Local	State and Local			
Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 60 with 60 months of service credit or Age 55 with 25 years of service credit	Age and Service Requirements: Age 57 with 25 years of service credit or Age 62 with 5 years of service credit			
Traditional Plan Formula: 2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30 Combined Plan Formula: 1% of FAS multiplied by years of	<ul> <li>Traditional Plan Formula:</li> <li>2.2% of FAS multiplied by years of service for the first 30 years and 2.5% for service years in excess of 30</li> <li>Combined Plan Formula:</li> <li>1% of FAS multiplied by years of</li> </ul>	<ul> <li>Traditional Plan Formula:</li> <li>2.2% of FAS multiplied by years of service for the first 35 years and 2.5% for service years in excess of 35</li> <li>Combined Plan Formula:</li> <li>1% of FAS multiplied by years of</li> </ul>			
service for the first 30 years and 1.25% for service years in excess of 30	service for the first 30 years and 1.25% for service years in excess of 30	service for the first 35 years and 1.25% for service years in excess of 35			

Final Average Salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

Members who retire before meeting the age and years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The initial amount of a member's pension benefit is vested upon receipt of the initial benefit payment for calculation of an annual cost-of-living adjustment.

When a traditional plan benefit recipient has received benefits for 12 months, current law provides for an annual cost of living adjustment (COLA). This COLA is calculated on the base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost–of–living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost of living adjustment is 3 percent. For those retiring subsequent to January 7, 2013, beginning in calendar year 2019, current law provides that the COLA will be based on the average percentage increase in the Consumer Price Index, capped at 3.00%.

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions. vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options), partial lump-sum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

Beginning in 2022, the Combined Plan will be consolidated under the Traditional Pension Plan (defined benefit plan) and the Combined Plan option will no longer be available for new hires beginning in 2022.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	
	and Loc	al
2021 Statutory Maximum Contribution Rates		
Employer	14.0	%
Employee *	10.0	%
2021 Actual Contribution Rates		
Employer:		
Pension	14.0	%
Post-employment Health Care Benefits ****	0.0	%
Total Employer	14.0	%
Employee	10.0	%

\* This rate is determined by OPERS' Board and has no maximum rate established by ORC.

\*\*\*\* This employer health care rate is for the traditional and combined plans. The employer contribution for the member-directed plan is 4.00%.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll.

The City's contractually required contribution for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan was \$1,580,533 for 2021. Of this amount, \$83,077 is reported as accrued wages and benefits payable.

#### Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OP&F), a cost-sharing, multiple-employer defined benefit pension plan administered by OP&F. OP&F provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OP&F issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OP&F fiduciary net position. The report that may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OP&F may retire and receive a lifetime monthly pension. OP&F offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.00% for each of the next five years of service credit and 1.50% for each year of service credit in excess of 25 years. The maximum pension of 72.00% of the allowable average annual salary is paid after 33 years of service credit (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.00% of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.00% or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

Members who retired prior to July 24, 1986, or their surviving beneficiaries under optional plans are entitled to cost-of-living allowance increases. The annual increase is paid on July 1st of each year. The annual COLA increase is \$360 under a Single Life Annuity Plan with proportional reductions for optional payment plans.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2021 Statutory Maximum Contribution Rates		
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %
2021 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50 %	0.50 %
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OP&F was \$1,937,006 for 2021. Of this amount, \$114,525 is reported as accrued wages and benefits payable.

In addition to current contributions, the City pays installments on a specific liability of the City incurred when the State of Ohio established the statewide pension system for police and fire fighters in 1967. As of December 31, 2021, the specific liability of the City was \$761,227 payable in semi-annual payments through the year 2035.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

# Net Pension Liabilities/Assets, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability and net pension asset for OPERS was measured as of December 31, 2020, and the total pension liability or asset used to calculate the net pension liability or asset was determined by an actuarial valuation as of that date. OP&F's total pension liability was measured as of December 31, 2020, and was determined by rolling forward the total pension liability as of January 1, 2020, to December 31, 2020. The City's proportion of the net pension liability or asset was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities.

Following is information related to the proportionate share and pension expense:

	OPERS - Traditional	OPERS - Combined	OPERS - Member- Directed	OP&F	Total
Proportion of the net pension liability/asset prior measurement date	0.07094400%	0.08450700%	0.09046500%	0.37703540%	
Proportion of the net pension liability/asset current measurement date	<u>0.07192100</u> %	<u>0.09391500</u> %	0.08043200%	0.37078820%	
Change in proportionate share	0.00097700%	0.00940800%	-0.01003300%	-0.00624720%	
Proportionate share of the net pension liability Proportionate share of the net	\$ 10,649,935	\$ -	\$ -	\$ 25,276,964	\$ 35,926,899
pension asset Pension expense	- 280,252	271,098 6,391	14,662 (10,516)	- 1,764,366	285,760 2,040,493

Of the City's proportionate share of the net pension liability of \$35,926,899, \$32,072,285 is reported in the governmental activities and \$3,854,614 is reported in the business-type activities.

Of the City's proportionate share of the net pension asset of \$285,760, \$182,333 is reported in the governmental activities and \$103,427 is reported in the business-type activities.

Of the City's total pension expense of \$2,040,493, \$1,972,052 is reported in the governmental activities and \$68,441 is reported in the business-type activities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	F	OPERS - Fraditional		OPERS - Combined		Ν	PERS - Iember- Directed			OP&F			Total
<b>Deferred outflows</b> <b>of resources</b> Differences between expected and													
actual experience Changes of assumptions Changes in employer's proportionate percentage/	\$	-	\$	16,92	-	\$	10,0 4	077 -18	\$	1,056, 423,		\$	1,066,738 441,254
difference between employer contributions Contributions subsequent to the		143,920			-			-		471,	285		615,205
measurement date Total deferred		1,465,294		62,103	3		53,1	36		1,937,	006		3,517,539
outflows of resources	\$	1,609,214	\$	79,03	1	\$	63,6	31	\$	3,888,	860	\$	5,640,736
		PERS - aditional		PERS - ombined		OPEI Mem Direc	ber-		OPa	&F		Tot	al
Deferred inflows of resources				·		Direc			011			100	<u>u1</u>
Differences between expected and actual experience	\$	445,494	\$	51,150	\$		_	\$	ç	84,718	\$	1.48	31,362
Net difference between projected and actual earnings	Ŷ		Ŷ		Ŷ		1 600	Ŷ			Ŷ	-	
on pension plan investments Changes in employer's proportionate percentage/ difference between		4,151,035		40,313			1,600		1,2	26,100		3,41	19,048
employer contributions Total deferred		58,563		-			-		1,6	64,591		1,72	23,154
inflows of resources	\$	4,655,092	\$	91,463	\$		1,600	\$	3,8	375,409	\$	8,62	23,564

\$3,517,539 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability/asset in the year ending December 31, 2022. Of the total contributions made subsequent to the measurement date, \$2,945,484 relates to governmental activities and \$572,055 relates to business-type activities.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

					OPERS -		
		OPERS -		OPERS -	Member-		
	1	Traditional	(	Combined	Directed	 OP&F	Total
Year Ending December 31:							
2022	\$	(1,713,075)	\$	(19,408)	\$ 1,122	\$ (292,623)	\$ (2,023,984)
2023		(539,858)		(12,327)	1,363	118,894	(431,928)
2024		(1,692,100)		(21,626)	993	(1,463,781)	(3,176,514)
2025		(566,139)		(10,060)	1,215	(294,170)	(869,154)
2026		-		(4,318)	1,268	8,125	5,075
Thereafter				(6,796)	2,934	 	(3,862)
Total	\$	(4,511,172)	\$	(74,535)	\$ 8,895	\$ (1,923,555)	\$ (6,500,367)

#### **Actuarial Assumptions - OPERS**

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial-reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation. The total pension liability was determined by an actuarial valuation as of December 31, 2020, using the following actuarial assumptions applied to all periods included in the measurement in accordance with the requirements of GASB 67. Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of December 31, 2020, are presented below.

Wage inflation	3.25%
Future salary increases, including inflation	3.25% to 10.75% including wage inflation
COLA or ad hoc COLA	Pre 1/7/2013 retirees: 3.00%, simple
	Post 1/7/2013 retirees: 0.50%, simple
	through 2021, then 2.15% simple
Investment rate of return	
Current measurement date	7.20%
Prior measurement date	7.20%
Actuarial cost method	Individual entry age

In October 2020, the OPERS Board adopted a change in COLA for Post-January 7, 2013 retirees, changing it from 1.40% simple through 2020 then 2.15% simple to 0.50% simple through 2021 then 2.15% simple.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year of 2006. The base year of 2006. The base year of 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

During 2020, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio, and the Defined Contribution portfolio. The Defined Benefit portfolio contains the investment assets for the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was 11.70% for 2020.

The allocation of investment assets with the Defined Benefit portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of arithmetic real rates of return were provided by the Board's investment consultant.

For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2020, these best estimates are summarized in the following table:

		Weighted Average				
		Long-Term Expected				
	Target	Real Rate of Return				
Asset Class	Allocation	(Arithmetic)				
Fixed income	25.00 %	1.32 %				
Domestic equities	21.00	5.64				
Real estate	10.00	5.39				
Private equity	12.00	10.42				
International equities	23.00	7.36				
Other investments	9.00	4.75				
Total	100.00 %	5.43 %				

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

**Discount Rate** - The discount rate used to measure the total pension liability/asset was 7.20%, post-experience study results, for the Traditional Pension Plan, the Combined Plan and Member-Directed Plan. The discount rate used to measure total pension liability prior to December 31, 2020 was 7.20%. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the contractually required rates, as actuarially determined. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments for the Traditional Pension Plan, Combined Plan and Member-Directed Plan was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability/Asset to Changes in the Discount Rate - The following table presents the proportionate share of the net pension liability/asset calculated using the current period discount rate assumption of 7.20%, as well as what the proportionate share of the net pension liability/asset would be if it were calculated using a discount rate that is one-percentage-point lower (6.20%) or one-percentage-point higher (8.20%) than the current rate:

	Current	
1% Decrease	Discount Rate	1% Increase
\$ 20,314,806	\$ 10,649,935	\$ 2,613,609
(188,769)	(271,098)	(332,459)
(12,869)	(14,662)	(16,086)
	\$ 20,314,806 (188,769)	1% Decrease         Discount Rate           \$ 20,314,806         \$ 10,649,935           (188,769)         (271,098)

### Actuarial Assumptions - OP&F

OP&F's total pension liability as of December 31, 2020, is based on the results of an actuarial valuation date of January 1, 2020, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OP&F's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in calculating the total pension liability in the latest actuarial valuation, prepared as of January 1, 2021, are presented below.

Valuation date	1/1/20 with actuarial liabilities rolled forward to 12/31/20
Actuarial cost method	Entry age normal (level percent of payroll)
Investment rate of return	8.00%
Projected salary increases	3.75% - 10.50%
Payroll increases	3.25% per annum, compounded annually, consisting of
	inflation rate of 2.75% plus productivity increase rate of 0.50%
Cost of living adjustments	2.20% per year simple

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted and projected with the Buck Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Buck Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on pension plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy and Guidelines. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

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### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 12 - DEFINED BENEFIT PENSION PLANS - (Continued)**

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2020 are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return **
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	21.00	4.10
Non-US Equity	14.00	4.80
Private Markets	8.00	6.40
Core Fixed Income *	23.00	0.90
High Yield Fixed Income	7.00	3.00
Private Credit	5.00	4.50
U.S. Inflation		
Linked Bonds *	17.00	0.70
Midstream Energy Infrastructure	5.00	5.60
Real Assets	8.00	5.80
Gold	5.00	1.90
Private Real Estate	12.00	5.30
Total	125.00 %	

Note: assumptions are geometric.

\* levered 2x

\*\* numbers include inflation

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - The total pension liability was calculated using the discount rate of 8.00%. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 8.00%. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

*Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate* - Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 8.00%, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (7.00%), or one percentage point higher (9.00%) than the current rate.

	Current				
	1% Decrea	ise Di	iscount Rate	1% Increase	
City's proportionate share					
of the net pension liability	\$ 35,188,	772 \$	25,276,964	\$ 16,981,782	

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

### NOTE 13 - DEFINED BENEFIT OPEB PLANS

### Net OPEB Liability/Asset

See Note 12 for a description of the net OPEB liability/asset.

### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the memberdirected plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust, which funds multiple health care plans including medical coverage, prescription drug coverage and deposits to a Health Reimbursement Arrangement to qualifying benefit recipients of both the traditional pension and the combined plans. Currently, Medicare-eligible retirees are able to select medical and prescription drug plans from a range of options and may elect optional vision and dental plans. Retirees and eligible dependents enrolled in Medicare Parts A and B have the option to enroll in a Medicare supplemental plan with the assistance of the OPERS Medicare Connector. The OPERS Medicare Connector is a relationship with a vendor selected by OPERS to assist retirees, spouses and dependents with selecting a medical and pharmacy plan. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS sponsors medical and prescription coverage through a professionally managed self-insured plan. An allowance to offset a portion of the monthly premium is offered to retirees and eligible dependents. The allowance is based on the retiree's years of service and age when they first enrolled in OPERS coverage.

Medicare-eligible retirees who choose to become re-employed or survivors who become employed in an OPERScovered position are prohibited from participating in an HRA. For this group of retirees, OPERS sponsors secondary coverage through a professionally managed self-insured program. Retirees who enroll in this plan are provided with a monthly allowance to offset a portion of the monthly premium. Medicare-eligible spouses and dependents can also enroll in this plan as long as the retiree is enrolled.

OPERS provides a monthly allowance for health care coverage for eligible retirees and their eligible dependents. The base allowance is determined by OPERS.

The health care trust is also used to fund health care for member-directed plan participants, in the form of a Retiree Medical Account (RMA). At retirement or separation, member directed plan participants may be eligible for reimbursement of qualified medical expenses from their vested RMA balance.

Effective January 1, 2022, OPERS will discontinue the group plans currently offered to non-Medicare retirees and re-employed retirees. Instead, eligible non-Medicare retirees will select an individual medical plan. OPERS will provide a subsidy or allowance via an HRA allowance to those retirees who meet health care eligibility requirements. Retirees will be able to seek reimbursement for plan premiums and other qualified medical expenses.

In order to qualify for postemployment health care coverage, age and service retirees under the traditional pension and combined plans must have twenty or more years of qualifying Ohio service credit with a minimum age of 60, or generally 30 years of qualifying service at any age. Health care coverage for disability benefit recipients and qualified survivor benefit recipients is available. Current retirees eligible (or who become eligible prior to January 1, 2022) to participate in the OPERS health care program will continue to be eligible after January 1, 2022. Eligibility requirements will change for those retiring after January 1, 2022, with differing eligibility requirements for Medicare retirees and non-Medicare retirees. The health care coverage provided by OPERS meets the definition of an Other Post Employment Benefit (OPEB) as described in GASB Statement 75. See OPERS' Annual Comprehensive Financial Report referenced below for additional information.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

The Ohio Revised Code permits, but does not require OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <u>https://www.opers.org/financial/reports.shtml</u>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS' Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan and the combined plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. In 2021, state and local employers contributed at a rate of 14.00% of earnable salary and public safety and law enforcement employers contributed at 18.10%. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2021, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan and Combined Plan. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the Member-Directed Plan for 2021 was 4.00%.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$21,255 for 2021. Of this amount, \$1,117 is reported as accrued wages and benefits payable.

# Plan Description - Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

A retiree is eligible for the OP&F health care stipend unless they have access to any other group coverage including employer and retirement coverage. The eligibility of spouses and dependent children could increase the stipend amount. If the spouse or dependents have access to any other group coverage including employer or retirement coverage, they are not eligible for stipend support from OP&F. Even if an OP&F member or their dependents are not eligible for a stipend, they can use the services of the third-party administrator to select and enroll in a plan. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <u>www.op-f.org</u> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.50% and 24.00% of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.50% of covered payroll for police employer units and 24.00% of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2021, the portion of employer contributions allocated to health care was 0.50% of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The OP&F Board of Trustees is also authorized to establish requirements for contributions to the health care plan by retirees and their eligible dependents or their surviving beneficiaries. Payment amounts vary depending on the number of covered dependents and the coverage selected.

The City's contractually required contribution to OP&F was \$45,515 for 2021. Of this amount, \$2,691 is reported as accrued wages and benefits payable.

# Net OPEB Liabilities/Assets, OPEB Expense, and Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability/asset and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2019, rolled forward to the measurement date of December 31, 2020, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2020, and was determined by rolling forward the total OPEB liability as of January 1, 2020, to December 31, 2020. The City's proportion of the net OPEB liability was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Following is information related to the proportionate share and OPEB expense:

	OPERS	OP&F	Total
Proportion of the net			
OPEB liability			
prior measurement date	0.07211900%	0.37703540%	
Proportion of the net			
OPEB liability/asset			
current measurement date	0.07291100%	0.37078820%	
Change in proportionate share	0.00079200%	-0.00624720%	
Proportionate share of the net			
OPEB liability	\$ -	\$ 3,928,562	\$ 3,928,562
Proportionate share of the net			
OPEB asset	1,298,968	-	1,298,968
OPEB expense	(7,818,137)	287,812	(7,530,325)

All of the City's proportionate share of the net OPEB liability is reported in the governmental activities.

Of the City's proportionate share of the net OPEB asset of \$1,298,968, \$828,822 is reported in the governmental activities and \$470,146 is reported in the business-type activities.

Of the City's total OPEB expense of (\$7,530,325), (\$4,681,835) is reported in the governmental activities and (\$2,848,490) is reported in the business-type activities.

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	 OPERS	 OP&F	 Total
Deferred outflows			
of resources			
Changes of assumptions	\$ 638,589	\$ 2,170,317	\$ 2,808,906
Changes in employer's			
proportionate percentage/			
difference between			
employer contributions	78,527	355,207	433,734
Contributions			
subsequent to the			
measurement date	21,255	45,515	66,770
Total deferred	 	 	 
outflows of resources	\$ 738,371	\$ 2,571,039	\$ 3,309,410

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

	 OPERS	 OP&F	Total
<b>Deferred inflows</b>			
of resources			
Differences between			
expected and			
actual experience	\$ 1,172,310	\$ 648,002	\$ 1,820,312
Net difference between			
projected and actual earnings			
on OPEB plan investments	691,848	145,993	837,841
Changes of assumptions	2,104,717	626,284	2,731,001
Changes in employer's			
proportionate percentage/			
difference between			
employer contributions	27,441	662,012	689,453
Total deferred			
inflows of resources	\$ 3,996,316	\$ 2,082,291	\$ 6,078,607

\$66,770 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ending December 31, 2022. Of the total contributions made subsequent to the measurement date, \$59,077 relates to governmental activities and \$7,693 relates to business-type activities.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS		OP&F		Total	
Year Ending December 31:						
2022	\$	(1,713,934)	\$	80,586	\$	(1,633,348)
2023		(1,183,096)		115,155		(1,067,941)
2024		(300,649)		60,652		(239,997)
2025		(81,521)		102,281		20,760
2026		-		44,365		44,365
Thereafter		-		40,194		40,194
Total	\$	(3,279,200)	\$	443,233	\$	(2,835,967)

### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of health care costs for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2019, rolled forward to the measurement date of December 31, 2020.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

Wage Inflation	3.25%
Projected Salary Increases,	3.25 to 10.75%
including inflation	including wage inflation
Single Discount Rate:	
Current measurement date	6.00%
Prior Measurement date	3.16%
Investment Rate of Return	
Current measurement date	6.00%
Prior Measurement date	6.00%
Municipal Bond Rate	
Current measurement date	2.00%
Prior Measurement date	2.75%
Health Care Cost Trend Rate	
Current measurement date	8.50% initial,
	3.50% ultimate in 2035
Prior Measurement date	10.50%, initial
	3.50%, ultimate in 2030
Actuarial Cost Method	Individual Entry Age Normal

Pre-retirement mortality rates are based on the RP-2014 Employees mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates are based on the RP-2014 Healthy Annuitant mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year of males and females and females was then established to be 2015 and 2010, respectively. Post-retirement mortality rates for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for disabled retirees are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females are based on the RP-2014 Disabled mortality table for males and females, adjusted for mortality improvement back to the observation period base year of 2006. The base year for males and females was then established to be 2015 and 2010, respectively. Mortality rates for a particular calendar year are determined by applying the MP-2015 mortality improvement scale to all of the above described tables.

The most recent experience study was completed for the five-year period ended December 31, 2015.

The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

During 2020, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Health Care portfolio and the Defined Contribution portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, if any contribution are made into the plans, the contributions are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made. Health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was 10.50% for 2020.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

The allocation of investment assets within the Health Care portfolio is approved by the Board of Trustees as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for the benefits provided through the defined pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected real rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation.

For each major asset class that is included in the Health Care's portfolio's target asset allocation as of December 31, 2020, these best estimates are summarized in the following table:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Arithmetic)
Fixed Income	34.00 %	1.07 %
Domestic Equities	25.00	5.64
Real Estate Investment Trust	7.00	6.48
International Equities	25.00	7.36
Other investments	9.00	4.02
Total	100.00 %	4.43 %

**Discount Rate** - A single discount rate of 6.00% was used to measure the total OPEB liability on the measurement date of December 31, 2020. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20- year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00% and a municipal bond rate of 2.00%. The projection of cash flows used to determine this single discount rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2120. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2120, the duration of the projection period through which projected health care payments are fully funded.

*Change in Benefit Terms* - On January 15, 2020, the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation which are reported by the City at December 31, 2021. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.

## NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

### NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Discount Rate - The following table presents the proportionate share of the net OPEB asset calculated using the single discount rate of 6.00%, as well as what the proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.00%) or one-percentage-point higher (7.00%) than the current rate:

		Current							
	1%	Decrease	Dis	count Rate	1% Increase				
City's proportionate share						_			
of the net OPEB asset	\$	322,996	\$	1,298,968	\$	2,101,295			

Sensitivity of the City's Proportionate Share of the Net OPEB Asset to Changes in the Health Care Cost Trend Rate - Changes in the health care cost trend rate may also have a significant impact on the net OPEB asset. The following table presents the net OPEB asset calculated using the assumed trend rates, and the expected net OPEB asset if it were calculated using a health care cost trend rate that is 1.00% lower or 1.00% higher than the current rate.

Retiree health care valuations use a health care cost-trend assumption that changes over several years built into the assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2021 is 8.50%. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is that in the not-too-distant future, the health plan cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50% in the most recent valuation.

	Current Health							
	Care Trend Rate							
	1%	6 Decrease	A	ssumption	1% Increase			
City's proportionate share								
of the net OPEB asset	\$	1,330,626	\$	1,298,968	\$	1,263,548		

### Actuarial Assumptions - OP&F

OP&F's total OPEB liability as of December 31, 2020, is based on the results of an actuarial valuation date of January 1, 2020, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)**

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

Valuation Date	January 1, 2020, with actuarial liabilities rolled forward to December 31, 2020
Actuarial Cost Method	Entry Age Normal (Level Percent of Payroll)
Investment Rate of Return	8.00%
Projected Salary Increases	3.75% to 10.50%
Payroll Growth	3.25%
Single discount rate:	
Current measurement date	2.96%
Prior measurement date	3.56%
Cost of Living Adjustments	2.20% simple per year

Mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale. Rates for surviving beneficiaries are adjusted by 120%.

Age	Police	Fire
67 or less	77%	68%
68-77	105%	87%
78 and up	115%	120%

Mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006, adjusted according to the rates in the following table, and projected with the Conduent Modified 2016 Improvement Scale.

Age	Police	Fire
59 or less	35%	35%
60-69	60%	45%
70-79	75%	70%
80 and up	100%	90%

The most recent experience study was completed for the five-year period ended December 31, 2016.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in the Statement of Investment Policy. A forecasted rate of inflation serves as the baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted averaged of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

Best estimates of the long-term expected geometric real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2020, are summarized below:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return **
Cash and Cash Equivalents	- %	0.00 %
Domestic Equity	21.00	4.10
Non-US Equity	14.00	4.80
Private Markets	8.00	6.40
Core Fixed Income *	23.00	0.90
High Yield Fixed Income	7.00	3.00
Private Credit	5.00	4.50
U.S. Inflation		
Linked Bonds *	17.00	0.70
Midstream Energy Infrastructure	5.00	5.60
RealAssets	8.00	5.80
Gold	5.00	1.90
Private Real Estate	12.00	5.30
Total	125.00 %	

Note: assumptions are geometric.

\* levered 2.5x

\*\* numbers include inflation

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return, and creating a more risk-balanced portfolio based on their relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

**Discount Rate** - For 2020, the total OPEB liability was calculated using the discount rate of 2.96%. For 2019, the total OPEB liability was calculated using the discount rate of 3.56%. The projection of cash flows used to determine the discount rate assumed the contribution from employers and from members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return of 8.00%. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payments of current plan members. Therefore, a municipal bond rate of 2.12% at December 31, 2020 and 2.75% at December 31, 2019, was blended with the long-term rate of 8.00%, which resulted in a blended discount rate of 2.96% for 2020 and 3.56% for 2019. The municipal bond rate was determined using the Bond Buyers General Obligation 20-year Municipal Bond Index Rate. The OPEB plan's fiduciary net position was projected to be available to make all projected OPEB payments until 2034. The long-term expected rate of return on health care investments was applied to projected costs through 2034, and the municipal bond rate was applied to all health care costs after that date.

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 13 - DEFINED BENEFIT OPEB PLANS - (Continued)

*Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate* - Net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 2.96%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (1.96%), or one percentage point higher (3.96%) than the current rate.

	Current							
		Decrease	Dis	count Rate	1% Increase			
City's proportionate share								
of the net OPEB liability	\$	4,898,692	\$	3,928,562	\$	3,128,318		

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate - The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

# **NOTE 14 - CONTINGENCIES**

# A. Grants

The City receives significant financial assistance from numerous federal and State agencies in the form of grants. The disbursement of funds received under these programs generally requires compliance with terms and conditions specified in the grant agreements and are subject to audit by the grantor agencies. Any disallowed claims resulting from such audits could become a liability of the general fund or other applicable funds. However, in the opinion of management, any such disallowed claims will not have a material effect on any of the financial statements of the individual fund types included herein or on the overall financial position of the City at December 31, 2021.

### **B.** Contracts

As of December 31, 2021, the City had \$4,267,734 open on outstanding purchase orders and contracts. Of this amount, \$3,106,916 related to ongoing capital projects and the remaining amount of \$1,160,818 was for various departmental purchase orders outstanding at year end.

The City had no material operating lease commitments at December 31, 2021.

### C. Litigation

The City is party to other legal proceedings as a defendant. Although the outcome of the legal proceedings is not presently determinable, it is the opinion of the City's legal counsel that resolution of these matters will not have a material, adverse effect on the financial condition of the City.

# NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# NOTE 15 - FUND BALANCE

Fund balance is classified as nonspendable, restricted, committed, assigned and/or unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of resources in the governmental funds. The constraints placed on fund balance are presented below:

Fund balance	General	Street Maintenance and Repair	Nonmajor Governmental Funds	Total Governmental Funds	
Nonspendable:					
Materials and supplies inventory	\$ -	\$ 636,916	\$ -	\$ 636,916	
Prepaids	276,863	35,696	497	313,056	
Permanent fund			1,589,532	1,589,532	
Total nonspendable	276,863	672,612	1,590,029	2,539,504	
Restricted:					
Capital projects	-	-	885,335	885,335	
Security of persons and					
property programs	-	-	78,772	78,772	
General government operations	-	-	1,791,638	1,791,638	
Transportation improvement projects	-	1,816,540	583,819	2,400,359	
Economic development programs	-	-	971,953	971,953	
Public health and welfare programs	-	-	1,268	1,268	
Other purposes	1,477,410			1,477,410	
Total restricted	1,477,410	1,816,540	4,312,785	7,606,735	
Committed:					
Income tax administration	7,904,731	-	-	7,904,731	
Future claims payments	982,448	-	-	982,448	
Termination benefits	1,061,006			1,061,006	
Total committed	9,948,185			9,948,185	
Assigned:					
General government operations	345,444	-	-	345,444	
Security of persons and					
property programs	60,551	-	-	60,551	
Public health and welfare programs	47,387	-	-	47,387	
Recreation activities	128,362	-	-	128,362	
Subsequent year appropriations	5,044,149			5,044,149	
Total assigned	5,625,893			5,625,893	
Unassigned	17,544,382			17,544,382	
Total fund balances	\$ 34,872,733	\$ 2,489,152	\$ 5,902,814	\$ 43,264,699	

### NOTES TO THE BASIC FINANCIAL STATEMENTS FOR THE YEAR ENDED DECEMBER 31, 2021

# **NOTE 16 - OTHER COMMITMENTS**

The City utilizes encumbrance accounting as part of its budgetary controls. Encumbrances outstanding at year end may be reported as part of restricted, committed, or assigned classifications of fund balance. At year end, the City's commitments for encumbrances in the governmental funds were as follows:

	Year-End			
Fund	Encu	umbrances		
General fund	\$	956,517		
Street Maintenance and Repair		863,232		
Nonmajor governmental funds		467		
Total	\$	1,820,216		

# NOTE 17 - COVID-19

The United States and the State of Ohio declared a state of emergency in March of 2020 due to the COVID-19 pandemic. Ohio's state of emergency ended in June, 2021 while the national state of emergency continues. During 2021, the City received COVID-19 funding. The financial impact of COVID-19 and the continuing emergency measures may impact subsequent periods of the City. The impact on the City's future operating costs, revenues, and additional recovery from emergency funding, either federal or state, cannot be estimated.

The City's investment portfolio fluctuates with market conditions, and due to market volatility, the amount of gains or losses that may be realized in subsequent periods, if any, cannot be determined.

# REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY/NET PENSION ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST EIGHT YEARS

	2021		2020		2019		 2018
Traditional Plan:							
City's proportion of the net pension liability		0.071921%		0.070944%		0.071966%	0.071300%
City's proportionate share of the net pension liability	\$	10,649,935	\$	14,022,564	\$	19,710,028	\$ 11,185,588
City's covered payroll	\$	10,282,971	\$	9,943,493	\$	9,875,686	\$ 9,413,369
City's proportionate share of the net pension liability as a percentage of its covered payroll		103.57%		141.02%		199.58%	118.83%
Plan fiduciary net position as a percentage of the total pension liability		86.88%		82.17%	82.17% 74.70%		84.66%
Combined Plan:							
City's proportion of the net pension asset		0.093915%		0.084507%		0.080006%	0.080580%
City's proportionate share of the net pension asset	\$	271,098	\$	176,218	\$	89,466	\$ 109,695
City's covered payroll	\$	413,886	\$	376,186	\$	299,479	\$ 330,015
City's proportionate share of the net pension asset as a percentage of its covered payroll		65.50%		46.84%		29.87%	33.24%
Plan fiduciary net position as a percentage of the total pension asset		157.67%		145.28%		126.64%	137.28%
Member Directed Plan:							
City's proportion of the net pension asset		0.080432%		0.090465%		0.084846%	0.081053%
City's proportionate share of the net pension asset	\$	14,662	\$	3,419	\$	1,933	\$ 2,829
City's covered payroll	\$	483,060	\$	537,760	\$	426,490	\$ 444,240
City's proportionate share of the net pension asset as a percentage of its covered payroll		3.04%		0.64%		0.45%	0.64%
Plan fiduciary net position as a percentage of the total pension asset		188.21%		118.84%		113.42%	124.45%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

 2017	 2016	2015			2014
0.071693%	0.074731%		0.073644%		0.073644%
\$ 16,280,261	\$ 12,944,351	\$	8,882,289	\$	8,681,668
\$ 8,945,575	\$ 9,346,308	\$	9,055,017	\$	8,853,146
181.99%	138.50%		98.09%		98.06%
77.25%	81.08%		86.45%		86.36%
0.083995%	0.091580%		0.095661%		0.095661%
\$ 46,749	\$ 44,565	\$	36,833	\$	10,038
\$ 322,600	\$ 335,367	\$	349,675	\$	370,431
14.49%	13.29%		10.53%		2.71%
116.55%	116.90% 1		114.83%		104.56%
0.067822%	0.061922%		n/a		n/a
\$ 283	\$ 237		n/a		n/a
\$ 278,725	\$ 344,858		n/a		n/a
0.10%	0.07%		n/a		n/a
103.40%	103.91%		n/a		n/a

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY OHIO POLICE AND FIRE PENSION FUND (OP&F)

# LAST EIGHT YEARS

	 2021	 2020	 2019	 2018
City's proportion of the net pension liability	0.37078820%	0.37703540%	0.39830300%	0.38637000%
City's proportionate share of the net pension liability	\$ 25,276,964	\$ 25,399,118	\$ 32,512,049	\$ 23,713,289
City's covered payroll	\$ 9,168,145	\$ 8,888,825	\$ 8,972,692	\$ 8,395,404
City's proportionate share of the net pension liability as a percentage of its covered payroll	275.70%	285.74%	362.34%	282.46%
Plan fiduciary net position as a percentage of the total pension liability	70.65%	69.89%	63.07%	70.91%

Note: Information prior to 2014 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

2017		 2016		2015	2014				
	0.40778600%	0.38890400%		0.39059080%		0.39059080%			
\$	25,828,710	\$ 25,018,483	\$	20,234,232	\$	19,022,998			
\$	8,380,369	\$ 7,852,007	\$	7,669,047	\$	7,579,883			
	308.20%	318.63%		263.84%		250.97%			
	68.36%	66.77%		72.20%	73.00%				

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TEN YEARS

Tur ditional Dlan.		2021	 2020	 2019	2018		
Traditional Plan:							
Contractually required contribution	\$	1,465,294	\$ 1,439,616	\$ 1,392,089	\$	1,382,596	
Contributions in relation to the contractually required contribution		(1,465,294)	 (1,439,616)	 (1,392,089)		(1,382,596)	
Contribution deficiency (excess)	\$	-	\$ -	\$ -	\$		
City's covered payroll	\$	10,466,386	\$ 10,282,971	\$ 9,943,493	\$	9,875,686	
Contributions as a percentage of covered payroll		14.00%	14.00%	14.00%		14.00%	
Combined Plan:							
Contractually required contribution	\$	62,103	\$ 57,944	\$ 52,666	\$	41,927	
Contributions in relation to the contractually required contribution		(62,103)	 (57,944)	 (52,666)		(41,927)	
Contribution deficiency (excess)	\$		\$ -	\$ -	\$		
City's covered payroll	\$	443,593	\$ 413,886	\$ 376,186	\$	299,479	
Contributions as a percentage of covered payroll		14.00%	14.00%	14.00%		14.00%	
Member Directed Plan:							
Contractually required contribution	\$	53,136	\$ 48,306	\$ 53,776	\$	42,649	
Contributions in relation to the contractually required contribution		(53,136)	 (48,306)	 (53,776)		(42,649)	
Contribution deficiency (excess)	\$		\$ 	\$ 	\$		
City's covered payroll	\$	531,360	\$ 483,060	\$ 537,760	\$	426,490	
Contributions as a percentage of covered payroll		10.00%	10.00%	10.00%		10.00%	

Note: Information prior to 2015 for the City's Member Directed Plan was unavailable. Schedule is intended to show information for 10 years.

Additional years will be displayed as they become available.

 2017	 2016	 2015	 2014	 2013	 2012
\$ 1,223,738	\$ 1,073,469	\$ 1,121,557	\$ 1,086,602	\$ 1,150,909	\$ 940,601
 (1,223,738)	 (1,073,469)	 (1,121,557)	 (1,086,602)	 (1,150,909)	 (940,601)
\$ -	\$ 	\$ -	\$ 	\$ 	\$ 
\$ 9,413,369	\$ 8,945,575	\$ 9,346,308	\$ 9,055,017	\$ 8,853,146	\$ 9,406,010
13.00%	12.00%	12.00%	12.00%	13.00%	10.00%
\$ 42,902	\$ 38,712	\$ 40,244	\$ 41,961	\$ 48,156	\$ 32,539
 (42,902)	 (38,712)	 (40,244)	 (41,961)	 (48,156)	 (32,539)
\$ 	\$ 	\$ 	\$ 	\$ 	\$ -
\$ 330,015	\$ 322,600	\$ 335,367	\$ 349,675	\$ 370,431	\$ 409,296
13.00%	12.00%	12.00%	12.00%	13.00%	7.95%
\$ 44,424	\$ 33,447	\$ 41,383			
 (44,424)	 (33,447)	 (41,383)			
\$ _	\$ 	\$ _			

10.00% 12.00% 12.00%

278,725

\$

344,858

\$

\$

444,240

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

# SCHEDULE OF CITY PENSION CONTRIBUTIONS OHIO POLICE AND FIRE PENSION FUND (OP&F)

# LAST TEN YEARS

D-1:	2021			2020	 2019	2018	
Police:							
Contractually required contribution	\$	853,714	\$	876,893	\$ 838,107	\$	859,528
Contributions in relation to the contractually required contribution		(853,714)		(876,893)	 (838,107)		(859,528)
Contribution deficiency (excess)	\$		\$		\$ 	\$	
City's covered payroll	\$	4,493,232	\$	4,615,226	\$ 4,411,089	\$	4,523,832
Contributions as a percentage of covered payroll		19.00%		19.00%	19.00%		19.00%
Fire:							
Contractually required contribution	\$	1,083,292	\$	1,069,936	\$ 1,052,268	\$	1,045,482
Contributions in relation to the contractually required contribution		(1,083,292)		(1,069,936)	 (1,052,268)		(1,045,482)
Contribution deficiency (excess)	\$		\$		\$ 	\$	
City's covered payroll	\$	4,609,753	\$	4,552,919	\$ 4,477,736	\$	4,448,860
Contributions as a percentage of covered payroll		23.50%		23.50%	23.50%		23.50%

 2017		2016	 2015	 2014	 2013	2012	
\$ 775,415	\$	769,461	\$ 719,427	\$ 674,939	\$ 555,430	\$	496,149
 (775,415)		(769,461)	 (719,427)	 (674,939)	 (555,430)		(496,149)
\$ 	\$		\$ -	\$ 	\$ 	\$	
\$ 4,081,132	\$	4,049,795	\$ 3,786,458	\$ 3,552,311	\$ 3,497,670	\$	3,891,365
19.00%		19.00%	19.00%	19.00%	15.88%		12.75%
\$ 1,013,854	\$	1,017,685	\$ 955,404	\$ 967,433	\$ 831,955	\$	737,512
 (1,013,854)		(1,017,685)	 (955,404)	 (967,433)	 (831,955)		(737,512)
\$ 	\$		\$ 	\$ -	\$ -	\$	
\$ 4,314,272	\$	4,330,574	\$ 4,065,549	\$ 4,116,736	\$ 4,082,213	\$	4,275,432
23.50%		23.50%	23.50%	23.50%	20.38%		17.25%

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY/NET OPEB ASSET OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

### LAST FIVE YEARS

	 2021	 2020	. <u> </u>	2019	 2018
City's proportion of the net OPEB liability/asset	0.072911%	0.072119%		0.072716%	0.071990%
City's proportionate share of the net OPEB liability/(asset)	\$ (1,298,968)	\$ 9,961,507	\$	9,480,449	\$ 7,817,584
City's covered payroll	\$ 11,179,917	\$ 10,857,439	\$	10,601,655	\$ 10,187,624
City's proportionate share of the net OPEB liability/asset as a percentage of its covered payroll	11.62%	91.75%		89.42%	76.74%
Plan fiduciary net position as a percentage of the total OPEB liability/asset	115.57%	47.80%		46.33%	54.14%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

2017

0.071721%

\$ 7,244,051

\$ 9,546,900

75.88%

54.05%

## SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF THE CITY'S PROPORTIONATE SHARE OF THE NET OPEB LIABILITY OHIO POLICE AND FIRE PENSION FUND (OP&F)

### LAST FIVE YEARS

		2021		2020		2019	 2018
City's proportion of the net OPEB liability	(	).37078820%	C	0.37703540%	(	).39830300%	0.38637000%
City's proportionate share of the net OPEB liability	\$	3,928,562	\$	3,724,254	\$	3,627,160	\$ 21,891,206
City's covered payroll	\$	9,168,145	\$	8,888,825	\$	8,972,692	\$ 8,395,404
City's proportionate share of the net OPEB liability as a percentage of its covered payroll		42.85%		41.90%		40.42%	260.75%
Plan fiduciary net position as a percentage of the total OPEB liability		45.42%		47.08%		46.57%	14.13%

Note: Information prior to 2017 was unavailable. Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

Amounts presented for each fiscal year were determined as of the City's measurement date which is the prior year-end.

2017

0.40778600%

\$ 19,356,684

\$ 8,380,369

230.98%

15.96%

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

# LAST TEN YEARS

	2021		2020		 2019	2018	
Contractually required contribution	\$	21,255	\$	19,322	\$ 21,510	\$	17,059
Contributions in relation to the contractually required contribution		(21,255)		(19,322)	 (21,510)		(17,059)
Contribution deficiency (excess)	\$		\$		\$ 	\$	
City's covered payroll	\$	11,441,339	\$	11,179,917	\$ 10,857,439	\$	10,601,655
Contributions as a percentage of covered payroll		0.19%		0.17%	0.20%		0.16%

 2017 2016		2016	 2015	 2014	 2013	2012		
\$ 115,203	\$	201,208	\$ 193,634	\$ 187,496	\$ 92,235	\$	401,002	
 (115,203)		(201,208)	 (193,634)	 (187,496)	 (92,235)		(401,002)	
\$ 	\$		\$ 	\$ 	\$ 	\$		
\$ 10,187,624	\$	9,546,900	\$ 10,026,533	\$ 9,404,692	\$ 9,223,577	\$	9,815,306	
1.13%		2.11%	1.93%	1.99%	1.00%		4.09%	

# SCHEDULES OF THE REQUIRED SUPPLEMENTARY INFORMATION

### SCHEDULE OF CITY OPEB CONTRIBUTIONS OHIO POLICE AND FIRE PENSION FUND (OP&F)

# LAST TEN YEARS

	2021			2020	 2019	2018	
Police:							
Contractually required contribution	\$	22,466	\$	23,076	\$ 22,055	\$	22,619
Contributions in relation to the contractually required contribution		(22,466)		(23,076)	 (22,055)		(22,619)
Contribution deficiency (excess)	\$	-	\$	-	\$ -	\$	-
City's covered payroll	\$	4,493,232	\$	4,615,226	\$ 4,411,089	\$	4,523,832
Contributions as a percentage of covered payroll		0.50%		0.50%	0.50%		0.50%
Fire:							
Contractually required contribution	\$	23,049	\$	22,765	\$ 22,389	\$	22,244
Contributions in relation to the contractually required contribution		(23,049)		(22,765)	(22,389)		(22,244)
contractality required contribution		(23,017)		(22,703)	 (22,30))		(22,211)
Contribution deficiency (excess)	\$	-	\$	-	\$ -	\$	-
City's covered payroll	\$	4,609,753	\$	4,552,919	\$ 4,477,736	\$	4,448,860
Contributions as a percentage of covered payroll		0.50%		0.50%	0.50%		0.50%

 2017	 2016	 2015	 2014	 2013		2012
\$ 20,406	\$ 20,249	\$ 19,444	\$ 17,688	\$ 126,472	\$	262,667
 (20,406)	 (20,249)	 (19,444)	 (17,688)	 (126,472)		(262,667)
\$ 	\$ 	\$ 	\$ 	\$ 	\$	
\$ 4,081,132	\$ 4,049,795	\$ 3,786,458	\$ 3,552,311	\$ 3,497,670	\$	3,891,365
0.50%	0.50%	0.50%	0.50%	3.62%		6.75%
\$ 21,571	\$ 21,653	\$ 20,328	\$ 20,489	\$ 147,616	\$	288,591
 (21,571)	 (21,653)	 (20,328)	 (20,489)	 (147,616)	. <u> </u>	(288,591)
\$ 	\$ 	\$ 	\$ -	\$ 	\$	
\$ 4,314,272	\$ 4,330,574	\$ 4,065,549	\$ 4,116,736	\$ 4,082,213	\$	4,275,432
0.50%	0.50%	0.50%	0.50%	3.62%		6.75%

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED DECEMBER 31, 2021

### PENSION

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms :

• There were no changes in benefit terms from the amounts reported for 2014-2021.

Changes in assumptions :

- <sup>a</sup> There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2016.
- <sup>a</sup> For 2017, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.00% down to 7.50%, (b) for defined benefit investments, decreasing the wage inflation from 3.75% to 3.25% and (c) changing the future salary increases from a range of 4.25%-10.05% to 3.25%-10.75%.
- There were no changes in assumptions for 2018.
- For 2019, the following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date: (a) the assumed rate of return and discount rate were reduced from 7.50% down to 7.20%.
- There were no changes in assumptions for 2020.
- There were no changes in assumptions for 2021.

### OHIO POLICE AND FIRE (OP&F) PENSION FUND

### Changes in benefit terms :

<sup>a</sup> There were no changes in benefit terms from the amounts reported for 2014-2021.

Changes in assumptions :

- <sup>o</sup> There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2014-2017.
- For 2018, the following were the most significant changes of assumptions that affected the total pension since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 8.50% down to 8.00%, (b) changing the future salary increases from a range of 4.25%-11.00% to 3.75%-10.50%, (c) reduction in payroll increases from 3.75% down to 3.25%, (d) reduction in inflation assumptions from 3.25% down to 2.75% and (e) Cost of Living Adjustments (COLA) were reduced from 2.60% and 3.00% simple to 2.20% and 3.00% simple.
- <sup>•</sup> There were no changes in assumptions for 2019.
- <sup>a</sup> There were no changes in assumptions for 2020.
- There were no changes in assumptions for 2021.

(Continued)

### NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION (CONTINUED) FOR THE YEAR ENDED DECEMBER 31, 2021

### OTHER POSTEMPLOYMENT BENEFITS (OPEB)

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms :

• There were no changes in benefit terms from the amounts reported for 2017-2020.

For 2021, the following were the most significant changes in benefit terms since the prior measurement date: the Board approved several changes to the health care plan offered to Medicare and non-Medicare retirees in efforts to decrease costs and increase the solvency of the health care Plan. These changes are effective January 1, 2022 and include changes to base allowances and eligibility for Medicare retirees, as well as replacing OPERS-sponsored medical plans for non-Medicare retirees with monthly allowances, similar to the program for Medicare retirees. These changes are reflected in the December 31, 2020 measurement date health care valuation. These changes significantly decreased the total OPEB liability for the measurement date December 31, 2020.

### Changes in assumptions :

- <sup>a</sup> There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- <sup>a</sup> For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) reduction in the actuarially assumed rate of return from 4.23% down to 3.85%.
- <sup>a</sup> For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.85% up to 3.96%, (b) The investment rate of return was decreased from 6.50% percent down to 6.00%, (c) the municipal bond rate was increased from 3.31% up to 3.71% and (d) the health care cost trend rate was increased from 7.50%, initial/3.25%, ultimate in 2028 up to 10.00%, initial/3.25% ultimate in 2029.
- <sup>a</sup> For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.96% up to 3.16%, (b) the municipal bond rate was decreased from 3.71% up to 2.75% and (c) the health care cost trend rate was increased from 10.50%, initial/3.25%, ultimate in 2029 up to 10.50%, initial/3.50% ultimate in 2030.
- <sup>a</sup> For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.16% up to 6.00%, (b) the municipal bond rate was decreased from 2.75% up to 2.00% and (c) the health care cost trend rate was decreased from 10.00%, initial/3.50%, ultimate in 2030 down to 8.50%, initial/3.50% ultimate in 2035.

#### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms:

- There were no changes in benefit terms from the amounts reported for 2017-2018.
- For 2019, OP&F changed its retiree health care model from a self-insured health care plan to a stipend-based health care model.
- <sup>a</sup> There were no changes in benefit terms from the amounts reported for 2020.
- <sup>a</sup> There were no changes in benefit terms from the amounts reported for 2021.

Changes in assumptions :

- <sup>a</sup> There were no changes in methods and assumptions used in the calculation of actuarial determined contributions for 2017.
- <sup>D</sup> For 2018, the following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date: (a) DROP interest rate was reduced from 4.50% to 4.00%, (b) CPI-based COLA was reduced from 2.60% to 2.20%, (c) investment rate of return was reduced from 8.25% to 8.00%, (d) salary increases were reduced from 3.75% to 3.25% and (e) payroll growth was reduced from 3.75% to 3.25%.
- <sup>a</sup> For 2019, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was increased from 3.24% up to 4.66%. For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 4.66% up to 3.56%.
- <sup>a</sup> For 2020, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 4.66% up to 3.56%.
- <sup>a</sup> For 2021, the following were the most significant changes of assumptions that affect the total OPEB liability since the prior measurement date: (a) the discount rate was decreased from 3.56% down to 2.96%.

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# COMBINING STATEMENTS AND INDIVIDUAL FUND SCHEDULES

### COMPARATIVE BALANCE SHEET GENERAL FUND

### DECEMBER 31, 2021 AND 2020

		2021	2020		
Assets:	¢	20.246.000	¢	24 241 550	
Equity in pooled cash and investments	\$	30,246,890	\$	24,241,559	
Cash in segregated accounts Receivables (net of allowances of uncollectibles)		46,440 8,833,478		39,172 8,268,983	
Due from other governments		463,294		462,876	
Prepayments		276,863		292,748	
Restricted assets:		270,803		292,740	
Equity in pooled cash and investments		4,129,255		2,447,957	
Total assets	\$	43,996,220	\$	35,753,295	
Liabilities:					
Accounts payable	\$	1,086,364	\$	1,038,592	
Accrued wages and benefits		830,540		769,173	
Insurance deposits payable		370,373		264,677	
Compensated absences payable		27,425		54,346	
Due to other governments		119,367		60,267	
Deposits held and due to others		61,428		56,911	
Total liabilities		2,495,497		2,243,966	
Deferred inflows of resources:					
Property taxes levied for the next fiscal year		2,504,505		2,491,262	
Charges for services revenue not available		30,320		99,979	
Income tax revenue not available		3,695,734		3,221,503	
Intergovernmental revenue not available		397,431		388,026	
Total deferred inflows of resources		6,627,990		6,200,770	
Fund balance:					
Nonspendable		276,863		292,748	
Restricted		1,477,410		1,197,627	
Committed		9,948,185		7,226,201	
Assigned		5,625,893		954,769	
Unassigned		17,544,382		17,637,214	
Total fund balance		34,872,733		27,308,559	
Total liabilities, deferred inflows					
of resources and fund balances	\$	43,996,220	\$	35,753,295	

### COMPARATIVE BALANCE SHEET STREET MAINTENANCE AND REPAIR FUND

### DECEMBER 31, 2021 AND 2020

	2021	2020		
Assets:				
Equity in pooled cash and investments	\$ 1,779,492	\$	2,548,751	
Cash with escrow agent	178,981		228,650	
Receivables (net of allowances of uncollectibles)	393,078		371,230	
Due from other governments	1,192,820		1,151,997	
Prepayments	35,696		36,107	
Materials and supplies inventory	 636,916		705,617	
Total assets	\$ 4,216,983	\$	5,042,352	
Liabilities:				
Accounts payable	\$ 406,387	\$	387,989	
Retainage payable	178,981		228,650	
Accrued wages and benefits	79,583		75,628	
Insurance deposits payable	 28,438		19,916	
Total liabilities	 693,389		712,183	
Deferred inflows of resources:				
Charges for services revenue not available	35,553		38,363	
Intergovernmental revenue not available	 998,889		964,205	
Total deferred inflows of resources	 1,034,442		1,002,568	
Fund balance:				
Nonspendable	672,612		741,724	
Restricted	 1,816,540		2,585,877	
Total fund balance	 2,489,152		3,327,601	
Total liabilities, deferred inflows				
of resources and fund balances	\$ 4,216,983	\$	5,042,352	

### COMPARATIVE BALANCE SHEET AMERICAN RESCUE PLAN ACT

### DECEMBER 31, 2021

	2021				
Assets: Equity in pooled cash and investments	\$	2,159,181			
Liabilities: Unearned Revenue		2,159,181			
Total liabilities, deferred inflows of resources and fund balances	\$	2,159,181			

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND

	Budgeted	Amounts		Variance with Final Budget	2020
	Original	Final	Actual	Positive (Negative)	Actual
Revenues:				<u> </u>	
Municipal income taxes	\$ 18,533,250	\$ 27,295,663	\$ 24,773,076	\$ (2,522,587)	\$ 19,442,116
Property and other local taxes	2,152,974	3,170,889	2,877,844	(293,045)	2,785,504
Charges for services	1,103,896	1,625,812	1,475,559	(150,253)	1,423,469
Licenses and permits	281,307	414,307	376,018	(38,289)	404,660
Fines and forfeitures	933,418	1,374,733	1,247,684	(127,049)	1,180,654
Intergovernmental	998,305	1,470,298	1,334,417	(135,881)	1,879,864
Investment income	21,666	31,910	28,961	(2,949)	229,253
Increase in fair value					
of investments	-	-	-	-	(115,710)
Rental income	91,416	134,637	122,194	(12,443)	84,354
Contributions and donations	261,345	384,908	349,336	(35,572)	144,096
Reimbursements	710,828	1,046,904	950,152	(96,752)	2,626,413
Other	45,244	66,635	60,477	(6,158)	28,026
Total revenues	25,133,649	37,016,696	33,595,718	(3,420,978)	30,112,699
Expenditures:		, <u>, , , , , , , , , , , , , , , , </u>			· · · · · · · · ·
General government Council					
Personal services	144,888	144,889	143,154	1,735	142,342
Other	57,259	207,258	48,242	159,016	39,799
Mayors office		_ • , , _ • •	,		
Personal services	261,391	261,391	258,345	3,046	257,938
Other	68,039	75,858	49,306	26,552	62,111
Auditor/treasurer	00,000	,0,000	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	20,002	02,111
Personal services	631,813	631,813	553,580	78,233	546,987
Other	144,208	144,208	121,384	22,824	112,384
Law director	111,200	111,200	121,501	22,021	112,501
Personal services	522,856	522,856	500,616	22,240	513,298
Other	184,346	184,346	145,257	39,089	196,378
Municipal court	101,510	101,510	115,257	59,009	190,970
Personal services	1,967,411	1,968,155	1,894,415	73,740	1,826,818
Other	529,002	538,159	415,750	122,409	298,877
Civil service	529,002	556,159	415,750	122,409	290,077
Personal services	104,773	104,773	102,229	2,544	100,196
Other	48,451	48,451	21,415	27,036	24,005
Computer services	40,431	40,451	21,413	27,050	24,005
Personal services	307,819	307,819	298,199	9,620	267,265
Other	,	· · · · ·	,	· · ·	· · ·
Service director	226,284	223,785	166,302	57,483	182,793
Personal services	114 605	114 605	105 209	0.497	17 940
Other	114,695	114,695	105,208	9,487	47,840
	47,565	47,565	26,360	21,205	16,557
Engineering department	(50 025	(50 025	508 062	50 972	576 196
Personal services	658,835	658,835	598,962	59,873	576,486
Other	205,636	186,134	108,870	77,264	91,408
General miscellaneous operations	2 0 52 0 2 5	2 2 4 2 1 5	1 570 000	505.000	1 402 200
Other	2,052,925	2,364,215	1,578,989	785,226	1,483,290
Human resources department					
Personal services	116,885	116,885	116,161	724	116,048
Other	35,936	35,936	22,662	13,274	15,554
Public building department					
Personal services	85,534	89,534	87,848	1,686	69,373
Other	401,578	399,726	303,431	96,295	254,826
Projects					
Other		3,119	3,119		312,083
Total general government	8,918,129	9,380,405	7,669,804	1,710,601	7,554,656
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#### CITY OF FINDLAY, OHIO SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND (CONTINUED)

# FOR THE YEAR ENDED DECEMBER 31, 2021 (WITH COMPARATIVE ACTUAL AMOUNTS FOR THE YEAR ENDED DECEMBER 31, 2020)

	Budgeted	Amounts		Variance with Final Budget	2020
	Original	Final	Actual	Positive (Negative)	Actual
Security of persons and property					
Police department					
Personal services	7,658,864	7,669,012	6,816,407	852,605	6,018,196
Other	706,653	718,258	559,084	159,174	552,315
Disaster services					
Other	61,114	75,325	53,003	22,322	28,009
Fire department					
Personal services	7,453,213	7,453,213	6,957,212	496,001	5,729,795
Other	409,516	408,157	344,636	63,521	334,996
Safety director					
Personal services	96,466	96,466	37,366	59,100	95,404
Other	20,688	20,958	11,298	9,660	13,045
Dispatch					
Personal services	1,034,783	1,034,783	985,346	49,437	928,843
Other	165,994	165,211	159,080	6,131	162,558
Projects					
Other	-	176,956	176,956	-	131,104
Total security of persons and property	17,607,291	17,818,339	16,100,388	1,717,951	13,994,265
Public health and welfare					
Planning and zoning					
Other	153,009	153,009	153,009	-	150,487
Zoning department		)			,
Personal services	247,416	247,416	213,003	34,413	226,989
Other	132,196	132,286	61,110	71,176	66,941
Neighborhood Enhancement and	- ,	- )	- , -		)-
Abatement Team (NEAT)					
Other	-	-	-	-	9,350
Cemetery department					,
Personal services	309,110	309,110	22,335	286,775	333,017
Other	112,388	112,508	367,101	(254,593)	67,041
Projects	,000	,- 00		(,,-)	
Other	-	-	-	-	26,060
Total public health and welfare	954,119	954,329	816,558	137,771	879,885

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### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL GENERAL FUND (CONTINUED)

	Budgeted	Amounts		Variance with Final Budget Positive	2020
	Original	Final	Actual	(Negative)	Actual
Leisure time activities					
Park maintenance					
Personal services	874,318	874,318	801,223	73,095	793,521
Other	190,509	210,934	187,658	23,276	127,914
Reservoir recreation					
Other	13,775	13,775	6,726	7,049	5,352
Recreation department					
Personal services	528,531	528,531	499,055	29,476	476,461
Other	440,715	439,728	366,222	73,506	329,242
Total leisure time activities	2,047,848	2,067,286	1,860,884	206,402	1,732,490
Capital outlay					
Security of persons and property	-	716,364	716,003	361	916,883
Public health and welfare	-	36,177		36,177	87,148
Transportation	-			-	-
Leisure time activities	-	291,208	178,784	112,424	266,191
General government		331,972	331,968	4	1,187,090
Total capital outlay		1,375,721	1,226,755	148,966	2,457,312
Total expenditures	29,527,387	31,596,080	27,674,389	3,921,691	26,618,608
Excess (deficiency) of revenues					
over (under) expenditures	(4,393,738)	5,420,616	5,921,329	500,713	3,494,091
Other financing sources (uses):					
Transfers in	109,003	160,540	145,703	(14,837)	528,620
Transfers out	(267,520)	(1,300,473)	(1,300,473)		(1,797,582)
Total other financing sources (uses)	(158,517)	(1,139,933)	(1,154,770)	(14,837)	(1,268,962)
Net change in fund balance	(4,552,255)	4,280,683	4,766,559	485,876	2,225,129
Fund balance, January 1	21,150,721	21,150,721	21,150,721	-	18,944,553
Increase (decrease) in prepaids	(14,414)	(14,414)	(14,414)		(18,961)
Fund balance, December 31	\$ 16,584,052	\$ 25,416,990	\$ 25,902,866	\$ 485,876	\$ 21,150,721

# SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STREET MAINTENANCE AND REPAIR FUND

	Budgeted	Amounts		Variance with Final Budget Positive	2020
	Original	Final	Actual	(Negative)	Actual
Revenues: Property and other local taxes Charges for services Intergovernmental Investment income Rental income	\$ 191 20,551 1,056,111 238 1,313	\$ 686 73,681 3,786,395 855 4,709	\$ 648 69,556 3,574,416 807 4,445	\$ (38) (4,125) (211,979) (48) (264)	\$ 734 72,730 4,900,847 11,705 5 374
Reimbursements Other	424,820 8,529	1,523,076 30,579	1,437,808 28,867	(85,268) (1,712)	5,374 104,422 29,407
Total revenues	1,511,753	5,419,981	5,116,547	(303,434)	5,125,219
Expenditures: Current: Transportation Street department Personal services	1,901,737	1,901,737	1,851,882	49,855	1,746,908
Other	625,281	621,679	475,005	146,674	433,147
Traffic signals Personal services Other Projects	296,568 129,681	296,568 131,276	292,881 101,423	3,687 29,853	277,138 121,944
Other Total transportation	- 2,953,267	1,077,385	1,077,385 3,798,576	230,069	44,878
Capital utalisportation Capital outlay Street improvements Traffic signals Storm sewers Total capital outlay		5,326,131 166,406 5,492,537	4,934,394 127,174 	391,737 39,232 430,969	5,668,496 320,337 5,988,833
Total expenditures	2,953,267	9,521,182	8,860,144	661,038	8,612,848
Excess of expenditures over revenues	(1,441,514)	(4,101,201)	(3,743,597)	357,604	(3,487,629)
<b>Other financing sources (uses):</b> Transfers in Transfers out	1,042,447	3,737,409 (553,913)	3,528,173 (553,913)	(209,236)	4,021,000 (151,847)
Total other financing sources (uses)	1,042,447	3,183,496	2,974,260	(209,236)	3,869,153
Net change in fund balance	(399,067)	(917,705)	(769,337)	148,368	381,524
Fund balance, January 1 Increase (decrease) in reserve for inventory Increase (decrease) in prepaids	3,327,601 (68,701) (411)	3,327,601 (68,701) (411)	3,327,601 (68,701) (411)	-	2,846,566 103,767 (4,256)
Fund balance, December 31	\$ 2,859,422	\$ 2,340,784	\$ 2,489,152	\$ 148,368	\$ 3,327,601

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL AMERICAN RESCUE PLAN ACT

	Budgetee		Variance with Final Budget Positive		
	Original	Final	Actual	(Negative)	
Revenues: Intergovernmental		2,159,181		(2,159,181)	
Expenditures: General government					
Other	-	80,000		80,000	
Net change in fund balance	-	2,079,181	-	(2,079,181)	
Fund balance, January 1		-			
Fund balance, December 31	\$ -	\$ 2,079,181	<u>\$ -</u>	\$ (2,079,181)	

### **Nonmajor Special Revenue Funds**

The special revenue funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specific purposes. The following are the nonmajor special revenue funds which the City of Findlay operates:

# County Permissive Motor Vehicle License (MVL) Tax:

To account for the receipt and expenditures of all monies the City receives as its portion of a \$5.00 fee imposed by the County on the purchase of each motor vehicle license.

# State Highway:

To account for state-levied and controlled gasoline tax and vehicle license fees for routine maintenance of state highways within the City.

### Law Enforcement Trust:

To account for monies collected from the sale of contraband.

### Drug Law Enforcement:

To account for the deposit and expenditure of mandatory fines for drug trafficking offenses.

### Indigent Drivers Alcohol Treatment:

To account for monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol.

### **Enforcement and Education:**

To account for a portion of fines imposed under the law. Expenditures are authorized only for the enforcement and education relating to laws governing operation of a motor vehicle while under the influence of alcohol.

### **Court Special Projects:**

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of special projects for courts.

# Court Computerization:

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of computerized equipment or software for courts.

# **METRICH Drug Law Enforcement Trust:**

To account for federal funds received as a result of seizures in drug cases conducted with the METRICH drug task force.

### **Alcohol Monitoring:**

To account for monies received through the enforcement and implementation of Ohio traffic laws governing operation of a motor vehicle while under the influence of alcohol.

### **Mediation Services:**

To account for monies received for specific court costs that are designated to pay for the costs of promoting, establishing, maintaining, and improving court mediation programs.

# **Electronic Imaging:**

To account for monies received for specific court costs that are designated for funding the acquisition and maintenance of computerized equipment or software for courts.

# Legal Research:

To account for monies received for specific court costs that are designated for the purchase of computer equipment and services in the area of legal research for Municipal Court.

### Nonmajor Special Revenue Funds (Continued)

### **Police Pension:**

To account for a 0.3 mill real estate tax levy as required by Ohio Revised Code.

### Fire Pension:

To account for a 0.3 mill real estate tax levy as required by Ohio Revised Code.

### **Guaranteed Deposits:**

This fund accounts for the monies held as deposits, that are required to guarantee the satisfactory completion of a job or project. These monies are returned to the depositor or used to pay any charges after the job or project has been accepted by the City Engineering Department or Fire Department. This fund is not included in the entity for which the appropriated budget is adopted; therefore, no budgetary statement is presented.

### **Revolving Loan:**

To account for monies received as development grants that become loans to a qualified business or industry for the purpose of economic development. As the initial loans are repaid, the money is perpetually "re-loaned" to stimulate growth in the community. Budgetary information for the Revolving Loan fund is not reported because it is not included in the entity for which the "appropriated budget" is adopted.

### Coronavirus Relief fund:

To account for federal monies used to combat and prevent the spread of COVID-19, specifically sourced from the Coronavirus Aid, Relief and Economic Security (CARES) Act.

### Severance Payout Reserve:

To account for monies reserved by the City for termination benefits. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the nonmajor special revenue funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

### City Income Tax Administation:

To account for the receipts from the assessment of a 1.00% income tax and the cost of operating the collection department. The use of this money is determined by Council. For 2019, 80% was transferred to the general fund and 20% was restricted within the city income tax administration fund for capital improvements. The allocation is determined by ordinance of Council and can be changed by Council at any time. This fund is included in the general fund (GAAP basis), but has a separate legally adopted budget (budget basis). This fund is not included in the combining statements for the nonmajor special revenue funds since it is reported in the general fund (GAAP basis); however, the budgetary schedule for this fund is presented in this section.

# **Unclaimed Monies:**

This fund accounts for unclaimed monies originally issued by accounts payable or payroll check but never cashed. Monies are deposited into this fund after multiple attempts have been made to locate the owner. Those persons with unclaimed monies are listed by year of issuance on the City's website. Per ORC, these monies will remain in the fund for five years or until claimed (whichever comes first). This fund is not included in the combining statements for the nonmajor special revenue funds since it is reported in the general fund (GAAP basis).

### **Nonmajor Debt Service Fund**

To account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

# Debt Service:

To account for the general obligation bond principal and interest that is paid from governmental revenues of the City. It also accounts for the special assessment bond principal and interest payments that are provided through the special assessment levies against certain properties in the City.

### **Nonmajor Capital Projects Funds**

Capital projects funds are used to account for the financial resources to be used for the acquisition or construction of major capital facilities, other than those financed by the proprietary or nonexpendable trust funds. The following is a description of all the City's nonmajor capital projects funds:

### Municipal Court Improvements:

To account for the additional court cost levied on traffic and criminal cases through the City's Municipal Court. Revenues are used exclusively for Court capital improvements and related equipment purchases.

# **Nonmajor Permanent Fund**

Permanent funds are used to account for the financial resources to be used for a specific purpose, and only the income generated by that money may be spent. The following is a description of the City's nonmajor permanent fund:

### **Cemetery Trust:**

To account for the portion of the sales price for cemetery lots. These monies are invested, and the interest earned is transferred out to the general fund to help defray the cost of the Cemetery Department.

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

# DECEMBER 31, 2021

	Nonmajor Special Revenue Funds	lonmajor Debt Service Fund	Nonmajor Capital Projects Funds			Nonmajor Permanent Fund	Total Nonmajor overnmental Funds
Assets: Equity in pooled cash and investments Cash in segregated accounts Cash with fiduciary agent Receivables (net of allowances of uncollectibles) Due from other governments Prepayments	\$ 2,273,384 604,917 214,530 980,452 125,481 497	\$ 187  160,833 	\$	873,372 - 12,471	\$	1,590,677 - 123 -	\$ 4,737,620 604,917 214,530 1,153,879 125,481 497
Total assets	\$ 4,199,261	\$ 161,020	\$	885,843	\$	1,590,800	\$ 6,836,924
Liabilities: Accounts payable Accrued wages and benefits payable Insurance deposits payable Deposits held and due to others	\$ 10,180 1,884 3,675 66,156	\$ - - -	\$	508 - - -	\$	- - -	\$ 10,688 1,884 3,675 66,156
Total liabilities	81,895	-		508		-	82,403
<b>Deferred inflows of resources:</b> Property taxes levied for the next fiscal year TIF revenue levied for next fiscal year Special assessments revenue not available Intergovernmental revenue not available	580,930 - - 109,757	 136,587 24,433		- - -		- - -	 580,930 136,587 24,433 109,757
Total deferred inflows of resources	690,687	 161,020		-		-	 851,707
Fund balance: Nonspendable Restricted Total fund balance	497 3,426,182 3,426,679	 		- 885,335 885,335		1,589,532 1,268 1,590,800	 1,590,029 4,312,785 5,902,814
Total liabilities, deferred inflows of resources and fund balances	\$ 4,199,261	\$ 161,020	\$	885,843	\$	1,590,800	\$ 6,836,924

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2021

	Sj Re	nmajor pecial evenue unds	Nonmajor Debt Service Fund		Nonmajor Capital Projects Funds		onmajor ermanent Fund	Total Nonmajor Governmental Funds		
Revenues:										
Property and other local taxes	\$	529,062	\$	-	\$	-	\$ -	\$	529,062	
Charges for services		369,828		-		-	72,450		442,278	
Fines and forfeitures		134,916		-		180,772	-		315,688	
Intergovernmental		472,688		3,910		-	-		496,598	
Special assessments		-	2	2,267		-	-		22,267	
Investment income		11,754		-		-	1,268		13,022	
Reimbursements		222		-		-	-		222	
Tax increment financing		-	4	0,569		-	 -		40,569	
Total revenues		1,518,470	8	6,746		180,772	 73,718		1,859,706	
Expenditures: Current:										
General government		312,456		-		-	-		312,456	
Security of persons and property		592,949		-		-	-		592,949	
Public health and welfare		-		-		-	1,314		1,314	
Transportation		140,076		-		-	-		140,076	
Capital outlay		-		-		49,929	-		49,929	
Debt service:										
Principal retirement		-	45	6,992		-	-		456,992	
Interest and fiscal charges		-	18	8,986		-	 -		188,986	
Total expenditures		1,045,481	64	5,978		49,929	 1,314		1,742,702	
Excess (deficiency) of revenues										
over (under) expenditures		472,989	(55	9,232)		130,843	 72,404		117,004	
<b>Other financing sources (uses):</b> Transfers in		_	98	2,218		-	-		982,218	
Transfers out		(358,412)		2,986)		-	 -		(781,398)	
Total other financing sources (uses)		(358,412)	55	9,232		-	 -		200,820	
Net change in fund balances		114,577		-		130,843	72,404		317,824	
Fund balances, January 1		3,311,641		-		754,492	1,518,396		5,584,529	
Increase in reserve for prepaids		461		-		-	 -		461	
Fund balances, December 31	\$	3,426,679	\$	-	\$	885,335	\$ 1,590,800	\$	5,902,814	

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### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

# DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2020)

	County ermissive MVL Tax	E	State lighway	Enfe	Law orcement Frust	Drug Law Enforcement		
Assets: Equity in pooled cash and investments Cash in segregated accounts	\$ -	\$	355,299	\$	2,880	\$	3,768	
Cash with fiduciary agent Receivables (net of allowances of uncollectibles) Due from other governments Prepayments	 214,530		22 96,715 -					
Total assets	\$ 214,530	\$	452,036	\$	2,880	\$	3,768	
Liabilities: Accounts payable Accrued wages and benefits Insurance deposits payable Deposits held and due to othes	\$ - - -	\$	1,756 - -	\$	- - -	\$	- - -	
Total liabilities	 		1,756					
<b>Deferred inflows of resources:</b> Property taxes levied for the next fiscal year Intergovernmental revenue not available	 -		80,991		-		-	
Total deferred inflows of resources	 		80,991	. <u> </u>			-	
Fund balance: Nonspendable Restricted	- 214,530		- 369,289		2,880		3,768	
Total fund balance	214,530		369,289		2,880		3,768	
Total liabilities, deferred inflows of resources and fund balances	\$ 214,530	\$	452,036	\$	2,880	\$	3,768	

]	ndigent Drivers Alcohol reatment	orcement and lucation	ırt Special Projects	Com	Court puterization	Dr Enfe	CTRICH ug Law orcement Frust	Alcohol onitoring	lediation Services	lectronic maging
\$	327,580	\$ 69,787	\$ 785,939	\$	152,182	\$	2,110	\$ 153,997	\$ 164,455	\$ 168,537
	402	227	20,430		4,866		-	2,581	959	- 2,994 - 497
\$	327,982	\$ 70,014	\$ 806,369	\$	157,048	\$	2,110	\$ 156,578	\$ 165,414	\$ 172,028
\$	-	\$ -	\$ 1,544 - 3,596	\$	-	\$	- - -	\$ 5,942	\$ -	\$ 938 1,884 79
	-	 -	 5,140		-		-	 5,942	 -	 2,901
	-	 -	 -		-		-	 -	 -	 -
	327,982	 - 70,014	 801,229		157,048		2,110	 150,636	 - 165,414	 497 168,630
	327,982	 70,014	 801,229		157,048		2,110	 150,636	 165,414	 169,127
\$	327,982	\$ 70,014	\$ 806,369	\$	157,048	\$	2,110	\$ 156,578	\$ 165,414	\$ 172,028

(Continued)

### COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

# DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2020)

		Legal esearch		Police Pension	]	Fire Pension		aranteed eposits
Assets:	¢	20.604	¢		¢		¢	66.156
Equity in pooled cash and investments Cash in segregated accounts	\$	20,694	\$	-	\$	-	\$	66,156
Cash with fiduciary agent		-		-		-		-
Receivables (net of allowances of uncollectibles)		5		290,465		290,465		-
Due from other governments Prepayments		-		14,383		14,383		-
		-						-
Total assets	\$	20,699	\$	304,848	\$	304,848	\$	66,156
Liabilities:								
Accounts payable	\$	-	\$	-	\$	-	\$	-
Accrued wages and benefits		-		-		-		-
Insurance deposits payable		-		-		-		-
Deposits held and due to othes		-		-		-		66,156
Total liabilities				-		-		66,156
Deferred inflows of resources:								
Property taxes levied for the next fiscal year		-		290,465		290,465		-
Intergovernmental revenue not available		-		14,383		14,383		-
Total deferred inflows of resources		-		304,848		304,848		-
Fund balance:								
Nonspendable		-		-		-		-
Restricted		20,699		-		-		-
Total fund balance		20,699		-		-		
Total liabilities, deferred inflows								
of resources and fund balances	\$	20,699	\$	304,848	\$	304,848	\$	66,156

		To	Totals						
evolving Loan		2021		2020					
-	\$	2,273,384	\$	1,994,028					
604,917		604,917		317,471					
-		214,530		359,160					
367,036		980,452		1,274,503					
-		125,481		122,284					
-		497		36					
971,953	\$	4,199,261	\$	4,067,482					
-	\$	10,180	\$	13,524					
-		1,884		1,699					
-		3,675		2,651					
-		66,156		53,036					
-		81,895		70,910					
-		580,930		577,874					
-		109,757		107,057					
-		690,687		684,931					
-		497		36					
971,953		3,426,182		3,311,605					
971,953		3,426,679		3,311,641					
<u> </u>		· ·							
971,953	\$	4,199,261	\$	4,067,482					
	604,917 	Loan \$ 604,917 367,036 	Loan2021-\$ $2,273,384$ $604,917$ $604,917$ - $214,530$ $367,036$ $980,452$ - $125,481$ - $497$ $971,953$ \$4,199,261-\$-\$10,180- $1,884$ - $3,675$ - $66,156$ - $81,895$ - $580,930$ - $109,757$ - $690,687$ - $497$ $971,953$ $3,426,182$ $971,953$ $3,426,679$	Loan         2021           -         \$         2,273,384         \$ $604,917$ $604,917$ \$           -         214,530         \$           367,036         980,452         -           -         125,481         -           -         497         \$           971,953         \$         4,199,261         \$           -         \$         10,180         \$           -         1,884         \$         \$           -         8         1,884         \$           -         66,156         \$         \$           -         81,895         \$         \$           -         690,687         \$         \$           -         497         \$         \$           -         690,687         \$         \$           -         497         \$         \$           -         497         \$         \$           -         497         \$         \$           -         497         \$         \$           -         497         \$         \$           971,953         3,426,679					

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

	County Permissive MVL Tax	State Highway	Law Enforcement Trust	Drug Law Enforcement
Revenues:	\$ -	¢	¢	¢
Property and other local taxes Charges for services	» - -	\$	\$	\$
Fines and forfeitures	-	-	8,098	100
Intergovernmental	213,782	201,124	-	
Investment income	-	214	-	-
Reimbursements		-		
Total revenues	213,782	201,338	8,098	100
Expenditures:				
Current:				
General government	-	-	-	- 344
Security of persons and property Public health and welfare	-	-	5,431	544
Leisure time activity				
Transportation	-	140,076	-	-
Total expenditures	-	140,076	5,431	344
Excess (deficiency) of revenues				
over (under) expenditures	213,782	61,262	2,667	(244)
Other financing uses:				
Transfers out	(358,412)			
Net change in fund balances	(144,630)	61,262	2,667	(244)
Fund balances, January 1	359,160	308,027	213	4,012
Increase (decrease) in prepaids				-
Fund balances, December 31	\$ 214,530	\$ 369,289	\$ 2,880	\$ 3,768

I A	ndigent Drivers Alcohol reatment	:	rcement and ication	ırt Special Projects	Court <u>Computerization</u>		Dru Enfo	TRICH ug Law prcement Trust	Alcohol Monitoring		lediation Services		lectronic maging
\$	-	\$	-	\$ -	\$	-	\$	-	\$	-	\$ -	\$	-
	- 18,501		- 3,885	300,024		69,804		-		- 45,465	- 14,042		- 44,762
	-		-	-		-		-		-	-		-
	-		-	-		-		-		-	-		-
	-		-	 165		<u> </u>		-		-	 -		57
	18,501		3,885	 300,189		69,804		-		45,465	 14,042	·	44,819
	330		-	143,168		63,020		-		34,958	700		50,729
				 -		-					 -		-
	330		-	 143,168		63,020		-		34,958	 700		50,729
	18,171		3,885	 157,021		6,784				10,507	 13,342		(5,910)
	-		-	 -		-		-		-	 -		-
	18,171		3,885	157,021		6,784		-		10,507	13,342		(5,910)
	309,811		66,129	 644,208 -		150,264		2,110		140,129	 152,072		174,576 461
\$	327,982	\$	70,014	\$ 801,229	\$	157,048	\$	2,110	\$	150,636	\$ 165,414	\$	169,127

(Continued)

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS (CONTINUED)

		Legal esearch		Police Pension	]	Fire Pension	Revolving Loan		
Revenues:	<b>.</b>		÷		<u>_</u>		<b>.</b>		
Property and other local taxes	\$	-	\$	264,531	\$	264,531	\$	-	
Charges for services		-		-		-		-	
Fines and forfeitures		63		-		-		-	
Intergovernmental		-		28,891		28,891		-	
Investment income Reimbursements		-		-		-		11,540	
Reimbursements			·	-				-	
Total revenues		63		293,422		293,422		11,540	
Expenditures:									
Current:									
General government		-		-		-		19,881	
Security of persons and property		-		293,422		293,422		-	
Public health and welfare									
Leisure time activity									
Transportation		-		-		-		-	
Total expenditures		-		293,422		293,422		19,881	
Excess (deficiency) of revenues									
over (under) expenditures		63		-		-		(8,341)	
Other financing uses:									
Transfers out		-		-		-		-	
Net change in fund balances		63		-		-		(8,341)	
Fund balances, January 1		20,636		-		-		980,294	
Increase (decrease) in prepaids		-		-		-		-	
Fund balances, December 31	\$	20,699	\$		\$	-	\$	971,953	

 Tot	als	
 2021		2020
\$ 529,062	\$	518,696
369,828		308,913
134,916		122,989
472,688		3,208,541
11,754		13,586
 222		4,665
 1,518,470		4,177,390
312,456		1,002,273
592,949		2,674,346
-		4,957
-		3,407
 140,076		219,175
 1,045,481		3,904,158
 472,989		273,232
 (358,412)		(370,867)
114,577		(97,635)
3,311,641 461		3,410,568 (1,292)
\$ 3,426,679	\$	3,311,641

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COUNTY PERMISSIVE MVL TAX FUND

		Am	ounts	Variance with Final Budget						
-	Original		Final		Actual			Positive Negative)		2020 Actual
Revenues: Intergovernmental	\$	-	\$	716,824	\$	213,782	\$	(503,042)	\$	201,298
Excess of revenues over expenditures				716,824		213,782		(503,042)		201,298
<b>Other financing uses:</b> Transfers out		-		(358,412)		(358,412)				(370,867)
Net change in fund balance		-		358,412		(144,630)		(503,042)		(169,569)
Fund balance, January 1		359,160		359,160		359,160		-		528,729
Fund balance, December 31	\$	359,160	\$	717,572	\$	214,530	\$	(503,042)	\$	359,160

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL STATE HIGHWAY FUND

	Budgeted Amounts						Fina	ance with al Budget	
	Original		Final		Actual		Positive (Nagative)		2020 Actual
Revenues:		<u>Migiliai</u>	Fillai		Actual		(Negative)		 Actual
Intergovernmental Investment income	\$	201,300 1,700	\$	200,400 205	\$	201,124 214	\$	724 9	\$ 190,590 1,798
Total revenues		203,000		200,605		201,338		733	 192,388
Expenditures: Current: Transportation									
Other		173,135		173,135		140,076		33,059	 211,788
Net change in fund balance		29,865		27,470		61,262		33,792	(19,400)
Fund balance, January 1		308,027		308,027		308,027		-	 327,427
Fund balance, December 31	\$	337,892	\$	335,497	\$	369,289	\$	33,792	\$ 308,027

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL LAW ENFORCEMENT TRUST FUND

	Budgeted Amounts Original Final					Actual	2020 Actual		
Revenues:	Original			<u>r mai</u>	Actual		 egative)		
Fines and forfeitures	\$	-	\$	16,195	\$	8,098	\$ (8,097)	\$	
Expenditures: Current: Security of persons and property Other	<u>_\$</u>	212	\$	8,310	\$	5,431	\$ 2,879	\$	
Net change in fund balance		(212)		7,885		2,667	(5,218)		-
Fund balance, January 1		213		213		213	 		213
Fund balance, December 31	\$	1	\$	8,098	\$	2,880	\$ (5,218)	\$	213

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL DRUG LAW ENFORCEMENT FUND

		Variance with Final Budget							
	Original		 Final		ctual	Positive (Negative)			2020 .ctual
<b>Revenues:</b> Fines and forfeitures	\$		\$ 100	\$	100	\$		\$	315
Expenditures: Current: Security of persons and property Other		4,011	 4,011		344		3,667		540
Net change in fund balance		(4,011)	(3,911)		(244)		3,667		(225)
Fund balance, January 1		4,012	 4,012		4,012		-		4,237
Fund balance, December 31	\$	1	\$ 101	\$	3,768	\$	3,667	\$	4,012

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL INDIGENT DRIVERS ALCOHOL TREATMENT FUND

		Budgeted Amounts					Variance with Final Budget						
	(	Original		Final		Actual	Positive (Negative)			2020 Actual			
<b>Revenues:</b> Fines and forfeitures	\$	3,500	\$	18,372	\$	18,501	\$	129	\$	15,131			
Expenditures: Current: General government Other		200,000		200,000		330		199,670					
Net change in fund balance		(196,500)		(181,628)		18,171		199,799		15,131			
Fund balance, January 1		309,811		309,811		309,811		-		294,680			
Fund balance, December 31	\$	113,311	\$	128,183	\$	327,982	\$	199,799	\$	309,811			

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ENFORCEMENT AND EDUCATION FUND

				iance with al Budget	Ţ				
	Original		 Final		Actual	Positive (Negative)			2020 Actual
<b>Revenues:</b> Fines and forfeitures	\$	2,500	\$ 3,573	\$	3,885	\$	312	\$	2,594
Expenditures: Current: Security of persons and property Other		62,361	 62,361		-		62,361		_
Net change in fund balance		(59,861)	(58,788)		3,885		62,673		2,594
Fund balance, January 1		66,129	 66,129		66,129		-		63,535
Fund balance, December 31	\$	6,268	\$ 7,341	\$	70,014	\$	62,673	\$	66,129

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COURT SPECIAL PROJECTS FUND

		Budgeted	Am	ounts			Fin	iance with al Budget	2020
	(	Original		Final		Actual		Positive legative)	Actual
Revenues:	-				*				
Charges for services Reimbursements	\$	200,000	\$	310,000 165	\$	300,024 165	\$	(9,976)	\$ 260,128 3,098
Total revenues		200,000		310,165		300,189		(9,976)	 263,226
Expenditures:									
Current:									
General government									
Personal services		92,448		92,448		1,465		90,983	2,640
Other		494,440		494,440		141,703		352,737	 143,911
Total general government		586,888		586,888		143,168		443,720	 146,551
Net change in fund balance		(386,888)		(276,723)		157,021		433,744	116,675
Fund balance, January 1		644,208		644,208		644,208		-	528,271
(Decrease) in prepaids		-		-		-		-	 (738)
Fund balance, December 31	\$	257,320	\$	367,485	\$	801,229	\$	433,744	\$ 644,208

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL COURT COMPUTERIZATION FUND

		Budgeted	Amo	ounts					
	Original		Final		Actual		ositive egative)		2020 Actual
Revenues: Charges for services	\$	40,000	\$	70,000	\$	69,804	\$ (196)	\$	48,785
Expenditures: Current: General government Other		130,000		134,328		63,020	 71,308		55,398
Net change in fund balance		(90,000)		(64,328)		6,784	71,112		(6,613)
Fund balance, January 1		150,264		150,264		150,264	 		156,877
Fund balance, December 31	\$	60,264	\$	85,936	\$	157,048	\$ 71,112	\$	150,264

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL METRICH DRUG LAW ENFORCEMENT TRUST FUND

		Budgeted	Amo	unts							
	0	riginal	Final		Ā	Actual	-	ositive egative)	2020 <u>Actual</u>		
Expenditures: Current: Security of persons and property Other	\$	2,109	\$	2,109	\$		\$	2,109	\$		
Net change in fund balance		(2,109)		(2,109)		-		2,109		-	
Fund balance, January 1		2,110		2,110		2,110		-		2,110	
Fund balance, December 31	\$	1	\$	1	\$	2,110	\$	2,109	\$	2,110	

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ALCOHOL MONITORING FUND

		Budgeted	Amo	ounts					
-	0	riginal	iginal		Actual		ositive egative)		2020 Actual
Revenues: Fines and forfeitures	\$	25,000	\$	42,150	\$	45,465	\$ 3,315	\$	40,839
Expenditures: Current: General government Other		85,000		85,000		34.958	50,042		42,161
Net change in fund balance		(60,000)		(42,850)		10,507	 53,357		(1,322)
Fund balance, January 1		140,129		140,129		140,129	 -		141,451
Fund balance, December 31	\$	80,129	\$	97,279	\$	150,636	\$ 53,357	\$	140,129

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL MEDIATION SERVICES FUND

	Variance with Final Budget								
	 Driginal	iginal Final		l Actual			ositive egative)		2020 Actual
<b>Revenues:</b> Fines and forfeitures	\$ 11,000	\$	15,200	\$	14,042	\$	(1,158)	\$	15,385
Expenditures: Current: General government Other	 50,000		50,000		700		49,300		650
Net change in fund balance	(39,000)		(34,800)		13,342		48,142		14,735
Fund balance, January 1	 152,072		152,072		152,072				137,337
Fund balance, December 31	\$ 113,072	\$	117,272	\$	165,414	\$	48,142	\$	152,072

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL ELECTRONIC IMAGING FUND

	Budgeted Amounts						Fin	iance with al Budget Positive		2020
	C	Driginal	Final		Actual			legative)		Actual
Revenues:	¢	10.000	<b>^</b>	17.000	¢.		<i>•</i>	(2.520)	<i>•</i>	10.66
Fines and forfeitures	\$	40,000	\$	47,300	\$	44,762	\$	(2,538)	\$	48,665
Reimbursements		-		57		57		-		1,567
Total revenues		40,000		47,357		44,819		(2,538)		50,232
Expenditures: Current: General government										
Personal services		52,538		52,538		50,729		1,809		46,597
Other		137,462		137,462				137,462		
Total expenditures		190,000		190,000		50,729		139,271		46,597
Net change in fund balance		(150,000)		(142,643)		(5,910)		136,733		3,635
Fund balance, January 1		174,576		174,576		174,576		-		171,495
Increase in prepaids		461		461		461		-		(554)
Fund balance, December 31	\$	25,037	\$	32,394	\$	169,127	\$	136,733	\$	174,576

### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL LEGAL RESEARCH FUND

	0	Budgeted	d Amounts Final		Actual		Variance with Final Budget Positive (Negative)		l	2020 Actual	
Revenues: Fines and forfeitures	\$		\$	55	\$	63	\$	8	\$	60	
Net change in fund balance		-		55		63		8		60	
Fund balance, January 1		20,636		20,636		20,636				20,576	
Fund balance, December 31	\$	20,636	\$	20,691	\$	20,699	\$	8	\$	20,636	

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL POLICE PENSION FUND

	Budgeted Amounts					Fin	iance with al Budget Positive	2020		
		Original	ginal Final		Actual			legative)	Actual	
Revenues:								<u>·· · · · · · · · · · · · · · · · · · ·</u>		
Property and other local taxes Intergovernmental	\$	288,937	\$	288,937 4,485	\$	264,531 28,891	\$	(24,406) 24,406	\$ 259,348 29,005	
Total revenues		288,937		293,422		293,422			 288,353	
Expenditures:										
Current:										
Security of persons and property										
Personal services		272,000		293,422		293,422			 288,353	
Net change in fund balance		16,937		-		-		-	-	
Fund balance, January 1		-		-		-		-	 	
Fund balance, December 31	\$	16,937	\$		\$	_	\$	_	\$ 	

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL FIRE PENSION FUND

	 Budgeted	l Am	ounts			Fin	iance with al Budget	2020
	Original	al Final		Actual		Positive (Negative)		2020 Actual
Revenues:	 Jigilia		rinai		Actual		(egative)	 Actual
Property and other local taxes Intergovernmental	\$ 288,937	\$	288,937 4,485	\$	264,531 28,891	\$	(24,406) 24,406	\$ 259,348 29,005
Total revenues	 288,937		293,422		293,422		-	 288,353
Expenditures:								
Current:								
Security of persons and property								
Personal services	 272,000		293,422		293,422		-	 288,353
Net change in fund balance	16,937		-		-		-	-
Fund balance, January 1	 -		-		-		-	 -
Fund balance, December 31	\$ 16,937	\$		\$	_	\$	_	\$ 

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CORONAVIRUS RELIEF FUND

	Budge	eted	Amounts	nounts		Variance with Final Budget Positive	2020
	Original		Final		Actual	(Negative)	Actual
Revenues: Intergovernmental Investment income	\$	-	\$	-	\$ -	\$ -	\$ 2,758,643 635
Total revenues		-		-	-	-	2,759,278
Expenditures: General government Municipal court							101 (00
Other Computer services Other		-		-	-	-	121,602 762
Engineering department Other		-		-	_	-	3,186
General miscellaneous operations Other		-		-	-	-	519,559
Income tax administration Other		-		-			1,318
Total general government		-		-			646,427
Security of persons and property Police department Personal services Fire department		-		-	-	-	934,812
Personal services Dispatch Other		-		-	-	-	1,139,314 22,974
Total security of persons and property		-		-			2,097,100
Public health and welfare Zoning department Other Cemetery department Other		-		-	-	-	2,780
Total public health and welfare		-		-	-		4,957
Leisure time activities Park maintenance Other Recreation department Other		-		-	-	-	1,892 1,515
Total leisure time activities		-		-	-	-	3,407
Transportation Street department Other Traffic signals		-		-		-	5,689
Other		-		-			1,698
Total transportation		-		-	-		7,387
Total expenditures		-		-			2,759,278
Net change in fund balance		-		-	-	-	-
Fund balance, January 1 Fund balance, December 31	\$	-	\$	-	\$ -		- \$ -

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL SEVERANCE PAYOUT RESERVE FUND

		Budgeted	Am	ounts				riance with nal Budget	
	Original Final		Actual		Positive (Negative)		 2020 Actual		
Revenues: Reimbursements	\$	-	\$	4,037	\$	4,037	\$	-	\$ 16,940
Expenditures:									 
Current: General Government									
Personal services	\$	371,855	\$	371,855	\$	280,852	\$	91,003	\$ 366,225
Excess of expenditures over revenues		(371,855)		(367,818)		(276,815)		91,003	(349,285)
<b>Other financing sources:</b> Transfers in				700,000				(700,000)	 700,000
Net change in fund balance		(371,855)		332,182		(276,815)		(608,997)	350,715
Fund balance, January 1 (Decrease) in prepaids		1,337,821		1,337,821		1,337,821		-	992,620 (5,514)
Fund balance, December 31	\$	965,966	\$	1,670,003	\$	1,061,006	\$	(608,997)	\$ 1,337,821

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CITY INCOME TAX ADMINISTRATION FUND

	Budgeted	Amounts		Variance with Final Budget	
	Original	Final	Actual	Positive (Negative)	2020 Actual
Revenues: Municipal income taxes Charges for services Reimbursements	\$ 21,600,000 80,000	\$ 29,300,000 103,900 587	\$ 30,997,492 99,251 587	\$ 1,697,492 (4,649)	\$ 23,992,399 91,968 9,683
Total revenues	21,680,000	29,404,487	31,097,330	1,692,843	24,094,050
Expenditures: Current: General government Personal services	471,462	471,462	442,446	29,016	449,852
Other	792,687	3,827,863	29,663	3,798,200	220,267
Total expenditures Excess of revenues over expenditures	<u>1,264,149</u> 20,415,851	4,299,325	472,109 30,625,221	3,827,216 5,520,059	<u>670,119</u> 23,423,931
<b>Other financing sources (uses):</b> Transfers in Transfers out	(16,302,500)	422,891 (29,204,055)	1,669,149 (29,204,055)	1,246,258	676,027 (24,356,367)
Total other financing sources (uses)	(16,302,500)	(28,781,164)	(27,534,906)	1,246,258	(23,680,340)
Net change in fund balance	4,113,351	(3,676,002)	3,090,315	6,766,317	(256,409)
Fund balance, January 1 Increase (decrease) in prepaids	4,820,017 (1,471)	4,820,017 (1,471)	4,820,017 (1,471)	-	5,074,816 1,610
Fund balance, December 31	\$ 8,931,897	\$ 1,142,544	\$ 7,908,861	\$ 6,766,317	\$ 4,820,017

## COMPARATIVE BALANCE SHEET NONMAJOR DEBT SERVICE FUND

#### DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2020)

	 2021	2020		
Assets:				
Equity in pooled cash and investments	\$ 187	\$	444	
Receivables (net of allowances of uncollectibles)	 160,833		183,269	
Total assets	\$ 161,020	\$	183,713	
Deferred inflows of resources:				
TIF revenue levied for next fiscal year	136,587		137,018	
Special assessments revenue not available	 24,433		46,695	
Total deferred inflows of resources	 161,020		183,713	
Total liabilities, deferred inflows				
of resources and fund balances	\$ 161,020	\$	183,713	

## COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUND

	2021	2020
Revenues:		
Intergovernmental	\$ 23,910	\$ 8,774
Special assessments	22,267	23,062
Tax increment financing	 40,569	 38,637
Total revenues	 86,746	 70,473
Expenditures:		
Debt service:		
Principal retirement	456,992	460,704
Interest and fiscal charges	 188,986	 199,654
Total expenditures	 645,978	 660,358
Excess of expenditures over revenues	 (559,232)	 (589,885)
Other financing sources (uses):		
Transfers in	982,218	1,008,467
Transfers out	 (422,986)	 (418,582)
Total other financing sources (uses)	 559,232	 589,885
Net change in fund balances	-	-
Fund balance, January 1	 	 -
Fund balance, December 31	\$ -	\$ -

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL DEBT SERVICE FUND

	Budgeted	l Amo	unts			Fin	iance with al Budget	2020
	Original		Final	Actual		Positive (Negative)		 2020 Actual
Revenues:								
Intergovernmental	\$ -	\$	47,822	\$	23,910	\$	(23,912)	\$ 8,774
Special assessments	22,172		22,267		22,267		-	23,062
Tax increment financing			81,137		40,569		(40,568)	 38,637
Total revenues	22,172		151,226		86,746		(64,480)	 70,473
Expenditures:								
Debt service:								
Principal retirement	435,991		435,991		456,992		(21,001)	460,704
Interest and fiscal charges	209,987		209,987		188,986		21,001	 199,654
Total expenditures	645,978	. <u></u>	645,978		645,978			 660,358
Excess of expenditures over revenues	(623,806)		(494,752)		(559,232)		(64,480)	 (589,885)
Other financing sources (uses):								
Transfers in	623,806		1,022,786		982,218		(40,568)	1,008,467
Transfers out			(463,556)		(422,986)		40,570	 (418,582)
Total other financing sources (uses)	623,806		559,230		559,232		2	 589,885
Net change in fund balance	-		64,478		-		(64,478)	-
Fund balance, January 1			-		-		-	 
Fund balance, December 31	\$ -	\$	64,478	\$		\$	(64,478)	\$ 

#### COMBINING BALANCE SHEET NONMAJOR CAPITAL PROJECTS FUND

#### DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2020)

	Municipal Court Improvements			To	otals			
				2021	. <u> </u>	2020		
Assets: Equity in pooled cash and investments	\$	873,372	\$	873,372	\$	741,463		
Receivables (net of allowances of uncollectibles)	•	12,471	•	12,471		13,029		
Total assets	\$	885,843	\$	885,843	\$	754,492		
Liabilities:								
Accounts payable	\$	508	\$	508	\$	-		
Total liabilities		508		508		-		
Fund balance:								
Restricted		885,335		885,335		754,492		
Total fund balance		885,335		885,335		754,492		
Total liabilities, deferred inflows of resources and fund balances	\$	885,843	\$	885,843	\$	754,492		

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECTS FUND

	Municipal			Το	otals		
		Court rovements		2021		2020	
Revenues:							
Fines and forfeitures	\$	180,772	\$	180,772	\$	154,714	
Expenditures:							
Capital outlay		49,929		49,929		23,188	
Excess of revenues over expenditures		130,843		130,843		131,526	
Other financing sources:							
Transfers in		-				1,364	
Net change in fund balances		130,843		130,843		132,890	
Fund balances, January 1		754,492		754,492		621,602	
Fund balance, December 31	\$	885,335	\$	885,335	\$	754,492	

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL MUNICIPAL COURT IMPROVEMENTS FUND

	Budgeted	Am	ounts				iance with al Budget		
	 Original		Final		Actual		Positive legative)		2020 Actual
Revenues:									
Fines and forfeitures	\$ 130,000	\$	187,800	\$	180,772	\$	(7,028)	\$	154,714
Expenditures:									
Capital outlay									
Other	 500,000	. <u> </u>	500,000		49,929		450,071	. <u> </u>	23,188
Excess (deficiency) of revenues									
over (under) expenditures	 (370,000)		(312,200)		130,843		443,043		131,526
Other financing sources:									
Transfers in	 -		-		-		-		1,364
Net change in fund balance	(370,000)		(312,200)		130,843		443,043		132,890
Fund balance, January 1	 754,492		754,492		754,492		-		621,602
Fund balance, December 31	\$ 384,492	\$	442,292	\$	885,335	\$	443,043	\$	754,492

#### COMPARATIVE BALANCE SHEET NONMAJOR CEMETERY TRUST PERMANENT FUND

#### DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2020)

		_	2020	
Assets: Equity in pooled cash and investments Receivables (net of allowances of uncollectibles)	\$	1,590,677 123	\$	1,518,227 169
Total assets	\$	1,590,800	\$	1,518,396
Fund balance: Nonspendable Restricted	\$	1,589,532 1,268	\$	1,507,874 10,522
Total fund balance	\$	1,590,800	\$	1,518,396

## COMPARATIVE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CEMETERY TRUST PERMANENT FUND

	2021			2020		
Revenues: Charges for services Investment income	\$	72,450 1,268	\$	33,674 10,522		
Total revenues		73,718		44,196		
Expenditures: Current: Public health and welfare		1,314		12,710		
Net change in fund balance		72,404		31,486		
Fund balance, January 1	. <u></u>	1,518,396		1,486,910		
Fund balance, December 31	\$	1,590,800	\$	1,518,396		

#### SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - BUDGET (GAAP-BASIS) AND ACTUAL CEMETERY TRUST PERMANENT FUND

	Budgeted Amounts			Variance with Final Budget			2020																			
	Or	iginal	Final		Final		Final		Final		Final		Final		al Final		nal Actu		Actual		Actual			ositive egative)		Actual
Revenues:								<u> </u>																		
Charges for services	\$	36,000	\$	67,000	\$	72,450	\$	5,450	\$	33,674																
Investment income		10,800		1,260		1,268		8		10,522																
Total revenues		46,800		68,260		73,718		5,458		44,196																
Expenditures:																										
Current:																										
Public health and welfare																										
Other		13,300		13,300		1,314		11,986		12,710																
Net change in fund balance		33,500		54,960		72,404		17,444		31,486																
Fund balance, January 1	1,	518,396		1,518,396		1,518,396		-		1,486,910																
Fund balance, December 31	\$ 1,	551,896	\$	1,573,356	\$	1,590,800	\$	17,444	\$	1,518,396																

### **Enterprise Funds**

The enterprise funds account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs (expenses, including depreciation) of providing services to the general public on a continuing basis be recovered primarily through user charges.

The City has the following major enterprise funds:

Water Fund Water Pollution Control Fund Airport Fund

These major enterprise funds are described on page 65-66 of the financial statements.

The City has the following nonmajor enterprise funds:

### Swimming Pool:

To account for the operation of the swimming pool complex at Riverside Park. Beginning in 2010, the City contracted with the local YMCA to run the pool operations.

## Parking Facilities:

To account for the operation of the parking department, which includes maintenance and rental of lots, fine revenue, and the monitoring of all on-street and off-street parking zones.

# COMPARATIVE STATEMENT OF NET POSITION WATER FUND

## DECEMBER 31, 2021 AND 2020

	2021	2020		
Assets:				
Current assets:				
Equity in pooled cash and investments	\$ 11,415,869	\$ 9,095,089		
Cash with escrow agent	-	17,239		
Receivables (net of allowances of uncollectibles)	1,064,300	1,100,184		
Prepayments	53,624	64,169		
Materials and supplies inventory	773,643	713,171		
Total current assets	13,307,436	10,989,852		
Noncurrent assets:				
Net pension asset	53,855	34,392		
Net OPEB asset	244,806	-		
Restricted assets:	000 0.00	000 005		
Equity in pooled cash and investments	922,952	920,087		
Capital assets:	1 470 100	1.042.255		
Nondepreciable capital assets	1,479,106	1,042,355		
Depreciable capital assets, net	58,526,751	59,162,497		
Total noncurrent assets	61,227,470	61,159,331		
Total assets	74,534,906	72,149,183		
Deferred outflows of resources:				
Pension	303,039	462,035		
OPEB	124,710	317,687		
Total deferred outflows of resources	427,749	779,722		
Liabilities:				
Current liabilities:				
Accounts payable	471,447	213,139		
Accrued wages and benefits payable	131,672	113,354		
Insurance deposits payable	48,836	34,991		
Retainage payable	-	17,239		
Deposits held and due to others	444,350	431,000		
Accrued interest payable	18,935	22,370		
Compensated absences payable - current	184,349	198,919		
Loans payable - current	278,865	276,372		
Total current liabilities	1,578,454	1,307,384		
Long-term liabilities:				
Compensated absences payable	343,531	309,528		
Loans payable	1,174,212	1,453,077		
Net pension liability	2,007,110	2,684,639		
Net OPEB liability	-	1,907,144		
Total long-term liabilities	3,524,853	6,354,388		
Total liabilities	5,103,307	7,661,772		
Deferred inflows of resources:				
Pension	917,816	668,400		
OPEB	770,743	314,053		
Total deferred inflows of resources	1,688,559	982,453		
Net position:				
Net investment in capital assets	58,552,780	58,458,164		
Restricted for:		,, •		
Capital projects	922,952	920,087		
Unrestricted	8,695,057	4,906,429		
Total net position	\$ 68,170,789	\$ 64,284,680		

# COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION WATER FUND

	 2021	2020		
Operating revenues:				
Charges for services	\$ 8,428,267	\$	8,416,482	
Other	 124,337		220,536	
Total operating revenues	 8,552,604		8,637,018	
Operating expenses:				
Personal services	1,366,552		3,433,193	
Contract services	671,367		1,448,454	
Materials and supplies	946,647		1,651,482	
Utilities	339,770		364,471	
Depreciation	 1,837,340		1,845,638	
Total operating expenses	 5,161,676		8,743,238	
Operating (loss)	 3,390,928		(106,220)	
Nonoperating revenues (expenses):				
Intergovernmental	56,446		186,507	
Interest revenue	8,091		65,294	
Loss on disposal of capital assets	(9,578)		(258,713)	
Interest expense and fiscal charges	 (39,602)		(46,416)	
Total nonoperating revenues (expenses)	 15,357		(53,328)	
Income before contributions	3,406,285		(159,548)	
Capital contributions	 479,824		152,679	
Change in net position	3,886,109		(6,869)	
Net position, January 1	 64,284,680		64,291,549	
Net position, December 31	\$ 68,170,789	\$	64,284,680	

# COMPARATIVE STATEMENT OF CASH FLOWS WATER FUND

## FOR THE YEAR ENDED DECEMBER 31, 2021 AND 2020

	2021		2020		
Cash flows from operating activities:					
Cash received from customers	\$	8,464,020	\$	8,411,190	
Cash received from other operations		124,337		220,536	
Cash payments for personal services		(3,105,489)		(3,001,673)	
Cash payments for contract services		(647,802)		(1,437,283)	
Cash payments for materials and supplies		(748,811)		(1,721,695)	
Cash payments for utilities		(339,770)		(364,471)	
Net cash provided by operating activities		3,746,485		2,106,604	
Cash flows from noncapital financing activities:					
Grants and contributions		56,446		186,507	
Net cash provided by noncapital					
financing activities		56,446		186,507	
Cash flows from capital and related					
financing activities:					
Acquisition of capital assets		(1,185,338)		(1,910,165)	
Principal paid on loans		(276,372)		(269,108)	
Interest paid on loans		(43,037)		(49,742)	
Net cash used in capital and					
related financing activities		(1,504,747)		(2,229,015)	
Cash flows from investing activities:					
Interest received		8,222		81,520	
Net cash provided by investing activities		8,222		81,520	
Net increase in cash and cash equivalents		2,306,406		145,616	
Cash and cash equivalents at beginning of year		10,032,415		9,886,799	
Cash and cash equivalents at end of year	\$	12,338,821	\$	10,032,415	

(Continued)

#### COMPARATIVE STATEMENT OF CASH FLOWS WATER FUND (CONTINUED)

#### FOR THE YEAR ENDED DECEMBER 31, 2021 AND 2020

	2021		2020	
Reconciliation of operating (loss) to net cash provided by operating activities:				
Operating income (loss)	\$	3,390,928	\$	(106,220)
Adjustments: Depreciation		1,837,340		1,845,638
		-,,		-,
Changes in assets and liabilities: (Increase) decrease in accounts receivable (Increase) decrease in materials and supplies inventory		35,753 (60,472)		(5,292) 16,319
Decrease in prepayments		10,545		4,903
Increase (decrease) in accounts payable		258,308		(86,532)
Increase in accrued wages and benefits		18,318		31,057
Increase in compensated absences payable		19,433		78,243
Increase (decrease) in insurance deposits payable		13,845		(10,107)
Increase in deposits held and due to others		13,350		11,900
(Increase) in net pension asset		(19,463)		(16,323)
Decrease in deferred outflows - pension		158,996		750,249
Increase in deferred inflows - pension		249,416		604,466
(Decrease) in net pension liability		(677,529)		(1,211,909)
(Increase) in net OPEB Asset		(244,806)		-
(Increase) decrease in deferred outflows - OPEB		192,977		(141,675)
Increase in deferred inflows - OPEB		456,690		308,968
Increase (decrease) in net OPEB liability		(1,907,144)		32,919
Net cash provided by operating activities	\$	3,746,485	\$	2,106,604

#### **Non-cash Transactions:**

During 2021 and 2020, the Water fund received \$479,824 and \$152,679, respectively, in capital contributions of donated water lines from private developers.

At December 31, 2020, the Water fund purchased \$17,239 in capital assets on account.

## COMPARATIVE STATEMENT OF NET POSITION WATER POLLUTION CONTROL FUND

#### DECEMBER 31, 2021 AND 2020

	2021	2020		
Assets:				
Current assets:	<b>*</b> 0.144.600	¢ 0.000.071		
Equity in pooled cash and investments	\$ 8,144,699	\$ 9,269,071		
Cash with escrow agent	-	41,476		
Receivables (net of allowances of uncollectibles)	1,585,814	1,585,951		
Prepayments Materials and symplics inventory	40,248	46,798		
Materials and supplies inventory Total current assets	45,863 9,816,624	42,203		
Noncurrent assets:	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	10,000,100		
Net pension asset	40,681	25,717		
Net OPEB asset	184,924			
Restricted assets:				
Equity in pooled cash and investments	6,193,538	5,736,988		
Capital assets:		, ,		
Nondepreciable capital assets	422,262	458,689		
Depreciable capital assets, net	75,276,627	75,945,091		
Total noncurrent assets	82,118,032	82,166,485		
Total assets	91,934,656	93,151,984		
Deferred outflows of resources:				
Pension	240,646	332,852		
OPEB	100,403	233,025		
Total deferred outflows of resources	341,049	565,877		
Liabilities:				
Current liabilities:				
Accounts payable	110,362	70,481		
Retainage payable	-	41,476		
Accrued wages and benefits payable	73,851	84,217		
Insurance deposits payable	50,978	34,940		
Deposits held and due to others	444,350	431,000		
Accrued interest payable	2,724	40,076		
Compensated absences payable - current	154,169	155,028		
Loans payable - current	209,009	2,577,114		
Total current liabilities	1,045,443	3,434,332		
Long term liabilities:				
Compensated absences payable	442,979	440,454		
Loans payable	105,862	314,871		
Net pension liability	1,516,146	2,007,516		
Net OPEB liability	-	1,426,122		
Total long-term liabilities	2,064,987	4,188,963		
Total liabilities	3,110,430	7,623,295		
Deferred inflows of resources:				
Pension	668,714	446,986		
OPEB	565,193	208,985		
Total deferred inflows of resources	1,233,907	655,971		
Net position:				
Net investment in capital assets	75,384,018	73,470,319		
Restricted for:				
Capital projects	6,193,538	5,736,988		
Unrestricted	6,353,812	6,231,288		
Total net position	\$ 87,931,368	\$ 85,438,595		

## COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION WATER POLLUTION CONTROL FUND

	 2021	2020		
Operating revenues:				
Charges for services	\$ 9,474,482	\$	9,961,270	
Other	 20,228		187,135	
Total operating revenues	 9,494,710		10,148,405	
Operating expenses:				
Personal services	1,059,019		2,571,015	
Contract services	1,507,497		2,101,037	
Materials and supplies	478,185		973,554	
Utilities	490,828		450,810	
Depreciation	 2,686,075		2,843,845	
Total operating expenses	 6,221,604		8,940,261	
Operating income	 3,273,106		1,208,144	
Nonoperating revenues (expenses):				
Intergovernmental	112,745		447,844	
Interest revenue	9,605		91,832	
Loss on disposall of capital assets	(3,527)		(249)	
Interest expense and fiscal charges	(24,319)		(98,249)	
Capital assets contributed to governmental activities	 (1,332,987)			
Total nonoperating revenues (expenses)	 (1,238,483)		441,178	
Income before contributions and transfers	2,034,623		1,649,322	
Capital contributions	458,150		185,750	
Transfers in	-		565,650	
Transfers out	 -		(1,282,129)	
Change in net position	2,492,773		1,118,593	
Net position, January 1	 85,438,595		84,320,002	
Net position, December 31	\$ 87,931,368	\$	85,438,595	

#### COMPARATIVE STATEMENT OF CASH FLOWS WATER POLLUTION CONTROL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2021 AND 2020

		2021		2020
Cash flows from operating activities:				
Cash received from customers	\$	9,474,160	\$	9,944,469
Cash received from other operations		20,228		187,135
Cash payments for personal services		(2,365,525)		(2,276,654)
Cash payments for contract services		(1,488,369)		(2,089,786)
Cash payments for materials and supplies		(441,964)		(2,096,279)
Cash payments for utilities		(490,828)		(450,810)
Net cash provided by operating activities		4,707,702		3,218,075
Cash flows from noncapital financing activities:				
Grants and contributions		112,745		447,844
Capital assets contributed to governmental activities		(1,332,987)		-
Transfers in		-		565,650
Transfers out		-		(1,282,129)
Net cash used in noncapital				
financing activities		(1,220,242)		(268,635)
Cash flows from capital and related				
financing activities:				
Acquisition of capital assets		(1,568,037)		(792,657)
Principal paid on loans		(2,577,114)		(2,473,486)
Interest paid on loans		(61,671)		(134,069)
Net cash used in capital and				
related financing activities		(4,206,822)		(3,400,212)
Cash flows from investing activities:				
Interest received		10,064		117,105
Net cash provided by investing activies		10,064		117,105
Net decrease in cash and cash equivalents		(709,298)		(333,667)
Cash and cash equivalents at beginning of year		15,047,535	. <u></u>	15,381,202
Cash and cash equivalents at end of year	\$	14,338,237	\$	15,047,535

(Continued)

#### COMPARATIVE STATEMENT OF CASH FLOWS WATER POLLUTION CONTROL FUND (CONTINUED)

#### FOR THE YEAR ENDED DECEMBER 31, 2021 AND 2020

	2021		2020		
Reconciliation of operating income to net cash provided by operating activities:					
Operating income	\$	3,273,106	\$	1,208,144	
Adjustments:					
Depreciation		2,686,075		2,843,845	
Changes in assets and liabilities:					
(Increase) in accounts receivable		(322)		(16,801)	
(Increase) in materials and supplies inventory		(3,660)		(1,610)	
Decrease in prepayments		6,550		3,430	
Increase (decrease) in accounts payable		39,881		(1,121,115)	
Increase (decrease) in accrued wages and benefits		(10,366)		23,263	
Increase in compensated absences payable		1,666		17,511	
Increase (decrease) in insurance deposits payable		16,038		(8,537)	
Increase in deposits held and due to others		13,350		11,900	
(Increase) in net pension asset		(14,964)		(12,803)	
Decrease in deferred outflows - pension		92,206		506,295	
Increase in deferred inflows - pension		221,728		382,992	
(Decrease) in net pension liability		(491,370)		(777,403)	
(Increase) in net OPEB asset		(184,924)		-	
(Increase) decrease in deferred outflows - OPEB		132,622		(121,265)	
Increase in deferred inflows - OPEB		356,208		193,642	
Increase (decrease) in net OPEB liability		(1,426,122)		86,587	
Net cash provided by operating activities	\$	4,707,702	\$	3,218,075	

#### Non-cash Transactions:

During 2021 and 2020, the Water Pollution Control fund received \$458,150 and \$185,750, respectively, in capital contributions of donated sewer lines from private developers.

At December 31, 2020, the Water Pollution Control fund purchased \$41,476 in capital assets on account.

During 2021, the Water Pollution Control fund transfered capital assets with a cost of \$257,256 and accumulated depreciation of \$253,729 (net book value of \$3,527) to governmental activities.

#### COMPARATIVE STATEMENT OF NET POSITION AIRPORT FUND

#### DECEMBER 31, 2021 AND 2020

	2021		
Assets:			
Current assets:			
Equity in pooled cash and investments	\$ 835,627	\$ 477,694	
Receivables (net of allowances of uncollectibles)	110,287	107,043	
Prepayments	14,730	16,618	
Materials and supplies inventory	68,007	27,381	
Total current assets	1,028,651	628,736	
Noncurrent assets:			
Net pension asset	7,440	4,221	
Net OPEB asset	33,821	-	
Capital assets:			
Nondepreciable capital assets	3,769,849	3,657,104	
Depreciable capital assets, net	6,179,154	6,968,792	
Total noncurrent assets	9,990,264	10,630,117	
Total assets	11,018,915	11,258,853	
Deferred outflows of resources:			
Pension	70,026	58,255	
OPEB	34,468	40,242	
Total deferred outflows of resources	104,494	98,497	
Liabilities: Current liabilities: Accounts payable Accrued wages and benefits payable Insurance deposits payable Compensated absences payable - current Total current liabilities	106,720 16,948 2,597 27,638 153,903	6,604 13,629 1,272 25,667 47,172	
т , 11-1-11-1			
Long term liabilities:	125 012	125 500	
Compensated absences payable	135,813	125,590	
Net pension liability	277,289	329,478	
Net OPEB liability Total long-term liabilities	413,102	234,058 689,126	
Total liabilities	567,005	736,298	
		150,290	
Deferred inflows of resources:	122.005	7( 70(	
Pension	123,995	76,726	
OPEB Total deferred inflows of resources	<u>    104,200</u> 228,195	35,444 112,170	
Net position: Net investment in capital assets	9,949,003	10,625,896	
Unrestricted	379,206	(117,014)	
Total net position	\$ 10,328,209	\$ 10,508,882	
Total not position	φ 10,320,209	φ 10,300,082	

# COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION AIRPORT FUND

	2021			2020		
Operating revenues:						
Charges for services	\$	943,516	\$	618,412		
Operating expenses:						
Personal services		243,514		455,091		
Contract services		190,303		189,095		
Materials and supplies		510,286		239,934		
Utilities		19,709		16,934		
Depreciation		964,517		969,059		
Total operating expenses		1,928,329		1,870,113		
Operating (loss)		(984,813)		(1,251,701)		
Nonoperating revenues:						
Intergovernmental		250,140		239,187		
Total nonoperating revenues		250,140		239,187		
Loss before transfers		(734,673)		(1,012,514)		
Transfers in		554,000		65,001		
Change in net position		(180,673)		(947,513)		
Net position, January 1		10,508,882		11,456,395		
Net position, December 31	\$	10,328,209	\$	10,508,882		

#### COMPARATIVE STATEMENT OF CASH FLOWS AIRPORT FUND

	 2021		2020
Cash flows from operating activities:			
Cash received from customers	\$ 940,272	\$	589,739
Cash payments for personal services	(439,935)		(392,922)
Cash payments for contract services	(188,415)		(190,230)
Cash payments for materials and supplies	(450,796)		(242,154)
Cash payments for utilities Net cash used in operating activities	 (19,709) (158,583)		(16,934) (252,501)
	 (156,565)	. <u></u>	(232,301)
Cash flows from noncapital financing activities:			<b>22</b> 0 40 <b>7</b>
Grants and contributions	250,140		239,187
Transfers in	 554,000		65,001
Net cash provided by noncapital	804 140		204 199
financing activities	 804,140		304,188
Cash flows from capital and related			
financing activities:			(2(2,050)
Acquisition of capital assets	 (287,624)		(263,050)
Net cash used in capital and related financing activities	(287,624)		(263,050)
Net increase (decrease) in cash and cash equivalents	 357,933		(211,363)
Cash and cash equivalents at beginning of year	477,694		689,057
Cash and cash equivalents at end of year	\$ 835,627	\$	477,694
Reconciliation of operating loss to net cash used in operating activities:			
Operating loss	\$ (984,813)	\$	(1,251,701)
Adjustments:			0 (0 0 <b>-</b> 0
Depreciation	964,517		969,059
Changes in assets and liabilities:			
(Increase) in accounts receivable	(3,244)		(28,673)
(Increase) decrease in materials and			<b>2</b> 0 <b>2</b> 0 <b>1</b>
supplies inventory	(40,626)		20,284
(Increase) decrease in prepayments	1,888		(1,135)
Increase (decrease) in accounts payable Increase in accrued wages and benefits	100,116 3,319		(22,504) 3,943
Increase in compensated absences payable	12,194		6,872
Increase in compensated absences payable Increase (decrease) in insurance deposits payable	1,325		(647)
(Increase) in net pension asset	(3,219)		(2,055)
(Increase) decrease in deferred outflows - pension	(11,771)		92,642
Increase in deferred inflows - pension	47,269		69,695
(Decrease) in net pension liability	(52,189)		(137,632)
(Increase) in net OPEB asset	(33,821)		-
(Increase) decrease in deferred outflows - OPEB	5,774		(14,863)
Increase in deferred inflows - OPEB	68,756		34,834
Increase (decrease) in net OPEB liability	 (234,058)		9,380
Net cash used in operating activities	\$ (158,583)	\$	(252,501)

#### COMBINING STATEMENT OF NET POSITION NONMAJOR ENTERPRISE FUNDS DECEMBER 31, 2021

	Swimming Pool	Parking Facilities	Total
Assets: Current assets:			
Equity in pooled cash and investments	\$ 33,2	246 \$ 64,047	\$ 97,293
Prepayments	1	62 811	973
Total current assets	33,4	64,858	98,266
Noncurrent assets:			
Net pension asset		- 1,451	1,451
Net OPEB asset		- 6,595	6,595
Capital assets:			
Nondepreciable capital assets		531 94,331 107	95,962
Depreciable capital assets, net Total noncurrent assets	231,4		276,713 380,721
Total assets	266,5	212,451	478,987
Deferred outflows of resources:			
Pension		- 12,523	12,523
OPEB Total deferred outflows of resources		- 6,232 - 18,755	<u> </u>
Total deferred outflows of resources		- 18,755	16,755
Liabilities:			
Current liabilities:	-	1.000	0.077
Accounts payable	7,2	1,808	9,066
Accrued wages and benefits Insurance deposits payable		- 3,346 - 26	3,346 26
Compensated absences payable - current		- 1,922	1,922
Total current liabilities	7,2	258 7,102	14,360
T			
Long term liabilities: Net pension liability		- 54,069	54,069
Total long-term liabilities		- 54,069	54,069
Total liabilities	7,2	258 61,171	68,429
Deferred inflows of resources:			
Pension		- 23,808	23,808
OPEB		- 20,216	20,216
Total deferred inflows of resources		- 44,024	44,024
Net position:			
Net investment in capital assets	233,1	.28 139,547	372,675
Unrestricted (deficit)	26,1	.50 (13,536)	12,614
Total net position	\$ 259,2	\$ 126,011	\$ 385,289

#### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION NONMAJOR ENTERPRISE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	Swimming Pool				Total	
Operating revenues: Charges for services Other	\$	-	\$	85,693 442	\$	85,693 442
Total operating revenues		-		86,135		86,135
Operating expenses:						
Personal services		-		37,454		37,454
Contract services		54,156		3,426		57,582
Materials and supplies		47,346		10,732		58,078
Utilities		5,836		426		6,262
Depreciation		30,838		9,077		39,915
Total operating expenses		138,176		61,115		199,291
Operating income (loss)		(138,176)		25,020		(113,156)
Transfers in		117,520				117,520
Change in net position		(20,656)		25,020		4,364
Net position, January 1		279,934		100,991		380,925
Net position, December 31	\$	259,278	\$	126,011	\$	385,289

#### COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2021

	S	wimming Pool	Parking acilities	 Total
Cash flows from operating activities: Cash received from customers	\$	_	\$ 85,693	\$ 85,693
Cash received from other operations		-	442	442
Cash payments for personal services		-	(79,673)	(79,673)
Cash payments for contract services		(54,068)	(3,537)	(57,605)
Cash payments for materials and supplies Cash payments for utilities		(41,428)	(10,423)	(51,851)
Cash payments for unifies		(5,836)	 (426)	 (6,262)
Net cash (used in) operating activities		(101,332)	 (7,924)	 (109,256)
Cash flows from noncapital financing activities:				
Transfers in		117,520	 -	 117,520
Net cash provided by noncapital		117 520		117 520
financing activities		117,520	 	 117,520
Net increase (decrease) in cash and cash equivalents		16,188	(7,924)	8,264
Cash and cash equivalents at beginning of year		17,058	 71,971	 89,029
Cash and cash equivalents at end of year	\$	33,246	\$ 64,047	\$ 97,293
Reconciliation of operating income (loss) to net cash (used in) operating activities:				
Operating income (loss)	\$	(138,176)	\$ 25,020	\$ (113,156)
Adjustments:		20.020	0.055	20.015
Depreciation		30,838	9,077	39,915
Changes in assets and liabilities:				
(Increase) decrease in prepayments		88	(111)	(23)
Increase in accounts payable Increase in accrued wages and benefits		5,918	309 264	6,227 264
(Decrease) in compensated absences payable		-	(1,432)	(1,432)
Increase in insurance deposits payable		-	(1,132)	(1,132)
(Increase) in net pension asset		-	(535)	(535)
Decrease in deferred outflows - pension		-	10,178	10,178
Increase in deferred inflows - pension		-	5,058	5,058
(Decrease) in net pension liability		-	(17,425)	(17,425)
(Increase) in net OPEB asset		-	(6,595)	(6,595)
Decrease in deferred outflow - OPEB		-	8,457	8,457
Increase in deferred inflow - OPEB		-	10,592	10,592
(Decrease) in net OPEB liability		-	 (50,789)	 (50,789)
Net cash (used in) operating activities	\$	(101,332)	\$ (7,924)	\$ (109,256)

#### COMPARATIVE STATEMENT OF NET POSITION SWIMMING POOL FUND

#### DECEMBER 31, 2021 AND 2020

	2021		 2020
Assets:			
Current assets:			
Equity in pooled cash and investments	\$	33,246	\$ 17,058
Prepayments		162	 250
Total current assets		33,408	 17,308
Noncurrent assets:			
Capital assets:			
Nondepreciable capital assets		1,631	1,631
Depreciable capital assets, net		231,497	262,335
Total noncurrent assets		233,128	263,966
Total assets		266,536	 281,274
Liabilities:			
Current liabilities:			
Accounts payable		7,258	1,340
Total current liabilities		7,258	 1,340
Total liabilities		7,258	 1,340
Net position:			
Net investment in capital assets		233,128	263,966
Unrestricted		26,150	15,968
Total net position	\$	259,278	\$ 279,934

## COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION SWIMMING POOL FUND

	2021		2020	
Operating expenses:				
Contract services	\$	54,156	\$	70,871
Materials and supplies		47,346		34,768
Utilities		5,836		5,632
Depreciation		30,838		30,838
Total operating expenses		138,176		142,109
Operating loss		(138,176)		(142,109)
Transfers in		117,520		87,000
Change in net position		(20,656)		(55,109)
Net position, January 1		279,934		335,043
Net position, December 31	\$	259,278	\$	279,934

#### COMPARATIVE STATEMENT OF CASH FLOWS SWIMMING POOL FUND

	2021		2020		
Cash flows from operating activities:					
Cash payments for contract services	\$	(54,068)	\$	(70,878)	
Cash payments for materials and supplies		(41,428)		(33,628)	
Cash payments for utilities		(5,836)		(5,632)	
Net cash used in operating activities		(101,332)		(110,138)	
Cash flows from noncapital financing activities:					
Transfers in		117,520		87,000	
Net cash provided by noncapital					
financing activities		117,520		87,000	
Net increase (decrease)					
in cash and cash equivalents		16,188		(23,138)	
Cash and cash equivalents at beginning of year		17,058		40,196	
Cash and cash equivalents at end of year	\$	33,246	\$	17,058	
Reconciliation of operating loss to net cash used in operating activities:					
Operating loss	\$	(138,176)	\$	(142,109)	
Adjustments:					
Depreciation		30,838		30,838	
Changes in assets and liabilities:					
(Increase) decrease in prepayments		88		(7)	
Increase in accounts payable		5,918		1,140	
Net cash used in operating activities	\$	(101,332)	\$	(110,138)	
rier cash asea in operating activities	Ψ	(101,552)	Ψ	(110,150)	

#### COMPARATIVE STATEMENT OF NET POSITION PARKING FACILITIES FUND

#### DECEMBER 31, 2021 AND 2020

	2021		2020		
Assets:					
Current assets:	¢	(1.0.17	¢	71.071	
Equity in pooled cash and investments Prepayments	\$	64,047 811	\$	71,971 700	
Total current assets					
Total current assets		64,858		72,671	
Noncurrent assets:		1 451		016	
Net pension asset Net OPEB asset		1,451 6,595		916	
Capital assets:		0,575		_	
Nondepreciable capital assets		94,331		94,331	
Depreciable capital assets, net		45,216		54,293	
Total noncurrent assets		147,593		149,540	
Total assets		212,451		222,211	
Deferred outflows of resources:					
Pension		12,523		22,701	
OPEB		6,232		14,689	
Total deferred outflows of resources		18,755		37,390	
Liabilities:					
Current liabilities:					
Accounts payable		1,808		1,499	
Accrued wages and benefits		3,346		3,082	
Insurance deposits payable Compensated absences payable - current		26 1,922		18 3,354	
Total current liabilities		7,102		7,953	
Long term liabilities:		· · · · ·			
Net pension liability		54,069		71,494	
Net OPEB liability		-		50,789	
Total long-term liabilities		54,069		122,283	
Total liabilities		61,171		130,236	
Deferred inflows of resources:					
Pension		23,808		18,750	
OPEB		20,216		9,624	
Total deferred inflows of resources		44,024		28,374	
Net position:					
Net investment in capital assets		139,547		148,624	
Unrestricted (deficit)		(13,536)		(47,633)	
Total net position	\$	126,011	\$	100,991	
	÷		-		

## COMPARATIVE STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PARKING FACILITIES FUND

2021		2021	2020	
Operating revenues: Charges for services Other	\$	85,693 442	\$	92,220 3,184
Total operating revenues		86,135		95,404
Operating expenses:				
Personal services		37,454		84,674
Contract services		3,426		5,065
Materials and supplies		10,732		11,785
Utilities		426		488
Depreciation		9,077		9,077
Total operating expenses		61,115		111,089
Change in net position		25,020		(15,685)
Net position, January 1		100,991		116,676
Net position, December 31	\$	126,011	\$	100,991

#### COMPARATIVE STATEMENT OF CASH FLOWS PARKING FACILITIES FUND

	2021		2020	
Cash flows from operating activities:				
Cash received from customers	\$	85,693	\$	92,220
Cash received from other operations		442		3,184
Cash payments for personal services		(79,673)		(76,209)
Cash payments for contract services		(3,537)		(4,465)
Cash payments for materials and supplies		(10,423)		(11,241)
Cash payments for utilities		(426)		(488)
Net cash provided by (used in)				
operating activities		(7,924)		3,001
Net increase (decrease) in cash and cash equivalents		(7,924)		3,001
Cash and cash equivalents at beginning of year		71,971		68,970
Cash and cash equivalents at end of year	\$	64,047	\$	71,971
Reconciliation of operating income (loss) to net cash provided by (used in) operating activities:				
Operating income (loss)	\$	25,020	\$	(15,685)
Adjustments:				
Depreciation		9,077		9,077
Changes in assets and liabilities:				
(Increase) decrease in prepayments		(111)		600
Increase in accounts payable		309		544
Increase in accrued wages and benefits		264		963
(Decrease) in compensated absences payable		(1,432)		(1,311)
Increase (decrease) in insurance deposits payable		8		(164)
(Increase) in net pension asset		(535)		(562)
Decrease in deferred outflows - pension		10,178		274
Increase in deferred inflows - pension		5,058		8,162
(Decrease) in net pension liability		(17,425)		(4,756)
(Increase) in net OPEB asset		(6,595)		-
(Increase) decrease in deferred outflow - OPEB		8,457		(11,731)
Increase in deferred inflow - OPEB		10,592		3,477
Increase (decrease) in net OPEB liability		(50,789)		14,113
Net cash provided by (used in) operating activities	\$	(7,924)	\$	3,001

The internal service funds account for the financing of goods or services provided by one department to other departments of the City of Findlay on a cost-reimbursement basis. Accounting for these funds is designed to accumulate all of the costs incurred by the internal service funds in providing goods and services to other departments. However, charges to the other departments are not intended to produce a significant profit in the long run, but to recover the total costs of providing goods or services.

## **Central Stores:**

To account for the central purchase of various office supplies in large quantities at a lesser price with the subsequent charge to the various user departments.

## Self Insurance:

To account for processing and paying general municipal liability insurance claims in lieu of purchasing general municipal liability insurance.

## Workers' Compensation:

To account for the collection of premiums and payments of claims related to a workers' compensation individual retrospective rating plan.

## COMBINING STATEMENT OF NET POSITION INTERNAL SERVICE FUNDS

## DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR DECEMBER 31, 2020)

						Totals			
	Central Stores		Self-Insurance		vorkers' npensation		2021		2020
Assets:									
Current assets:									
Equity in pooled cash and investments	\$	21,416	\$	1,002,877	\$ 712,163	\$	1,736,456	\$	1,784,704
Receivables (net of allowances of uncollectibles)		-		72	-		72		114
Prepayments		-		41,135	-		41,135		60,544
Materials and supplies inventory		5,374		-	 -		5,374		4,983
Total assets		26,790		1,044,084	 712,163		1,783,037		1,850,345
Liabilities:									
Current liabilities:									
Accounts payable		240		-	 -		240		6,423
Total liabilities		240		-	 		240		6,423
Net position:									
Unrestricted		26,550		1,044,084	 712,163		1,782,797		1,843,922
Total net position	\$	26,550	\$	1,044,084	\$ 712,163	\$	1,782,797	\$	1,843,922

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2020)

						 То	tals		
		Central Stores	Sel	f-Insurance		Vorkers' npensation	2021		2020
<b>Operating revenues:</b> Charges for services Other	\$	13,603	\$	-	\$	-	\$ 13,603	\$	13,093 30,707
Total operating revenues		13,603		-		-	 13,603		43,800
<b>Operating expenses:</b> Contract services Materials and supplies Claims		792 16,850 -		127,909 - -		- -	 128,701 16,850 -		126,368 16,818 52,073
Total operating expenses		17,642		127,909		-	 145,551		195,259
Operating loss		(4,039)		(127,909)		-	(131,948)		(151,459)
Nonoperating revenues:									
Interest revenue		-		823		-	 823		8,036
(Loss) before transfers		(4,039)		(127,086)		-	(131,125)		(143,423)
Transfers in		-		70,000		-	 70,000		-
Change in net position		(4,039)		(57,086)		-	(61,125)		(143,423)
Net position, January 1		30,589		1,101,170		712,163	 1,843,922		1,987,345
Net position, December 31	\$	26,550	\$	1,044,084	\$	712,163	\$ 1,782,797	\$	1,843,922

#### COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2021 (WITH COMPARATIVE TOTALS FOR THE YEAR ENDED DECEMBER 31, 2020)

						Totals				
		Central Stores	Self-Insurance		Workers' Compensation		2021			2020
Cash flows from operating activities: Cash received from customers Cash received from other operating revenues Cash payments for contract services Cash payments for materials and supplies Cash payments for claims	\$	13,603 (792) (23,424)	\$	- (108,500) - -	\$	- - - -	\$	13,603 (109,292) (23,424)	\$	13,093 30,707 (136,692) (9,485) (82,780)
Net cash used in operating activities		(10,613)		(108,500)				(119,113)		(185,157)
<b>Cash flows from noncapital financing activities:</b> Transfers in				70,000				70,000		
Net cash provided by noncapital financing activities		-		70,000				70,000		
Cash flows from investing activities: Interest received				865				865		9,744
Net cash provided by investing activies		-		865		-		865		9,744
Net decrease in cash and cash equivalents		(10,613)		(37,635)		-		(48,248)		(175,413)
Cash and cash equivalents at beginning of year Cash and cash equivalents at end of year	\$	32,029 21,416	\$	1,040,512 1,002,877	\$	712,163 712,163	\$	1,784,704 1,736,456	\$	1,960,117 1,784,704
Reconciliation of operating (loss) to net cash (used in) operating activities:										
Operating (loss)	\$	(4,039)	\$	(127,909)	\$	-	\$	(131,948)	\$	(151,459)
Changes in assets and liabilities: (Increase) decrease in materials and supplies inventory (Increase) decrease in prepayments (Decrease) in accounts payable (Decrease) in workers' compensation payable		(391) (6,183)		- 19,409 -		- - -		(391) 19,409 (6,183)		910 (1,824) (2,077) (30,707)
Net cash										
(used in) operating activities	\$	(10,613)	\$	(108,500)	\$	-	\$	(119,113)	\$	(185,157)

Fiduciary funds are used to account for assets held by the City in a trustee capacity, or as an agent for individuals, private organizations, other governmental units, and/or funds. The following are the City's fiduciary fund types:

### **Private-Purpose Trust Fund**

## **Private Trust:**

This fund accounts for the monies held in trust from contributions, gifts or by bequests that are invested by the City. The interest earnings from these investments are used to care for certain cemetery lots in a manner specified by the contributor.

## **Custodial Funds**

Custodial funds are used to report fiduciary activities that are not required to be reported in a trust fund. These funds do not account for the City's own source revenue. The following is a description of the City's custodial funds.

# Municipal Court:

This fund reports fines and forfeitures collected by the Court for distribution to various State and local governments.

## Tax Collection:

This fund accounts for the income taxes and tax increment financing payments collected on-behalf of the Village of Arlington, the Village of Mt. Cory, the Village of Vanlue, Village of Carey, Village of Mt. Blanchard and for assessments collected and due to the Downtown Special Improvement District and the Energy Special Improvement District.

# COMPARATIVE STATEMENT OF FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND DECEMBER 31, 2021 AND 2020

		 2020			
Assets: Equity in pooled cash and investments Receivables:	\$	166,663	\$ 158,267		
Accrued interest		10	 14		
Total assets		166,673	 158,281		
<b>Net Position:</b> Held in trust for private cemetery care	\$	166,673	\$ 158,281		

## COMPARATIVE STATEMENT OF CHANGES IN FIDUCIARY NET POSITION PRIVATE-PURPOSE TRUST FUND FOR THE FISCAL YEAR ENDED DECEMBER 31, 2021 AND 2020

	2021	2020			
Additions: Investment income Other collections	\$	104 10,200	\$	876 200	
Total additions		10,304		1,076	
<b>Deductions:</b> Distributions to individuals		1,912		2,520	
Changes in net position		8,392		(1,444)	
Net position, January 1		158,281		159,725	
Net position, December 31	\$	166,673	\$	158,281	

# COMBINING STATEMENT OF FIUCIARY NET POSITION CUSTODIAL FUNDS DECEMBER 31, 2021

		unicipal Court	С	Tax ollection	Total		
Assets: Equity in pooled cash and cash equivalents Cash in segregated accounts	\$	301,231	\$	209,659	\$	209,659 301,231	
Total assets		301,231		209,659		510,890	
Liabilities: Due to other governments				209,659		209,659	
Total liabilities				209,659		209,659	
<b>Net position:</b> Restricted for individuals, organizations and other governments	3	301,231				301,231	
Total net position	\$	301,231	\$		\$	301,231	

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION CUSTODIAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2021

	N	Aunicipal Court	(	Tax Collection		Total
Additions: Fines and forfeitures for other governments	\$	2,237,023	\$	-	\$	2,237,023
Taxes and special assessements collected for other governments				2,930,224		2,930,224
Total additions	. <u> </u>	2,237,023		2,930,224		5,167,247
<b>Deductions:</b> Fines and forfeitures distributions to other governments Taxes and special assessements distributions		2,302,233		-		2,302,233
to other governments				2,930,224		2,930,224
Total deductions		2,302,233		2,930,224	. <u> </u>	5,232,457
Net change in fiduciary net position		(65,210)		-		(65,210)
Net position beginning of year		366,441				366,441
Net position end of year	\$	301,231	\$		\$	301,231

STATISTICAL SECTION

This part of the City of Findlay's Annual Comprehensive Financial Report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

<u>Contents</u>	<u>Page</u>
Financial Trends	222-231
These schedules contain trend information to help the reader understand how the City's financial performance and well- being have changed over time.	
Revenue Capacity	232-241
These schedules contain information to help the reader assess the City's most significant local revenue sources, property taxes and income taxes.	
Debt Capacity	242-246
These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
Demographic and Economic Information	247-248
These schedules offer demographic and economic indicators to help the reader understand the environment within which	
the City's financial activities take place.	
Operating Information	250-259
These schedules contain service and infrastructure data to help the reader understand how the information in the City's	
financial report relates to the services the City provides and the activities it performs.	

Sources: Sources are noted on the individual schedules.

# NET POSITION BY COMPONENT LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2021	2020	2019	2018
Governmental Activities				
Net investment in capital assets	\$ 99,756,135	\$ 97,434,417	\$ 92,749,374	\$ 91,517,390
Restricted for:				
Capital projects	885,335	754,492	621,602	507,333
Debt service	24,433	46,695	69,293	92,628
Security of persons and property programs	107,538	101,342	99,099	91,398
General government operations	1,747,806	1,513,290	1,216,954	1,072,600
Transportation improvement projects	1,471,470	1,082,041	1,097,005	864,569
Economic development programs	971,953	980,294	1,033,630	1,023,725
Perpetual care:				
Expendable	1,268	10,522	33,856	27,653
Nonexpendable	1,589,532	1,507,874	1,453,054	1,420,142
Other purposes	1,691,940	1,634,966	3,206,496	2,847,683
Unrestricted	(1,790,367)	(13,737,518)	(13,103,283)	(29,658,397)
Total governmental activities net position	\$ 106,457,043	\$ 91,328,415	\$ 88,477,080	\$ 69,806,724
Business-type Activities	<b>•</b> 144 <b>• •</b> • • • • • •	<b>• 142 • • • • • •</b>	¢ 142.077.402	¢ 120.011.52(
Net investment in capital assets	\$ 144,258,476	\$ 142,966,969	\$ 142,877,493	\$ 138,811,526
Restricted for:	<b>7</b> 116 400		5 000 405	
Capital projects	7,116,490	6,657,075	7,039,425	6,606,500
Unrestricted	15,599,463	11,148,202	10,766,568	15,099,909
Total business-type activities net position	\$ 166,974,429	\$ 160,772,246	\$ 160,683,486	\$ 160,517,935
Total Primary Government				
Net investment in capital assets	\$ 244,014,611	\$ 240,401,386	\$ 235,626,867	\$ 230,328,916
Restricted for:				
Capital projects	8,001,825	7,411,567	7,661,027	7,113,833
Debt service	24,433	46,695	69,293	92,628
Security of persons and property programs	107,538	101,342	99,099	91,398
General government operations	1,747,806	1,513,290	1,216,954	1,072,600
Transportation projects	1,471,470	1,082,041	1,097,005	864,569
Economic development programs	971,953	980,294	1,033,630	1,023,725
Perpetual care:				
Expendable	1,268	10,522	33,856	27,653
Nonexpendable	1,589,532	1,507,874	1,453,054	1,420,142
Other projects	1,691,940	1,634,966	3,206,496	2,847,683
Unrestricted	13,809,096	(2,589,316)	(2,336,715)	(14,558,488)
Total primary government net position	\$ 273,431,472	\$ 252,100,661	\$ 249,160,566	\$ 230,324,659

(1) Amounts have been restated to reflect the implementation of GASB Statements No. 68 and 71, which were implemented in 2015 and for prior period adjustment posted in 2015.

(2) Amounts have been restated to reflect the implementation of GASB Statements No. 75, which was implemented in 2018 and for prior period adjustment posted in 2017.

2017 (2)	2016	2015	2014 (1)	2013	2012
\$ 87,387,917	\$ 81,341,015	\$ 78,187,482	\$ 73,978,571	\$ 72,492,146	\$ 72,190,698
379,069	225,888	116,489	496,643	524,102	516,709
117,252	140,251	160,946	195,205	226,052	265,528
98,175	86,048	81,772	91,115	86,003	87,584
985,280	882,802	727,908	768,178	677,630	682,029
1,896,527	1,769,929	1,911,201	2,981,776	1,778,564	1,827,410
1,021,097	1,112,532	1,109,538	1,094,735	1,084,996	841,400
14,846	7,288	1,237	449	1,068	1,477
1,392,401	1,373,776	1,344,168	1,308,415	1,269,186	1,231,975
2,781,732	1,610,100	3,100,624	947,848	1,158,767	884,604
(26,964,632)	4,365,424	3,537,657	25,834,186	25,723,428	15,856,895
\$ 69,109,664	\$ 92,915,053	\$ 90,279,022	\$ 107,697,121	\$ 105,021,942	\$ 94,386,309
\$ 135,861,632	\$ 131,517,130	\$ 126,775,309	\$ 121,616,774	\$ 122,106,355	\$ 122,183,651
6,285,031	5,989,837	5,071,300	5,535,446	6,392,630	5,985,364
15,346,617	16,694,097	17,109,592	19,571,591	14,210,390	10,830,020
\$ 157,493,280	\$ 154,201,064	\$ 148,956,201	\$ 146,723,811	\$ 142,709,375	\$ 138,999,035
\$ 223,249,549	\$ 212,858,145	\$ 204,962,791	\$ 195,595,345	\$ 194,598,501	\$ 194,374,349
6,664,100	6,215,725	5,187,789	6,032,089	6,916,732	6,502,073
117,252	140,251	160,946	195,205	226,052	265,528
98,175	86,048	81,772	91,115	86,003	87,584
985,280	882,802	727,908	768,178	677,630	682,029
1,896,527	1,769,929	1,911,201	2,981,776	1,778,564	1,827,410
1,021,097	1,112,532	1,109,538	1,094,735	1,084,996	841,400
14,846	7,288	1,237	449	1,068	1,477
1,392,401	1,373,776	1,344,168	1,308,415	1,269,186	1,231,975
2,781,732	1,610,100	3,100,624	947,848	1,158,767	884,604
(11,618,015)	21,059,521	20,647,249	45,405,777	39,933,818	26,686,915
\$ 226,602,944	\$ 247,116,117	\$ 239,235,223	\$ 254,420,932	\$ 247,731,317	\$ 233,385,344

# CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	2021	2020		2019	2018
Program Revenues:					
Governmental activities					
Charges for services:					
General government	\$ 2,935,322	\$ 2,880,020	\$	3,013,696	\$ 3,111,068
Security of persons and property	242,765	230,247		256,195	348,404
Public health services	261,603	206,588		220,153	204,934
Transportation	71,839	94,301		69,486	86,530
Leisure time activities	569,323	499,035		603,712	562,461
Interest and fiscal charges	5	464		-	217
Operating grants & contributions	4,729,127	6,736,916		3,590,221	3,124,998
Capital grants & contributions	 1,479,279	 2,568,087		1,174,912	 2,407,614
Total governmental activities program revenues	 10,289,263	 13,215,658		8,928,375	 9,846,226
Business-type activities:					
Charges for services:					
Water	8,428,267	8,416,482		7,949,635	8,356,995
Water pollution control	9,474,482	9,961,270		9,390,894	9,794,715
Airport	943,516	618,412		902,359	920,873
Parking facilities	85,693	92,220		82,319	90,165
Operating grants & contributions	419,331	873,538		165,007	135,400
Capital grants & contributions	 937,974	 338,429		606,967	 298,547
Total business-type activities program revenues	 20,289,263	 20,300,351		19,097,181	 19,596,695
Total primary government	\$ 30,578,526	\$ 33,516,009	\$	28,025,556	\$ 29,442,921
Expenses:					
Governmental Activities					
General government	\$ 6,681,113	\$ 11,099,465	\$	10,419,459	\$ 9,938,857
Security of persons and property	16,882,155	18,693,250		753,729	19,356,714
Public health services	577,915	1,042,021		1,109,856	1,008,929
Transportation	7,052,505	6,679,984		6,963,224	6,450,347
Leisure time activities	1,625,479	2,438,799		3,352,821	2,025,570
Interest and fiscal charges	 189,917	 200,746		209,533	 217,055
Total governmental activities expenses	 33,009,084	 40,154,265		22,808,622	 38,997,472
Business-type activities:					
Water	5,211,246	9,051,080		9,489,917	7,367,567
Water pollution control	6,245,923	9,040,508		8,220,582	8,664,519
Airport	1,928,329	1,870,213		2,145,092	2,052,476
Parking facilities	61,115	111,184		92,545	117,024
Swimming pool	 138,176	 142,109		120,722	 91,623
Total business-type activities expenses	 13,584,789	 20,215,094		20,068,858	 18,293,209
Total primary government	\$ 46,593,873	\$ 60,369,359	\$	42,877,480	\$ 57,290,681

 2017	 2016	 2015		2014 2013		2013		2012
\$ 2,827,428	\$ 2,944,742	\$ 2,445,802	\$	2,322,091	\$	2,594,246	\$	2,359,760
304,492 172,075	260,556 221,838	288,871 1,125,144		267,809 1,110,657		247,124 841,091		269,644 910,714
94,773	137,836	151,614		141,853		126,056		158,250
554,841	513,325	590,292		628,480		592,621		590,059
286	1,847	1,258		13,839		417		244,530
2,249,356	3,056,083	2,560,912		2,708,225		3,325,208		2,932,081
 3,953,019	 924,763	 2,358,020		1,454,779		1,106,922		987,606
 10,156,270	 8,060,990	 9,521,913	. <u> </u>	8,647,733	. <u> </u>	8,833,685	. <u> </u>	8,452,644
8,030,734	8,314,598	8,130,180		8,094,877		8,158,604		8,414,617
9,563,139	9,604,120	10,146,272		9,397,038		9,245,878		9,410,093
741,126	826,536	878,020		1,113,979		1,022,799		1,128,095
56,175	71,550	100,371		77,191		64,671		63,249
493,087	146,362	282,466		169,302		176,207		174,907
 3,321,867	 1,987,099	 529,202		282,249		175,331		602,142
 22,206,128	 20,950,265	 20,066,511		19,134,636		18,843,490		19,793,103
\$ 32,362,398	\$ 29,011,255	\$ 29,588,424	\$	27,782,369	\$	27,677,175	\$	28,245,747
\$ 9,565,419	\$ 9,570,553	\$ 7,685,516	\$	7,469,907	\$	7,502,393	\$	9,257,857
17,415,139	16,061,874	15,342,739		14,443,733		13,434,775		15,560,367
945,342	1,715,431	2,198,660		2,160,622		2,034,618		1,978,226
6,294,645	6,130,358	6,507,689		5,422,042		5,528,850		5,095,585
1,929,330	1,789,883	1,524,053		1,499,577		1,252,231		1,229,723
 211,882	 426,009	 340,235		356,731		393,632	·	421,280
 36,361,757	 35,694,108	 33,598,892		31,352,612		30,146,499	. <u> </u>	33,543,038
7,466,713	6,192,080	5,749,014		6,051,531		5,866,274		6,198,978
7,601,800	7,998,804	7,071,836		7,187,450		7,309,005		6,988,964
1,918,453	1,781,823	1,807,053		2,059,034		2,190,509		2,321,322
103,960	105,993	102,631		104,917		96,404		88,675
 105,018	 107,108	 107,005		116,867		55,462		57,654
 17,195,944	 16,185,808	 14,837,539		15,519,799		15,517,654		15,655,593
\$ 53,557,701	\$ 51,879,916	\$ 48,436,431	\$	46,872,411	\$	45,664,153	\$	49,198,631

# CHANGES IN NET POSITION LAST TEN YEARS (ACCRUAL BASIS OF ACCOUNTING)

	 2021	 2020	 2019	 2018
Net (Expense) Revenue				
Governmental activities	\$ (22,719,821)	\$ (26,938,607)	\$ (13,880,247)	\$ (29,151,246)
Business-type activities	 6,704,474	 85,257	 (971,677)	 1,303,486
Total primary government net expense	\$ (16,015,347)	\$ (26,853,350)	\$ (14,851,924)	\$ (27,847,760)
General Revenues and Other Changes in Net Position				
Governmental activities				
Taxes:				
Property and other local taxes levied for:				
General purposes	\$ 2,877,844	\$ 2,785,504	\$ 2,767,390	\$ 2,689,494
Police and fire pensions	529,062	518,696	452,390	452,390
Municipal income taxes levied for:				
General purposes	31,471,723	22,057,157	26,565,962	24,620,228
Tax increment financing revenues	40,569	38,637	38,828	47,520
Grants and entitlements				
not restricted to specific programs	1,219,220	1,022,829	1,050,110	849,793
Investment earnings	29,784	237,289	536,757	452,046
Increase (decrease) in fair value				
of investments	-	(115,710)	104,700	87,049
Miscellaneous	1,015,253	2,681,062	1,525,857	1,707,786
Transfers	 664,994	 564,478	 (491,391)	 (1,058,000)
Total governmental activities	 37,848,449	 29,789,942	 32,550,603	 29,848,306
Business-type activities				
Investment earnings	17,696	157,126	437,913	367,969
Miscellaneous	145,007	410,855	207,924	295,200
Transfers	 (664,994)	 (564,478)	 491,391	 1,058,000
Total business-type activities	 (502,291)	 3,503	 1,137,228	 1,721,169
Total primary government	\$ 37,346,158	\$ 29,793,445	\$ 33,687,831	\$ 31,569,475
Change in Net Position				
Governmental activities	\$ 15,128,628	\$ 2,851,335	\$ 18,670,356	\$ 697,060
Business-type activities	6,202,183	88,760	165,551	3,024,655
Total primary government	\$ 21,330,811	\$ 2,940,095	\$ 18,835,907	\$ 3,721,715

	2017		2016		2015		2014		2013	. <u> </u>	2012
\$	(26,205,487)	\$	(27,633,118)	\$	(24,076,979)	\$	(22,704,879)	\$	(21,312,814)	\$	(25,090,394)
\$	5,010,184 (21,195,303)	\$	4,764,457 (22,868,661)	\$	5,228,972 (18,848,007)	\$	3,614,837 (19,090,042)	\$	3,325,836 (17,986,978)	\$	4,137,510 (20,952,884)
\$	2,674,433	\$	2,520,008	\$	2,453,252	\$	2,397,716	\$	2,337,745	\$	2,341,451
ψ	462,680	ψ	435,816	ψ	441,642	ψ	441,310	ψ	426,568	ψ	431,342
	21,300,761		25,505,967		23,365,523		20,625,080		26,754,570		21,596,551
	45,818		71,783		71,985		72,159		72,941		71,284
	842,856		833,401		1,026,477		895,700		1,585,007		2,983,700
	267,697		143,048		82,858		43,623		47,736		24,262
	(57,829)		54,343		(54,665)		(7,943)		(9,945)		20,690
	1,191,804		918,092		1,033,630		1,130,406		995,168		1,481,603
	(502,280)		(213,309)		479,921		(217,993)		(261,343)		(482,954)
	26,225,940		30,269,149		28,900,623		25,380,058		31,948,447		28,467,929
	205,392		104,573		63,699		43,381		34,375		29,900
	192,073		162,524		101,590		138,225		88,786		60,827
	502,280		213,309		(479,921)		217,993		261,343		482,954
	899,745		480,406		(314,632)		399,599		384,504		573,681
\$	27,125,685	\$	30,749,555	\$	28,585,991	\$	25,779,657	\$	32,332,951	\$	29,041,610
\$	20,453	\$	2,636,031	\$	4,823,644	\$	2,675,179	\$	10,635,633	\$	3,377,535
¢	5,909,929	¢	5,244,863	¢	4,914,340	¢	4,014,436	¢	3,710,340	¢	4,711,191
\$	5,930,382	\$	7,880,894	\$	9,737,984	\$	6,689,615	\$	14,345,973	\$	8,088,726

# FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2021		 2020 2019		2019	2018	
General Fund							
Nonspendable	\$	276,863	\$ 292,748	\$	315,613	\$	313,926
Restricted		1,477,410	1,197,627		2,585,126		2,166,266
Committed		9,948,185	7,226,201		7,185,457		5,401,413
Assigned		5,625,893	954,769		313,008		1,941,431
Unassigned		17,544,382	 17,637,214		14,612,785		12,849,863
Total general fund	\$	34,872,733	\$ 27,308,559	\$	25,011,989	\$	22,672,899
All Other Governmental Funds							
Nonspendable	\$	2,262,641	\$ 2,249,634	\$	2,096,595	\$	2,064,786
Restricted		6,129,325	6,662,496		6,269,051		6,191,098
Committed		-	 				
Total all other governmental funds	\$	8,391,966	\$ 8,912,130	\$	8,365,646	\$	8,255,884
Total governmental funds	\$	43,264,699	\$ 36,220,689	\$	33,377,635	\$	30,928,783

 2017	 2016	 2015	 2014	 2013	 2012
\$ 297,428 2,170,077 6,916,735 2,111,667 11,518,357	\$ 318,444 1,026,629 8,966,662 1,182,289 13,410,382	\$ 51,907 2,614,069 9,502,866 428,538 12,507,222	\$ 45,471 556,930 11,518,860 437,476 11,102,421	\$ 47,040 799,077 12,345,286 100,584 10,037,368	\$ 48,152 576,264 1,767,446 1,827,722 8,250,881
\$ 23,014,264	\$ 24,904,406	\$ 25,104,602	\$ 23,661,158	\$ 23,329,355	\$ 12,470,465
\$ 2,021,415 5,630,634	\$ 2,147,596 4,666,002 16,566	\$ 2,011,943 4,400,957	\$ 1,984,890 4,892,233	\$ 1,823,884 3,730,189	\$ 1,701,268 3,532,230 4,623,943
\$ 7,652,049	\$ 6,830,164	\$ 6,412,900	\$ 6,877,123	\$ 5,554,073	\$ 9,857,441
\$ 30,666,313	\$ 31,734,570	\$ 31,517,502	\$ 30,538,281	\$ 28,883,428	\$ 22,327,906

### CHANGES IN FUND BALANCES, GOVERNMENTAL FUNDS LAST TEN YEARS (MODIFIED ACCRUAL BASIS OF ACCOUNTING)

	2021	2020	2019	2018
Revenues				
Municipal income taxes	\$ 30,997,492	\$ 23,992,399	\$ 25,928,394	\$ 24,096,233
Property and other taxes	3,407,554	3,304,934	3,220,327	3,142,397
Charges for services	2,086,644	1,930,754	1,881,833	1,939,376
Licenses and permits	376,018	404,660	410,469	390,670
Fines and forfeitures	1,563,372	1,458,357	1,742,113	1,825,849
Intergovernmental	5,405,431	9,998,026	4,947,425	5,349,748
Special assessments	22,267	23,062	22,634	24,491
Investment income	42,790	265,066	590,369	496,876
Increase (decrease) in fair value				
of investments	-	(115,710)	104,700	87,049
Rental income	126,639	89,728	109,211	89,145
Contributions and donations	349,336	144,096	136,245	901,400
Reimbursements	2,392,806	2,762,123	1,542,831	1,723,888
Tax increment financing	40,569	38,637	38,828	47,520
Other	89,344	57,433	47,887	31,503
Total revenues	46,900,262	44,353,565	40,723,266	40,146,145
Expenditures				
Current:				
General government	8,735,221	9,593,273	8,452,505	8,727,617
Security of persons and property	16,693,337	16,668,611	15,939,452	15,714,408
Public health and welfare	817,872	897,552	951,268	858,679
Transportation	3,938,652	2,843,190	2,851,109	3,469,432
Leisure time activity	1,860,884	1,735,897	1,839,955	1,519,812
Capital outlay	6,338,252	8,469,333	6,661,177	7,929,290
Debt service:				
Principal retirement	456,992	460,704	446,234	449,177
Interest and fiscal charges	188,986	199,654	207,908	214,670
Bond/note issuance costs	-			-
Total expenditures	39,030,196	40,868,214	37,349,608	38,883,085
Excess (deficiency) of revenues				
over (under) expenditures	7,870,066	3,485,351	3,373,658	1,263,060
Other Financing Sources (Uses)				
Transfers in	5,487,290	5,601,260	5,723,574	4,983,327
Transfers (out)	(6,228,810)	(6,318,911)	(6,648,965)	(6,041,327)
Issuance of refunding bonds	(0,220,010)	(0,510,511)	(0,010,000)	(0,041,527)
Payment to refunding bond escrow agent	-	_	_	-
Premium on notes/bonds	-	-	-	-
Sale of capital assets	-	-	-	-
Bonds issued	-	-	-	-
Total other financing sources (uses)	(741,520)	(717,651)	(925,391)	(1,058,000)
Net change in fund balances	7,128,546	2,767,700	2,448,267	205,060
Increase (decrease) in reserve for inventory	(68,701)	103,767	(1,545)	12,154
Increase (decrease) in reserve for inventory	(15,835)	(28,413)	2,130	45,256
Total change in fund balances	\$ 7,044,010	\$ 2,843,054	\$ 2,448,852	\$ 262,470
Capital expenditures	8,200,730	10,423,232	6,999,563	8,767,022
Debt service as a percentage of noncapital	· ·			
expenditures	2.10%	2.17%	2.16%	2.20%

	2017		2016		2015		2014		2013		2012
\$	22,979,449	\$	24,732,412	\$	23,333,535	\$	20,938,843	\$	24,149,733	\$	21,563,110
φ	3,137,693	Ψ	2,956,479	Ψ	2,895,582	Ψ	2,839,762	Ψ	2,765,164	Ψ	2,773,713
	1,916,054		1,888,774		2,773,731		2,762,250		2,768,092		2,891,751
	391,330		410,927		309,477		314,881		347,094		319,236
	1,759,095		1,492,305		1,449,164		1,293,710		1,229,609		1,321,720
	5,638,029		4,494,475		5,349,728		4,770,643		5,990,277		6,654,320
	22,868		22,304		32,533		1,466		32,578		208,357
	300,862		172,977		109,484		67,714		71,632		43,370
	(57,829)		54,343		(54,665)		(7,943)		(9,945)		20,690
	80,816		71,098		71,025		77,890		84,701		67,130
	1,115,175		25,872		412,699		33,239		20,765		93,503
	1,188,852		916,825		1,027,991		1,133,883		995,058		959,217
	45,818		71,783		71,985		72,159		72,941		71,284
	48,282		45,830		20,315		11,777		34,167		56,187
	38,566,494		37,356,404		37,802,584		34,310,274		38,551,866		37,043,588
	8,294,346		8,573,882		7,167,165		6,929,984		7,028,408		8,985,945
	15,229,696		14,882,457		14,342,234		13,945,852		13,819,356		14,918,793
	800,407		1,624,100		2,195,546		2,128,398		2,051,992		1,947,627
	3,102,649		2,673,661		2,993,311		2,366,790		2,317,126		2,281,244
	1,375,655		1,339,667		1,168,765		1,178,546		955,716		1,221,237
	9,490,150		7,140,492		7,729,518		5,031,019		4,239,024		2,961,849
	476,179		559,739		650,354		617,524		609,401		565,989
	197,578		319,030		335,193		364,146		398,390		424,971
	-		159,640		-		3,205		-		-
	38,966,660		37,272,668		36,582,086		32,565,464		31,419,413		33,307,655
	(400,166)		83,736		1,220,498		1,744,810		7,132,453		3,735,933
	6,786,732		5,352,052		8,646,748		6,521,041		6,098,734		26,243,826
	(7,289,012)		(5,765,361)		(8,885,761)		(6,739,034)		(6,760,077)		(26,726,780)
	-		6,505,000		-		584,500		-		-
	-		(6,715,929)		-		(576,672)		-		-
	-		385,262		-		-		-		-
	-		300		-		-		119		928
	-		-		-				-		211,000
	(502,280)		(238,676)		(239,013)		(210,165)		(661,224)		(271,026)
	(902,446)		(154,940)		981,485		1,534,645		6,471,229		3,464,907
	(143,041)		77,480		(10,831)		126,454		88,289		(45,186)
	(22,770)		294,528		8,567		(6,246)		(3,996)		2,660
\$	(1,068,257)	\$	217,068	\$	979,221	\$	1,654,853	\$	6,555,522	\$	3,422,381
	10,308,551		7,972,560		7,446,965		4,999,631		3,971,501		3,763,032
	2.35%		3.00%		3.38%		3.56%		3.67%		3.35%

# ASSESSED VALUATION AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY LAST TEN YEARS

	Real Pro	operty (a)	Real and Personal Public Utility (b)					
Calendar Year (1)	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value				
2022	\$ 903,205,060	\$ 2,580,585,886	\$ 65,011,170	\$ 73,876,330				
2021	901,872,270	2,576,777,914	61,251,140	69,603,568				
2020	893,935,650	2,554,101,857	58,355,060	66,312,568				
2019	806,074,810	2,303,070,886	39,957,830	45,406,625				
2018	799,170,680	2,283,344,800	40,016,210	45,472,966				
2017 (2)	800,255,330	2,286,443,800	35,291,770	40,104,284				
2016	768,406,470	2,195,447,057	33,991,260	38,626,432				
2015	761,952,790	2,177,007,971	32,382,770	36,798,602				
2014	758,838,100	2,168,108,857	31,369,100	35,646,705				
2013	774,395,440	2,212,558,400	23,750,220	26,988,886				

Source: Hancock County Auditor's Office.

(1) Valuations are amounts for collection year.

- (2) Sexennial update for property values, effective in tax collection years 2011 and 2017.
- (a) Real property is assessed at 35% of actual value. Real property taxes collected in a calendar year are levied as of January 1 of that year based on assessed values as of January 1 of the preceding year.
- (b) Public utility is assessed at 88% of actual value. Public utility real and tangible property taxes collected in a calendar year are levied in the preceding calendar year based on assessed values determined as of December 31 of the second preceding year.

 Assessed Value	Estimated Actual Value	%	Total Direct Tax Rate
\$ 968,216,230	\$ 2,654,462,215	36.48%	3.20
963,123,410	2,646,381,482	36.39%	3.20
952,290,710	2,620,414,425	36.34%	3.20
846,032,640	2,348,477,511	36.02%	3.20
839,186,890	2,328,817,766	36.03%	3.20
835,547,100	2,326,548,084	35.91%	3.20
802,397,730	2,234,073,489	35.92%	3.20
794,335,560	2,213,806,574	35.88%	3.20
790,207,200	2,203,755,562	35.86%	3.20
798,145,660	2,239,547,286	35.64%	3.20

# DIRECT AND OVERLAPPING PROPERTY TAX RATES (RATE PER \$1,000 OF ASSESSED VALUE) LAST TEN YEARS

City Direct Rates (1)						
General Rate	Total Direct Rate					
3.20	3.20					
3.20	3.20					
3.20	3.20					
3.20	3.20					
3.20	3.20					
3.20	3.20					
3.20	3.20					
3.20	3.20					
3.20	3.20					
3.20	3.20					
	General Rate         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20           3.20         3.20					

# **Overlapping Rates (1)**

		Hancock County		Findlay				
Collection Year (1)	Hancock County	Park District	Findlay City School District	Hancock Public Library	Total			
2022	9.20	0.80	64.95	0.50	78.65			
2021	9.20	0.80	64.95	0.50	78.65			
2020	8.40	0.80	64.93	0.50	77.83			
2019	8.40	0.80	64.95	0.50	77.85			
2018	8.40	0.80	64.95	0.50	77.85			
2017	7.80	0.80	64.95	0.50	77.25			
2016	7.80	0.80	64.95	0.50	77.25			
2015	7.80	0.80	64.95	0.50	77.25			
2014	7.80	0.80	64.95	0.50	77.25			
2013	7.80	0.80	64.95	0.50	77.25			

Source: Hancock County Auditor's Office

(1) Property tax rates are the rates for the respective years of collection.

## PRINCIPAL TAXPAYERS REAL PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

		De	cember 31, 202	21
Тахрауег	<u></u>	Taxable Assessed Value	Rank	Percentage of Total City Real Property Assessed Value
Vereit ID Findlay OH LLC	\$	10,236,440	1	1.13%
Marathon Petroleum		10,155,720	2	1.12%
Kohl's Department Stores, Inc.		4,447,270	3	0.49%
Flag City Station, LLC		3,439,160	4	0.38%
LP Investment Company		3,210,200	5	0.38%
Nissin Brake Ohio Inc		3,142,020	6	0.35%
Reingard Enterprises LLC		3,133,260	7	0.35%
Ohio Logistics II, LLC		2,736,750	8	0.30%
DDC Hotels Inc		2,294,980	9	0.25%
Findlay Mall Capital Holding LLC		2,287,710	10	0.25%
Total, Top Ten Principal Real Property Taxpayers	\$	45,083,510		5.00%

	December 31, 2012							
Taxpayer		Taxable Assessed Value	Rank	Percentage of Total City Real Property Assessed Value				
Marathon Oil Co.	\$	10,663,550	1	1.38%				
<b>BB</b> Findlay Limited Partnership		7,100,100	2	0.92%				
Ohio Logistics II, LLC		5,818,540	3	0.75%				
Findlay Shopping Center, Inc.		5,537,130	4	0.71%				
Kohl's Department Stores, Inc.		4,336,950	5	0.56%				
Hercules Tire & Rubber Company		3,791,040	6	0.49%				
LP Investment Company		3,314,670	7	0.43%				
Cooper Tire & Rubber Company		3,189,000	8	0.41%				
Nissin Brake Ohio Inc		2,224,470	9	0.29%				
University of Findlay		1,668,290	10	0.22%				
Total, Top Ten Principal Real Property Taxpayers	\$	47,643,740		6.16%				

Source: Hancock County Auditor's Office.

# PRINCIPAL TAXPAYERS PUBLIC UTILITY PROPERTY TAX CURRENT YEAR AND NINE YEARS AGO

	December 31, 2021							
Taxpayer		Taxable Assessed Value	Rank	Percentage of Total City Public Utility Assessed Value				
Ohio Power Company	\$	32,656,320	1	50.23%				
Marathon Pipeline LLC		23,200,480	2	35.69%				
Columbia Gas of Ohio, Inc.		6,655,390	3	10.24%				
Hancock Wood Electric Co-op Inc.		919,790	4	1.41%				
AEP Transmission Company Inc.		778,290	5	1.20%				
Total, Top Five Principal Public Utility Taxpayers	\$	64,210,270		98.77%				

	December 31, 2012							
Taxpayer		Taxable Assessed Value	Rank	Percentage of Total City Public Utility Assessed Value				
Ohio Power Company Columbia Gas of Ohio, Inc.	\$	19,175,108 3,087,210	1 2	86.13% 13.87%				
Total, Top Two Principal Public Utility Taxpayers	\$	22,262,318		100.00%				

Source: Hancock County Auditor

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# PROPERTY TAX LEVIES AND COLLECTIONS LAST TEN YEARS

Collection Year	 Current Levy (1)	Delinquent Levy		 Total Levy	Current Collection		Percent of Current Levy Collected
2021	\$ 3,075,183	\$	126,978	\$ 3,202,161	\$	3,014,954	98.04%
2020	1,676,472		116,549	1,793,021		1,669,501	99.58%
2019	2,693,886		83,411	2,777,297		2,616,266	97.12%
2018	2,690,914		89,833	2,780,747		2,621,931	97.44%
2017	2,677,677		93,361	2,771,038		2,610,681	97.50%
2016	2,567,465		98,315	2,665,780		2,502,497	97.47%
2015	2,541,203		133,860	2,675,063		2,467,388	97.10%
2014	2,526,694		156,523	2,683,217		2,454,840	97.16%
2013	2,559,842		137,593	2,697,435		2,456,129	95.95%
2012	2,549,913		130,417	2,680,330		2,450,275	96.09%

Source: Hancock County Auditor's Office.

(1) includes rollbacks reimbursed by the State.

linquent ollection	(	Total Collection	Total Collection as a Percent of Total Levy
\$ 91,086	\$	3,106,040	97.00%
82,728		1,752,229	97.72%
51,288		2,667,554	96.05%
61,150		2,683,081	96.49%
66,841		2,677,522	96.63%
68,909		2,571,406	96.46%
80,482		2,547,870	95.25%
93,158		2,547,998	94.96%
59,558		2,515,687	93.26%
71,494		2,521,769	94.08%

# INCOME TAX REVENUE BASE AND COLLECTIONS LAST TEN YEARS

Year	Tax Rate	Total Tax Collected	Taxes from Withholding	Percentage of Taxes from Withholding	Taxes From Net Profits	
2021	1.00%	\$ 31,179,330	\$ 20,308,913	65.14%	\$ 8,084,693	
2020	1.00%	24,264,742	19,116,219	78.78%	2,413,391	
2019	1.00%	26,229,208	19,095,066	72.80%	4,389,067	
2018	1.00%	24,691,595	18,641,565	75.50%	3,402,933	
2017	1.00%	23,316,215	17,787,529	76.29%	3,097,745	
2016	1.00%	25,077,744	17,321,266	69.07%	5,356,863	
2015	1.00%	23,271,157	16,831,585	72.33%	4,341,479	
2014	1.00%	21,456,998	15,710,494	73.22%	3,679,406	
2013	1.00%	24,982,165	15,811,122	63.29%	6,684,682	
2012	1.25%	22,044,345	17,850,224	80.97%	1,688,434	

Source: City income tax department.

Percentage of Taxes from Net Profits	 Taxes from Individuals	Percentage of Taxes from Individuals
25.93%	\$ 2,785,724	8.93%
9.95%	2,735,132	11.27%
16.73%	2,745,075	10.47%
13.78%	2,647,097	10.72%
13.28%	2,430,941	10.43%
21.36%	2,399,615	9.57%
18.66%	2,098,093	9.01%
17.15%	2,067,098	9.63%
26.76%	2,486,361	9.95%
7.66%	2,505,687	11.37%

# RATIOS OF OUTSTANDING DEBT BY TYPE LAST TEN YEARS

		Ga	vernm	ental Activitio	es (c)		Business-Type Activities						
Year	General Obligation Bonds		Special Assessment Bonds			OPWC Loans	General Obligation Bonds		OWDA Loans		OPWC Loans		
2021	\$	5,379,874	\$	21,000	\$	51,673	\$	-	\$	1,577,227	\$	190,721	
2020		5,824,070		42,000		66,357		-		4,383,300		238,134	
2019		6,271,978		63,000		81,040		-		7,078,481		285,547	
2018		6,706,415		83,000		95,723		685,000		9,667,288		340,886	
2017		7,143,797		103,000		110,406		1,920,000		12,154,049		396,224	
2016		7,609,179		122,000		125,089		3,850,000		14,542,918		451,562	
2015		7,490,589		140,000		139,773		5,938,500		16,837,874		506,903	
2014		8,106,382		158,000		154,456		8,004,500		19,042,731		562,242	
2013		8,680,127		185,000		169,140		5,977,041		21,171,682		617,580	
2012		9,251,923		214,655		183,823		7,247,820		23,217,697		672,918	

#### Sources:

(a) See notes to the financial statements regarding the City's outstanding debt information. Includes unamortized bond premiums and discounts.

(b) See Schedule "Demographic and Economic Statistics - Last Ten Years" for personal income and population.

(c) Amounts for 2010-2018 have been restated to include only long-term debt instruments, not all long-term liabilities.

(a) Total Primary Government	(b) Total Personal Income	Percentage of Personal Income	(b) Population	Per Capita		
\$ 7,220,495	\$1,259,257,181	0.57%	40,313	\$ 179		
10,553,861	1,463,012,436	0.72%	41,961	252		
13,780,046	1,416,230,822	0.97%	41,899	329		
17,578,312	1,233,009,860	1.43%	41,698	422		
21,827,476	1,323,194,865	1.65%	41,498	526		
26,700,748	1,234,254,362	2.16%	41,542	643		
31,053,639	1,146,094,588	2.71%	41,596	747		
36,028,311	1,135,120,820	3.17%	41,780	862		
36,800,570	1,075,394,376	3.42%	41,724	882		
40,788,836	1,083,004,065	3.77%	41,385	986		

# TABLE 12

## CITY OF FINDLAY, OHIO

# RATIOS OF GENERAL BONDED DEBT OUTSTANDING LAST TEN YEARS

Year	General Obligation Bonds (1)	Special ssessment Bonds	 Total	Percentage of Actual Taxable Value of Property	 Per Capita
2021	\$ 5,379,874	\$ 21,000	\$ 5,400,874	0.20%	\$ 134
2020	5,824,070	42,000	5,866,070	0.22%	140
2019	6,271,978	63,000	6,334,978	0.24%	151
2018	7,391,415	83,000	7,474,415	0.32%	179
2017	9,063,797	103,000	9,166,797	0.39%	221
2016	11,459,179	122,000	11,581,179	0.50%	279
2015	13,429,089	140,000	13,569,089	0.61%	326
2014	16,110,882	158,000	16,268,882	0.73%	389
2013	14,657,168	185,000	14,842,168	0.67%	356
2012	16,499,743	214,655	16,714,398	0.75%	404

Note: Details regarding the City's outstanding debt can be found in the notes to the financial statements.

(1) Includes both governmental activities and business-type activities general obligation bonds. Amounts include unamortized bond premiums and discounts.

## DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT AS OF DECEMBER 31, 2021

Governmental Unit	Ou	Debt tstanding (2)	Estimated Percentage Applicable (1)	Estimated Share of Overlapping Debt		
Direct:						
City of Findlay	\$	5,452,547	100.00%	\$	5,452,547	
Total direct debt		5,452,547			5,452,547	
Overlapping debt:						
Findlay City School District		39,305,000	88.48%		34,777,064	
Liberty-Benton Local School District		24,085,000	9.72%		2,341,062	
Hancock County		12,223,980	44.22%		5,405,444	
Total overlapping debt		75,613,980			42,523,570	
Total direct and overlapping debt	\$	81,066,527		\$	47,976,117	

Source: Ohio Municipal Advisory Council. Excludes special assessment and self-supporting debt.

(1) Percentages were determined by dividing the assessed valuation of the overlapping government located within the boundaries of the City by the total assessed valuation of the government. The valuations used were for calendar year 2013.

(2) Includes all governmental activities long-term debt obligations including general obligation bonds, special assessment bonds, notes payable, capital leases payable, and OPWC loans payable.

### LEGAL DEBT MARGIN INFORMATION LAST TEN YEARS

Fiscal Year	Debt Limit (1)		Total Net Debt Applicable to Limit (2)		Debt Service Available Balance		Legal Debt Margin		Total Net Debt Applicable to Limit as a Percentage of Debt Limit	
2021	\$	101,662,704	\$	5,116,676	\$	-	\$	96,546,028	5.03%	
2020		101,127,958		5,537,984		-		95,589,974	5.48%	
2019		99,990,525		5,963,005		-		94,027,520	5.96%	
2018		88,833,427		7,059,556		-		81,773,871	7.95%	
2017		88,114,623		8,709,050		350		79,405,923	9.88%	
2016		87,732,446		11,081,546		17,333		76,668,233	12.63%	
2015		84,251,762		13,462,101		1,005		70,790,666	15.98%	
2014		83,405,234		16,145,772		3,989		67,263,451	19.36%	
2013		82,971,756		14,567,612		47,209		68,451,353	17.56%	
2012		83,805,294		16,372,675		54,524		67,487,143	19.54%	

Source: City financial records.

Note: Ohio Bond Law sets a limit of 10.5% for voted debt and 5.5% for unvoted debt.

- (1) Beginning in 2007, the debt limit excludes the assessed valuation of tangible personal property tax, as well as railroad and telephone public utility personal property in accordance with Ohio House Bill 530.
- (2) Excludes unamortized bond premiums and discounts.

#### TABLE 15

## CITY OF FINDLAY, OHIO

# DEMOGRAPHIC AND ECONOMIC STATISTICS LAST TEN YEARS

					Une			
Year	Population (1)	Personal Income	Per Capita Personal Income Income (2)		Hancock County	Ohio	United States	Square Miles of City
2021	40,313	\$ 1,259,257,181	\$	31,237	2.6%	3.4%	3.7%	20.2317
2020	41,961	1,463,012,436		34,866	6.8%	8.1%	6.2%	20.1605
2019	41,899	1,416,230,822		33,801	3.2%	4.1%	3.7%	20.1605
2018	41,698	1,233,009,860		29,570	3.4%	4.6%	3.9%	20.1605
2017	41,498	1,323,194,865		31,886	3.6%	5.0%	4.4%	20.1587
2016	41,542	1,234,254,362		29,711	3.7%	5.0%	4.9%	20.1587
2015	41,596	1,146,094,588		27,553	3.7%	4.9%	5.3%	20.1584
2014	41,780	1,135,120,820		27,169	4.4%	5.8%	6.2%	20.0686
2013	41,724	1,075,394,376		25,774	6.2%	7.5%	7.4%	19.6304
2012	41,385	1,083,004,065		26,169	6.1%	7.2%	8.1%	19.6308

#### Sources:

- (2) Information obtained through Bureau of Economic Analysis.
- (3) Information obtained through Ohio Job & Family Services, Office of Workforce Development Unemployment rates are the annual average rate for the year (not seasonally adjusted).

<sup>(1)</sup> Information obtained through U.S. Census Bureau.

## PRINCIPAL EMPLOYERS CURRENT YEAR AND NINE YEARS AGO

	December 31, 2021		
Employer	Employees	Rank	Percentage of Total
Whirlpool Corporation	2,440	1	20.12%
Blanchard Valley Regional Health Center	2,289	2	18.87%
Marathon Petroleum Corporation	2,234	3	18.42%
Cooper Tire & Rubber Company	1,590	4	13.11%
Findlay City Schools	834	5	6.88%
Lowe's Distribution Center	623	6	5.14%
McLane Company Inc.	592	7	4.88%
The University of Findlay	539	8	4.44%
Kohls Distribution Center	520	9	4.29%
Hitachi Astemo	467	10	3.85%
Total	12,128		100.00%

	December 31, 2012		
Employer	Employees	Rank	Percentage of Total
Cooper Tire & Rubber Company	2,055	1	17.80%
Whirlpool Corporation	2,015	2	17.45%
Marathon Petroleum Corporation	1,800	3	15.59%
Blanchard Valley Regional Health Center	1,798	4	15.57%
Nissin Brake	758	5	6.57%
Findlay City Schools	744	6	6.44%
Lowe's Distribution Center	692	7	5.99%
Hancock County	583	8	5.05%
Wal-Mart Stores	559	9	4.85%
The University of Findlay	541	10	4.69%
Total	11,545	-	100.00%

Source: City Auditor's Office Contacted Businesses

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## FULL-TIME-EQUIVALENT CITY GOVERNMENTAL EMPLOYEES BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	Full	_								
Function/Program	1 411	Part			Annual	Annual	Part			Annual
Tunction/Trogram	Time	Time	Seasonal	Total	FTE's (1)	FTE's (1)	Time	Seasonal	Total	FTE's (1)
Electeds	5.00	12.00	-	17.00	17.00	17.00	12.00	-	29.00	17.00
Airport	5.50	-	-	5.50	5.50	4.50	-	-	4.50	4.50
Auditor	4.00	-	-	4.00	4.50	4.75	-	1.00	5.75	4.75
Building Maintenance	1.00	-	-	1.00	1.25	1.00	-	-	1.00	1.00
City Income Tax	6.00	1.00	-	7.00	5.75	6.00	1.00	-	7.00	6.00
Civil Service	1.00	3.00	-	4.00	2.50	2.50	3.00	-	5.50	2.50
Computer Services	4.00	-	-	4.00	3.75	3.25	-	-	3.25	3.25
Council	0.50	-	-	0.50	0.50	0.50	-	-	0.50	0.50
Dispatch Center	12.00	-	-	12.00	11.50	11.00	-	-	11.00	11.00
Engineering	7.00	-	-	7.00	7.75	7.00	-	-	7.00	7.00
Health	-	-	-	-	-	-	-	-	-	-
Human Resources	1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
Law Director	4.50	-	-	4.50	4.50	4.50	-	-	4.50	4.50
Mayor	2.00	-	-	2.00	1.75	1.75	-	-	1.75	1.75
Municipal Court	22.00	2.00	-	24.00	23.00	22.00	2.00	-	24.00	22.00
NEAT			-					-		
Parking	1.50	-	-	1.50	1.50	1.50	-	-	1.50	1.50
Recreation	6.00	_	24.00	30.00	8.00	8.00	_	19.00	27.00	8.00
Service/Safety Director	1.00	_	-	1.00	1.00	0.75	_	-	0.75	0.75
WORC	-	_	-	-	-	-	_	_	-	-
Zoning	2.00	-	-	2.00	2.00	3.00	-	-	3.00	3.00
Fire Clerks	1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
Fire Department Admin	2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
Fire Department	63.00	-	-	63.00	57.25	63.00	-	-	63.00	63.00
Fire Department Total	66.00	-	-	66.00	60.25	66.00	-	-	66.00	66.00
Parks Maintenance	9.00	-	-	9.00	10.00	8.00	-	-	8.00	8.00
Cemetery	2.50	-	-	2.50	3.00	3.50	-	-	3.50	3.50
Streets	24.00	1.00	-	25.00	25.25	25.25	1.00	-	26.25	25.25
Traffic Lights	3.00	-		3.00	3.00	3.00	-		3.00	3.00
Public Works Total	38.50	1.00		39.50	41.25	39.75	1.00		40.75	39.75
Police Clerks	5.50	-	-	5.50	5.50	5.50	-	-	5.50	5.50
Police Administration	2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
Police	59.00	-	-	59.00	61.00	62.50	-	-	62.50	62.50
Police Department Total	66.50	-		66.50	68.50	70.00	-		70.00	70.00
Sewer Maintenance	9.00	-	-	9.00	9.75	9.75	-	-	9.75	9.75
Stormwater Maintenance	2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
Water Pollution Control	16.00	-	-	16.00	16.00	15.50	-	-	15.50	15.50
WPC Total	27.00	-		27.00	27.75	27.25	-	-	27.25	27.25
Supply Reservoir	1.00	-	-	1.00	1.50	1.00	-	-	1.00	1.00
Utility Billing	9.00	-	-	9.00	8.25	8.50	-	-	8.50	8.50
Water Distribution	14.00	-	-	14.00	13.50	13.00	-	-	13.00	13.00
Water Treatment	15.00	-	-	15.00	15.25	15.00	-	-	15.00	15.00
WPC Total	39.00	-		39.00	38.50	37.50	-		37.50	37.50
Total	323.00	19.00	24.00	366.00	339.00	340.50	19.00	20.00	379.50	340.50

Source: City of Findlay records

(1) Calculated using total base hours worked by each employee divided by full-time employment equivalent.

(2) Calculated using 1.0 for each full-time employee and 0.50 for each part-time and seasonal employee.

	2019				2018				
Full	Part			Annual	Full	Part			Annual
Time	Time	Seasonal	Total	FTE's (1)	Time	Time	Seasonal	Total	FTE's (1)
5.00	12.00	-	17.00	17.00	5.00	12.00	-	17.00	17.00
4.50	-	-	4.50	4.50	4.50	-	-	4.50	4.50
4.00	1.00	-	5.00	4.50	5.00	-	-	5.00	5.00
1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
5.00	1.00	-	6.00	5.00	4.00	1.00	-	5.00	3.75
1.00	3.00	-	4.00	2.50	1.00	3.00	-	4.00	2.50
3.00	-	-	3.00	3.25	3.00	-	1.00	4.00	3.50
0.50	-	-	0.50	0.50	0.50	-	-	0.50	0.50
11.00	-	-	11.00	10.75	10.00	-	-	10.00	10.75
6.00	-	-	6.00	6.50	6.00	-	-	6.00	6.50
-	-	-	-	-	-	-	-	-	-
1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
4.50	-	-	4.50	4.50	4.50	-	-	4.50	4.50
2.00	-	-	2.00	1.75	2.00	-	-	2.00	2.00
21.00	3.00	-	24.00	22.75	21.00	7.00	-	28.00	24.25
-	-	-	-	-	-	-	-	-	0.25
1.50	-	-	1.50	1.50	1.50	-	-	1.50	1.50
5.00	1.00	22.00	28.00	8.75	5.00	1.00	17.00	23.00	8.75
2.00	-	-	2.00	1.75	2.00	-	-	2.00	1.75
-	-	-	-	-	-	-	-	-	-
3.00	-	-	3.00	3.25	3.00	-	-	3.00	3.00
1.00	-	-	1.00	1.00	1.00	-	-	1.00	1.00
2.00	-	-	2.00	1.25	1.00		-	1.00	1.00
63.00	-	-	63.00	63.00	64.00	-	-	64.00	63.00
66.00	-	-	66.00	65.25	66.00		-	66.00	65.00
8.00	-	-	8.00	11.75	5.00	-	1.00	6.00	8.25
3.50	-	-	3.50	4.00	2.50	-	-	2.50	3.50
23.00	-	-	23.00	23.75	26.00	-		26.00	25.75
3.00	-	-	3.00	3.00	3.00	-	-	3.00	2.50
37.50	-	-	37.50	42.50	36.50	-	1.00	37.50	40.00
5.50	-	-	5.50	5.50	5.50	-	-	5.50	5.50
2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
62.00	-	-	62.00	61.25	63.00	-	-	63.00	61.00
69.50	-		69.50	68.75	70.50	-	-	70.50	68.50
10.00		-	10.00	9.00	10.00		1.00	11.00	8.50
2.00	-	-	2.00	2.00	2.00	-	-	2.00	2.00
16.00	-	-	16.00	15.00	16.00	-	-	16.00	16.00
28.00	-	-	28.00	26.00	28.00	-	1.00	29.00	26.50
1.00	-		1.00	1.50	1.00	-		1.00	1.25
9.00	-	-	9.00	9.00	9.00	-	-	9.00	9.00
14.00	-	-	14.00	13.50	14.00	-	-	14.00	13.50
15.00	-	-	15.00	15.50	15.00	-	-	15.00	15.00
39.00	-		39.00	39.50	39.00	-		39.00	38.75
321.00	21.00	22.00	364.00	342.75	320.00	24.00	20.00	364.00	340.75

# FULL-TIME-EQUIVALENT CITY GOVERNMENTAL EMPLOYEES BY FUNCTION/PROGRAM (CONTINUED) LAST TEN YEARS

						(2)
	2017	2016	2015	2014	2013	2012
	Annual	Annual	Annual	Annual	Annual	Annual
Function/Program	FTE's (1)	FTE's (1)	FTE's (1)	FTE's (1)	Average	Average
Electeds	17.00	17.00	17.00	17.00	16.00	16.00
Airport	4.50	4.50	4.50	4.50	4.50	4.50
Auditor	4.75	4.75	4.25	4.00	4.00	3.75
Building Maintenance	1.00	1.25	1.75	1.75	1.75	1.75
City Income Tax	3.75	2.25	1.75	1.75	2.25	2.75
Civil Service	2.50	2.50	2.50	2.50	2.50	2.00
Computer Services	3.00	2.75	2.25	2.75	2.50	3.00
Council	0.50	0.50	0.50	0.50	0.50	0.50
Dispatch Center	10.25	11.00	10.50	10.75	10.00	11.00
Engineering	7.50	7.00	6.50	6.25	6.75	9.00
Health	-	-	14.50	14.25	13.50	13.00
Human Resources	1.00	1.00	1.00	0.75	-	0.50
Law Director	4.50	4.50	4.50	4.25	4.50	4.50
Mayor	1.75	1.25	1.00	1.00	1.00	2.00
Municipal Court	28.00	20.00	21.50	18.25	17.25	17.75
NEAT	1.00	1.00	1.00	1.00	1.00	1.00
Parking	1.50	1.50	1.50	1.50	1.50	1.50
Recreation	8.25	7.25	7.75	7.50	8.25	9.75
Service Director	1.25	1.00	1.00	1.00	1.25	1.00
WORC	0.25	1.00	1.00	1.00	1.00	1.00
Zoning	2.25	1.00	1.00	1.00	1.00	1.00
Fire Clerks	1.00	1.00	1.00	1.00	1.00	1.00
Fire Department Admin	1.25	1.00	1.00	1.00	1.00	1.00
Fire Department	61.00	60.25	58.75	60.50	61.50	64.75
Fire Department Total	63.25	62.25	60.75	62.50	63.50	66.75
Parks Maintenance	8.00	7.50	4.25	4.75	2.75	5.75
Cemetery	4.25	3.50	3.50	3.00	3.50	3.00
Streets	25.25	25.25	23.75	23.00	22.50	20.25
Traffic Lights	2.00	2.00	2.00	2.00	2.00	2.00
Public Works Total	39.50	38.25	33.50	32.75	30.75	31.00
Police Clerks	5.25	5.50	5.50	5.50	5.50	4.50
Police Administration	1.75	2.00	2.00	2.00	2.00	2.00
Police	60.75	61.25	58.00	55.75	53.75	61.50
Police Department Total	67.75	68.75	65.50	63.25	61.25	68.00
Sewer Maintenance	8.75	9.25	11.00	10.25	10.25	10.50
Stormwater Maintenance	2.00	2.00	2.00	2.00	2.00	2.00
Water Pollution Control	15.25	15.50	16.00	15.75	14.50	16.00
WPC Total	26.00	26.75	29.00	28.00	26.75	28.50
Supply Reservoir	1.25	1.25	1.25	1.00	1.00	1.00
Utility Billing	9.00	9.00	9.00	10.00	10.00	10.00
Water Distribution	14.00	13.25	13.00	12.25	11.75	13.00
Water Treatment	14.00	13.75	12.25	13.00	13.50	14.75
WPC Total	38.25	37.25	35.50	36.25	36.25	38.75
Total	339.25	326.25	331.50	326.00	319.50	340.25

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### OPERATING INDICATORS BY FUNCTION/PROGRAM LAST TEN YEARS

Function/Program	2021	2020	2019	2018
General Government				
Auditor's Office				
Purchase orders issued	4,547	4,414	4,968	4,677
Checks issued	7,149	6,982	7,575	7,508
Computer Services				
Computers maintained	292	285	264	256
City website hits	1,187,788	1,087,288	1,235,645	384,951
Cemetery				
Number of internments	165	152	170	156
Graves sold	181	92	114	122
Municipal Court				
Traffic/Criminal Cases Filed	9,618	9,787	14,181	14,525
Traffic/Criminal Hearings	36,117	30,871	43,097	48,617
Traffic/Criminal Pleadings Filed	15,808	13,640	17,642	17,537
Civil Cases Filed	2,549	2,987	3,633	3,591
Civil Hearings	2,754	2,015	2,414	2,318
Civil Collection Actions Filed	2,377	2,458	2,872	2,411
Security of Persons and Property				
Police				
Charges from arrests	1,225	1,555	2,085	2,661
Parking violations	4,572	4,238	3,979	5,309
Traffic violations	2,736	1,164	2,788	2,835
Dispatch				
Service calls processed	41,753	40,987	44,654	46,856
Fire				
Emergency responses/calls answered	2,500	2,353	2,319	2,404
Fires extinguished	76	70	83	90
Inspections conducted	1,049	671	603	1,437
WORC (2)				
Time completed - Successful	n/a	n/a	n/a	n/a
Early Release - Successful	n/a	n/a	n/a	n/a
Failed - Unsuccessful	n/a	n/a	n/a	n/a
Total Days Served (All Courts)	n/a	n/a	n/a	n/a
Public Health and Welfare				
Health Department (1)				
Food service licenses issued	n/a	n/a	n/a	n/a
Vaccinations given - Clinic	n/a	n/a	n/a	n/a
Birth certificates	n/a	n/a	n/a	n/a
Death certificates	n/a	n/a	n/a	n/a
Plumbing inspection permits issued	n/a	n/a	n/a	n/a
Zoning				
New commercial permits issued	21	3	8	8
New residential permits issued	17	46	50	41
New industrial permits issued	1	9	0	3
Inspections conducted	805	907	852	774

2017	2016	2015	2014	2013	2012
4,564	4,581	4,278	4,283	3,961	4,104
7,259	7,566	7,679	8,893	7,049	7,251
245	230	242	274	359	311
529,968	465,364	567,473	462,078	451,498	429,456
169	187	195	202	186	190
83	91	101	100	96	67
14,986	15,548	14,867	13,424	13,392	12,917
41,095	40,623	27,567	24,975	24,063	22,853
17,566	15,877	16,617	15,540	15,568	16,199
2,918	2,917	2,489	2,479	2,563	3,494
2,199	2,248	2,438	2,299	2,579	2,926
2,169	2,074	2,157	2,137	2,705	2,982
2,471	2,019	3,162	2,835	2,121	2,131
2,086	3,363	4,638	4,411	4,610	3,980
2,624	4,205	3,176	2,831	3,295	3,529
33,883	32,070	32,410	34,397	34,918	37,340
2,440	2,164	2,173	2,016	1,959	2,043
99	91	106	107	88	120
1,541	832	463	438	1,209	356
39	122	179	221	176	229
5	5	4	6	11	20
3	17	14	11	15	14
801	2,470	3,720	3,992	3,878	5,725
n/a	n/a	475	458	455	403
n/a	n/a	7,509	4,646	5,895	5,639
n/a	n/a	1,396	1,437	1,423	1,248
n/a	n/a	734	662 347	630 275	632 363
n/a	n/a	357	347	375	363
9	8	16	9	9	4
35 9	30 5	23 0	25 0	24 0	23 0
7	500	n/a	700	403	0 1,440

# OPERATING INDICATORS BY FUNCTION/PROGRAM (CONTINUED) LAST TEN YEARS

Function/Program	2021	2020	2019	2018
ransportation				
Street				
Pot holes repaired	34	61	111	125
Limbs removed	17	14	24	8
Visability complaints received	10	6	4	16
Repairs to concrete	79	76	49	94
eisure Time Activities				
Shade Tree				
Trees planted	60	50	3	47
Trees removed	124	231	171	177
Trimmed	114	174	196	651
Recreation				
Summer Softball League teams	39	27	33	47
Fall Softball League team	20	0	23	25
Cube Birthday Party Packages	10	12	17	39
Meeting Room Rentals	19	25	77	31
Shelterhouses Reserved	252	97	282	222
(tility Services				
Vater				
Number of Active Customers	18,266	18,150	18,038	17,929
New connections	116	112	109	130
Water main breaks	64	71	80	73
Avg. daily consumption (MGD)	5.7519	6.5730	6.1966	6.0340
Vater Pollution Active Control	20.021	10.665	10 506	17 502
Number of Customers	20,021	19,665	19,586	17,583
Avg. Daily Gallons Treated (MGD)	11.338	12.152	12.933	12.521
torm Sewer	2 (1)	15.000		2 120
Feet of Storm sewer cleaned	2,616	15,320	6,374	2,130
Catch basin repair	20	17	18	25
Catch basins cleaned	2,351	1,603	1,819	2,889
Feet of Sanitary/Storm sewer televised	119,173	116,083	77,107	124,784
ewer Maintenance				
Feet of sanitary sewer cleaned	147,847	107,031	164,303	209,581
Sewer calls	118	125	130	148
irport				
Fuel sales - Jet A (in gallons)	179,476	97,985	190,773	191,940
Fuel sales - Octane (in gallons)	22,579	16,710	17,148	19,139
Landing fees charged	201	117	157	174
Fork lift rentals (air cargo support)	145	58	26	23
Hangars rented (25 total)	25	22	21	22

Source: City of Findlay Department Directors(1) The Health Department separated from the City in 2016.(2) Work Release Facility closed in Spring 2017

n/a - Information not available.

2017	2016	2015	2014	2013	2012
105	73	117	209	192	115
34	19	193	325	35	5
13	73	4	47	200	5
63	29	23	25	17	13
		-			-
24	49	361	30	100	240
154	154	150	105	150	155
135	137	193	325	n/a	n/a
52	64	73	73	78	86
33	31	41	40	45	45
41	25	50	48	29	47
24	113	116	102	87	184
265	235	416	399	295	282
18,016	17,884	17,803	17,650	17,584	17,474
135	130	99	127	86	82
56	94	73	84	79	80
5.7830	5.9920	5.8350	5.8140	5.6190	6.0460
17 407	17 210	17 220	17.062	16 000	16.026
17,427	17,318	17,229	17,062	16,999	16,926
10.497	10.120	11.528	10.706	12.163	9.957
1,678	1,282	3,513	2,973	6,999	4,780
9	0	11	13	4	14
2,543	2,788	2,222	1,482	2,569	2,865
48,244	45,809	59,345	88,896	35,619	3,168
238,059	221,952	202,004	206,385	225,279	301,222
145	72	100	109	130	76
162,812	206,363	180,126	179,363	164,749	154,439
21,398	27,480	27,671	27,284	26,356	27,139
172	150	167	167	176	183
6	6	8	24	12	17
22	23	24	22	23	23

### CAPITAL ASSET STATISTICS BY FUNCTION/PROGRAM LAST TEN YEARS

Police         Stations         1         <	Function/Program	2021	2020	2019	2018
Stations       1       1       1       1       1       1         Patrol units       22       21       21       20         Fire	Security of Persons and Property				
Patrol units       22       21       21       20         Fire       Fire stations       4       4       4       4       4         Fire trucks       15       15       15       15       15         Street       15       15       15       15       15         Miles of street maintained       81       81       82       82         eisure Time Activities       21       21       21       21       21         Parks and Recreation       26       25       25       38       8       8	Police				
Fire       4       4       4       4       4         Fire trucks       15       15       15       15         Yransportation       Street       15       195.98       195.98       195.98       195.98         Street       81       81       82       82         essure Time Activities       21       21       21       21         Parks and Recreation       1       1       1       1         Number of parks       21       21       21       21         Number of soccer fields       26       26       26       26         Swimming pool       1       1       1       1         lce Rink       1       1       1       1         remis courts       8       8       8       8         Tennis courts       2       2       2       2         Skate parks       1       1       1       1         Itility Services       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         werer Maintenan	Stations	1	1	1	1
Fire stations       4       4       4       4       4         Fire trucks       15       15       15       15         Yransportation       Street       195.98       195.98       195.98       195.98       195.98         Miles of street maintained       195.98       195.98       195.98       195.98       195.98         Traffic signals maintained       81       81       82       82         ecisure Time Activities       2       2       2         Parks and Recreation       1       21       21       21         Number of parks       24       24       24       24         Number of soccer fields       26       26       26       26         Swimming pool       1       1       1       1       1         Ice Rink       1       1       1       1       1       1         Tennis courts       2       2       2       2       2       2       2       5         Vater       Water mains (miles)       341.15       338.21       325.31       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505       Storage capacity (BG)	Patrol units	22	21	21	20
Fire trucks       15       15       15       15         Street       195.98       195.98       195.98       195.98       195.98         Traffic signals maintained       195.98       195.98       195.98       195.98         Ceisure Time Activities       21       21       21       21       21       21         Parks and Recreation       Number of parks       24       24       24       24       24       24         Number of soccer fields       26       25       22       35       31       1       1       1       1       1 <t< td=""><td>Fire</td><td></td><td></td><td></td><td></td></t<>	Fire				
Transportation       Image: Second Seco	Fire stations	4	4	4	4
Street Miles of street maintained         195.98 81         195.98 81         195.98 81         195.98 82         195.98 82           raffic signals maintained         195.98 81         195.98 81         195.98 82         195.98 82           Parks and Recreation Number of parks         21         21         21         21         21         21           Number of ballfields         24         24         24         24         24         24           Number of soccer fields         26         25	Fire trucks	15	15	15	15
Miles of street maintained     195.98     195.98     195.98     195.98       Traffic signals maintained     81     81     82     82 <b>Parks and Recreation</b> Number of parks     21     21     21     21       Number of ballfields     24     24     24       Number of sold fields     26     26     26       Swimming pool     1     1     1       Ice Rink     1     1     1       Pickle ball courts     8     8     8       Tennis courts     2     2     2       Skate parks     1     1     1 <b>Vater</b> Water mains (miles)     341.15     338.21     325.31       Number of hydrants     2,596     2,582     2,556     2,505       Storage capacity (BG)     6.4     6.4     6.4     6.4       Water treatment plants     1     1     1       ewer Maintenance     306.31     306.29     305.22     303.78       Sewage treatment plants     1     1     1     1	Transportation				
Traffic signals maintained     81     81     81     82     82       exisure Time Activities       Parks and Recreation       Number of parks     21     21     21     21       Number of ballfields     24     24     24     24       Number of soccer fields     26     26     26     26       Swimming pool     1     1     1     1       Ice Rink     1     1     1     1       Pickle ball courts     8     8     8       Tennis courts     2     2     2     2       Skate parks     1     1     1     1       Vater     Vater     2,596     2,582     2,556     2,505       Storage capacity (BG)     6.4     6.4     6.4     6.4       Water treatment plants     1     1     1     1       ewer Maintenance     306.31     306.29     305.22     303.78       Sewage treatment plants     1     1     1     1	Street				
Activities         Parks and Recreation         Number of parks       21       21       21       21         Number of ballfields       24       24       24       24         Number of soccer fields       26       26       26       26         Swimming pool       1       1       1       1         Ice Rink       1       1       1       1         Pickle ball courts       8       8       8       7         Skate parks       1       1       1       1       1         Vater         Water mains (miles)       341.15       338.21       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         ewer Maintenance         Sanitary sewers (miles)       306.31       306.29       305.22       303.78         Sewage treatment plants       1       1       1       1       1	Miles of street maintained	195.98	195.98	195.98	195.98
Parks and Recreation         Number of parks       21       21       21       21         Number of ballfields       24       24       24       24         Number of soccer fields       26       26       26       26         Swimming pool       1       1       1       1       1         Ice Rink       1       1       1       1       1         Pickle ball courts       8       8       8       8         Tennis courts       2       2       2       2         Skate parks       1       1       1       1         Vater         Water mains (miles)       341.15       338.21       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         ewer Maintenance         Sanitary sewers (miles)       306.31       306.29       305.22       303.78         Sewage treatment plants       1       1       1       1       1	Traffic signals maintained	81	81	82	82
Number of parks       21 </td <td>Leisure Time Activities</td> <td></td> <td></td> <td></td> <td></td>	Leisure Time Activities				
Number of ballfields       24       24       24       24       24       24         Number of soccer fields       26       26       26       26       26       26         Swimming pool       1       1       1       1       1       1       1         Ice Rink       1       1       1       1       1       1       1         Pickle ball courts       8       8       8       8       8       7       7       2       5       3       <	Parks and Recreation				
Number of soccer fields         26         26         26         26         26           Swimming pool         1         1         1         1         1         1           Ice Rink         1         1         1         1         1         1           Pickle ball courts         8         8         8         8         8           Tennis courts         2         2         2         2         2           Skate parks         1         1         1         1         1           Vtility Services         Vater         Vater mains (miles)         341.15         338.21         325.31         325.31           Number of hydrants         2,596         2,582         2,556         2,505           Storage capacity (BG)         6.4         6.4         6.4         6.4           Water treatment plants         1         1         1         1	Number of parks	21	21	21	21
Swimming pool       1       1       1       1         Ice Rink       1       1       1       1         Pickle ball courts       8       8       8         Tennis courts       2       2       2         Skate parks       1       1       1         Vility Services       1       1       1         Vater	Number of ballfields	24	24	24	24
Ice Rink       1       1       1       1       1         Pickle ball courts       8       8       8       8         Tennis courts       2       2       2       2         Skate parks       1       1       1       1         Itility Services       1       1       1       1         Vater       Vater       Vater       341.15       338.21       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         ewer Maintenance       306.31       306.29       305.22       303.78         Sewage treatment plants       1       1       1       1	Number of soccer fields	26	26	26	26
Pickle ball courts       8       8       8       8       8         Tennis courts       2       2       2       2         Skate parks       1       1       1       1         Hility Services       Vater       Vater       Vater       Vater         Water mains (miles)       341.15       338.21       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         ewer Maintenance       306.31       306.29       305.22       303.78         Sewage treatment plants       1       1       1       1	Swimming pool	1	1	1	1
Tennis courts       2       2       2       2       2       2         Skate parks       1       1       1       1       1       1         Mater       Vater       Vater mains (miles)       341.15       338.21       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         ewer Maintenance       306.31       306.29       305.22       303.78         Sewage treatment plants       1       1       1       1	Ice Rink	1	1	1	1
Skate parks       1       1       1       1       1         Vater       Vater       341.15       338.21       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         ewer Maintenance       306.31       306.29       305.22       303.78         Sewage treatment plants       1       1       1       1	Pickle ball courts	8	8	8	8
Vater       341.15       338.21       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         ewer Maintenance       306.31       306.29       305.22       303.78         Sewage treatment plants       1       1       1       1	Tennis courts	2	2	2	2
Vater           Water mains (miles)         341.15         338.21         325.31         325.31           Number of hydrants         2,596         2,582         2,556         2,505           Storage capacity (BG)         6.4         6.4         6.4         6.4           Water treatment plants         1         1         1         1           ewer Maintenance         306.31         306.29         305.22         303.78           Sewage treatment plants         1         1         1         1	Skate parks	1	1	1	1
Water mains (miles)       341.15       338.21       325.31       325.31         Number of hydrants       2,596       2,582       2,556       2,505         Storage capacity (BG)       6.4       6.4       6.4       6.4         Water treatment plants       1       1       1       1         ewer Maintenance       306.31       306.29       305.22       303.78         Sewage treatment plants       1       1       1       1	Utility Services				
Number of hydrants         2,596         2,582         2,556         2,505           Storage capacity (BG)         6.4         6.4         6.4         6.4           Water treatment plants         1         1         1         1           ewer Maintenance         306.31         306.29         305.22         303.78           Sewage treatment plants         1         1         1         1	Water				
Number of hydrants         2,596         2,582         2,556         2,505           Storage capacity (BG)         6.4         6.4         6.4         6.4           Water treatment plants         1         1         1         1           ewer Maintenance         306.31         306.29         305.22         303.78           Sewage treatment plants         1         1         1         1	Water mains (miles)	341.15	338.21	325.31	325.31
Water treatment plants1111ewer Maintenance Sanitary sewers (miles)306.31306.29305.22303.78Sewage treatment plants1111		2,596	2,582	2,556	2,505
ewer Maintenance Sanitary sewers (miles)306.31306.29305.22303.78Sewage treatment plants1111sirport	Storage capacity (BG)	6.4	6.4	6.4	6.4
Sanitary sewers (miles)         306.31         306.29         305.22         303.78           Sewage treatment plants         1         1         1         1	Water treatment plants	1	1	1	1
Sewage treatment plants 1 1 1 1	Sewer Maintenance				
sirport	Sanitary sewers (miles)	306.31	306.29	305.22	303.78
•		1	1	1	1
Number of runways2222	Airport				
	Number of runways	2	2	2	2

Source: City of Findlay Department Directors

TABLE 19

2017	2016	2015	2014	2013	2012
1	1	1	1	1	1
28	22	22	18	18	20
4	4	4	4	4	4
16	16	16	16	16	15
195.22 82	195.68 82	195.68 82	195.68 82	194.59 95	194.59 94
21	21	21	19	19	19
24	24	24	24	24	24
24	24	25	25	25	25
1	1	1	1	1	1
1	1	1	1	1	1
0	0	0	0	0	0
10	10	10	10	10	10
1	1	1	1	1	1
321.18	320.09	316.67	315.49	307.65	307.25
2,489	2,471	2,447	2,415	2,389	2,383
6.4	6.4	6.4	6.4	6.4	6.4
1	1	1	1	1	1
298.56	296.80	295.78	295.28	295.00	295.00
1	1	1	1	1	1
2	2	2	2	2	2

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